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AN ACT concerning notaries public.

## 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Notary Public Act is amended by 5 changing Sections 1-104, 2-102, 3-103, and 3-104 as follows:

6 (5 ILCS 312/1-104) (from Ch. 102, par. 201-104)

Sec. 1-104. Notary Public and Notarization Defined.

8 (a) The terms "notary public" and "notary" are used 9 interchangeably to mean any individual appointed and 10 commissioned to perform notarial acts.

(b) "Notarization" means the performance of a notarial act. (c) "Accredited immigration representative" means a not-for-profit organization recognized by the Board of Immigration Appeals under 8 C.F.R. 292.2(a) and employees of those organizations accredited under 8 C.F.R. 292.2(d).

16 (Source: P.A. 84-322.)

17 (5 ILCS 312/2-102) (from Ch. 102, par. 202-102)

18 Sec. 2-102. Application. Every applicant for appointment 19 and commission as a notary shall complete an application form 20 furnished by the Secretary of State to be filed with the 21 Secretary of State, stating:

(a) the applicant's official name, which contains his orher last name and at least the initial of the first name;

(b) the county in which the applicant resides or, if the applicant is a resident of a state bordering Illinois, the county in Illinois in which that person's principal place of work or principal place of business is located;

(c) the applicant's residence address and business
address, if any, or any address at which an applicant will use
a notary public commission to receive fees;

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(d) that the applicant has resided in the State of Illinois

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1 for 30 days preceding the application or that the applicant who 2 is a resident of a state bordering Illinois has worked or 3 maintained a business in Illinois for 30 days preceding the 4 application;

5 (e) that the applicant is a citizen of the United States or 6 an alien lawfully admitted for permanent residence in the 7 United States;

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(f) that the applicant is at least 18 years of age;

9 (g) that the applicant is able to read and write the 10 English language;

(h) that <u>the applicant has never been the holder of a</u> notary public appointment that was revoked, suspended, or <u>canceled</u> during the past 10 years <del>the applicant's commission as</del> notary (if any) has not been revoked;

15 (i) that the applicant has not been convicted of a felony; 16 and

17 (j) any other information the Secretary of State deems 18 necessary.

19 (Source: P.A. 91-818, eff. 6-13-00.)

20 (5 ILCS 312/3-103) (from Ch. 102, par. 203-103)

21 Sec. 3-103. Notice.

(a) Every notary public who is not an attorney or an 22 accredited immigration representative who advertises the 23 24 services of a notary public in a language other than English, 25 whether by radio, television, signs, pamphlets, newspapers, or 26 other written communication, with the exception of a single 27 desk plaque, shall include in the document, advertisement, stationery, letterhead, business card, or other comparable 28 29 written material the following: post or otherwise include with 30 such advertisement a notice in English and the language in 31 which the written communication advertisement appears. This notice shall be of a conspicuous size, if in writing, and shall 32 state: "I AM NOT AN ATTORNEY LICENSED TO PRACTICE LAW IN 33 ILLINOIS AND MAY NOT GIVE LEGAL ADVICE OR ACCEPT FEES FOR LEGAL 34 ADVICE". If such advertisement is by radio or television, the 35

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statement may be modified but must include substantially the same message.

3 A notary public shall not, in any document, advertisement, stationery, letterhead, business card, or other comparable 4 5 written material describing the role of the notary public, literally translate from English into another language terms or 6 titles including, but not limited to, notary public, notary, 7 licensed, attorney, lawyer, or any other term that implies the 8 9 person is an attorney. To illustrate, the word "notario" is prohibited under this provision. Literal translation of the 10 phrase "Notary Public" into a language other than English is 11 prohibited. For the purposes of this subsection, "literal 12 anslation" of a word or phrase from one language to another 13 means the translation of a word or phrase without regard to the 14 15 true meaning of the word or phrase in the language which 16 being translated.

Failure to follow the procedures in this Section shall result in a fine of \$1,000 for each written violation. The second violation shall result in suspension of notary authorization. The third violation shall result in permanent revocation of the commission of notary public. Violations shall not preempt or preclude additional appropriate civil or criminal penalties.

All notaries public required to comply with the 24 (b) provisions of subsection (a) shall prominently post at their 25 place of business as recorded with the Secretary of State 26 pursuant to Section 2-102 of this Act a schedule of fees 27 28 established by law which a notary public may charge. The fee schedule shall be written in English and in the non-English 29 30 language in which notary services were solicited and shall 31 contain the disavowal of legal representation required above in 32 subsection (a), unless such notice of disavowal is already prominently posted. 33

34 (c) No notary public, agency or any other person who is not 35 an attorney shall represent, hold themselves out or advertise 36 that they are experts on immigration matters <u>or provide any</u> SB2548 Engrossed - 4 - LRB093 19533 JAM 45273 b

other assistance that requires legal analysis, legal judgment, or interpretation of the law unless they are a designated entity as defined pursuant to Section 245a.1 of Part 245a of the Code of Federal Regulations (8 CFR 245a.1) or an entity accredited by the Board of Immigration Appeals.

