

93RD GENERAL ASSEMBLY State of Illinois 2003 and 2004 SB2284

Introduced 1/22/2004, by Denny Jacobs

SYNOPSIS AS INTRODUCED:

5 ILCS 375/6.2 5 ILCS 375/6.5 5 ILCS 375/6.6 40 ILCS 15/1.3 from Ch. 127, par. 526.2

Amends the State Employees Group Insurance Act of 1971. In the provisions concerning health benefits for benefit recipients under the Downstate Teachers Article of the Illinois Pension Code (TRIP); makes the following changes: Deletes the provisions that repeal the Sections concerning the TRIP provisions on July 1, 2004. Makes the benefits under the TRIP provisions equivalent to the benefits for State employees. Increases the contribution for active teachers and school districts. Increases the minimum coverage for retired teachers and their dependents. Requires the Economic and Fiscal Commission to deliver an annual report to the General Assembly concerning the liabilities and projected liabilities of the TRIP program. Amends the State Pension Funds Continuing Appropriation Act. Provides that, beginning July 1, 2004, an amount equal to the amount by which required employer and employee contributions were insufficient to pay for the costs of the benefits provided under the TRIP provisions in the preceding fiscal year shall be annually appropriated from the General Revenue Fund to the State Comptroller for deposit into the Teacher Health Insurance Security Fund. Effective immediately.

LRB093 18035 LRD 43721 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning public employee benefits.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The State Employees Group Insurance Act of 1971 is amended by changing Sections 6.2, 6.5, and 6.6 as follows:

6 (5 ILCS 375/6.2) (from Ch. 127, par. 526.2)

Sec. 6.2. When the Director, with the advice and consent of the Commission, determines that it would be in the best interests of the State and its employees, the program of health benefits under this Act may be administered with the State as a self-insurer in whole or in part. The State assumes the risks of the program. The State may provide the administrative services in connection with the self-insurance health plan or purchase administrative services from an administrative service organization. A plan of self-insurance may combine forms of re-insurance or stop-loss insurance which limits the amount of State liability.

The program of health benefits shall provide a continuation and conversion privilege for persons whose State employment or employment under Article 16 of the Illinois Pension Code is terminated and a continuation privilege for members' spouses and dependent children and for TRS dependent beneficiaries who are covered under the provisions of the program, consistent with the requirements of federal law and Sections 367.2, 367e, and 367e.1 of the Illinois Insurance Code.

26 (Source: P.A. 93-477, eff. 1-1-04.)

- 27 (5 ILCS 375/6.5)
- 28 (Section scheduled to be repealed on July 1, 2004)
- Sec. 6.5. Health benefits for TRS benefit recipients and TRS dependent beneficiaries.
- 31 (a) Purpose. It is the purpose of this amendatory Act of

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- 1 1995 to transfer the administration of the program of health 2 benefits established for benefit recipients and their 3 dependent beneficiaries under Article 16 of the Illinois 4 Pension Code to the Department of Central Management Services.
 - (b) Transition provisions. The Board of Trustees of the Teachers' Retirement System shall continue to administer the health benefit program established under Article 16 of the Illinois Pension Code through December 31, 1995. Beginning January 1, 1996, the Department of Central Management Services shall be responsible for administering a program of health benefits for TRS benefit recipients and TRS dependent beneficiaries under this Section. The Department of Central Management Services and the Teachers' Retirement System shall cooperate in this endeavor and shall coordinate their ensure a activities so to smooth transition as and uninterrupted health benefit coverage.
 - (c) Eligibility. All persons who were enrolled in the Article 16 program at the time of the transfer shall be eligible to participate in the program established under this Section without any interruption or delay in coverage or limitation as to pre-existing medical conditions. Eligibility to participate shall be determined by the Teachers' Retirement System. Eligibility information shall be communicated to the Department of Central Management Services in a format acceptable to the Department.
 - A TRS dependent beneficiary who is an unmarried child age 19 or over and mentally or physically handicapped does not become ineligible to participate by reason of (i) becoming ineligible to be claimed as a dependent for Illinois or federal income tax purposes or (ii) receiving earned income, so long as those earnings are insufficient for the child to be fully self-sufficient.
- 33 (d) Coverage. <u>Until July 1, 2004,</u> the level of health 34 benefits provided under this Section shall be similar to the 35 level of benefits provided by the program previously 36 established under Article 16 of the Illinois Pension Code.

