

93RD GENERAL ASSEMBLY State of Illinois 2003 and 2004

Introduced 2/6/2004, by Elaine Nekritz

SYNOPSIS AS INTRODUCED:

35 ILCS 200/18-185 55 ILCS 5/5-1062

55 ILCS 5/5-1062.1 70 ILCS 2605/7h new

70 ILCS 2605/11 Nev

c al 40 220

from Ch. 34, par. 5-1062

from Ch. 34, par. 5-1062.1

from Ch. 42, par. 332

Amends the Counties Code and the Metropolitan Water Reclamation District Act. Requires counties located within the area served by the Northeastern Illinois Planning Commission and having a population over 400,000 to enter into intergovernmental agreements setting standards to control stormwater runoff so as not to cause flood damage in adjacent counties. Directs the Department of Transportation, upon petition, to adopt the standards if an agreement is not created. Provides for the adoption and implementation of a Cook County stormwater management plan by the Metroplitan Water Reclamation District. Authorizes the District to implement the plan throughout the county. Authorizes the District to impose fees on areas outside the District but within the County. Authorizes a special tax levy for stormwater management purposes and reduces the District's authorized tax levy for general corporate purposes by a corresponding amount. Preempts some home rule powers. Amends the Property Tax Code to exclude the stormwater management tax from the tax caps imposed under the Property Tax Extension Limitation Law. Effective immediately.

LRB093 15618 MKM 41225 b

FISCAL NOTE ACT
MAY APPLY

HOME RULE NOTE ACT MAY APPLY

HOUSING
AFFORDABILITY
IMPACT NOTE ACT
MAY APPLY

1 AN ACT concerning stormwater management.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Property Tax Code is amended by changing
- 5 Section 18-185 as follows:
- 6 (35 ILCS 200/18-185)
- 7 Sec. 18-185. Short title; definitions. This Division 5 may
- 8 be cited as the Property Tax Extension Limitation Law. As used
- 9 in this Division 5:
- 10 "Consumer Price Index" means the Consumer Price Index for
- 11 All Urban Consumers for all items published by the United
- 12 States Department of Labor.
- "Extension limitation" means (a) the lesser of 5% or the
- 14 percentage increase in the Consumer Price Index during the
- 15 12-month calendar year preceding the levy year or (b) the rate
- of increase approved by voters under Section 18-205.
- "Affected county" means a county of 3,000,000 or more
- inhabitants or a county contiguous to a county of 3,000,000 or
- 19 more inhabitants.
- "Taxing district" has the same meaning provided in Section
- 21 1-150, except as otherwise provided in this Section. For the
- 22 1991 through 1994 levy years only, "taxing district" includes
- only each non-home rule taxing district having the majority of
- 24 its 1990 equalized assessed value within any county or counties
- contiguous to a county with 3,000,000 or more inhabitants.
- 26 Beginning with the 1995 levy year, "taxing district" includes
- 27 only each non-home rule taxing district subject to this Law
- 28 before the 1995 levy year and each non-home rule taxing
- 29 district not subject to this Law before the 1995 levy year
- 30 having the majority of its 1994 equalized assessed value in an
- 31 affected county or counties. Beginning with the levy year in
- 32 which this Law becomes applicable to a taxing district as

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provided in Section 18-213, "taxing district" also includes those taxing districts made subject to this Law as provided in Section 18-213.

"Aggregate extension" for taxing districts to which this Law applied before the 1995 levy year means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before October 1, 1991; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before October 1, 1991; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after October 1, 1991 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued before October 1, 1991 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when the lease payments are for the retirement of bonds issued by the commission before October 1, 1991, to pay for the building project; (g) made for payments due under installment contracts entered into before October 1, 1991; (h) made for payments of principal and interest on bonds issued under the Metropolitan Water Reclamation District Act to finance construction projects initiated before October 1, 1991; (i) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items

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(b), (c), (e), and (h) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (j) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (k) made by a school district that participates in the Special Education District of Lake County, created by special education joint agreement under Section 10-22.31 of the School Code, for payment of the school district's share of the amounts required to be contributed by the Special Education District of Lake County to the Illinois Municipal Retirement Fund under Article 7 of the Illinois Pension Code; the amount of any extension under this item (k) shall be certified by the school district to the county clerk; and (1) made to fund expenses of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code.

"Aggregate extension" for the taxing districts to which this Law did not apply before the 1995 levy year (except taxing districts subject to this Law in accordance with Section 18-213) means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before March 1, 1995; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before March 1, 1995; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after March 1, 1995 that were approved by referendum; (e) made for any taxing district to pay interest or principal on revenue bonds issued before March 1, 1995 for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or

1 principal on those bonds shall be made only after the governing 2 body of the unit of local government finds that all other 3 sources for payment are insufficient to make those payments; (f) made for payments under a building commission lease when 4 5 the lease payments are for the retirement of bonds issued by the commission before March 1, 1995 to pay for the building 6 project; (g) made for payments due under installment contracts 7 8 entered into before March 1, 1995; (h) made for payments of principal and interest on bonds issued under the Metropolitan 9 10 Reclamation District Act to finance projects initiated before October 1, 1991; (h-4) made for 11 12 stormwater management purposes by the Metropolitan Water 13 Reclamation District of Greater Chicago under Section 12 of the Metropolitan Water Reclamation District Act; (i) made for 14 15 payments of principal and interest on limited bonds, as defined 16 in Section 3 of the Local Government Debt Reform Act, in an 17 amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for 18 19 non-referendum obligations, except obligations 20 issued pursuant to referendum and bonds described in subsection (h) of this definition; (j) made for payments of principal and 21 interest on bonds issued under Section 15 of the Local 22 23 Government Debt Reform Act; (k) made for payments of principal 24 and interest on bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for 25 26 aquarium or museum projects; (1) made for payments of principal 27 and interest on bonds authorized by Public Act 87-1191 or 28 93-601 this amendatory Act of the 93rd General Assembly and (i) issued pursuant to Section 21.2 of the Cook County Forest 29 30 Preserve District Act, (ii) issued under Section 42 of the Cook 31 County Forest Preserve District Act for zoological park 32 projects, or (iii) issued under Section 44.1 of the Cook County 33 Forest Preserve District Act for botanical gardens projects; (m) made pursuant to Section 34-53.5 of the School Code, 34 35 whether levied annually or not; (n) made to fund expenses of providing joint recreational programs for the handicapped 36

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under Section 5-8 of the Park District Code or Section 11-95-14

of the Illinois Municipal Code; and (o) made by the Chicago

Park District for recreational programs for the handicapped

under subsection (c) of Section 7.06 of the Chicago Park

District Act.

