

93RD GENERAL ASSEMBLY

State of Illinois

2003 and 2004

HB4030

Introduced 1/14/2004, by Angelo Saviano

SYNOPSIS AS INTRODUCED:

New Act

Creates the Painting, Drywall Finishing, and Glazing Contractor Licensing Act. Regulates painting, drywall finishing, and glazing contractors through licensure requirements. Provides for enforcement of the Act by the Department of Professional Regulation and the Painting, Drywall Finishing, and Glazing Contractor Licensing Board. Effective immediately.

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CORRECTIONAL BUDGET AND IMPACT NOTE ACT MAY APPLY FISCAL NOTE ACT MAY APPLY

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AN ACT concerning professional regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 1. Short title. This Act may be cited as the 5 Painting, Drywall Finishing, and Glazing Contractor Licensing 6 Act.

7 Section 5. Definitions. For the purposes of this Act:

8 "Board" means the Painting, Drywall Finishing, and Glazing9 Contractor Licensing Board.

10 "Contractor" means a person who manages the daily 11 activities of a painting, drywall finishing, or glazing 12 business, including field supervision.

13 "Department" means the Department of Professional14 Regulation.

15 "Director" means Director of Professional Regulation.

16 "Foreman" means a person who has the knowledge and skill of 17 a journeyman and directly supervises physical painting, 18 drywall finishing, or glazing.

19 "Journeyman" means a person who has completed an 20 apprenticeship program approved by the Department or is an 21 experienced worker, not a trainee, and is fully qualified and 22 able to perform painting, drywall finishing, or glazing without 23 supervision.

24 "Person" means an individual, partnership, or corporation.25 "Person" does not include a limited liability company.

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Section 10. Licensure requirement.

(a) Beginning January 1, 2006, a person may not act as a
contractor on a project in which the total cost (labor and
materials) of one or more of the contractor's contracts is \$500
or more without being licensed under this Act.

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(b) Beginning January 1, 2006, a contractor must be

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1 licensed before submitting bids.

2 Section 15. Powers and duties of the Department. The 3 Department may exercise the following powers and duties subject 4 to the provisions of this Act:

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(1) To prescribe forms of application for licensure.

6 (2) To pass upon the qualifications of applicants for 7 licensure and issue licenses to those found to be fit and 8 qualified.

9 (3) To conduct hearings on proceedings to revoke, 10 suspend, or otherwise discipline or to refuse to issue or 11 renew licenses.

12 (4) To adopt rules when required for the administration13 and enforcement of this Act.

14 Section 20. Application for license.

15 (a) To obtain a license, an applicant must indicate if the sought for an individual, partnership, 16 license is or 17 corporation. If the license is sought for an individual, the 18 license shall be issued to the individual, who shall also be designated as the qualifying party. If the license is sought 19 for a partnership or corporation, the license shall be issued 20 21 in the company name. A company must designate one individual who will serve as a qualifying party. The qualifying party must 22 have had, within the 10 years immediately before the filing of 23 24 the application, at least 4 full years of experience as a 25 journeyman, foreman, or contractor in the painting, drywall 26 finishing, or glazing industry. The applicant shall submit an application in writing to the Department on a form containing 27 28 the information prescribed by the Department and accompanied by 29 \$250 nonrefundable application processing fee. The application 30 shall include, but shall not be limited to:

31 (1) the name, principal place of business, address, and 32 telephone number of the person designated as the qualifying 33 party;

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(2) for a corporation, the name, address, telephone

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1 number, and position of each officer; 2 (3) a description of the business, including the 3 principal products and services provided; satisfactory evidence of any 4 (4) 5 information, certificate of completion of apprenticeship, 6 or college transcripts; (5) satisfactory evidence that the contractor has 7 obtained Workers' Compensation insurance covering his or 8 9 her employees or is approved as a self-insurer of Workers' Compensation in accordance with Illinois law; 10 11 (6) satisfactory evidence that the contractor has 12 submitted a bond to the Department in an amount to be determined by the Department by rule. 13 (b) The Department may credit training, apprenticeship, or 14 education as follows: 15

16 (1) A maximum of one and a one-half years upon 17 submission of transcripts showing a degree from an Bureau of Apprenticeship and Training accredited school for 18 painting, drywall finishing, or glazing. 19

20 (2) A maximum of 2 years upon submission of transcripts of any of the following: 21

(A) A 4-year degree from an accredited college or 22 university in the fields of accounting, business, 23 economics, mathematics, physics, or areas related to 24 25 the painting, drywall finishing, or glazing trade.