1 Beginning July 1, 2004, the level of health benefits provided

under this Section shall be equivalent to the benefits provided

to members and dependents under this Act.

Group life insurance benefits are not included in the benefits to be provided to TRS benefit recipients and TRS dependent beneficiaries under this Act.

The program of health benefits under this Section may include any or all of the benefit limitations, including but not limited to a reduction in benefits based on eligibility for federal medicare benefits, that are provided under subsection (a) of Section 6 of this Act for other health benefit programs under this Act.

(e) Insurance rates and premiums. The Director shall determine the insurance rates and premiums for TRS benefit recipients and TRS dependent beneficiaries, and shall present to the Teachers' Retirement System of the State of Illinois, by April 15 of each calendar year, the rate-setting methodology (including but not limited to utilization levels and costs) used to determine the amount of the health care premiums.

For Fiscal Year 1996, the premium shall be equal to the premium actually charged in Fiscal Year 1995; in subsequent years, the premium shall never be lower than the premium charged in Fiscal Year 1995. For Fiscal Year 2003, the premium shall not exceed 110% of the premium actually charged in Fiscal Year 2002. For Fiscal Year 2004 and thereafter, the premium shall not exceed 112% of the premium actually charged in Fiscal Year 2003.

Rates and premiums may be based in part on age and eligibility for federal medicare coverage. However, the cost of participation for a TRS dependent beneficiary who is an unmarried child age 19 or over and mentally or physically handicapped shall not exceed the cost for a TRS dependent beneficiary who is an unmarried child under age 19 and participates in the same major medical or managed care program.

The cost of health benefits under the program shall be paid as follows:

- (1) <u>Until July 1, 2004,</u> for a TRS benefit recipient selecting a managed care program, up to 75% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund.
- (2) <u>Until July 1, 2004,</u> for a TRS benefit recipient selecting the major medical coverage program, up to 50% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund if a managed care program is accessible, as determined by the Teachers' Retirement System.
- (3) <u>Until July 1, 2004</u>, for a TRS benefit recipient selecting the major medical coverage program, up to 75% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund if a managed care program is not accessible, as determined by the Teachers' Retirement System.
- (3.1) Beginning July 1, 2004, for a TRS benefit recipient selecting a managed care program or the major medical coverage program, 75% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund.
- (3.2) Beginning July 1, 2004, for a TRS dependent beneficiary selecting a managed care program or the major medical coverage program, 50% of the total insurance rate shall be paid from the Teacher Health Insurance Security Fund.
- (4) The balance of the rate of insurance, including the entire premium of any coverage for TRS dependent beneficiaries that has been elected, shall be paid by deductions authorized by the TRS benefit recipient to be withheld from his or her monthly annuity or benefit payment from the Teachers' Retirement System; except that (i) if the balance of the cost of coverage exceeds the amount of the monthly annuity or benefit payment, the difference shall be paid directly to the Teachers' Retirement System by the TRS benefit recipient, and (ii) all or part of the

balance of the cost of coverage may, at the school board's option, be paid to the Teachers' Retirement System by the school board of the school district from which the TRS benefit recipient retired, in accordance with Section 10-22.3b of the School Code. The Teachers' Retirement System shall promptly deposit all moneys withheld by or paid to it under this subdivision (e) (4) into the Teacher Health Insurance Security Fund. These moneys shall not be considered assets of the Retirement System.

(f) Financing. Beginning July 1, 1995, all revenues arising from the administration of the health benefit programs established under Article 16 of the Illinois Pension Code or this Section shall be deposited into the Teacher Health Insurance Security Fund, which is hereby created as a nonappropriated trust fund to be held outside the State Treasury, with the State Treasurer as custodian. Any interest earned on moneys in the Teacher Health Insurance Security Fund shall be deposited into the Fund.

Moneys in the Teacher Health Insurance Security Fund shall be used only to pay the costs of the health benefit program established under this Section, including associated administrative costs, and the costs associated with the health benefit program established under Article 16 of the Illinois Pension Code, as authorized in this Section. Beginning July 1, 1995, the Department of Central Management Services may make expenditures from the Teacher Health Insurance Security Fund for those costs.