6 (d) Any person who aids, abets or otherwise induces another 7 person to give false information concerning immigration status 8 shall be guilty of a Class A misdemeanor for a first offense 9 and a Class 3 felony for a second or subsequent offense 10 committed within 5 years of a previous conviction for the same 11 offense.

12 Any notary public who violates the provisions of this 13 Section shall be guilty of official misconduct and subject to 14 fine or imprisonment.

Nothing in this Section shall preclude any consumer of notary public services from pursuing other civil remedies available under the law.

18 (e) No notary public who is not an attorney or an 19 accredited representative shall accept payment in exchange for 20 providing legal advice or any other assistance that requires 21 legal analysis, legal judgment, or interpretation of the law.

(f) Violation of subsection (e) is a business offense punishable by a fine of 3 times the amount received for services, or \$1,001 minimum, and restitution of the amount paid to the consumer. Nothing in this Section shall be construed to preempt nor preclude additional appropriate civil remedies or criminal charges available under law.

(g) If a notary public of this State is convicted of 2 or 28 more business offenses involving a violation of this Act within 29 30 a 12-month period while commissioned, or of 3 or more business 31 offenses involving a violation of this Act within a 5-year period regardless of being commissioned, the Secretary shall 32 automatically revoke the notary public commission of that 33 person on the date that the person's most recent business 34 35 offense conviction is entered as a final judgment.

36 (Source: P.A. 85-593.)

1 (5 ILCS 312/3-104) (from Ch. 102, par. 203-104)

2 Sec. 3-104. Maximum Fee.

3 (a) Except as provided in subsection (b) of this Section,
4 the maximum fee in this State is \$1.00 for any notarial act
5 performed.

6 (b) Fees for a notary public, agency, or any other person 7 who is not an attorney <u>or an accredited representative</u> filling 8 out <u>immigration legalization</u> forms <del>or applications related to</del> 9 <del>the Immigration Reform and Control Act of 1986</del> shall be <u>limited</u> 10 <u>to the following</u> <del>as follows</del>:

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(1) <u>\$10 per form completion</u> <del>\$75 per person</del>;

12 (2) <u>\$10 per page for the translation of a non-English</u> 13 <u>language into English where such translation is required for</u> 14 <u>immigration forms</u> <del>\$75 per person up to 4 persons per immediate</del> 15 <u>family, with no additional charge for a fifth or subsequent</u> 16 <u>person where all persons are legally related;</u>

17 (3) <u>\$1 for notarizing</u> <del>\$10 per page for the translation of</del> 18 a non English language into English where such translation is 19 required for legalization forms;

20 (4) <u>\$3 to execute any procedures necessary to obtain a</u>
21 <u>document required to complete immigration forms</u> <del>\$1 for</del>
22 notarizing; and

(5) <u>A maximum of \$75 for one complete application</u> <del>\$3 to</del>
 execute any procedures necessary to obtain a document required
 to complete legalization forms.

Fees authorized under this subsection shall not include application fees required to be submitted with <u>immigration</u> <u>applications</u> <u>a legalization application in conformity with the</u> <u>Immigration and Control Act of 1986</u>.

Any person who violates the provisions of this subsection shall be guilty of a Class A misdemeanor for a first offense and a Class 3 felony for a second or subsequent offense committed within 5 years of a previous conviction for the same offense.

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(c) Upon his own information or upon complaint of any

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person, the Attorney General or any State's Attorney, or their designee, may maintain an action for injunctive relief in the court against any notary public or any other person who violates the provisions of subsection (b) of this Section. These remedies are in addition to, and not in substitution for, other available remedies.

If the Attorney General or any State's Attorney fails to bring an action as provided pursuant to this subsection within <u>9 90 days of receipt of a complaint</u>, any person may file a civil action to enforce the provisions of this subsection and maintain an action for injunctive relief.

12 (d) All notaries public must provide receipts and keep 13 records for fees accepted for services provided. Failure to 14 provide receipts and keep records that can be presented as 15 evidence of no wrongdoing shall be construed as a presumptive 16 admission of allegations raised in complaints against the 17 notary for violations related to accepting prohibited fees.