"Aggregate extension" for all taxing districts to which this Law applies in accordance with Section 18-213, except for those taxing districts subject to paragraph (2) of subsection (e) of Section 18-213, means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before the date on which the referendum making this Law applicable to the taxing district is held; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued before the date on which the referendum making this Law applicable to the taxing district is held; (d) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund bonds issued after the date on which the referendum making this Law applicable to the taxing district is held if the bonds were approved by referendum after the date on which the referendum making this Law applicable to the taxing district is held; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the date on which the referendum making this Law applicable to the taxing district is held for payment of which a property tax levy or the full faith and credit of the unit of local government is pledged; however, a tax for the payment of interest or principal on those bonds shall be made only after the governing body of the unit of local government finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building commission

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lease when the lease payments are for the retirement of bonds issued by the commission before the date on which the referendum making this Law applicable to the taxing district is held to pay for the building project; (g) made for payments due under installment contracts entered into before the date on which the referendum making this Law applicable to the taxing district is held; (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt Reform Act, in an amount not to exceed the debt service extension base less the amount in items (b), (c), and (e) of this definition for non-referendum obligations, except obligations initially issued pursuant to referendum; (i) made for payments of principal and interest on bonds issued under Section 15 of the Local Government Debt Reform Act; (j) made for a qualified airport authority to pay interest or principal on general obligation bonds issued for the purpose of paying obligations due under, or financing airport facilities required to be acquired, constructed, installed or equipped pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect on or after that date); and (k) made to fund expenses of providing joint recreational programs for the handicapped under Section 5-8 of the Park District Code or Section 11-95-14 of the Illinois Municipal Code.

"Aggregate extension" for all taxing districts to which this Law applies in accordance with paragraph (2) of subsection (e) of Section 18-213 means the annual corporate extension for the taxing district and those special purpose extensions that are made annually for the taxing district, excluding special purpose extensions: (a) made for the taxing district to pay interest or principal on general obligation bonds that were approved by referendum; (b) made for any taxing district to pay interest or principal on general obligation bonds issued before the effective date of this amendatory Act of 1997; (c) made for any taxing district to pay interest or principal on bonds issued to refund or continue to refund those bonds issued

1 before the effective date of this amendatory Act of 1997; (d) 2 made for any taxing district to pay interest or principal on 3 bonds issued to refund or continue to refund bonds issued after 4 the effective date of this amendatory Act of 1997 if the bonds 5 were approved by referendum after the effective date of this 6 amendatory Act of 1997; (e) made for any taxing district to pay interest or principal on revenue bonds issued before the 7 effective date of this amendatory Act of 1997 for payment of 8 9 which a property tax levy or the full faith and credit of the 10 unit of local government is pledged; however, a tax for the 11 payment of interest or principal on those bonds shall be made 12 only after the governing body of the unit of local government 13 finds that all other sources for payment are insufficient to make those payments; (f) made for payments under a building 14 15 commission lease when the lease payments are for the retirement 16 of bonds issued by the commission before the effective date of this amendatory Act of 1997 to pay for the building project; 17 (g) made for payments due under installment contracts entered 18 19 into before the effective date of this amendatory Act of 1997; 20 (h) made for payments of principal and interest on limited bonds, as defined in Section 3 of the Local Government Debt 21 Reform Act, in an amount not to exceed the debt service 22 23 extension base less the amount in items (b), (c), and (e) of definition for non-referendum obligations, 24 this 25 obligations initially issued pursuant to referendum; (i) made 26 for payments of principal and interest on bonds issued under 27 Section 15 of the Local Government Debt Reform Act; (j) made 28 for a qualified airport authority to pay interest or principal 29 on general obligation bonds issued for the purpose of paying 30 obligations due under, or financing airport facilities required to be acquired, constructed, installed or equipped 31 32 pursuant to, contracts entered into before March 1, 1996 (but not including any amendments to such a contract taking effect 33 34 on or after that date); and (k) made to fund expenses of providing joint recreational programs for the handicapped 35 under Section 5-8 of the Park District Code or Section 11-95-14 36

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of the Illinois Municipal Code.

"Debt service extension base" means an amount equal to that portion of the extension for a taxing district for the 1994 levy year, or for those taxing districts subject to this Law in accordance with Section 18-213, except for those subject to paragraph (2) of subsection (e) of Section 18-213, for the levy year in which the referendum making this Law applicable to the taxing district is held, or for those taxing districts subject to this Law in accordance with paragraph (2) of subsection (e) of Section 18-213 for the 1996 levy year, constituting an extension for payment of principal and interest on bonds issued by the taxing district without referendum, but not including excluded non-referendum bonds. For park districts (i) that were first subject to this Law in 1991 or 1995 and (ii) whose extension for the 1994 levy year for the payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds) was less than 51% of the amount for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds), "debt service extension base" means an amount equal to that portion of the extension for the 1991 levy year constituting an extension for payment of principal and interest on bonds issued by the park district without referendum (but not including excluded non-referendum bonds). The debt service extension base may be established or increased as provided under Section 18-212. "Excluded non-referendum bonds" means (i) bonds authorized by Public Act 88-503 and issued under Section 20a of the Chicago Park District Act for aquarium and museum projects; (ii) bonds issued under Section 15 of the Local Government Debt Reform Act; or (iii) refunding obligations issued to refund or to continue to refund obligations initially issued pursuant to referendum.

