

94TH GENERAL ASSEMBLY State of Illinois 2005 and 2006 HB0781

Introduced 2/2/2005, by Rep. Jack McGuire

SYNOPSIS AS INTRODUCED:

20 ILCS 105/4.02 20 ILCS 2405/3 from Ch. 23, par. 6104.02 from Ch. 23, par. 3434

Amends the Illinois Act on the Aging and the Disabled Persons Rehabilitation Act. In provisions for a community care program of services to prevent unnecessary institutionalization of persons age 60 and older, persons with Alzheimer's disease and related disorders, and persons in need of long-term care who are established as blind or disabled, provides that the eligibility standards for the services must include a provision that, to be eligible for services, a person may not have assets totaling more than \$15,000 in FY06, \$17,500 in FY07, and \$20,000 in FY08 and thereafter if (i) the person is unmarried or (ii) the person is married and the person or the person's spouse meets certain criteria. Provides that if the person is married and the person's spouse does not receive community care services, the person may not have assets totaling more than the asset disregard amount used by the Department of Public Aid in determining eligibility for medical assistance under the Illinois Public Aid Code. Provides that a person who does not meet the eligibility standards for services to prevent unnecessary institutionalization because of excess assets may establish eligibility for those services by paying a monthly amount to the Department on Aging or Department of Human Services as a spend-down or deductible. Effective immediately.

LRB094 06303 BDD 36629 b

FISCAL NOTE ACT MAY APPLY

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1 AN ACT in relation to aging.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Illinois Act on the Aging is amended by changing Section 4.02 as follows:

6 (20 ILCS 105/4.02) (from Ch. 23, par. 6104.02)

Sec. 4.02. The Department shall establish a program of services to prevent unnecessary institutionalization of persons age 60 and older in need of long term care or who are established as persons who suffer from Alzheimer's disease or a related disorder under the Alzheimer's Disease Assistance Act, thereby enabling them to remain in their own homes or in other living arrangements. Such preventive services, which may be coordinated with other programs for the aged and monitored by area agencies on aging in cooperation with the Department, may include, but are not limited to, any or all of the following:

- (a) home health services;
- 18 (b) home nursing services;
- 19 (c) homemaker services;
- 20 (d) chore and housekeeping services;
- (e) day care services;
- 22 (f) home-delivered meals;
- 23 (g) education in self-care;
- 24 (h) personal care services;
- 25 (i) adult day health services;
- 26 (j) habilitation services;
- 27 (k) respite care;
- 28 (k-5) community reintegration services;
- 29 (1) other nonmedical social services that may enable 30 the person to become self-supporting; or
- 31 (m) clearinghouse for information provided by senior 32 citizen home owners who want to rent rooms to or share

1	living space with other senior citizens. The eligibility
2	standards must include a provision that, to be eligible for
3	services under this Section, a person may not have assets
4	(other than specifically exempt assets) totaling more than
5	\$15,000 in the State fiscal year beginning July 1, 2005,
6	\$17,500 in the State fiscal year beginning July 1, 2006,
7	and \$20,000 in the State fiscal year beginning July 1, 2007
8	and thereafter if:
9	(1) the person is unmarried; or
10	(2) the person is married and the Department determines
11	that:
12	(A) the person's spouse receives services under
13	this Section;
14	(B) the person's spouse resides in a skilled
15	nursing or intermediate long-term care facility that
16	is subject to licensure by the Department of Public
17	Health under the Nursing Home Care Act;
18	(C) the person's spouse does not reside on a
19	permanent basis with the person and does not receive
20	support from or give support to the person;
21	(D) the person has been abandoned by his or her
22	spouse; or
23	(E) the person has been the subject of a report of
24	abuse (as defined in the Elder Abuse and Neglect Act)
25	by his or her spouse.
26	Notwithstanding the preceding paragraph, the eligibility
27	standards must include a provision that, to be eligible for
28	services under this Section, a person who is married and whose
29	spouse does not receive services under this Section may not
30	have assets (other than specifically exempt assets) totaling
31	more than the asset disregard amount used by the Department of
32	Public Aid in determining eligibility for medical assistance
33	under Article V of the Illinois Public Aid Code. A person who
34	does not meet the eligibility standards for services under this
35	Section because of excess assets may establish eliqibility for
36	those services by paying a monthly amount to the Department as

a spend-down or deductible. The Department shall establish appropriate procedures to permit payment of such amounts as a spend-down or deductible.

