

94TH GENERAL ASSEMBLY State of Illinois 2005 and 2006 HB2490

Introduced 2/17/2005, by Rep. David E. Miller

SYNOPSIS AS INTRODUCED:

305 ILCS 5/12-4.25

from Ch. 23, par. 12-4.25

Amends the Illinois Public Aid Code. Authorizes the Department of Public Aid to permit an individual practitioner to designate that Medicaid payments due to the practitioner be paid to an alternate payee, and requires that alternate payees register with the Department. Imposes certain requirements on alternate payees. Provides that the Department may seek revocation of an alternate payee under certain conditions and may permanently prohibit owners, officers, or persons with management responsibility for an alternate payee from participating in the Medicaid program.

LRB094 03692 DRJ 41250 b

FISCAL NOTE ACT MAY APPLY

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1 AN ACT concerning public aid.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The Illinois Public Aid Code is amended by changing Section 12-4.25 as follows:
- 6 (305 ILCS 5/12-4.25) (from Ch. 23, par. 12-4.25)
- 7 Sec. 12-4.25. Medical assistance program; vendor 8 participation.
 - (A) The Illinois Department may deny, suspend or terminate the eligibility of any person, firm, corporation, association, agency, institution or other legal entity to participate as a vendor of goods or services to recipients under the medical assistance program under Article V, if after reasonable notice and opportunity for a hearing the Illinois Department finds:
 - (a) Such vendor is not complying with the Department's policy or rules and regulations, or with the terms and conditions prescribed by the Illinois Department in its vendor agreement, which document shall be developed by the Department as a result of negotiations with each vendor category, including physicians, hospitals, long term care facilities, pharmacists, optometrists, podiatrists and dentists setting forth the terms and conditions applicable to the participation of each vendor group in the program; or
 - (b) Such vendor has failed to keep or make available for inspection, audit or copying, after receiving a written request from the Illinois Department, such records regarding payments claimed for providing services. This section does not require vendors to make available patient records of patients for whom services are not reimbursed under this Code; or
 - (c) Such vendor has failed to furnish any information

requested by the Department regarding payments for providing goods or services; or

- (d) Such vendor has knowingly made, or caused to be made, any false statement or representation of a material fact in connection with the administration of the medical assistance program; or
- (e) Such vendor has furnished goods or services to a recipient which are (1) in excess of his or her needs, (2) harmful to the recipient, or (3) of grossly inferior quality, all of such determinations to be based upon competent medical judgment and evaluations; or
- (f) The vendor; a person with management responsibility for a vendor; an officer or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a corporate vendor; an owner of a sole proprietorship which is a vendor; or a partner in a partnership which is a vendor, either:
 - (1) was previously terminated from participation in the Illinois medical assistance program, or was terminated from participation in a medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code; or
 - (2) was a person with management responsibility for a vendor previously terminated from participation in the Illinois medical assistance program, or terminated from participation in a medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code, during the time of conduct which was the basis for that vendor's termination; or
 - (3) was an officer, or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a corporate vendor previously terminated from participation in the

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Illinois medical assistance program, or terminated from participation in a medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code, during the time of conduct which was the basis for that vendor's termination; or

- (4) was an owner of a sole proprietorship or partner of a partnership previously terminated from participation in the Illinois medical assistance program, or terminated from participation in a medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code, during the time of conduct which was the basis for that vendor's termination; or
- (g) The vendor; a person with management responsibility for a vendor; an officer or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a corporate vendor; an owner of a sole proprietorship which is a vendor; or a partner in a partnership which is a vendor, either:
 - (1) has engaged in practices prohibited by applicable federal or State law or regulation relating to the medical assistance program; or
 - (2) was a person with management responsibility for a vendor at the time that such vendor engaged in practices prohibited by applicable federal or State law or regulation relating to the medical assistance program; or
 - (3) was an officer, or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a vendor at the time such vendor engaged in practices prohibited by applicable federal or State law or regulation relating to the medical assistance program; or