"Special purpose extensions" include, but are not limited to, extensions for levies made on an annual basis for

- 1 unemployment and workers' compensation, self-insurance,
- 2 contributions to pension plans, and extensions made pursuant to
- 3 Section 6-601 of the Illinois Highway Code for a road
- 4 district's permanent road fund whether levied annually or not.
- 5 The extension for a special service area is not included in the
- 6 aggregate extension.
- 7 "Aggregate extension base" means the taxing district's
- 8 last preceding aggregate extension as adjusted under Sections
- 9 18-215 through 18-230.
- "Levy year" has the same meaning as "year" under Section
- 11 1-155.
- "New property" means (i) the assessed value, after final
- 13 board of review or board of appeals action, of new improvements
- or additions to existing improvements on any parcel of real
- 15 property that increase the assessed value of that real property
- during the levy year multiplied by the equalization factor
- issued by the Department under Section 17-30, (ii) the assessed
- value, after final board of review or board of appeals action,
- of real property not exempt from real estate taxation, which
- 20 real property was exempt from real estate taxation for any
- 21 portion of the immediately preceding levy year, multiplied by
- 22 the equalization factor issued by the Department under Section
- 23 17-30, and (iii) in counties that classify in accordance with
- 24 Section 4 of Article IX of the Illinois Constitution, an
- 25 incentive property's additional assessed value resulting from
- 26 a scheduled increase in the level of assessment as applied to
- 27 the first year final board of review market value. In addition,
- 28 the county clerk in a county containing a population of
- 3,000,000 or more shall include in the 1997 recovered tax
- 30 increment value for any school district, any recovered tax
- 31 increment value that was applicable to the 1995 tax year
- 32 calculations.
- "Qualified airport authority" means an airport authority
- 34 organized under the Airport Authorities Act and located in a
- 35 county bordering on the State of Wisconsin and having a
- population in excess of 200,000 and not greater than 500,000.

1 "Recovered tax increment value" means, except as otherwise 2 provided in this paragraph, the amount of the current year's 3 equalized assessed value, in the first year after municipality terminates the designation of an area as a 4 5 redevelopment project area previously established under the 6 Tax Increment Allocation Development Act in the Illinois Municipal Code, previously established under the Industrial 7 8 Jobs Recovery Law in the Illinois Municipal Code, or previously 9 established under the Economic Development Area Tax Increment Allocation Act, of each taxable lot, block, tract, or parcel of 10 11 real property in the redevelopment project area over and above 12 the initial equalized assessed value of each property in the 13 redevelopment project area. For the taxes which are extended for the 1997 levy year, the recovered tax increment value for a 14 15 non-home rule taxing district that first became subject to this 16 Law for the 1995 levy year because a majority of its 1994 17 equalized assessed value was in an affected county or counties shall be increased if a municipality terminated the designation 18 19 of an area in 1993 as a redevelopment project area previously established under the Tax Increment Allocation Development Act 20 in the Illinois Municipal Code, previously established under 21 the Industrial Jobs Recovery Law in the Illinois Municipal 22 23 Code, or previously established under the Economic Development Area Tax Increment Allocation Act, by an amount equal to the 24 25 1994 equalized assessed value of each taxable lot, block, 26 tract, or parcel of real property in the redevelopment project 27 area over and above the initial equalized assessed value of 28 each property in the redevelopment project area. In the first 29 year after a municipality removes a taxable lot, block, tract, 30 or parcel of real property from a redevelopment project area 31 established under the Tax Increment Allocation Development Act 32 in the Illinois Municipal Code, the Industrial Jobs Recovery Law in the Illinois Municipal Code, or the Economic Development 33 Area Tax Increment Allocation Act, "recovered tax increment 34 35 value" means the amount of the current year's equalized assessed value of each taxable lot, block, tract, or parcel of 36

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real property removed from the redevelopment project area over and above the initial equalized assessed value of that real property before removal from the redevelopment project area.

Except as otherwise provided in this Section, "limiting rate" means a fraction the numerator of which is the last preceding aggregate extension base times an amount equal to one plus the extension limitation defined in this Section and the denominator of which is the current year's equalized assessed value of all real property in the territory under the jurisdiction of the taxing district during the prior levy year. For those taxing districts that reduced their aggregate extension for the last preceding levy year, the highest aggregate extension in any of the last 3 preceding levy years shall be used for the purpose of computing the limiting rate. The denominator shall not include new property. The denominator shall not include the recovered tax increment value.

(Source: P.A. 92-547, eff. 6-13-02; 93-601, eff. 1-1-04;

Section 10. The Counties Code is amended by changing
Sections 5-1062 and 5-1062.1 as follows:

93-606, eff. 11-18-03; 93-612, eff. 11-18-03; revised

- 22 (55 ILCS 5/5-1062) (from Ch. 34, par. 5-1062)
- Sec. 5-1062. Stormwater management.
- (a) The purpose of this Section is to allow management and 24 25 mitigation of the effects of urbanization on stormwater 26 drainage in metropolitan counties located in the area served by 27 the Northeastern Illinois Planning Commission, and references 28 to "county" in this Section shall apply only to those counties. 29 This Section shall not apply to any county with a population in 30 excess of 1,500,000, except as provided in subsection (c). The purpose of this Section shall be achieved by: 31
- 32 (1) consolidating the existing stormwater management 33 framework into a united, countywide structure;
- 34 (2) setting minimum standards for floodplain and

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stormwater management; and

- (3) preparing a countywide plan for the management of stormwater runoff, including the management of natural and man-made drainageways. The countywide plan may incorporate watershed plans.
- (b) A stormwater management planning committee shall be established by county board resolution, with its membership consisting of equal numbers of county board and municipal representatives from each county board district, and such other members as may be determined by the county and municipal members. However, if the county has more than 6 county board districts, the county board may by ordinance divide the county into not less than 6 areas of approximately equal population, to be used instead of county board districts for the purpose of determining representation on the stormwater management planning committee.

