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Sen. Iris Y. Martinez

## Filed: 2/25/2004

LRB093 21046 LCB 48100 a 09300SB2895sam002 1 AMENDMENT TO SENATE BILL 2895 2 AMENDMENT NO. . Amend Senate Bill 2895 by replacing 3 everything after the enacting clause with the following: "Section 5. The Illinois Public Aid Code is amended by 4 5 changing Sections 10-1 and 10-3.1 as follows: 6 (305 ILCS 5/10-1) (from Ch. 23, par. 10-1) 7 Sec. 10-1. Declaration of Public Policy - Persons Eligible Child Support Enforcement Services - Fees 8 for for Non-Applicants and Non-Recipients.) It is the intent of this 9 Code that the financial aid and social welfare services herein 10 provided supplement rather than supplant the primary and 11 continuing obligation of the family unit for self-support to 12 the fullest extent permitted by the resources available to it. 13 This primary and continuing obligation applies whether the 14 15 family unit of parents and children or of husband and wife remains intact and resides in a common household or whether the 16 17 unit has been broken by absence of one or more members of the unit. The obligation of the family unit is particularly 18 applicable when a member is in necessitous circumstances and 19 lacks the means of a livelihood compatible with health and 20 21 well-being.

It is the purpose of this Article to provide for locating an absent parent or spouse, for determining his financial circumstances, and for enforcing his legal obligation of support, if he is able to furnish support, in whole or in part. 1 The Illinois Department of Public Aid shall give priority to 2 establishing, enforcing and collecting the current support 3 obligation, and then to past due support owed to the family 4 unit, except with respect to collections effected through the 5 intercept programs provided for in this Article.

The child support enforcement services provided hereunder 6 7 shall be furnished dependents of an absent parent or spouse who 8 are applicants for or recipients of financial aid under this Code. It is not, however, a condition of eligibility for 9 10 financial aid that there be no responsible relatives who are 11 reasonably able to provide support. Nor, except as provided in Sections 4-1.7 and 10-8, shall the existence of such relatives 12 13 or their payment of support contributions disqualify a needy person for financial aid. 14

By accepting financial aid under this Code, a spouse or a 15 parent or other person having custody of a child shall be 16 deemed to have made assignment to the Illinois Department for 17 18 aid under Articles III, IV, V and VII or to a local governmental unit for aid under Article VI of any and all 19 20 rights, title, and interest in any support obligation up to the 21 amount of financial aid provided. The rights to support assigned to the Illinois Department of Public Aid or local 22 23 governmental unit shall constitute an obligation owed the State 24 or local governmental unit by the person who is responsible for 25 providing the support, and shall be collectible under all 26 applicable processes.

The Illinois Department of Public Aid shall also furnish 27 28 the child support enforcement services established under this 29 Article in behalf of persons who are not applicants for or recipients of financial aid under this Code in accordance with 30 31 the requirements of Title IV, Part D of the Social Security Act. The Department may establish a schedule of reasonable 32 33 fees, to be paid for the services provided and may deduct a collection fee, not to exceed 10% of the amount collected, from 34

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such collection. The Illinois Department of Public Aid shall 1 2 cause to be published and distributed publications reasonably 3 calculated to inform the public that individuals who are not 4 recipients of or applicants for public aid under this Code are eligible for the child support enforcement services under this 5 Article X. The Illinois Department shall also cause to be 6 7 published and distributed a publication reasonably calculated to inform members of the National Guard and the Reserves of the 8 United States Armed Forces of the CSMM program established in 9 10 Section 10-3.1 of this Act. Such publications shall set forth 11 an explanation, in plain language, that the child support enforcement services program is independent of any public aid 12 program under the Code and that the receiving of child support 13 14 enforcement services in no way implies that the person 15 receiving such services is receiving public aid. (Source: P.A. 92-590, eff. 7-1-02.) 16

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(305 ILCS 5/10-3.1) (from Ch. 23, par. 10-3.1)

Sec. 10-3.1. Child and Spouse Support Unit. The Illinois 18 19 Department shall establish within its administrative staff a 20 Child and Spouse Support Unit to search for and locate absent parents and spouses liable for the support of persons resident 21 22 in this State and to exercise the support enforcement powers 23 and responsibilities assigned the Department by this Article. 24 The unit shall cooperate with all law enforcement officials in 25 this State and with the authorities of other States in locating persons responsible for the support of persons resident in 26 27 other States and shall invite the cooperation of these 28 authorities in the performance of its duties.