The Department shall establish eligibility standards for such services taking into consideration the unique economic and social needs of the target population for whom they are to be provided. Such eligibility standards shall be based on the recipient's ability to pay for services; provided, however, that in determining the amount and nature of services for which a person may qualify, consideration shall not be given to the value of cash, property or other assets held in the name of the person's spouse pursuant to a written agreement dividing marital property into equal but separate shares or pursuant to a transfer of the person's interest in a home to his spouse, provided that the spouse's share of the marital property is not made available to the person seeking such services.

Beginning July 1, 2002, the Department shall require as a condition of eligibility that all financially eligible applicants and recipients apply for medical assistance under Article V of the Illinois Public Aid Code in accordance with rules promulgated by the Department.

The Department shall, in conjunction with the Department of Public Aid, seek appropriate amendments under Sections 1915 and 1924 of the Social Security Act. The purpose of the amendments shall be to extend eligibility for home and community based services under Sections 1915 and 1924 of the Social Security Act to persons who transfer to or for the benefit of a spouse those amounts of income and resources allowed under Section 1924 of the Social Security Act. Subject to the approval of such amendments, the Department shall extend the provisions of Section 5-4 of the Illinois Public Aid Code to persons who, but for the provision of home or community-based services, would require the level of care provided in an institution, as is provided for in federal law. Those persons no longer found to be eligible for receiving noninstitutional services due to changes in the eligibility criteria shall be given 60 days

1 notice prior to actual termination. Those persons receiving 2 notice of termination may contact the Department and request 3 the determination be appealed at any time during the 60 day notice period. With the exception of the lengthened notice and 4 5 time frame for the appeal request, the appeal process shall 6 follow the normal procedure. In addition, each person affected regardless of the circumstances for discontinued eligibility 7 8 shall be given notice and the opportunity to purchase the 9 necessary services through the Community Care Program. If the 10 individual does not elect to purchase services, the Department 11 shall advise the individual of alternative services. The target 12 population identified for the purposes of this Section are 13 persons age 60 and older with an identified service need. Priority shall be given to those who are at imminent risk of 14 15 institutionalization. The services shall be provided to 16 eligible persons age 60 and older to the extent that the cost 17 of the services together with the other personal maintenance expenses of the persons are reasonably related to the standards 18 19 established for care in a group facility appropriate to the 20 person's condition. These non-institutional services, pilot projects or experimental facilities may be provided as part of 21 22 or in addition to those authorized by federal law or those 23 funded and administered by the Department of Human Services. 24 The Departments of Human Services, Public Aid, Public Health, Veterans' Affairs, and Commerce and Economic Opportunity and 25 26 other appropriate agencies of State, federal and local 27 governments shall cooperate with the Department on Aging in the 28 establishment and development of the non-institutional 29 services. The Department shall require an annual audit from all 30 chore/housekeeping and homemaker vendors contracting with the Department under this Section. The annual audit shall assure 31 32 that each audited vendor's procedures are in compliance with 33 Department's financial reporting guidelines requiring a 27% administrative cost split and a 73% employee wages and benefits 34 35 cost split. The audit is a public record under the Freedom of Information Act. The Department shall execute, relative to the 36

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nursing home prescreening project, written inter-agency agreements with the Department of Human Services and the Department of Public Aid, to effect the following: (1) intake procedures and common eligibility criteria for those persons who are receiving non-institutional services; and (2) the establishment and development of non-institutional services in areas of the State where they are not currently available or are undeveloped. On and after July 1, 1996, all nursing home prescreenings for individuals 60 years of age or older shall be conducted by the Department.