- (4) was an owner of a sole proprietorship or partner of a partnership which was a vendor at the time such vendor engaged in practices prohibited by applicable federal or State law or regulation relating to the medical assistance program; or
- (h) The direct or indirect ownership of the vendor (including the ownership of a vendor that is a sole proprietorship, a partner's interest in a vendor that is a partnership, or ownership of 5% or more of the shares of stock or other evidences of ownership in a corporate vendor) has been transferred by an individual who is terminated or barred from participating as a vendor to the individual's spouse, child, brother, sister, parent, grandparent, grandchild, uncle, aunt, niece, nephew, cousin, or relative by marriage.
- (A-5) The Illinois Department may deny, suspend, or terminate the eligibility of any person, firm, corporation, association, agency, institution, or other legal entity to participate as a vendor of goods or services to recipients under the medical assistance program under Article V if, after reasonable notice and opportunity for a hearing, the Illinois Department finds that the vendor; a person with management responsibility for a vendor; an officer or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a corporate vendor; an owner of a sole proprietorship that is a vendor; or a partner in a partnership that is a vendor has been convicted of a felony offense based on fraud or willful misrepresentation related to any of the following:
 - (1) The medical assistance program under Article V of this Code.
 - (2) A medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code.
 - (3) The Medicare program under Title XVIII of the Social Security Act.

- (4) The provision of health care services.
 - (B) The Illinois Department shall deny, suspend or terminate the eligibility of any person, firm, corporation, association, agency, institution or other legal entity to participate as a vendor of goods or services to recipients under the medical assistance program under Article V:
 - (1) if such vendor is not properly licensed;
 - (2) within 30 days of the date when such vendor's professional license, certification or other authorization has been refused renewal or has been revoked, suspended or otherwise terminated; or
 - (3) if such vendor has been convicted of a violation of this Code, as provided in Article VIIIA.
 - (C) Upon termination of a vendor of goods or services from participation in the medical assistance program authorized by this Article, a person with management responsibility for such vendor during the time of any conduct which served as the basis for that vendor's termination is barred from participation in the medical assistance program.

Upon termination of a corporate vendor, the officers and persons owning, directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in the vendor during the time of any conduct which served as the basis for that vendor's termination are barred from participation in the medical assistance program. A person who owns, directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a terminated corporate vendor may not transfer his or her ownership interest in that vendor to his or her spouse, child, brother, sister, parent, grandparent, grandchild, uncle, aunt, niece, nephew, cousin, or relative by marriage.

Upon termination of a sole proprietorship or partnership, the owner or partners during the time of any conduct which served as the basis for that vendor's termination are barred from participation in the medical assistance program. The owner of a terminated vendor that is a sole proprietorship, and a

partner in a terminated vendor that is a partnership, may not transfer his or her ownership or partnership interest in that vendor to his or her spouse, child, brother, sister, parent, grandparent, grandchild, uncle, aunt, niece, nephew, cousin, or relative by marriage.

Rules adopted by the Illinois Department to implement these provisions shall specifically include a definition of the term "management responsibility" as used in this Section. Such definition shall include, but not be limited to, typical job titles, and duties and descriptions which will be considered as within the definition of individuals with management responsibility for a provider.

(D) If a vendor has been suspended from the medical assistance program under Article V of the Code, the Director may require that such vendor correct any deficiencies which served as the basis for the suspension. The Director shall specify in the suspension order a specific period of time, which shall not exceed one year from the date of the order, during which a suspended vendor shall not be eligible to participate. At the conclusion of the period of suspension the Director shall reinstate such vendor, unless he finds that such vendor has not corrected deficiencies upon which the suspension was based.

If a vendor has been terminated from the medical assistance program under Article V, such vendor shall be barred from participation for at least one year, except that if a vendor has been terminated based on a conviction of a violation of Article VIIIA or a conviction of a felony based on fraud or a misrepresentation related to willful (i) the assistance program under Article V, (ii) a medical assistance program in another state that is of the kind provided under Article V, (iii) the Medicare program under Title XVIII of the Social Security Act, or (iv) the provision of health care services, then the vendor shall be barred from participation for 5 years or for the length of the vendor's sentence for that conviction, whichever is longer. At the end of one year a

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vendor who has been terminated may apply for reinstatement to the program. Upon proper application to be reinstated such vendor may be deemed eligible by the Director providing that such vendor meets the requirements for eligibility under this Code. If such vendor is deemed not eligible for reinstatement, he shall be barred from again applying for reinstatement for one year from the date his application for reinstatement is denied.