In addition to other duties assigned the Child and Spouse Support Unit by this Article, the Unit may refer to the Attorney General or units of local government with the approval of the Attorney General, any actions under <u>this Section</u>, <u>Section</u> <u>Sections</u> 10-10, and <u>Section</u> 10-15 for judicial

enforcement or modification of the support liability. The Child 1 2 and Spouse Support Unit shall act for the Department in 3 referring to the Attorney General support matters requiring 4 judicial enforcement under other laws. If requested by the 5 Attorney General to so act, as provided in Section 12-16, attorneys of the Unit may assist the Attorney General or 6 7 themselves institute actions in behalf of the Illinois Department under the Revised Uniform Reciprocal Enforcement of 8 Support Act; under the Illinois Parentage Act of 1984; under 9 the Non-Support of Spouse and Children Act; under the 10 Non-Support Punishment Act; or under any other law, State or 11 Federal, providing for support of a spouse or dependent child. 12

The Illinois Department shall also have the authority to 13 14 enter into agreements with local governmental units or 15 individuals, with the approval of the Attorney General, for the collection of moneys owing because of the failure of a parent 16 17 to make child support payments for any child receiving services 18 under this Article. Such agreements may be on a contingent fee basis, but such contingent fee shall not exceed 25% of the 19 20 total amount collected.

An attorney who provides representation pursuant to this 21 Section shall represent the Illinois Department exclusively. 22 Regardless of the designation of the plaintiff in an action 23 24 brought pursuant to this Section, an attorney-client 25 relationship does not exist for purposes of that action between 26 that attorney and (i) an applicant for or recipient of child support enforcement services or (ii) any other party to the 27 28 action other than the Illinois Department. Nothing in this 29 Section shall be construed to modify any power or duty (including a duty to maintain confidentiality) of the Child and 30 31 Spouse Support Unit or the Illinois Department otherwise 32 provided by law.

33 The Illinois Department may also enter into agreements with 34 local governmental units for the Child and Spouse Support Unit

1 exercise the investigative and enforcement to powers 2 this Article, including designated in the issuance of 3 administrative orders under Section 10-11, in locating 4 responsible relatives and obtaining support for persons 5 applying for or receiving aid under Article VI. Payments for defrayment of administrative costs and support payments 6 7 obtained shall be deposited into the DHS Recoveries Trust Fund. Support payments shall be paid over to the General Assistance 8 Fund of the local governmental unit at such time or times as 9 10 the agreement may specify.

With respect to those cases in which it has support 11 enforcement powers and responsibilities under this Article, 12 the Illinois Department may provide by rule for periodic or 13 14 other review of each administrative and court order for support 15 to determine whether a modification of the order should be sought. The Illinois Department shall provide for and conduct 16 17 such review in accordance with any applicable federal law and 18 regulation.

As part of its process for review of orders for support, 19 20 the Illinois Department, through written notice, may require 21 the responsible relative to disclose his or her Social Security 22 Number and past and present information concerning the relative's address, employment, gross wages, deductions from 23 24 gross wages, net wages, bonuses, commissions, number of 25 dependent exemptions claimed, individual and dependent health 26 insurance coverage, and any other information necessary to determine the relative's ability to provide support in a case 27 28 receiving child support enforcement services under this 29 Article X.

The Illinois Department may send a written request for the same information to the relative's employer. The employer shall respond to the request for information within 15 days after the date the employer receives the request. If the employer willfully fails to fully respond within the 15-day period, the employer shall pay a penalty of \$100 for each day that the response is not provided to the Illinois Department after the 15-day period has expired. The penalty may be collected in a civil action which may be brought against the employer in favor of the Illinois Department.