(B) A professional degree in law.

27 (C) Substantial college or university course work 28 in accounting, architecture, business, construction 29 technology, drafting, economics, engineering, mathematics, or physics. 30

(3) A maximum of 3 years upon submission of (i) a 31 32 Certificate of Completion of Apprenticeship from an accredited apprenticeship program or a certified statement 33 completion of apprenticeship training from 34 of the International Union of Painters and Allied Trades or (ii) 35 36 transcripts for a 4-year degree from an accredited college

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or university in architecture, construction technology, or field of engineering that is directly related to any painting, drywall finishing, or glazing.

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(c) It is the responsibility of the licensee to provide to 5 the Department notice in writing of any changes in the 6 information required to be provided on the application.

(d) Applicants have 3 years from the date of application to 7 complete the application process. If the application has not 8 9 been completed within 3 years, the application shall be denied, the fee shall be forfeited, and the applicant must reapply and 10 11 meet the requirements in effect at the time of reapplication.

12 (e) The Department shall issue a license to a person who meets the requirements of this Section. 13

14 Section 25. Bond. Before issuing or renewing a license, the 15 Department shall require each applicant or licensee to file and 16 maintain in force a surety bond, issued by an insurance company authorized to transact fidelity and surety business in the 17 18 State of Illinois. The bond shall be continuous in form, unless 19 terminated by the insurance company. An insurance company may terminate a bond and avoid further liability by filing a 60-day 20 notice of termination with the Department and, at the same 21 22 time, sending the notice to the contractor. A license shall be 23 cancelled without hearing on the termination date of the 24 contractor's bond, unless a new bond is filed with the 25 Department to become effective at the termination date of the 26 prior bond. If a license has been cancelled without hearing 27 under this Section, the license shall be reinstated upon showing proof of compliance with this Act. 28

29 Section 30. Duties of a qualifying party. While engaged as 30 or named as a qualifying party for a licensee, no person may be the named qualifying party for any other licensee. However, the 31 person may act in the capacity of the qualifying party for one 32 33 additional licensee of the same type of licensure if one of the 34 following conditions exists:

(1) There is a common ownership of at least 25% of each
 licensed entity for which the person acts as a qualifying
 party.

(2) The same person acts as a qualifying party for one licensed entity and its licensed subsidiary.

"Subsidiary" as used in this Section means a corporation of
which at least 25% is owned by another licensee.

In the event that a qualifying party is terminated or 8 9 terminating his or her status as qualifying party of a licensee, the qualifying party and the licensee shall notify 10 11 the Department of that fact in writing. Thereafter, the 12 licensee shall notify the Department of the name and address of the newly designated qualifying party. These requirements 13 shall be met in a timely manner as established by rule of the 14 Department. 15

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Section 35. Expiration of license.

17 (1) Licenses shall expire 2 years from the last day of the 18 month in which it was issued.

19 (2) Failure to renew the license prior to the expiration 20 thereof shall cause the license to become nonrenewed and it 21 shall be unlawful thereafter for the licensee to engage or 22 offer to engage in painting, drywall finishing, or glazing 23 contracting business under the license unless and until the 24 license is restored or reissued as defined by rule.

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Section 40. Public records.

(1) All information required by the Department of any
 applicant for licensure shall be a public record, except
 financial information.

(2) If a licensee changes his or her name style, address,
or employment from that which appears on his or her current
license, he or she shall notify the Department of the change
within 30 days after it occurs.

33 (3) All public records of the Department, when duly34 certified by the Director, shall be received as prima facie

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evidence in any State administrative or judicial proceedings.