A vendor whose termination from participation in the Illinois medical assistance program under Article V was based solely on an action by a governmental entity other than the Illinois Department may, upon reinstatement by that governmental entity or upon reversal of the termination, apply for rescission of the termination from participation in the Illinois medical assistance program. Upon proper application for rescission, the vendor may be deemed eligible by the Director if the vendor meets the requirements for eligibility under this Code.

If a vendor has been terminated and reinstated to the medical assistance program under Article V and the vendor is terminated a second or subsequent time from the medical vendor shall barred assistance program, the be from participation for at least 2 years, except that if a vendor has been terminated a second time based on a conviction of a violation of Article VIIIA or a conviction of a felony based on fraud or a willful misrepresentation related to (i) the medical assistance program under Article V, (ii) a medical assistance program in another state that is of the kind provided under Article V, (iii) the Medicare program under Title XVIII of the Social Security Act, or (iv) the provision of health care services, then the vendor shall be barred from participation for life. At the end of 2 years, a vendor who has been terminated may apply for reinstatement to the program. Upon application to be reinstated, the vendor may be deemed eligible if the vendor meets the requirements for eligibility under this Code. If the vendor is deemed not eligible for reinstatement,

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1 the vendor shall be barred from again applying for 2 for 2 years from the the reinstatement date vendor's 3 application for reinstatement is denied.

(E) The Illinois Department may recover money improperly or erroneously paid, or overpayments, either by setoff, crediting against future billings or by requiring direct repayment to the Illinois Department.

If the Department of Public Aid establishes through an administrative hearing that the overpayments resulted from the vendor or alternate payee willfully making, or causing to be made, a false statement or misrepresentation of a material fact in connection with billings and payments under the medical assistance program under Article V, the Department may recover interest on the amount of the overpayments at the rate of 5% per annum. For purposes of this paragraph, "willfully" means that a person makes a statement or representation with actual knowledge that it was false, or makes a statement representation with knowledge of facts or information that would cause one to be aware that the statement representation was false when made.

(F) The Illinois Department may withhold payments to any vendor or alternate payee during the pendency of any proceeding under this Section. The Illinois Department shall state by rule with as much specificity as practicable the conditions under which payments will not be withheld during the pendency of any proceeding under this Section. Payments may be denied for bills submitted with service dates occurring during the pendency of a proceeding where the final administrative decision is to terminate eligibility to participate in the medical assistance program. The Illinois Department shall state by rule with as much specificity as practicable the conditions under which payments will not be denied for such bills. The Department of Public Aid shall state by rule a process and criteria by which a vendor or alternate payee may request full or partial release of payments withheld under this subsection. The Department must complete a proceeding under this Section in a timely manner.

- (F-5) The Illinois Department may temporarily withhold payments to a vendor or alternate payee if any of the following individuals have been indicted or otherwise charged under a law of the United States or this or any other state with a felony offense that is based on alleged fraud or willful misrepresentation on the part of the individual related to (i) the medical assistance program under Article V of this Code, (ii) a medical assistance program provided in another state which is of the kind provided under Article V of this Code, (iii) the Medicare program under Title XVIII of the Social Security Act, or (iv) the provision of health care services:
 - (1) If the vendor <u>or alternate payee</u> is a corporation: an officer of the corporation or an individual who owns, either directly or indirectly, 5% or more of the shares of stock or other evidence of ownership of the corporation.
 - (2) If the vendor is a sole proprietorship: the owner of the sole proprietorship.
 - (3) If the vendor <u>or alternate payee</u> is a partnership: a partner in the partnership.
 - (4) If the vendor <u>or alternate payee</u> is any other business entity authorized by law to transact business in this State: an officer of the entity or an individual who owns, either directly or indirectly, 5% or more of the evidences of ownership of the entity.

or alternate payee under this subsection, the Department shall not release those payments to the vendor or alternate payee while any criminal proceeding related to the indictment or charge is pending unless the Department determines that there is good cause to release the payments before completion of the proceeding. If the indictment or charge results in the individual's conviction, the Illinois Department shall retain all withheld payments, which shall be considered forfeited to the Department. If the indictment or charge does not result in the individual's conviction, the Illinois Department shall release to the vendor or alternate payee all withheld payments.