After other funds authorized for the payment of the costs of the health benefit program established under Article 16 of the Illinois Pension Code are exhausted and until January 1, 1996 (or such later date as may be agreed upon by the Director of Central Management Services and the Secretary of the Teachers' Retirement System), the Secretary of the Teachers' Retirement System), the Secretary of the Teachers' Retirement System may make expenditures from the Teacher Health Insurance Security Fund as necessary to pay up to 75% of the cost of providing health coverage to eligible benefit

- 1 recipients (as defined in Sections 16-153.1 and 16-153.3 of the
- 2 Illinois Pension Code) who are enrolled in the Article 16
- 3 health benefit program and to facilitate the transfer of
- 4 administration of the health benefit program to the Department
- of Central Management Services.
- 6 (g) Contract for benefits. The Director shall by contract,
- 7 self-insurance, or otherwise make available the program of
- 8 health benefits for TRS benefit recipients and their TRS
- 9 dependent beneficiaries that is provided for in this Section.
- 10 The contract or other arrangement for the provision of these
- 11 health benefits shall be on terms deemed by the Director to be
- in the best interest of the State of Illinois and the TRS
- 13 benefit recipients based on, but not limited to, such criteria
- 14 as administrative cost, service capabilities of the carrier or
- other contractor, and the costs of the benefits.
- 16 (g-5) The Economic and Fiscal Commission shall prepare an
- 17 <u>annual report outlining the liabilities and projected</u>
- 18 <u>liabilities of the health benefit program under this Section</u>
- 19 and deliver that report to the General Assembly on or before
- July 30 of each year.
- 21 (h) Continuation and termination of program. It is the
- 22 intention of the General Assembly that the program of health
- 23 benefits provided under this Section be maintained on an
- ongoing, affordable basis through June 30, 2004. The program of
- 25 <u>health benefits provided under this Section is terminated on</u>
- 26 July 1, 2004.
- 27 The program of health benefits provided under this Section
- 28 may be amended by the State and is not intended to be a pension
- or retirement benefit subject to protection under Article XIII,
- 30 Section 5 of the Illinois Constitution.
- 31 (i) (Blank). Repeal. This Section is repealed on July 1,
- 32 2004.

- 33 (Source: P.A. 92-505, eff. 12-20-01; 92-862, eff. 1-3-03;
- 34 revised 1-10-03.)

1 (Section scheduled to be repealed on July 1, 2004)

Sec. 6.6. Contributions to the Teacher Health Insurance

Security Fund.

- (a) Beginning July 1, 1995, all active contributors of the Teachers' Retirement System (established under Article 16 of the Illinois Pension Code) who are not employees of a department as defined in Section 3 of this Act shall make contributions toward the cost of annuitant and survivor health benefits. These contributions shall be at the following rates: until January 1, 2002, 0.5% of salary; beginning January 1, 2002, 0.65% of salary; beginning July 1, 2003, 0.75% of salary; beginning July 1, 2004, an amount set by the Director, which shall be at least 0.75% of salary, but no more than 1% of salary.
- These contributions shall be deducted by the employer and paid to the System as service agent for the Department of Central Management Services. The System may use the same processes for collecting the contributions required by this subsection that it uses to collect contributions received from school districts and other covered employers under Sections 16-154 and 16-155 of the Illinois Pension Code.

An employer may agree to pick up or pay the contributions required under this subsection on behalf of the teacher; such contributions shall be deemed to have to have been paid by the teacher. Beginning January 1, 2002, if the employer does not directly pay the required member contribution, then the employer shall reduce the member's salary by an amount equal to the required contribution and shall then pay the contribution on behalf of the member. This reduction shall not change the amounts reported as creditable earnings to the Teachers' Retirement System.

A person who purchases optional service credit under Article 16 of the Illinois Pension Code for a period after June 30, 1995 must also make a contribution under this subsection for that optional credit, at the rate provided in subsection (a), based on the salary used in computing the optional service

credit, plus interest on this employee contribution. This contribution shall be collected by the System as service agent for the Department of Central Management Services. The contribution required under this subsection for the optional service credit must be paid in full before any annuity based on that credit begins.

- (a-5) Beginning January 1, 2002, every employer of a teacher (other than an employer that is a department as defined in Section 3 of this Act) shall pay an employer contribution toward the cost of annuitant and survivor health benefits. These contributions shall be computed as follows:
 - (1) Beginning January 1, 2002 through June 30, 2003, the employer contribution shall be equal to 0.4% of each teacher's salary.
 - (2) Beginning July 1, 2003 through June 30, 2004, the employer contribution shall be equal to 0.5% of each teacher's salary.
 - (3) Beginning July 1, 2004, the employer contribution shall be equal to an amount set by the Director, which shall be equal to at least 0.5% but no more than 1% of each teacher's salary.