A written request for information sent to an employer 6 pursuant to this Section shall consist of (i) a citation of 7 this Section as the statutory authority for the request and for 8 employer's obligation provide 9 the to the requested 10 information, (ii) a returnable form setting forth the employer's name and address and listing the name 11 the of 12 employee with respect to whom information is requested, and (iii) a citation of this Section as the statutory authority 13 14 authorizing the employer to withhold a fee of up to \$20 from 15 the wages or income to be paid to each responsible relative for providing the information to the Illinois Department within the 16 17 15-day period. If the employer is withholding support payments 18 from the responsible relative's income pursuant to an order for 19 withholding, the employer may withhold the fee provided for in 20 this Section only after withholding support as required under 21 the order. Any amounts withheld from the responsible relative's income for payment of support and the fee provided for in this 22 Section shall not be in excess of the amounts permitted under 23 24 the federal Consumer Credit Protection Act.

In a case receiving child support enforcement services, the Illinois Department may request and obtain information from a particular employer under this Section no more than once in any 12-month period, unless the information is necessary to conduct a review of a court or administrative order for support at the request of the person receiving child support enforcement services.

The Illinois Department shall establish and maintain an administrative unit to receive and transmit to the Child and Spouse Support Unit information supplied by persons applying

for or receiving child support enforcement services under 1 2 10-1. In addition, the Illinois Department shall Section 3 address and respond to any alleged deficiencies that persons 4 receiving or applying for services from the Child and Spouse 5 Support Unit may identify concerning the Child and Spouse Unit's provision of child support enforcement 6 Support 7 services. Within 60 days after an action or failure to act by 8 the Child and Spouse Support Unit that affects his or her case, a recipient of or applicant for child support enforcement 9 10 services under Article X of this Code may request an of the Unit's handling of the case. 11 explanation At the requestor's option, the explanation may be provided either 12 orally in an interview, in writing, or both. If the Illinois 13 14 Department fails to respond to the request for an explanation 15 or fails to respond in a manner satisfactory to the applicant or recipient within 30 days from the date of the request for an 16 17 the applicant or recipient may request explanation, а 18 conference for further review of the matter by the Office of 19 the Administrator of the Child and Spouse Support Unit. A 20 request for a conference may be submitted at any time within 60 21 days after the explanation has been provided by the Child and Spouse Support Unit or within 60 days after the time for 22 23 providing the explanation has expired.

24 applicant or recipient may request a conference The 25 concerning any decision denying or terminating child support 26 enforcement services under Article X of this Code, and the applicant or recipient may also request a conference concerning 27 28 the Unit's failure to provide services or the provision of 29 services in an amount or manner that is considered inadequate. For purposes of this Section, the Child and Spouse Support Unit 30 31 includes all local governmental units or individuals with whom 32 the Illinois Department has contracted under Section 10-3.1.

33 Upon receipt of a timely request for a conference, the 34 Office of the Administrator shall review the case. The

applicant or recipient requesting the conference shall be 1 2 entitled, at his or her option, to appear in person or to 3 participate in the conference by telephone. The applicant or 4 recipient requesting the conference shall be entitled to be 5 represented and to be afforded a reasonable opportunity to review the Illinois Department's file before or at the 6 7 conference. At the conference, the applicant or recipient requesting the conference shall be afforded an opportunity to 8 present all relevant matters in support of his or her claim. 9 10 Conferences shall be without cost to the applicant or recipient requesting the conference and shall be conducted by a 11 representative of the Child or Spouse Support Unit who did not 12 participate in the action or inaction being reviewed. 13

The Office of the Administrator shall conduct a conference and inform all interested parties, in writing, of the results of the conference within 60 days from the date of filing of the request for a conference.

In addition to its other powers and responsibilities established by this Article, the Child and Spouse Support Unit shall conduct an annual assessment of each institution's program for institution based paternity establishment under Section 12 of the Vital Records Act.