45. Grounds 2 Section for disciplinary action. The Department may refuse to issue or to renew or may revoke, 3 suspend, place on probation, reprimand, or take other 4 5 disciplinary action as the Department may deem proper, including fines not to exceed \$1,000 for each violation, with 6 7 regard to any license for any one or combination of the 8 following causes:

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(a) violation of this Act or its rules;

10 (b) conviction of any crime under the laws of any U.S. 11 jurisdiction which is a felony or which is a misdemeanor, 12 an essential element of which is dishonesty, or of any 13 crime which directly relates to the practice of the 14 profession;

15 (c) making any misrepresentation for the purpose of
16 obtaining a license;

17 (d) professional incompetence or gross negligence in 18 the practice of painting, drywall finishing, or glazing 19 contracting;

(e) gross malpractice, prima facie evidence of which
may be a conviction or judgment of malpractice in any court
of competent jurisdiction;

(f) aiding or assisting another person in violating any
provision of this Act or rules;

(g) failing, within 60 days, to provide information in response to a written request made by the Department which has been sent by certified or registered mail to the licensee's last known address;

(h) engaging in dishonorable, unethical, or
unprofessional conduct of a character likely to deceive,
defraud, or harm the public;

(i) habitual or excessive use or addiction to alcohol, narcotics, stimulants, or any other chemical agent or drug that results in the inability to practice with reasonable judgment, skill, or safety; 7

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1 (j) discipline by another U.S. jurisdiction or foreign nation, if at least one of the grounds for the discipline 2 3 is the same or substantially equivalent to those set forth in this Section; 4

5 (k) directly or indirectly giving to or receiving from 6 any person, firm, corporation, partnership, or association any fee, commission, rebate, or other form of compensation for any professional services not actually or personally 9 rendered;

10 (1) a finding by the Department that the licensee, 11 after having his or her license placed on probationary status, has violated the terms of probation; 12

(m) conviction by any court of competent jurisdiction, 13 either within or without this State, of any violation of 14 any law governing the practice of painting, drywall 15 16 finishing, or glazing contracting, if the Department 17 determines, after investigation, that such person has not been sufficiently rehabilitated to warrant the public 18 trust; 19

20 (n) a finding that licensure has been applied for or 21 obtained by fraudulent means;

(o) practicing, attempting to practice, or advertising under a name other than the full name as shown on the license or any other legally authorized name;

(p) gross and willful overcharging for professional 25 services including filing false statements for collection 26 27 of fees or monies for which services are not rendered;

28 (q) failure to file a return, or to pay the tax, penalty or interest shown in a filed return, or to pay any 29 30 final assessment of tax, penalty or interest, as required 31 by any tax Act administered by the Illinois Department of 32 Revenue, until such time as the requirements of any such tax Act are satisfied; 33

(r) failure to continue to meet the requirements of 34 this Act shall be deemed a violation; 35

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physical or mental disability, including (s)

1 deterioration through the aging process or loss of 2 abilities and skills that result in an inability to 3 practice the profession with reasonable judgment, skill, 4 or safety;

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(t) material misstatement in furnishing information to the Department or to any other State agency;

(u) the determination by a court that a licensee is 7 subject to involuntary admission or judicial admission as 8 the 9 provided in Mental Health and Developmental Disabilities Code will result in an automatic suspension of 10 11 his or her license. The suspension will end upon a finding 12 by a court that the licensee is no longer subject to involuntary admission or judicial admission, the issuance 13 14 of an order so finding and discharging the patient, and the recommendation of the Board to the Director that the 15 16 licensee be allowed to resume professional practice; or

17 (v) advertising in any manner that is false,18 misleading, or deceptive.

19 The Department shall deny any license or renewal under this 20 Act to any person who has defaulted on an educational loan 21 guaranteed by the Illinois State Scholarship Commission; 22 however, the Department may issue a license or renewal if the 23 person in default has established a satisfactory repayment 24 record as determined by the Illinois State Scholarship 25 Commission.

26 Section 50. Stenographer; record of proceedings. The 27 Department, at its expense, shall provide a stenographer to take down the testimony and preserve a record of 28 all 29 proceedings initiated pursuant to this Act, the rules for the 30 administration of this Act, or any other Act or rules relating 31 to this Act and proceedings for restoration of any license issued under this Act. The notice of hearing, complaint, 32 answer, and all other documents in the nature of pleadings and 33 written motions and responses filed in the proceedings, the 34 transcript of the testimony, all exhibits admitted into 35

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evidence, the report of the hearing officer, the Board's findings of fact, conclusions of law, and recommendations to the Director, and the order shall be the record of the proceedings. The Department shall furnish a transcript of the record to any person interested in the hearing upon payment of the fee required under Section 2105-115 of the Department of Professional Regulation Law (20 ILCS 2105/2105-115).