The county board members shall be appointed by the chairman of the county board. Municipal members from each county board district or other represented area shall be appointed by a majority vote of the mayors of those municipalities which have greatest percentage of their respective populations residing in such county board district or other represented area. All municipal and county board representatives shall be entitled to a vote; the other members shall be nonvoting members, unless authorized to vote by the unanimous consent of the municipal and county board representatives. A municipality that is located in more than one county may choose, at the time of formation of the stormwater management planning committee and based on watershed boundaries, to participate in the stormwater management planning program of either or both of the counties. Subcommittees of the stormwater management planning committee may be established to serve a portion of the county or a particular drainage basin that has similar stormwater management needs. The stormwater management planning committee shall adopt by-laws, by a majority vote of the county and municipal members, to govern the functions of the committee and

its subcommittees. Officers of the committee shall include a chair and vice chair, one of whom shall be a county representative and one a municipal representative.

The principal duties of the committee shall be to develop a stormwater management plan for presentation to and approval by the county board, and to direct the plan's implementation and revision. The committee may retain engineering, legal and financial advisors and inspection personnel. The committee shall meet at least quarterly and shall hold at least one public meeting during the preparation of the plan and prior to its submittal to the county board.

(c) In the preparation of a stormwater management plan, a county stormwater management planning committee shall coordinate the planning process with each adjoining county to ensure that recommended stormwater projects will have no significant impact on the levels or flows of stormwaters in inter-county watersheds or on the capacity of existing and planned stormwater retention facilities. An adopted stormwater management plan shall identify steps taken by the county to coordinate the development of plan recommendations with adjoining counties.

Act of the 93rd General Assembly, each of those counties located within the area served by the Northeastern Illinois Planning Commission having a population in excess of 400,000 shall have entered into an agreement with each of the other such counties setting standards to control stormwater runoff so as not to cause flood damage to adjacent counties. In the case of any county having a population in excess of 1,500,000, the agreement shall be negotiated and entered into by the sanitary district in that county organized under the Metropolitan Water Reclamation District Act, rather than by the county board. If any such county and the sanitary district do not enter into an agreement within the time specified, then upon petition by any such county or sanitary district to the Department of Transportation, the Department shall set the standards not

later than 6 months following the date of the petition. The petition to the Department shall include a history of the attempts that were made to reach agreement, recommended standards to control stormwater so as not to increase flood damage, and technical information to support the recommended standards to control stormwater runoff. The Department may, at its discretion, hold a hearing to obtain information from counties, sanitary districts, and other interested and affected parties on the proposed standards to control stormwater runoff. A home rule unit may not regulate stormwater runoff in a manner inconsistent with this paragraph. This paragraph is a limitation under subsection (i) of Section 6 of Article VII of the Illinois Constitution on the concurrent exercise by home rule units of powers and functions exercised by the State.

- (d) Before the stormwater management planning committee recommends to the county board a stormwater management plan for the county or a portion thereof, it shall submit the plan to the Office of Water Resources of the Department of Natural Resources and to the Northeastern Illinois Planning Commission for review and recommendations. The Office and the Commission, in reviewing the plan, shall consider such factors as impacts on the levels or flows in rivers and streams and the cumulative effects of stormwater discharges on flood levels. The Office of Water Resources shall determine whether the plan or ordinances enacted to implement the plan complies with the requirements of subsection (f). Within a period not to exceed 60 days, the review comments and recommendations shall be submitted to the stormwater management planning committee for consideration. Any amendments to the plan shall be submitted to the Office and the Commission for review.
- (e) Prior to recommending the plan to the county board, the stormwater management planning committee shall hold at least one public hearing thereon and shall afford interested persons an opportunity to be heard. The hearing shall be held in the county seat. Notice of the hearing shall be published at least

once no less than 15 days in advance thereof in a newspaper of general circulation published in the county. The notice shall state the time and place of the hearing and the place where copies of the proposed plan will be accessible for examination by interested parties. If an affected municipality having a stormwater management plan adopted by ordinance wishes to protest the proposed county plan provisions, it shall appear at the hearing and submit in writing specific proposals to the stormwater management planning committee. After consideration of the matters raised at the hearing, the committee may amend or approve the plan and recommend it to the county board for adoption.

The county board may enact the proposed plan by ordinance. If the proposals for modification of the plan made by an affected municipality having a stormwater management plan are not included in the proposed county plan, and the municipality affected by the plan opposes adoption of the county plan by resolution of its corporate authorities, approval of the county plan shall require an affirmative vote of at least two-thirds of the county board members present and voting. If the county board wishes to amend the county plan, it shall submit in writing specific proposals to the stormwater management planning committee. If the proposals are not approved by the committee, or are opposed by resolution of the corporate authorities of an affected municipality having a municipal stormwater management plan, amendment of the plan shall require an affirmative vote of at least two-thirds of the county board members present and voting.

(f) The county board may prescribe by ordinance reasonable rules and regulations for floodplain management and for governing the location, width, course and release rate of all stormwater runoff channels, streams and basins in the county, in accordance with the adopted stormwater management plan. These rules and regulations shall, at a minimum, meet the standards for floodplain management established by the Office of Water Resources and the requirements of the Federal

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Emergency Management Agency for participation in the National Flood Insurance Program.