23 The Child and Spouse Support Unit shall establish a program 24 to modify the child support paid by any member of the National 25 Guard or Reserves of the United States Armed Forces called up 26 to military active duty for more than 30 continuous days. This program shall be known as the Child Support Military 27 Modification program or CSMM. The CSMM program shall be 28 29 available regardless of whether the custodial parent of the child for whose benefit the support is paid is an applicant or 30 recipient of financial aid under this Code in accordance with 31 the requirements of Title IV, Part D of the Social Security 32 33 Act. The Unit shall establish an application for soldiers who wish to avail themselves of the CSMM program. The application 34

shall consist of an instruction sheet and one or more forms 1 that the applicant must complete. The forms shall require the 2 3 applicant to state the name and last known address of the obligee. The forms may include a form that the applicant must 4 5 sign authorizing the Unit to obtain income information from the applicant's military employer. The application shall be made 6 7 available on the internet, at all military Mobilization Centers, and elsewhere at the discretion of the Unit. Any 8 soldier, who believes his or her military active duty income 9 will be less than his or her civilian income, may avail himself 10 or herself of the CSMM program by filling out the CSMM 11 application and submitting it to the Unit or to his or her 12 13 Mobilization Center Officer-in-Charge, who shall forward the application to the Unit. 14

As soon as practicable after receiving the application, the Unit shall mail a copy of it to the obligee at his or her last known address with a notice informing the obligee that the application constitutes a petition for modification of child support during the applicant's military active duty.

20 If the Unit determines the applicant's military income will 21 vary from the applicant's civilian income and the applicant is 22 paying court-ordered child support, the Unit shall seek a temporary modification in the child support paid by the 23 24 applicant during his or her military active duty by filing a 25 motion on behalf of the Department in the court in which the 26 child support order was entered. The motion shall seek to modify the child support paid by the applicant by the same 27 proportion that the applicant's military pay varies from his or 28 29 her civilian pay. The court may make the modification retroactive to the date the obligee was mailed a copy of the 30 31 application.

32 If the Unit determines the applicant's military income will 33 vary from the applicant's civilian income and the applicant is 34 paying child support under an Administrative Order entered 09300SB2895sam002

pursuant to this Article X, the Unit shall temporarily modify the child support paid by the applicant by the same proportion that the applicant's military pay varies from his or her civilian pay, if the Unit determines that the modification is appropriate. The Unit may make the modification retroactive to the date the obligee was mailed a copy of the application. The Department shall promulgate any rules necessary for the

8 <u>Child and Spouse Support Unit to carry out the Child Support</u>
 9 <u>Military Modification program.</u>

10 (Source: P.A. 91-24, eff. 7-1-99; 91-613, eff. 10-1-99; 92-16,
11 eff. 6-28-01; 92-590, eff. 7-1-02.)

12 Section 10. The Illinois Marriage and Dissolution of 13 Marriage Act is amended by changing Section 510 as follows:

14 (750 ILCS 5/510) (from Ch. 40, par. 510)

Sec. 510. Modification and termination of provisions for maintenance, support, educational expenses, and property disposition.

18 (a) Except as otherwise provided in paragraph (f) of 19 Section 502, and in subsection (b), clause (3) of Section 505.2, and in Section 10-3.1 of the Illinois Public Aid Code 20 the provisions of any judgment respecting maintenance or 21 22 support may be modified only as to installments accruing 23 subsequent to due notice by the moving party of the filing of 24 the motion for modification. An order for child support may be modified as follows: 25

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(1) upon a showing of a substantial change in circumstances; and

(2) without the necessity of showing a substantial
 change in circumstances, as follows:

30 (A) upon a showing of an inconsistency of at least
31 20%, but no less than \$10 per month, between the amount
32 of the existing order and the amount of child support

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1 that results from application of the guidelines 2 specified in Section 505 of this Act unless the 3 inconsistency is due to the fact that the amount of the 4 existing order resulted from a deviation from the 5 guideline amount and there has not been a change in the 6 circumstances that resulted in that deviation; or

7 (B) Upon a showing of a need to provide for the 8 health care needs of the child under the order through 9 health insurance or other means. In no event shall the 10 eligibility for or receipt of medical assistance be 11 considered to meet the need to provide for the child's 12 health care needs.