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- (G) The provisions of the Administrative Review Law, as now or hereafter amended, and the rules adopted pursuant thereto, shall apply to and govern all proceedings for the judicial review of final administrative decisions of the Illinois Department under this Section. The term "administrative decision" is defined as in Section 3-101 of the Code of Civil Procedure.
 - (G-5) Non-emergency transportation.
 - (1) Notwithstanding any other provision in this Section, for non-emergency transportation vendors, the Department may terminate the vendor from participation in the medical assistance program prior to an evidentiary hearing but after reasonable notice and opportunity to respond as established by the Department by rule.
 - (2) Vendors of non-emergency medical transportation services, as defined by the Department by rule, shall submit to a fingerprint-based criminal background check on current and future information available in the State system and current information available through the Federal Bureau of Investigation's system by submitting all necessary fees and information in the form and manner prescribed by the Department of State Police. The following individuals shall be subject to the check:
 - (A) In the case of a vendor that is a corporation, every shareholder who owns, directly or indirectly, 5% or more of the outstanding shares of the corporation.
 - (B) In the case of a vendor that is a partnership, every partner.
 - (C) In the case of a vendor that is a sole proprietorship, the sole proprietor.
 - (D) Each officer or manager of the vendor.
 - Each such vendor shall be responsible for payment of the cost of the criminal background check.
 - (3) Vendors of non-emergency medical transportation services may be required to post a surety bond. The Department shall establish, by rule, the criteria and

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1	requirements	for	determining	when	а	surety	bond	must	be
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- (4) The Department, or its agents, may refuse to accept requests for non-emergency transportation authorizations, including prior-approval and post-approval requests, for a specific non-emergency transportation vendor if:
 - (A) the Department has initiated a notice of termination of the vendor from participation in the medical assistance program; or
 - (B) the Department has issued notification of its withholding of payments pursuant to subsection (F-5) of this Section; or
 - (C) the Department has issued a notification of its withholding of payments due to reliable evidence of fraud or willful misrepresentation pending investigation.
- (H) Nothing contained in this Code shall in any way limit or otherwise impair the authority or power of any State agency responsible for licensing of vendors.
- (I) Based on a finding of noncompliance on the part of a nursing home with any requirement for certification under Title XVIII or XIX of the Social Security Act (42 U.S.C. Sec. 1395 et seq. or 42 U.S.C. Sec. 1396 et seq.), the Illinois Department may impose one or more of the following remedies after notice to the facility:
 - (1) Termination of the provider agreement.
 - (2) Temporary management.
 - (3) Denial of payment for new admissions.
- 29 (4) Civil money penalties.
- 30 (5) Closure of the facility in emergency situations or 31 transfer of residents, or both.
- 32 (6) State monitoring.
- 33 (7) Denial of all payments when the Health Care Finance 34 Administration has imposed this sanction.
- 35 The Illinois Department shall by rule establish criteria 36 governing continued payments to a nursing facility subsequent

to termination of the facility's provider agreement if, in the sole discretion of the Illinois Department, circumstances affecting the health, safety, and welfare of the facility's residents require those continued payments. The Illinois Department may condition those continued payments on the appointment of temporary management, sale of the facility to new owners or operators, or other arrangements that the Illinois Department determines best serve the needs of the facility's residents.

Except in the case of a facility that has a right to a hearing on the finding of noncompliance before an agency of the federal government, a facility may request a hearing before a State agency on any finding of noncompliance within 60 days after the notice of the intent to impose a remedy. Except in the case of civil money penalties, a request for a hearing shall not delay imposition of the penalty. The choice of remedies is not appealable at a hearing. The level of noncompliance may be challenged only in the case of a civil money penalty. The Illinois Department shall provide by rule for the State agency that will conduct the evidentiary hearings.

The Illinois Department may collect interest on unpaid civil money penalties.

The Illinois Department may adopt all rules necessary to implement this subsection (I).

- (J) The Illinois Department, by rule, may permit individual practitioners to designate that Department payments that may be due the practitioner be made to an alternate payee or alternate payees.
- 30 <u>(a) Such alternate payee or alternate payees shall be</u>
 31 <u>required to register as an alternate payee in the Medical</u>
 32 <u>Assistance Program with the Illinois Department.</u>
 - (b) If a practitioner designates an alternate payee, the alternate payee and practitioner shall be jointly and severally liable to the Department for payments made to the alternate payee. Pursuant to subsection (E) of this