The Department is authorized to establish a system of recipient copayment for services provided under this Section, such copayment to be based upon the recipient's ability to pay but in no case to exceed the actual cost of the services provided. Additionally, any portion of a person's income which is equal to or less than the federal poverty standard shall not be considered by the Department in determining the copayment. The level of such copayment shall be adjusted whenever necessary to reflect any change in the officially designated federal poverty standard.

Department, or Department's The the authorized representative, shall recover the amount of moneys expended for services provided to or in behalf of a person under this Section by a claim against the person's estate or against the estate of the person's surviving spouse, but no recovery may be had until after the death of the surviving spouse, if any, and then only at such time when there is no surviving child who is under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the person, of moneys for services provided to the person or in behalf of the person under this Section to which the person was not entitled; provided that such recovery shall not be enforced against any real estate while it is occupied as a homestead by the surviving spouse or other dependent, if no claims by other creditors have been filed against the estate, or, if such claims have been filed, they remain dormant for failure of

prosecution or failure of the claimant to compel administration of the estate for the purpose of payment. This paragraph shall not bar recovery from the estate of a spouse, under Sections 1915 and 1924 of the Social Security Act and Section 5-4 of the Illinois Public Aid Code, who precedes a person receiving services under this Section in death. All moneys for services paid to or in behalf of the person under this Section shall be claimed for recovery from the deceased spouse's estate. "Homestead", as used in this paragraph, means the dwelling house and contiguous real estate occupied by a surviving spouse or relative, as defined by the rules and regulations of the Illinois Department of Public Aid, regardless of the value of the property.

The Department shall develop procedures to enhance availability of services on evenings, weekends, and on an emergency basis to meet the respite needs of caregivers. Procedures shall be developed to permit the utilization of services in successive blocks of 24 hours up to the monthly maximum established by the Department. Workers providing these services shall be appropriately trained.

Beginning on the effective date of this Amendatory Act of 1991, no person may perform chore/housekeeping and homemaker services under a program authorized by this Section unless that person has been issued a certificate of pre-service to do so by his or her employing agency. Information gathered to effect such certification shall include (i) the person's name, (ii) the date the person was hired by his or her current employer, and (iii) the training, including dates and levels. Persons engaged in the program authorized by this Section before the effective date of this amendatory Act of 1991 shall be issued a certificate of all pre- and in-service training from his or her employer upon submitting the necessary information. employing agency shall be required to retain records of all staff pre- and in-service training, and shall provide such records to the Department upon request and upon termination of the employer's contract with the Department. In addition, the

employing agency is responsible for the issuance of certifications of in-service training completed to their employees.

The Department is required to develop a system to ensure that persons working as homemakers and chore housekeepers receive increases in their wages when the federal minimum wage is increased by requiring vendors to certify that they are meeting the federal minimum wage statute for homemakers and chore housekeepers. An employer that cannot ensure that the minimum wage increase is being given to homemakers and chore housekeepers shall be denied any increase in reimbursement costs.

The Department on Aging and the Department of Human Services shall cooperate in the development and submission of an annual report on programs and services provided under this Section. Such joint report shall be filed with the Governor and the General Assembly on or before September 30 each year.

The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and the Legislative Research Unit, as required by Section 3.1 of the General Assembly Organization Act and filing such additional copies with the State Government Report Distribution Center for the General Assembly as is required under paragraph (t) of Section 7 of the State Library Act.