- (g) In accordance with, and if recommended in, the adopted stormwater management plan, the county board may adopt a schedule of fees as may be necessary to mitigate the effects of increased stormwater runoff resulting from new development. The fees shall not exceed the cost of satisfying the onsite stormwater retention or detention requirements of the adopted stormwater management plan. The fees shall be used to finance undertaken by the county or its municipalities to mitigate the effects of urban stormwater runoff by providing regional stormwater retention or detention facilities, as identified in the county plan. All such fees collected by the county shall be held in a separate fund, and shall be expended only in the watershed within which they were collected.
- (h) For the purpose of implementing this Section and for the development, design, planning, construction, operation and maintenance of stormwater facilities provided for in the stormwater management plan, a county board that has established a stormwater management planning committee pursuant to this Section may cause an annual tax of not to exceed 0.20% of the value, as equalized or assessed by the Department of Revenue, of all taxable property in the county to be levied upon all the taxable property in the county. The tax shall be in addition to all other taxes authorized by law to be levied and collected in the county and shall be in addition to the maximum tax rate authorized by law for general county purposes. The 0.20% limitation provided in this Section may be increased or decreased by referendum in accordance with the provisions of Sections 18-120, 18-125, and 18-130 of the Property Tax Code.

Any revenues generated as a result of ownership or operation of facilities or land acquired with the tax funds collected pursuant to this subsection (h) shall be held in a separate fund and be used either to abate such property tax or for implementing this Section.

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However, unless at least part of the county has been declared after July 1, 1986 by presidential proclamation to be a disaster area as a result of flooding, the tax authorized by this subsection (h) shall not be levied until the question of its adoption, either for a specified period or indefinitely, has been submitted to the electors thereof and approved by a majority of those voting on the question. This question may be submitted at any election held in the county after the adoption of a resolution by the county board providing for the submission of the question to the electors of the county. The county board shall certify the resolution and proposition to the proper election officials, who shall submit the proposition at an election in accordance with the general election law. If a majority of the votes cast on the question is in favor of the levy of the tax, it may thereafter be levied in the county for the specified period or indefinitely, as provided in the proposition. The question shall be put in substantially the following form:

19 -----

20 Shall an annual tax be levied

21 for stormwater management purposes YES

22 (for a period of not more than

23 years) at a rate not exceeding ------

24% of the equalized assessed

value of the taxable property of NO

26 County?

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(i) Upon the creation and implementation of a county stormwater management plan, the county may petition the circuit court to dissolve any or all drainage districts created pursuant to the Illinois Drainage Code or predecessor Acts which are located entirely within the area of the county covered by the plan.

However, any active drainage district implementing a plan that is consistent with and at least as stringent as the county stormwater management plan may petition the stormwater

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management planning committee for exception from dissolution. Upon filing of the petition, the committee shall set a date for hearing not less than 2 weeks, nor more than 4 weeks, from the filing thereof, and the committee shall give at least one week's notice of the hearing in one or more newspapers of general circulation within the district, and in addition shall cause a copy of the notice to be personally served upon each of the trustees of the district. At the hearing, the committee shall hear the district's petition and allow the district trustees and any interested parties an opportunity to present oral and written evidence. The committee shall render its decision upon the petition for exception from dissolution based upon the best interests of the residents of the district. In the event that the exception is not allowed, the district may file a petition within 30 days of the decision with the circuit court. In that case, the notice and hearing requirements for the court shall be the same as herein provided for the committee. The court shall likewise render its decision of whether to dissolve the district based upon the best interests of residents of the district.

The dissolution of any drainage district shall not affect the obligation of any bonds issued or contracts entered into by the district nor invalidate the levy, extension or collection of any taxes or special assessments upon the property in the former drainage district. All property and obligations of the former drainage district shall be assumed and managed by the county, and the debts of the former drainage district shall be discharged as soon as practicable.

If a drainage district lies only partly within a county that adopts a county stormwater management plan, the county may petition the circuit court to disconnect from the drainage district that portion of the district that lies within that county. The property of the drainage district within the disconnected area shall be assumed and managed by the county. The county shall also assume a portion of the drainage district's debt at the time of disconnection, based on the

portion of the value of the taxable property of the drainage district which is located within the area being disconnected.

The operations of any drainage district that continues to exist in a county that has adopted a stormwater management plan in accordance with this Section shall be in accordance with the adopted plan.

- (j) Any county that has adopted a county stormwater management plan under this Section may, after 10 days written notice to the owner or occupant, enter upon any lands or waters within the county for the purpose of inspecting stormwater facilities or causing the removal of any obstruction to an affected watercourse. The county shall be responsible for any damages occasioned thereby.
- (k) Upon petition of the municipality, and based on a finding of the stormwater management planning committee, the county shall not enforce rules and regulations adopted by the county in any municipality located wholly or partly within the county that has a municipal stormwater management ordinance that is consistent with and at least as stringent as the county plan and ordinance, and is being enforced by the municipal authorities.
- (1) A county may issue general obligation bonds for implementing any stormwater plan adopted under this Section in the manner prescribed in Section 5-1012; except that the referendum requirement of Section 5-1012 shall not apply to bonds issued pursuant to this Section on which the principal and interest are to be paid entirely out of funds generated by the taxes and fees authorized by this Section.
- (m) The powers authorized by this Section may be implemented by the county board for a portion of the county subject to similar stormwater management needs.
- (n) The powers and taxes authorized by this Section are in addition to the powers and taxes authorized by Division 5-15; in exercising its powers under this Section, a county shall not be subject to the restrictions and requirements of that Division.