Section 8 55. Attendance of witnesses; production of 9 documents; contempt. Any circuit court may, upon application of 10 the Department or its designee or of the applicant or licensee 11 against whom proceedings are pending, enter an order requiring the attendance of witnesses and their testimony, and the 12 production of documents, papers, files, books and records in 13 connection with any hearing or investigation. The court may 14 15 compel obedience to its order by proceedings for contempt.

Section 60. Subpoenas; oaths. The Department has the power to subpoena and bring before it any person in this State and to take testimony either orally or by deposition or both, or to subpoena documents, exhibits, or other materials with the same fees and mileage and in the same manner as prescribed by law in judicial proceedings in civil cases in circuit courts of this State.

The Director and any member of the Board have power to administer oaths to witnesses at any hearing that the Department or Board is authorized by law to conduct. Further, the Director has power to administer any other oaths required or authorized to be administered by the Department under this Act.

29 Section 65. Findings of facts, conclusions of law, and 30 recommendations; order. Within 60 days of the Department's 31 receipt of the transcript of any hearing that is conducted 32 pursuant to this Act or the rules for its enforcement or any 33 other statute or rule requiring a hearing under this Act or the

1 rules for its enforcement, or for any hearing related to 2 restoration of any license issued pursuant to this Act, the hearing officer shall submit his or her written findings and 3 recommendations to the Board. The Board shall review the report 4 5 of the hearing officer and shall present its findings of fact, 6 conclusions of law, and recommendations to the Director by the date of the Board's second meeting following the Board's 7 receipt of the hearing officer's report. 8

9 A copy of the findings of fact, conclusions of law, and recommendations to the Director shall be served upon the 10 11 accused person, either personally or by registered or certified 12 mail. Within 20 days after service, the accused person may present to the Department a written motion for a rehearing, 13 which shall state the particular grounds therefor. If the 14 15 accused person orders and pays for a transcript pursuant to 16 Section 50, the time elapsing thereafter and before the 17 transcript is ready for delivery to him or her shall not be counted as part of the 20 days. 18

19 The Director shall issue an order based on the findings of 20 fact, conclusions of law, and recommendations to the Director. 21 If the Director disagrees in any regard with the findings of 22 fact, conclusions of law, and recommendations to the Director, 23 he may issue an order in contravention of the findings of fact, 24 conclusions of law, and recommendations to the Director.

If the Director issues an order in contravention of the findings of fact, conclusions of law, and recommendations to the Director, the Director shall notify the Board in writing with an explanation for any deviation from the Board's findings of fact, conclusions of law, and recommendations to the Director within 30 days of the Director's entry of the order.

31 Section 70. Temporary suspension. The Director may temporarily suspend the license of a painting, drywall 32 33 finishing, or glazing contractor without a hearing, simultaneously with the institution of proceedings for a 34 hearing provided for in this Act, if the Director finds that 35

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evidence in his or her possession indicates that continuation in practice would constitute an imminent danger to the public. In the event that the Director temporarily suspends a license without a hearing, a hearing by the Department shall be held swithin 30 days after such suspension has occurred.

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6 Section 75. Review under Administrative Review Law. All 7 final administrative decisions of the Department are subject to 8 judicial review pursuant to the Administrative Review Law and 9 its rules. The term "administrative decision" is defined as in 10 Section 3-101 of the Code of Civil Procedure.

11 Section 80. Violations. Any person who is found to have 12 violated any provision of this Act is guilty of a Class A 13 misdemeanor. On conviction of a second or subsequent offense 14 the violator is guilty of a Class 4 felony. Each day of 15 violation constitutes a separate offense.

16 Section 85. Administrative Procedure Act. The Illinois 17 Administrative Procedure Act is hereby expressly adopted and incorporated herein as if all of the provisions of that Act 18 were included in this Act, except that the provision of 19 20 subsection (d) of Section 10-65 of the Illinois Administrative Procedure Act that provides that at hearings the licensee has 21 22 the right to show compliance with all lawful requirements for is 23 retention, continuation or renewal of the license 24 specifically excluded. For the purpose of this Act the notice 25 required under Section 10-25 of the Administrative Procedure 26 Act is deemed sufficient when mailed to the last known address 27 of a party.