These contributions shall be paid by the employer to the System as service agent for the Department of Central Management Services. The System may use the same processes for collecting the contributions required by this subsection that it uses to collect contributions received from school districts and other covered employers under the Illinois Pension Code.

The school district or other employing unit may pay these employer contributions out of any source of funding available for that purpose and shall forward the contributions to the System on the schedule established for the payment of member contributions.

(b) The Teachers' Retirement System shall promptly deposit all moneys collected under subsections (a) and (a-5) of this Section into the Teacher Health Insurance Security Fund created in Section 6.5 of this Act. The moneys collected under this

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- Section shall be used only for the purposes authorized in Section 6.5 of this Act and shall not be considered to be assets of the Teachers' Retirement System. Contributions made under this Section are not transferable to other pension funds or retirement systems and are not refundable upon termination of service.
 - (c) On or before November 15 of each year, the Board of Trustees of the Teachers' Retirement System shall certify to the Governor, the Director of Central Management Services, and the State Comptroller its estimate of the total amount of contributions to be paid under subsection (a) of this Section 6.6 for the next fiscal year. The amount certified shall be decreased or increased each year by the amount that the actual active teacher contributions either fell short of or exceeded the estimate used by the Board in making the certification for the previous fiscal year. The certification shall include a detailed explanation of the methods and information that the Board relied upon in preparing its estimate. As soon as possible after the effective date of this amendatory Act of the 92nd General Assembly, the Board shall recalculate and recertify its certifications for fiscal years 2002 and 2003.
 - (d) Beginning in fiscal year 1996, on the first day of each month, or as soon thereafter as may be practical, the State Treasurer and the State Comptroller shall transfer from the General Revenue Fund to the Teacher Health Insurance Security Fund 1/12 of the annual amount appropriated for that fiscal year to the State Comptroller for deposit into the Teacher Health Insurance Security Fund under Section 1.3 of the State Pension Funds Continuing Appropriation Act.
- 30 (e) Except where otherwise specified in this Section, the 31 definitions that apply to Article 16 of the Illinois Pension 32 Code apply to this Section.
- 33 (f) (Blank). This Section is repealed on July 1, 2004.
 34 (Source: P.A. 92-505, eff. 12-20-01.)
- 35 Section 10. The State Pension Funds Continuing

- 1 Appropriation Act is amended by changing Section 1.3 as
- 2 follows:
- 3 (40 ILCS 15/1.3)
- 4 Sec. 1.3. Appropriations for the Teacher Health Insurance
- 5 Security Fund.
- 6 (a) Beginning in State fiscal year 1996, there is hereby
- 7 appropriated, on a continuing annual basis, from the General
- 8 Revenue Fund to the State Comptroller for deposit into the
- 9 Teacher Health Insurance Security Fund, an amount equal to the
- 10 amount certified by the Board of Trustees of the Teachers'
- 11 Retirement System of Illinois under subsection (c) of Section
- 12 6.6 of the State Employees Group Insurance Act of 1971 as the
- 13 estimated total amount of contributions to be paid under
- 14 subsection (a) of that Section 6.6 in that fiscal year.
- 15 (b) Beginning in State fiscal year 2005, there is hereby
- appropriated, on a continuing annual basis, from the General
- 17 Revenue Fund to the State Comptroller for deposit into the
- 18 <u>Teacher Health Insurance Security Fund</u>, an amount equal to the
- amount by which the contributions paid under subsections (a)
- and (a-5) of Section 6.6 of the State Employees Group Insurance
- 21 Act of 1971 were insufficient to pay for the costs of the
- 22 <u>benefits provided under Section 6.5 of the State Employees</u>
- 23 Group Insurance Act of 1971 during the preceding fiscal year.
- 24 (c) The moneys appropriated under this Section 1.3 shall be
- 25 deposited into the Teacher Health Insurance Security Fund and
- used only for the purposes authorized in Section 6.5 of the
- 27 State Employees Group Insurance Act of 1971.
- 28 (Source: P.A. 89-25, eff. 6-21-95.)
- 29 Section 99. Effective date. This Act takes effect upon
- 30 becoming law.