Those persons previously found eligible for receiving non-institutional services whose services were discontinued under the Emergency Budget Act of Fiscal Year 1992, and who do not meet the eligibility standards in effect on or after July 1, 1992, shall remain ineligible on and after July 1, 1992. Those persons previously not required to cost-share and who were required to cost-share effective March 1, 1992, shall continue to meet cost-share requirements on and after July 1, 1992. Beginning July 1, 1992, all clients will be required to

- 1 meet eligibility, cost-share, and other requirements and will
- 2 have services discontinued or altered when they fail to meet
- 3 these requirements.
- 4 (Source: P.A. 92-597, eff. 6-28-02; 93-85, eff. 1-1-04; 93-902,
- 5 eff. 8-10-04.)
- 6 Section 10. The Disabled Persons Rehabilitation Act is
- 7 amended by changing Section 3 as follows:
- 8 (20 ILCS 2405/3) (from Ch. 23, par. 3434)
- 9 Sec. 3. Powers and duties. The Department shall have the
- 10 powers and duties enumerated herein:
- 11 (a) To co-operate with the federal government in the
- 12 administration of the provisions of the federal Rehabilitation
- 13 Act of 1973, as amended, of the Workforce Investment Act of
- 14 1998, and of the federal Social Security Act to the extent and
- in the manner provided in these Acts.
- 16 (b) To prescribe and supervise such courses of vocational
- training and provide such other services as may be necessary
- for the habilitation and rehabilitation of persons with one or
- 19 more disabilities, including the administrative activities
- 20 under subsection (e) of this Section, and to co-operate with
- 21 State and local school authorities and other recognized
- 22 agencies engaged in habilitation, rehabilitation and
- 23 comprehensive rehabilitation services; and to cooperate with
- 24 the Department of Children and Family Services regarding the
- care and education of children with one or more disabilities.
- 26 (c) (Blank).
- 27 (d) To report in writing, to the Governor, annually on or
- 28 before the first day of December, and at such other times and
- 29 in such manner and upon such subjects as the Governor may
- 30 require. The annual report shall contain (1) a statement of the
- 31 existing condition of comprehensive rehabilitation services,
- 32 habilitation and rehabilitation in the State; (2) a statement
- of suggestions and recommendations with reference to the
- 34 development of comprehensive rehabilitation services,

- 1 habilitation and rehabilitation in the State; and (3) an
- 2 itemized statement of the amounts of money received from
- 3 federal, State and other sources, and of the objects and
- 4 purposes to which the respective items of these several amounts
- 5 have been devoted.
- 6 (e) (Blank).
- 7 (f) To establish a program of services to prevent
- 8 unnecessary institutionalization of persons with Alzheimer's
- 9 disease and related disorders or persons in need of long term
- 10 care who are established as blind or disabled as defined by the
- 11 Social Security Act, thereby enabling them to remain in their
- 12 own homes or other living arrangements. Such preventive
- services may include, but are not limited to, any or all of the
- 14 following:
- 15 (1) home health services;
- 16 (2) home nursing services;
- 17 (3) homemaker services;
- 18 (4) chore and housekeeping services;
- 19 (5) day care services;
- 20 (6) home-delivered meals;
- 21 (7) education in self-care;
- 22 (8) personal care services;
- 23 (9) adult day health services;
- 24 (10) habilitation services;
- 25 (11) respite care; or
- 26 (12) other nonmedical social services that may enable
- the person to become self-supporting.
- The Department shall establish eligibility standards for
- 29 such services taking into consideration the unique economic and
- 30 social needs of the population for whom they are to be
- 31 provided. The eligibility standards must include a provision
- 32 that, to be eligible for services under this Section, a person
- 33 <u>may not have assets (other than specifically exempt assets)</u>
- 34 totaling more than \$15,000 in the State fiscal year beginning
- July 1, 2005, \$17,500 in the State fiscal year beginning July
- 1, 2006, and \$20,000 in the State fiscal year beginning July 1,