- (o) Pursuant to paragraphs (g) and (i) of Section 6 of
 Article VII of the Illinois Constitution, this Section
 specifically denies and limits the exercise of any power which
 is inconsistent herewith by home rule units in any county with
 a population of less than 1,500,000 in the area served by the
 Northeastern Illinois Planning Commission. This Section does
 not prohibit the concurrent exercise of powers consistent
 herewith.
- 9 (Source: P.A. 88-670, eff. 12-2-94; 89-445, eff. 2-7-96.)
- 10 (55 ILCS 5/5-1062.1) (from Ch. 34, par. 5-1062.1)
- Sec. 5-1062.1. Stormwater management <u>planning councils</u> in Cook County.
 - (a) Stormwater management in Cook County shall be conducted as provided in Section 7h of the Metropolitan Water Reclamation

 District Act. As used in this Section, "District" means the Metropolitan Water Reclamation District of Greater Chicago.

The purpose of this Section is to create planning councils, organized by watershed, to contribute to the stormwater management process by advising the Metropolitan Water Reclamation District of Greater Chicago and representing the needs and interests of the members of the public and the local governments included within their respective watersheds.—allow management and mitigation of the effects of urbanization on stormwater drainage in Cook County, and this Section applies only to Cook County. In addition, this Section is intended to improve stormwater and floodplain management in Cook County by the following:

- (1) Setting minimum standards for floodplain and stormwater management.
 - (2) Preparing plans for the management of floodplains and stormwater runoff, including the management of natural and man-made drainage ways.
- (b) The purpose of this Section shall be achieved by the following:
- 35 (1) Creating 6-Stormwater management planning councils

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shall be formed for each of the following according to the established watersheds of the Chicago Metropolitan Area: North Branch Chicago River, Lower Des Plaines Tributaries, Cal-Sag Channel, Little Calumet River, Poplar Creek, and Upper Salt Creek. In addition a stormwater management planning council shall be established for the combined sewer areas of Cook County. Additional stormwater management planning councils may be formed by the District Stormwater Management Planning Committee for other watersheds within Cook County. Membership on the watershed councils shall consist of the chief elected official, or his or her designee, from each municipality and township within the watershed and the Cook County Board President, or his or her designee, if unincorporated area is included in the watershed. A municipality or township shall be a member of more than one watershed council if the corporate boundaries of that municipality, or township extend entered into more than one watershed, or the municipality or township is served in part by separate combined sewers. Subcommittees stormwater management planning councils may be established to assist the stormwater management planning councils in performing their duties preparing and implementing a stormwater management plan. The councils may adopt bylaws to govern the functioning of the stormwater management councils and subcommittees.

(2) Creating, by intergovernmental agreement, a county wide Stormwater Management Planning Committee with its membership consisting of the Chairman of each of the watershed management councils, the Cook County Board President or his designee, and the Northeastern Illinois Planning Commission President or his designee.

(c) (3) The principal duties of the watershed planning councils shall be to advise the District on the development and implementation of the countywide develop a stormwater management plan with respect to matters relating to their

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respective watersheds and to advise and represent the concerns of for the watershed area and to recommend the plan for adoption to the units of local government in the watershed area. The councils shall meet at least quarterly and shall hold at least one public hearing during the preparation of the plan. Adoption of the watershed plan shall be by each municipality in the watershed and by vote of the County Board.

(d) (4) The District principal duty of the county wide Stormwater Management Committee shall give careful consideration to the recommendations and concerns of the watershed planning councils throughout the planning process and shall be to coordinate the 6 watershed plans as developed and to coordinate the planning process with the adjoining counties to ensure that recommended stormwater projects will have no significant adverse impact on the levels or flows of stormwater in the inter-county watershed or on the capacity of existing and planned stormwater facilities. District committee retention The identify in an annual published report steps taken by the District to accommodate the concerns and recommendations of the watershed planning councils. committee to coordinate the development of plan recommendations with adjoining counties. The committee shall also publish a coordinated stormwater document of all activity in the Cook County area and agreed upon stormwater planning standards.

(5) The stormwater management planning committee shall submit the coordinated watershed plans to the Office of Water Resources of the Department of Natural Resources and to the Northeastern Illinois Planning Commission for review and recommendation. The Office and the Commission, in reviewing the plan, shall consider those factors as impact on the level or flows in the rivers and streams and the cumulative effects of stormwater discharges on flood levels. The review comments and recommendations shall be submitted to the watershed councils for consideration.

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- 1 (e) (6) The stormwater management planning councils
 2 committee may recommend rules and regulations to the
 3 District watershed councils governing the location, width,
 4 course, and release rates of all stormwater runoff
 5 channels, streams, and basins in their respective
 6 watersheds the county.
 - (f) (7) The Northwest Municipal Conference, the South Suburban Mayors and Managers Association, and the West Central Municipal Conference shall be responsible for the coordination of the planning councils created under this Section.
- 12 (Source: P.A. 88-649, eff. 9-16-94; 89-445, eff. 2-7-96.)
- Section 15. The Metropolitan Water Reclamation District

 Act is amended by adding Section 7h and by changing Section 12

 and as follows:
- 16 (70 ILCS 2605/7h new)
- 17 <u>Sec. 7h. Stormwater management.</u>
- 18 (a) Stormwater management in Cook County shall be under the general supervision of the Metropolitan Water Reclamation 19 District of Greater Chicago. The District has the authority to 20 plan, manage, implement, and finance activities relating to 21 stormwater management in Cook County. The authority of the 22 District with respect to stormwater management extends 23 throughout Cook County and is not limited to the area otherwise 24 25 within the territory and jurisdiction of the District under 26 this Act.
- For the purposes of this Section, the term "stormwater management" includes, without limitation, the management of floods and floodwaters.
- 30 (b) The District may utilize the resources of cooperating
 31 local watershed councils (including the stormwater management
 32 planning councils created under Section 5-1062.1 of the
 33 Counties Code), councils of local governments, the
 34 Northeastern Illinois Planning Commission, and similar