The provisions of subparagraph (a)(2)(A) shall apply only in cases in which a party is receiving child support enforcement services from the Illinois Department of Public Aid under Article X of the Illinois Public Aid Code, and only when at least 36 months have elapsed since the order for child support was entered or last modified.

19 (a-5) An order for maintenance may be modified or 20 terminated only upon a showing of a substantial change in 21 circumstances. In all such proceedings, as well as in 22 proceedings in which maintenance is being reviewed, the court 23 shall consider the applicable factors set forth in subsection 24 (a) of Section 504 and the following factors:

(1) any change in the employment status of either partyand whether the change has been made in good faith;

(2) the efforts, if any, made by the party receiving
 maintenance to become self-supporting, and the
 reasonableness of the efforts where they are appropriate;

30 (3) any impairment of the present and future earning31 capacity of either party;

32 (4) the tax consequences of the maintenance payments
33 upon the respective economic circumstances of the parties;
34 (5) the duration of the maintenance payments

previously paid (and remaining to be paid) relative to the length of the marriage;

3 (6) the property, including retirement benefits, 4 awarded to each party under the judgment of dissolution of 5 marriage, judgment of legal separation, or judgment of 6 declaration of invalidity of marriage and the present 7 status of the property;

8 (7) the increase or decrease in each party's income 9 since the prior judgment or order from which a review, 10 modification, or termination is being sought;

(8) the property acquired and currently owned by each party after the entry of the judgment of dissolution of marriage, judgment of legal separation, or judgment of declaration of invalidity of marriage; and

(9) any other factor that the court expressly finds tobe just and equitable.

(b) The provisions as to property disposition may not be revoked or modified, unless the court finds the existence of conditions that justify the reopening of a judgment under the laws of this State.

(c) Unless otherwise agreed by the parties in a written agreement set forth in the judgment or otherwise approved by the court, the obligation to pay future maintenance is terminated upon the death of either party, or the remarriage of the party receiving maintenance, or if the party receiving maintenance cohabits with another person on a resident, continuing conjugal basis.

(d) Unless otherwise provided in this Act, or as agreed in writing or expressly provided in the judgment, provisions for the support of a child are terminated by emancipation of the child, or if the child has attained the age of 18 and is still attending high school, provisions for the support of the child are terminated upon the date that the child graduates from high school or the date the child attains the age of 19, whichever

is earlier, but not by the death of a parent obligated to 1 support or educate the child. An existing obligation to pay for 2 3 support or educational expenses, or both, is not terminated by 4 the death of a parent. When a parent obligated to pay support or educational expenses, or both, dies, the amount of support 5 or educational expenses, or both, may be enforced, modified, 6 7 revoked or commuted to a lump sum payment, as equity may 8 require, and that determination may be provided for at the time of the dissolution of the marriage or thereafter. 9

(e) The right to petition for support or educational 10 expenses, or both, under Sections 505 and 513 11 is not. extinguished by the death of a parent. Upon a petition filed 12 13 before or after a parent's death, the court may award sums of 14 money out of the decedent's estate for the child's support or 15 educational expenses, or both, as equity may require. The time 16 within which a claim may be filed against the estate of a 17 decedent under Sections 505 and 513 and subsection (d) and this 18 subsection shall be governed by the provisions of the Probate 19 Act of 1975, as a barrable, noncontingent claim.

(f) A petition to modify or terminate child support, custody, or visitation shall not delay any child support enforcement litigation or supplementary proceeding on behalf of the obligee, including, but not limited to, a petition for a rule to show cause, for non-wage garnishment, or for a restraining order.

26 (Source: P.A. 92-289, eff. 8-9-01; 92-590, eff. 7-1-02; 92-651, 27 eff. 7-11-02; 92-876, eff. 6-1-03; 93-353, eff. 1-1-04.)

28 Section 99. Effective date. This Act takes effect upon 29 becoming law.".