2007 and thereafter if:
(1) the person is unmarried; or
(2) the person is married and the Department determines
<pre>that:</pre>
(A) the person's spouse receives services under
this Section;
(B) the person's spouse resides in a skilled
nursing or intermediate long-term care facility that
is subject to licensure by the Department of Public
Health under the Nursing Home Care Act;
(C) the person's spouse does not reside on a
permanent basis with the person and does not receive
support from or give support to the person;
(D) the person has been abandoned by his or her
spouse; or
(E) the person has been the subject of a report of
abuse (as defined in the Elder Abuse and Neglect Act)
by his or her spouse.
Notwithstanding the preceding paragraph, the eligibility
standards must include a provision that, to be eligible for
services under this Section, a person who is married and whose
spouse does not receive services under this Section may not
have assets (other than specifically exempt assets) totaling
more than the asset disregard amount used by the Department of
Public Aid in determining eligibility for medical assistance
under Article V of the Illinois Public Aid Code. A person who
does not meet the eligibility standards for services under this
Section because of excess assets may establish eligibility for
those services by paying a monthly amount to the Department as
a spend-down or deductible. The Department shall establish
appropriate procedures to permit payment of such amounts as a
spend-down or deductible.
Such eligibility standards may be based on the recipient's
ability to pay for services; provided, however, that any
portion of a person's income that is equal to or less than the

"protected income" level shall not be considered by the

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1 Department in determining eligibility. The "protected income" 2 level shall be determined by the Department, shall never be 3 less than the federal poverty standard, and shall be adjusted each year to reflect changes in the Consumer Price Index For 4 5 All Urban Consumers as determined by the United States 6 Department of Labor. Additionally, in determining the amount and nature of services for which a person may qualify, 7 consideration shall not be given to the value of cash, property 8 9 or other assets held in the name of the person's spouse 10 pursuant to a written agreement dividing marital property into 11 equal but separate shares or pursuant to a transfer of the 12 person's interest in a home to his spouse, provided that the 13 spouse's share of the marital property is not made available to the person seeking such services. 14

The services shall be provided to eligible persons to prevent unnecessary or premature institutionalization, to the extent that the cost of the services, together with the other personal maintenance expenses of the persons, are reasonably related to the standards established for care in a group facility appropriate to their condition. These non-institutional services, pilot projects or experimental facilities may be provided as part of or in addition to those authorized by federal law or those funded and administered by the Illinois Department on Aging.

Personal care attendants shall be paid:

- (i) A \$5 per hour minimum rate beginning July 1, 1995.
- 27 (ii) A \$5.30 per hour minimum rate beginning July 1,
 28 1997.
- 29 (iii) A \$5.40 per hour minimum rate beginning July 1, 30 1998.

Solely for the purposes of coverage under the Illinois
Public Labor Relations Act (5 ILCS 315/), personal care
attendants and personal assistants providing services under
the Department's Home Services Program shall be considered to
be public employees and the State of Illinois shall be
considered to be their employer as of the effective date of

this amendatory Act of the 93rd General Assembly, but not before. The State shall engage in collective bargaining with an exclusive representative of personal care attendants and personal assistants working under the Home Services Program concerning their terms and conditions of employment that are within the State's control. Nothing in this paragraph shall be understood to limit the right of the persons receiving services defined in this Section to hire and fire personal care attendants and personal assistants or supervise them within the limitations set by the Home Services Program. The State shall not be considered to be the employer of personal care attendants and personal assistants for any purposes not specifically provided in this amendatory Act of the 93rd General Assembly, including but not limited to, purposes of vicarious liability in tort and purposes of statutory retirement or health insurance benefits. Personal care attendants and personal assistants shall not be covered by the State Employees Group Insurance Act of 1971 (5 ILCS 375/).

The Department shall execute, relative to the nursing home prescreening project, as authorized by Section 4.03 of the Illinois Act on the Aging, written inter-agency agreements with the Department on Aging and the Department of Public Aid, to effect the following: (i) intake procedures and common eligibility criteria for those persons who are receiving non-institutional services; and (ii) the establishment and development of non-institutional services in areas of the State where they are not currently available or are undeveloped. On and after July 1, 1996, all nursing home prescreenings for individuals 18 through 59 years of age shall be conducted by the Department.

The Department is authorized to establish a system of recipient cost-sharing for services provided under this Section. The cost-sharing shall be based upon the recipient's ability to pay for services, but in no case shall the recipient's share exceed the actual cost of the services provided. Protected income shall not be considered by the

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Department in its determination of the recipient's ability to pay a share of the cost of services. The level of cost-sharing shall be adjusted each year to reflect changes in the "protected income" level. The Department shall deduct from the recipient's share of the cost of services any money expended by the recipient for disability-related expenses.