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- 2 organizations and agencies with funding, on a contractual
- 3 basis, for providing information to the District, providing
- 4 <u>information to the public, or performing other activities</u>
- 5 related to stormwater management.
- The District, in addition to other powers vested in it, may
- 7 negotiate and enter into agreements with any county for the
- 8 management of stormwater runoff in accordance with subsection
- 9 (c) of Section 5-1062 of the Counties Code.
- The District may enter into intergovernmental agreements
- 11 with Cook County or other units of local government that are
- 12 located in whole or in part outside the District for the
- 13 purpose of implementing the stormwater management plan and
- 14 providing stormwater management services in areas not included
- within the territory of the District.
- 16 (c) The District shall prepare and adopt by ordinance a
- 17 <u>countywide stormwater management plan for Cook County. The</u>
- 18 countywide plan may incorporate one or more separate watershed
- 19 plans.
- 20 Prior to adopting the countywide stormwater management
- 21 plan, the District shall hold at least one public hearing
- 22 <u>thereon and shall afford interested persons an opportunity to</u>
- be heard.
- 24 (d) The District may prescribe by ordinance reasonable
- 25 rules and regulations for floodplain and stormwater management
- and for governing the location, width, course, and release rate
- of all stormwater runoff channels, streams, and basins in Cook
- 28 County, in accordance with the adopted stormwater management
- 29 plan. These rules and regulations shall, at a minimum, meet the
- 30 <u>standards for floodplain management established by the Office</u>
- of Water Resources of the Department of Natural Resources and
- 32 <u>the requirements of the Federal Emergency Management Agency for</u>
- 33 participation in the National Flood Insurance Program.
- 34 (e) The District may impose fees on areas outside the
- 35 District but within Cook County to mitigate the effects of
- 36 <u>increased stormwater runoff resulting from new development.</u>

The fees shall not exceed the cost of satisfying the onsi	Lte
stormwater retention or detention requirements of the adopt	ced
stormwater management plan. The fees shall be used to finar	ıce
activities undertaken by the District or units of loc	cal
government within the District to mitigate the effects of urk	oan
stormwater runoff by providing regional stormwater retenti	Lon
or detention facilities, as identified in the plan. All su	ıch
fees collected by the District shall be held in a separate fu	
and used for implementation of this Section.	

(f) Amounts realized from the tax levy for stormwater management purposes authorized in Section 12 may be used by the District for implementing this Section and for the development, design, planning, construction, operation, and maintenance of regional stormwater facilities provided for in the stormwater management plan.

The proceeds of any tax imposed under Section 12 for stormwater management purposes and any revenues generated as a result of the ownership or operation of facilities or land acquired with the proceeds of taxes imposed under Section 12 for stormwater management purposes shall be held in a separate fund and used either for implementing this Section or to abate those taxes.

(g) The District may plan, implement, finance, and operate regional stormwater management projects in accordance with the adopted countywide stormwater management plan.

The District shall provide for public review and comment on proposed stormwater management projects. The District shall conform to State and federal requirements concerning public information, environmental assessments, and environmental impacts for projects receiving State or federal funds.

The District may issue bonds under Section 9.6a of this Act for the purpose of funding stormwater management projects.

The District shall not use Cook County Forest Preserve

District land for stormwater or flood control projects without

the consent of the Forest Preserve District.

(h) Upon the creation and implementation of a county

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stormwater management plan, the District may petition the
circuit court to dissolve any or all drainage districts created
pursuant to the Illinois Drainage Code or predecessor Acts that
are located entirely within the District.

However, any active drainage district implementing a plan that is consistent with and at least as stringent as the county stormwater management plan may petition the District for exception from dissolution. Upon filing of the petition, the District shall set a date for hearing not less than 2 weeks, nor more than 4 weeks, from the filing thereof, and the District shall give at least one week's notice of the hearing in one or more newspapers of general circulation within the drainage district, and in addition shall cause a copy of the notice to be personally served upon each of the trustees of the drainage district. At the hearing, the District shall hear the drainage district's petition and allow the drainage district trustees and any interested parties an opportunity to present oral and written evidence. The District shall render its decision upon the petition for exception from dissolution based upon the best interests of the residents of the drainage district. In the event that the exception is not allowed, the drainage district may file a petition with the circuit court within 30 days of the decision. In that case, the notice and hearing requirements for the court shall be the same as provided in this subsection for the petition to the District. The court shall render its decision of whether to dissolve the district based upon the best interests of the residents of the drainage district.

The dissolution of a drainage district shall not affect the obligation of any bonds issued or contracts entered into by the drainage district nor invalidate the levy, extension, or collection of any taxes or special assessments upon the property in the former drainage district. All property and obligations of the former drainage district shall be assumed and managed by the District, and the debts of the former drainage district shall be discharged as soon as practicable.

If a drainage district lies only partly within the
District, the District may petition the circuit court to
disconnect from the drainage district that portion of the
drainage district that lies within the District. The property
of the drainage district within the disconnected area shall be
assumed and managed by the District. The District shall also
assume a portion of the drainage district's debt at the time of
disconnection, based on the portion of the value of the taxable
property of the drainage district which is located within the
area being disconnected.

A drainage district that continues to exist within Cook

County shall conform its operations to the countywide

stormwater management plan.

- (i) The District may assume responsibility for maintaining any stream within Cook County.
- (j) The District may, after 10 days written notice to the owner or occupant, enter upon any lands or waters within the county for the purpose of inspecting stormwater facilities or causing the removal of any obstruction to an affected watercourse. The District shall be responsible for any damages occasioned thereby.
- (k) The District shall report to the public annually on its activities and expenditures under this Section and the adopted countywide stormwater management plan.
- (1) The powers granted to the District under this Section are in addition to the other powers granted under this Act.