18 (Source: P.A. 85-593.)

Section 10. The Consumer Fraud and Deceptive Business
 Practices Act is amended by changing Section 2AA as follows:

21 (815 ILCS 505/2AA)

22 Sec. 2AA. Immigration services.

(a) "Immigration matter" means any proceeding, filing, or 23 24 action affecting the nonimmigrant, immigrant or citizenship 25 status of any person that arises under immigration and 26 naturalization law, executive order presidential or proclamation of the United States or any foreign country, or 27 28 that arises under action of the United States Citizenship and 29 Immigration Services Immigration and Naturalization Service, 30 the United States Department of Labor, or the United States Department of State. 31

32 "Immigration assistance service" means any advice, 33 guidance, information, or action provided or offered to 34 customers or prospective customers <u>related to immigration</u> SB2548 Engrossed - 7 - LRB093 19533 JAM 45273 b

1 <u>matters, excluding legal advice, recommending a specific</u> 2 <u>course of legal action, or providing any other assistance that</u> 3 <u>requires legal analysis, legal judgment, or interpretation of</u> 4 <u>the law relating to any immigration matter</u>.

5 "Compensation" means money, property, services, promise of 6 payment, or anything else of value.

"Employed by" means that a person is on the payroll of the 7 8 employer and the employer deducts from the employee's paycheck security 9 social and withholding taxes, or receives 10 compensation from the employer on a commission basis or as an 11 independent contractor.

12 "Reasonable costs" means actual costs or, if actual costs 13 cannot be calculated, reasonably estimated costs of such things 14 as photocopying, telephone calls, document requests, and 15 filing fees for immigration forms, and other nominal costs 16 incidental to assistance in an immigration matter.

17 (a-1) The General Assembly finds and declares that private individuals who assist persons with immigration matters have a 18 19 significant impact on the ability of their clients to reside 20 and work within the United States and to establish and maintain stable families and business relationships. The General 21 22 Assembly further finds that that assistance and its impact also 23 have a significant effect on the cultural, social, and economic 24 life of the State of Illinois and thereby substantially affect the public interest. It is the intent of the General Assembly 25 26 to establish rules of practice and conduct for those 27 individuals to promote honesty and fair dealing with residents 28 and to preserve public confidence.

29 (a-5) The following persons are exempt from this Section, 30 provided they prove the exemption by a preponderance of the 31 evidence:

(1) An attorney licensed to practice law in any state
 or territory of the United States, or of any foreign
 country when authorized by the Illinois Supreme Court, to
 the extent the attorney renders immigration assistance
 service in the course of his or her practice as an

1 attorney.

2 (2) A legal intern, as described by the rules of the 3 Illinois Supreme Court, employed by and under the direct 4 supervision of a licensed attorney and rendering 5 immigration assistance service in the course of the 6 intern's employment.

7 (3) A not-for-profit organization recognized by the
8 Board of Immigration Appeals under 8 C.F.R. 292.2(a) and
9 employees of those organizations accredited under 8 C.F.R.
10 292.2(d).

(4) Any organization employing or desiring to employ an alien or nonimmigrant alien, where the organization, its employees or its agents provide advice or assistance in immigration matters to alien or nonimmigrant alien employees or potential employees without compensation from the individuals to whom such advice or assistance is provided.

Nothing in this Section shall regulate any business to the extent that such regulation is prohibited or preempted by State or federal law.

All other persons providing or offering to provide immigration assistance service shall be subject to this Section.

(b) Any person who provides or offers to provide immigration assistance service may perform only the following services:

(1) Completing a government agency form, requested by
the customer and appropriate to the customer's needs, only
if the completion of that form does not involve a legal
judgment for that particular matter.

31 (2) Transcribing responses to a government agency form
32 which is related to an immigration matter, but not advising
33 a customer as to his or her answers on those forms.

34 (3) Translating information on forms to a customer and
 35 translating the customer's answers to questions posed on
 36 those forms.

1 (4) Securing for the customer supporting documents 2 currently in existence, such as birth and marriage 3 certificates, which may be needed to be submitted with 4 government agency forms.

5 (5) Translating documents from a foreign language into6 English.

7 (6) Notarizing signatures on government agency forms,
8 if the person performing the service is a notary public of
9 the State of Illinois.

10 (7) Making referrals, without fee, to attorneys who 11 could undertake legal representation for a person in an 12 immigration matter.

13 (8) Preparing or arranging for the preparation of14 photographs and fingerprints.

(9) Arranging for the performance of medical testing
(including X-rays and AIDS tests) and the obtaining of
reports of such test results.

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(10) Conducting English language and civics courses.