The Department, or the Department's authorized representative, shall recover the amount of moneys expended for services provided to or in behalf of a person under this Section by a claim against the person's estate or against the estate of the person's surviving spouse, but no recovery may be had until after the death of the surviving spouse, if any, and then only at such time when there is no surviving child who is under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the person, of moneys for services provided to the person or in behalf of the person under this Section to which the person was not entitled; provided that such recovery shall not be enforced against any real estate while it is occupied as a homestead by the surviving spouse or other dependent, if no claims by other creditors have been filed against the estate, or, if such claims have been filed, they remain dormant for failure of prosecution or failure of the claimant to compel administration of the estate for the purpose of payment. This paragraph shall not bar recovery from the estate of a spouse, under Sections 1915 and 1924 of the Social Security Act and Section 5-4 of the Illinois Public Aid Code, who precedes a person receiving services under this Section in death. All moneys for services paid to or in behalf of the person under this Section shall be claimed for recovery from the deceased spouse's estate. "Homestead", as used in this paragraph, means the dwelling house and contiguous real estate occupied by a surviving spouse or relative, as defined by the rules and regulations of the Illinois Department of Public Aid, regardless of the value of the property.

The Department and the Department on Aging shall cooperate

in the development and submission of an annual report on programs and services provided under this Section. Such joint report shall be filed with the Governor and the General Assembly on or before March 30 each year.

The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and the Legislative Research Unit, as required by Section 3.1 of the General Assembly Organization Act, and filing additional copies with the State Government Report Distribution Center for the General Assembly as required under paragraph (t) of Section 7 of the State Library Act.

- (g) To establish such subdivisions of the Department as shall be desirable and assign to the various subdivisions the responsibilities and duties placed upon the Department by law.
- (h) To cooperate and enter into any necessary agreements with the Department of Employment Security for the provision of job placement and job referral services to clients of the Department, including job service registration of such clients with Illinois Employment Security offices and making job listings maintained by the Department of Employment Security available to such clients.
- (i) To possess all powers reasonable and necessary for the exercise and administration of the powers, duties and responsibilities of the Department which are provided for by law.
- (j) To establish a procedure whereby new providers of personal care attendant services shall submit vouchers to the State for payment two times during their first month of employment and one time per month thereafter. In no case shall the Department pay personal care attendants an hourly wage that is less than the federal minimum wage.
- (k) To provide adequate notice to providers of chore and housekeeping services informing them that they are entitled to an interest payment on bills which are not promptly paid

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pursuant to Section 3 of the State Prompt Payment Act.

- (1) To establish, operate and maintain a Statewide Housing Clearinghouse of information on available, government subsidized housing accessible to disabled persons available privately owned housing accessible to disabled persons. The information shall include but not be limited to the location, rental requirements, access features proximity to public transportation of available housing. The Clearinghouse shall consist of at least a computerized database for the storage and retrieval of information and a separate or shared toll free telephone number for use by those seeking information from the Clearinghouse. Department offices and personnel throughout the State shall also assist in operation of the Statewide Housing Clearinghouse. Cooperation with local, State and federal housing managers shall be sought and extended in order to frequently and promptly update the Clearinghouse's information.
 - (m) To assure that the names and case records of persons who received or are receiving services from the Department, including persons receiving vocational rehabilitation, home services, or other services, and those attending one of the Department's schools or other supervised facility shall be confidential and not be open to the general public. Those case records and reports or the information contained in those records and reports shall be disclosed by the Director only to proper law enforcement officials, individuals authorized by a court, the General Assembly or any committee or commission of the General Assembly, and other persons and for reasons as the Director designates by rule. Disclosure by the Director may be only in accordance with other applicable law.
- 31 (Source: P.A. 92-84, eff. 7-1-02; 93-204, eff. 7-16-03.)
- 32 Section 99. Effective date. This Act takes effect upon 33 becoming law.