Section 90. Certification of record; costs. The Department shall not be required to certify any record to the court, to file an answer in court, or to otherwise appear in any court in a judicial review proceeding, unless there is filed in the court, with the complaint, a receipt from the Department - 12 - LRB093 15818 AMC 41435 b

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1 acknowledging payment of the costs of furnishing and certifying 2 the record. Failure on the part of the plaintiff to file the 3 receipt in court is grounds for dismissal of the action.

4 Section 95. Returned checks; fines. Any person who 5 delivers a check or other payment to the Department that is returned to the Department unpaid by the financial institution 6 7 upon which it is drawn shall pay to the Department, in addition 8 to the amount already owed to the Department, a fine of \$50. The fines imposed by this Section are in addition to any other 9 10 discipline provided under this Act for unlicensed practice or 11 practice on a nonrenewed license. The Department shall notify the person that payment of fees and fines shall be paid to the 12 Department by certified check or money order within 30 calendar 13 14 days of the notification. If, after the expiration of 30 days 15 from the date of the notification, the person has failed to 16 submit the necessary remittance, the Department shall automatically terminate the license or deny the application, 17 18 without hearing. If, after termination or denial, the person 19 seeks a license, he or she shall apply to the Department for restoration or issuance of the license and pay all 20 the application fees as set by rule. The Department may establish a 21 22 fee for the processing of an application for restoration of a 23 license to pay all expenses of processing this application. The 24 Director may waive the fines due under this Section in 25 individual cases where the Director finds that the fines would 26 be unreasonable or unnecessarily burdensome.

27 Section 100. Hearing officers. The Director has the 28 authority to appoint any attorney duly licensed to practice law 29 in the State of Illinois to serve as the hearing officer for 30 any action for refusal to issue or renew a license, for discipline of a licensee for sanctions for unlicensed practice, 31 for restoration of a license, or for any other action for which 32 33 findings of fact, conclusions of law, and recommendations are required pursuant to Section 65 of this Act. The hearing 34

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officer shall have full authority to conduct the hearing and shall issue his or her findings of fact and recommendations to the Board pursuant to Sections 65 of this Act.

4 Section 105. Investigation; notice; default. The 5 Department may investigate the actions of any applicant or any person or persons holding or claiming to hold a license. The 6 7 Department shall, before suspending, revoking, placing on 8 probationary status, or taking any other disciplinary action as 9 the Department may deem proper with regard to any license, at 10 least 30 days prior to the date set for the hearing, notify the 11 accused in writing of any charges made and the time and place for a hearing on the charges before the hearing officer, direct 12 him or her to file his written answer with the hearing officer 13 14 under oath within 30 days after the service on him or her of 15 such notice, and inform him or her that if he or she fails to 16 file such answer default will be taken against him or her and his or her license may be suspended, revoked, placed on 17 18 probationary status, or other disciplinary action, including 19 limiting the scope, nature or extent of his or her practice, as the Department may deem proper, taken. This written notice may 20 be served by personal delivery or certified or registered mail 21 22 to the Department. In case the person fails to file an answer 23 after receiving notice, his or her license may, in the discretion of the Department, be suspended, revoked, or placed 24 25 on probationary status, or the Department may take whatever 26 disciplinary action deemed proper, including limiting the 27 scope, nature, or extent of the person's practice or the 28 imposition of a fine, without a hearing, if the act or acts 29 charged constitute sufficient grounds for such action under 30 this Act. At the time and place fixed in the notice, the 31 Department shall proceed to hear the charges and the parties or their counsel shall be accorded ample opportunity to present 32 such statements, testimony, evidence and argument as may be 33 pertinent to the charges or to their defense. The Department 34 35 may continue such hearing from time to time. At the discretion of the Director after having first received the recommendation of the hearing officer, the accused person's license may be suspended, revoked, placed on probationary status, or other disciplinary action may be taken as the Director may deem proper, including limiting the scope, nature, or extent of said person's practice without a hearing, if the act or acts charged constitute sufficient grounds for such action under this Act.

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Section 110. Enforcement; petition to court.