(11) Other services that the Attorney General
 determines by rule may be appropriately performed by such
 persons in light of the purposes of this Section.

Fees for a notary public, agency, or any other person who 22 23 is not an attorney or an accredited representative filling out immigration forms shall be limited to the maximum fees set 24 forth in subsections (a) and (b) of Section 3-104 of the Notary 25 Public Act (5 ILCS 312/3-104) The Attorney General 26 may 27 promulgate rules establishing maximum fees that may be charged 28 for the services described in this subsection. The maximum fees must be reasonable in light of the costs of providing those 29 30 services and the degree of professional skill required to 31 provide the services.

No person subject to this Act shall charge fees directly or indirectly for referring an individual to an attorney or for any immigration matter not authorized by this Article, provided that a person may charge a fee for notarizing documents as permitted by the Illinois Notary Public Act.

or

1 (c) Any person performing such services shall register with 2 the Illinois Attorney General and submit verification of 3 malpractice insurance or of a surety bond.

(d) Except as provided otherwise in this subsection, before 4 5 providing any assistance in an immigration matter a person 6 shall provide the customer with a written contract that includes the following: 7

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(1) An explanation of the services to be performed.

(2) Identification of all compensation and costs to be 9 10 charged to the customer for the services to be performed.

(3) A statement that documents submitted in support of application for nonimmigrant, immigrant, an naturalization status may not be retained by the person for any purpose, including payment of compensation or costs.

15 This subsection does not apply to a not-for-profit 16 organization that provides advice or assistance in immigration 17 matters to clients without charge beyond a reasonable fee to reimburse the organization's or clinic's reasonable costs 18 19 relating to providing immigration services to that client.

20 Any person who provides or offers immigration (e) assistance service and is not exempted from this Section, shall 21 post signs at his or her place of business, setting forth 22 23 information in English and in every other language in which the person provides or offers to provide immigration assistance 24 25 service. Each language shall be on a separate sign. Signs shall 26 be posted in a location where the signs will be visible to 27 customers. Each sign shall be at least 11 inches by 17 inches, 28 and shall contain the following:

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(1) The statement "I AM NOT AN ATTORNEY LICENSED TO PRACTICE LAW AND MAY NOT GIVE LEGAL ADVICE OR ACCEPT FEES FOR LEGAL ADVICE."

32 (2) The statement "I AM NOT ACCREDITED TO REPRESENT YOU BEFORE THE UNITED STATES IMMIGRATION AND NATURALIZATION 33 SERVICE AND THE IMMIGRATION BOARD OF APPEALS." 34

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(3) The fee schedule.

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(4) The statement that "You may cancel any contract

within 3 working days and get your money back for services
not performed."

3 (5) Additional information the Attorney General may4 require by rule.

5 Every person engaged in immigration assistance service who 6 is not an attorney who advertises immigration assistance 7 service in a language other than English, whether by radio, 8 television, signs, pamphlets, newspapers, or other written 9 communication, with the exception of a single desk plaque, shall include in the document, advertisement, stationery, 10 letterhead, business card, or other comparable written 11 material the following notice in English and the language in 12 which the written communication appears. shall post 13 otherwise include with such advertisement a notice in English 14 15 and the language in which the advertisement appears. This 16 notice shall be of a conspicuous size, if in writing, and shall 17 state: "I AM NOT AN ATTORNEY LICENSED TO PRACTICE LAW IN ILLINOIS AND MAY NOT GIVE LEGAL ADVICE OR ACCEPT FEES FOR LEGAL 18 19 ADVICE." If such advertisement is by radio or television, the 20 statement may be modified but must include substantially the 21 same message.

Any person who provides or offers immigration assistance 22 23 service and is not exempted from this Section shall not, in any document, advertisement, stationery, letterhead, business 24 card, or other comparable written material, literally 25 26 translate from English into another language terms or titles 27 including, but not limited to, notary public, notary, licensed, attorney, lawyer, or any other term that implies the person is 28 an attorney. To illustrate, the word "notario" is prohibited 29 under this provision. Literal translation of the word 30 31 "licensed" into a language other than English is prohibited. For the purposes of this Section, "literal translation" of a 32 word or phrase from one language to another means the 33 translation of a word or phrase without regard to the true 34 35 of the word or phrase in the language which aning 36 translated.