 This Section does not limit the powers of the District under any other provision of this Act or any other law.
- (m) This Section does not affect the power or duty of any unit of local government to take actions relating to flooding or stormwater, so long as those actions conform with this Section and the plans, rules, and ordinances adopted by the District under this Section.
- A home rule unit located in whole or in part in Cook County

 (other than a municipality with a population over 1,000,000)

 may not regulate stormwater management or planning in Cook

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1 County in a manner inconsistent with this Section or the plans, 2 rules, and ordinances adopted by the District under this Section; provided, within a municipality with a population over 3 1,000,000, the stormwater management planning program of Cook 4 5 County shall be conducted by that municipality or, to the extent provided in an intergovernmental agreement between the 6 municipality and the District, by the District pursuant to this 7 Section; provided further that the power granted to such 8 9 municipality shall not be inconsistent with existing powers of the District. Pursuant to paragraph (i) of Section 6 of Article 10 11 VII of the Illinois Constitution, this Section specifically denies and limits the exercise of any power that is 12 inconsistent with this Section by a home rule unit that is a 13 county with a population of 1,500,000 or more or is located, in 14 15 whole or in part, within such a county, other than a 16 municipality with a population over 1,000,000.

17 (70 ILCS 2605/12) (from Ch. 42, par. 332)

Sec. 12. The board of commissioners annually may levy taxes for corporate purposes upon property within the territorial limits of such sanitary district, the aggregate amount of which, exclusive of the amount levied for (a) the payment of bonded indebtedness and the interest on bonded indebtedness (b) employees' annuity and benefit purposes (c) construction and (d) for the purpose of establishing and purposes, maintaining a reserve fund for the payment of claims, awards, losses, judgments or liabilities which might be imposed on such sanitary district under the Workers' Compensation Act or the Workers' Occupational Diseases Act, and any claim in tort, including but not limited to, any claim imposed upon such sanitary district under the Local Governmental and Governmental Employees Tort Immunity Act, and for the repair or replacement of any property owned by such sanitary district which is damaged by fire, flood, explosion, vandalism or any other peril, natural or manmade, shall not exceed the sum produced by extending the rate of .46% for <u>each of</u> the <u>years</u>

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year 1979 through 2004 and by extending the rate of 0.41% for the year 2005 and each year thereafter, upon the assessed valuation of all taxable property within the sanitary district as equalized and determined for State and local taxes.

In addition, for stormwater management purposes, including but not limited to those provided in subsection (f) of Section 7(h), the board of commissioners may levy taxes for the year 2005 and each year thereafter at a rate not to exceed 0.05% of the assessed valuation of all taxable property within the District as equalized and determined for State and local taxes.

And in addition thereto, for construction purposes as defined in Section 5.2 of this Act, the board of commissioners may levy taxes for the year 1985 and each year thereafter which shall be at a rate not to exceed .10% of the assessed valuation of all taxable property within the sanitary district as equalized and determined for State and local taxes. Amounts realized from taxes so levied for construction purposes shall be limited for use to such purposes and shall not be available for appropriation or used to defray the cost of repairs to or expense of maintaining or operating existing or future facilities, but such restrictions, however, shall not apply to additions, alterations, enlargements, and replacements which will add appreciably to the value, utility, or the useful life of said facilities. Such rates shall be extended against the assessed valuation of the taxable property within the corporate limits as the same shall be assessed and equalized for the county taxes for the year in which the levy is made and said board shall cause the amount to be raised by taxation in each year to be certified to the county clerk on or before the thirtieth day of March; provided, however, that if during the budget year the General Assembly authorizes an increase in such rates, the board of commissioners may adopt a supplemental levy and shall make such certification to the County Clerk on or before the thirtieth day of December.

For the purpose of establishing and maintaining a reserve fund for the payment of claims, awards, losses, judgments or

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liabilities which might be imposed on such sanitary district Workers' Compensation Act under the or the Occupational Diseases Act, and any claim in tort, including but not limited to, any claim imposed upon such sanitary district under the Local Governmental and Governmental Employees Tort Immunity Act, and for the repair or replacement, where the cost thereof exceeds the sum of \$10,000, of any property owned by such sanitary district which is damaged by fire, flood, explosion, vandalism or any other peril, natural or man-made, such sanitary district may also levy annually upon all taxable property within its territorial limits a tax not to exceed .005% of the assessed valuation of said taxable property as equalized and determined for State and local taxes; provided, however, the aggregate amount which may be accumulated in such reserve fund shall not exceed .05% of such assessed valuation.

All taxes so levied and certified shall be collected and enforced in the same manner and by the same officers as State and county taxes, and shall be paid over by the officer collecting the same to the treasurer of the sanitary district, in the manner and at the time provided by the general revenue law. No part of the taxes hereby authorized shall be used by such sanitary district for the construction of permanent, fixed, immovable bridges across any channel constructed under the provisions of this Act. All bridges built across such channel shall not necessarily interfere with or obstruct the navigation of such channel, when the same becomes a navigable stream, as provided in Section 24 of this Act, but such bridges shall be so constructed that they can be raised, swung or moved out of the way of vessels, tugs, boats or other water craft navigating such channel. Nothing in this Act shall be so construed as to compel said district to maintain or operate said bridges, as movable bridges, for a period of 9 years from and after the time when the water has been turned into said channel pursuant to law, unless the needs of general navigation of the Des Plaines and Illinois Rivers, when connected by said channel, sooner require it. In levying taxes the board of

- 1 commissioners, in order to produce the net amount required by
- 2 the levies for payment of bonds and interest thereon, shall
- 3 include an amount or rate estimated to be sufficient to cover
- 4 losses in collection of taxes, the cost of collecting taxes,
- 5 abatements in the amount of such taxes as extended on the
- 6 collector's books and the amount of such taxes collection of
- 7 which will be deferred; the amount so added for the purpose of
- 8 producing the net amount required shall not exceed any
- 9 applicable maximum tax rate or amount.
- 10 (Source: P.A. 84-630.)
- 11 Section 99. Effective date. This Act takes effect upon
- 12 becoming law.