9 (a) If any person violates the provisions of this Act, the 10 Director through the Attorney General of Illinois, or the 11 State's Attorney of any county in which a violation is alleged to exist, may in the name of the People of the State of 12 Illinois petition for an order enjoining such violation or for 13 an order enforcing compliance with this Act. Upon the filing of 14 15 a verified petition in such court, the court may issue a 16 temporary restraining order, without notice or bond, and may preliminarily and permanently enjoin such violation, and if it 17 18 is established that such person has violated or is violating 19 the injunction, the Court may punish the offender for contempt of court. 20

(b) If any person shall practice as a licensee or hold himself or herself out as a licensee without being licensed under the provisions of this Act, then any person licensed under this Act, any interested party or any person injured thereby may, in addition to those officers identified in subsection (a) of this Section, petition for relief as provided therein.

28 (c) Whenever the Department has reason to believe that any 29 person has violated the licensing requirements of this Act by 30 practicing, offering to practice, attempting to practice, or 31 holding himself or herself out to practice painting, drywall finishing, or glazing without being licensed under this Act, 32 33 the Department may issue a rule to show cause why an order to cease and desist should not be entered against that person. The 34 35 rule shall clearly set forth the grounds relied upon by the

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Department and shall provide a period of 7 days from the date of the rule to file an answer to the satisfaction of the Department. Failure to answer to the satisfaction of the Department shall cause an order to cease and desist to be issued immediately.

(d) Proceedings under this Section shall be in addition to,
and not in lieu of, all other remedies and penalties which may
be provided by law.

9 Section 115. Unlicensed practice; violation; civil10 penalty.

(a) Any person who practices, offers to practice, attempts 11 to practice, or holds himself or herself out to practice 12 13 painting, drywall finishing, or glazing without being licensed under this Act shall, in addition to any other penalty provided 14 15 by law, pay a civil penalty to the Department in an amount not 16 to exceed \$5,000 for each offense as determined by the Department. The civil penalty shall be assessed by 17 the 18 Department after a hearing is held in accordance with the 19 provisions set forth in this Act regarding the provision of a hearing for the discipline of a licensee. 20

(b) The Department has the authority and power toinvestigate any and all unlicensed activity.

(c) The civil penalty shall be paid within 60 days after the effective date of the order imposing the civil penalty. The order shall constitute a judgment and may be filed and execution had thereon in the same manner as any judgment from any court of record.

Section 120. Deposit of fees. All fees and fines collected under this Act shall be deposited into the General Professions Dedicated Fund and shall be appropriated to the Department for the purpose of administering and enforcing this Act.

32 Section 125. The Painting, Drywall Finishing, and Glazing
 33 Contractor Licensing Board. The Painting, Drywall Finishing,

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1 and Glazing Contractor Licensing Board is created and shall 2 consist of 7 persons, one of whom is a knowledgeable public 3 member and 6 of whom have been issued licenses as painting, drywall finishing, and glazing contractors by the Department 4 5 (for initial appointments, these 6 members must meet the 6 requirements for licensure under this Act). One of the 6 licensed contractors on the Board shall represent a statewide 7 association representing painters. The public member shall not 8 9 be licensed under this Act or any other Act the Department administers. Each member shall be appointed by the Director. 10 11 Members shall be appointed who reasonably represent the 12 different geographic areas of the State.

Members of the Painting, Drywall Finishing, and Glazing Contractor Licensing Board shall be immune from suit in any action based upon any disciplinary proceedings or other acts performed in good faith as members of the Board, unless the conduct that gave rise to the suit was willful and wanton misconduct.

The persons appointed shall hold office for 4 years and until a successor is appointed and qualified. Of the members of the Board first appointed, 2 shall be appointed to serve for 2 years, 2 shall be appointed to serve for 3 years, and 3 shall be appointed to serve for 4 years. No member shall serve more than 2 complete 4-year terms.

Within 90 days of a vacancy occurring, the Director shall 25 26 fill the vacancy for the unexpired portion of the term with an 27 appointee who meets the same qualifications as the person whose 28 position has become vacant. The Board shall meet annually to 29 elect one member as chairman and one member as vice-chairman. 30 No officer shall be elected more than twice in succession to the same office. The members of the Board shall receive 31 reimbursement for actual, necessary, and authorized expenses 32 incurred in attending the meetings of the Board. 33

34 Section 999. Effective date. This Act takes effect upon 35 becoming law.