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1 If not subject to penalties under subsection (a) of Section 2 3-103 of the Notary Public Act (5 ILCS 312/3-103), violations of this subsection shall result in a fine of \$1,000. Violations 3 shall not preempt or preclude additional appropriate civil or 4 5 criminal penalties. (f) The written contract shall be in both English and in 6 the language of the customer. 7 (g) A copy of the contract shall be provided to the 8 customer upon the customer's execution of the contract. 9 10 (h) A customer has the right to rescind a contract within 11 72 hours after his or her signing of the contract. 12 (i) Any documents identified in paragraph (3) of subsection (c) shall be returned upon demand of the customer. 13 (j) No person engaged in providing immigration services who 14 is not exempted under this Section shall do any of the 15 16 following: 17 (1) Make any statement that the person can or will obtain special favors from or has special influence with 18 the United States Immigration and Naturalization Service 19 20 or any other government agency. (2) Retain any compensation for service not performed. 21 (2.5) Accept payment in exchange for providing legal 22 advice or any other assistance that requires legal 23 analysis, legal judgment, or interpretation of the law. 24 25 (3) Refuse to return documents supplied by, prepared on 26 behalf of, or paid for by the customer upon the request of 27 the customer. These documents must be returned upon request 28 even if there is a fee dispute between the immigration assistant and the customer. 29 30 (4) Represent or advertise, in connection with the 31 provision assistance in immigration matters, other titles 32 of credentials, including but not limited to "notary public" or "immigration consultant," that could cause a 33 customer to believe that the person possesses special 34 professional skills or is authorized to provide advice on 35 an immigration matter; provided that a notary public 36

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appointed by the Illinois Secretary of State may use the term "notary public" if the use is accompanied by the statement that the person is not an attorney; <u>the term</u> <u>"notary public" may not be translated to another language;</u> <u>for example "notario" is prohibited.</u>

6 (5) <u>Provide</u> Give any legal advice, recommend a specific 7 <u>course of legal action, or provide any other assistance</u> 8 <u>that requires legal analysis, legal judgment, or</u> 9 <u>interpretation of the law</u> <del>concerning an immigration</del> 10 <del>matter</del>.

(6) Make any misrepresentation of false statement,
 directly or indirectly, to influence, persuade, or induce
 patronage.

14 (k) (Blank)

15 (l) (Blank)

(m) Any person who violates any provision of this Section, or the rules and regulations issued under this Section, shall be guilty of a Class A misdemeanor for a first offense and a Class 3 felony for a second or subsequent offense committed within 5 years of a previous conviction for the same offense.

Upon his own information or upon the complaint of any 21 person, the Attorney General or any State's Attorney, or a 22 23 municipality with a population of more than 1,000,000, may maintain an action for injunctive relief and also seek a civil 24 penalty not exceeding \$50,000 in the circuit court against any 25 person who violates any provision of this Section. These 26 27 remedies are in addition to, and not in substitution for, other 28 available remedies.

If the Attorney General or any State's Attorney or a 29 30 municipality with a population of more than 1,000,000 fails to 31 bring an action as provided under this Section any person may 32 file a civil action to enforce the provisions of this Article and maintain an action for injunctive relief, for compensatory 33 damages to recover prohibited fees, or for such additional 34 35 relief as may be appropriate to deter, prevent, or compensate for the violation. In order to deter violations of this 36

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Section, courts shall not require a showing of the traditional elements for equitable relief. A prevailing plaintiff may be awarded <u>3 times the prohibited fees or a minimum of \$1,000 in</u> punitive damages, attorney's fees, and costs of bringing an action under this Section. It is the express intention of the General Assembly that remedies for violation of this Section be cumulative.

8 (n) No unit of local government, including any home rule 9 unit, shall have the authority to regulate immigration 10 assistance services unless such regulations are at least as 11 stringent as those contained in this amendatory Act of 1992. It 12 is declared to be the law of this State, pursuant to paragraph 13 (i) of Section 6 of Article VII of the Illinois Constitution of 1970, that this amendatory Act of 1992 is a limitation on the 14 15 authority of a home rule unit to exercise powers concurrently 16 with the State. The limitations of this Section do not apply to 17 a home rule unit that has, prior to the effective date of this amendatory Act, adopted an ordinance regulating immigration 18 19 assistance services.

20 (o) This Section is severable under Section 1.31 of the21 Statute on Statutes.

(p) The Attorney General shall issue rules not inconsistent with this Section for the implementation, administration, and enforcement of this Section by January 1, 1995. The rules may provide for the following:

(1) The content, print size, and print style of the
signs required under subsection (e). Print sizes and styles
may vary from language to language.

29 (2) Standard forms for use in the administration of30 this Section.

31 (3) Any additional requirements deemed necessary.
32 (Source: P.A. 87-1211; 88-45; 88-644, eff. 9-9-94.)

33 Section 99. Effective date. This Act takes effect upon 34 becoming law.