1	Section, any Department action to recover money or
2	overpayments from an alternate payee shall be subject to an
3	administrative hearing.
4	(c) Registration as an alternate payee or alternate
5	payees in the Illinois Medical Assistance Program shall be
6	conditional. At any time, the Illinois Department may deny
7	or cancel any alternate payee's registration in the
8	Illinois Medical Assistance Program without cause. Any
9	such denial or cancellation is not subject to an
10	administrative hearing.
11	(d) The Illinois Department may seek a revocation of
12	any alternate payee, and all owners, officers, and
13	individuals with management responsibility for such
14	alternate payee shall be permanently prohibited from
15	participating as an owner, an officer, or an individual
16	with management responsibility with an alternate payee in
17	the Illinois Medical Assistance Program, if after
18	reasonable notice and opportunity for a hearing the
19	Illinois Department finds that:
20	(1) the alternate payee is not complying with the
21	Department's policy or rules and regulations, or with
22	the terms and conditions prescribed by the Illinois
23	Department in its alternate payee registration
24	agreement; or
25	(2) the alternate payee has failed to keep or make
26	available for inspection, audit, or copying, after
27	receiving a written request from the Illinois
28	Department, such records regarding payments claimed as
29	an alternate payee; or
30	(3) the alternate payee has failed to furnish any
31	information requested by the Illinois Department
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	regarding payments claimed as an alternate payee; or
33	regarding payments claimed as an alternate payee; or (4) the alternate payee has knowingly made, or
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	(4) the alternate payee has knowingly made, or

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Program; or

(5) the alternate payee, a person with management responsibility for an alternate payee, an officer or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a corporate alternate payee, or a partner in a partnership which is a alternate payee:

(a) was previously terminated from participation as a vendor in the Illinois Medical Assistance Program, or was previously revoked as an alternate payee in the Illinois Medical Assistance Program, or was terminated from participation as a vendor in a medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code; or

(b) was a person with management responsibility for a vendor previously terminated from participation as a vendor in the Illinois Medical Assistance Program, or was previously revoked as an alternate payee in the Illinois Medical Assistance Program, or was terminated from participation as a vendor in a medical assistance program in another state that is of the same kind as the program of medical assistance provided under Article V of this Code, during the time of conduct which was the basis for that vendor's termination or alternate payee's revocation; or

(c) was an officer, or person owning, either directly or indirectly, 5% or more of the shares of stock or other evidences of ownership in a corporate vendor previously terminated from participation as a vendor in the Illinois Medical Assistance Program, or was previously revoked as an alternate payee in the Illinois Medical Assistance Program, or was terminated from

1	participation as a vendor in a medical assistance
2	program in another state that is of the same kind
3	as the program of medical assistance provided
4	under Article V of this Code, during the time of
5	<pre>conduct which was the basis for that vendor's</pre>
6	termination; or
7	(d) was an owner of a sole proprietorship or
8	partner in a partnership previously terminated
9	from participation as a vendor in the Illinois
10	Medical Assistance Program, or was previously
11	revoked as an alternate payee in the Illinois
12	Medical Assistance Program, or was terminated from
13	participation as a vendor in a medical assistance
14	program in another state that is of the same kind
15	as the program of medical assistance provided
16	under Article V of this Code, during the time of
17	conduct which was the basis for that vendor's
18	termination or alternate payee's revocation; or
19	(6) the alternate payee, a person with management
20	responsibility for an alternate payee, an officer or
21	person owning, either directly or indirectly, 5% or
22	more of the shares of stock or other evidences of
23	ownership in a corporate alternate payee, or a partner
24	in a partnership which is a alternate payee:
25	(a) has engaged in conduct prohibited by
26	applicable federal or State law or regulation
27	relating to the Illinois Medical Assistance
28	Program; or
29	(b) was a person with management
30	responsibility for a vendor or alternate payee at
31	the time that the vendor or alternate payee engaged
32	in practices prohibited by applicable federal or
33	State law or regulation relating to the Illinois
34	Medical Assistance Program; or
35	(c) was an officer, or person owning, either
36	directly or indirectly, 5% or more of the shares of

1	stock or other evidences of ownership in a vendor
2	or alternate payee at the time such vendor or
3	alternate payee engaged in practices prohibited by
4	applicable federal or State law or regulation
5	relating to the Illinois Medical Assistance
6	Program; or
7	(d) was an owner of a sole proprietorship or
8	partner in a partnership which was a vendor or
9	alternate payee at the time such vendor or
10	alternate payee engaged in practices prohibited by
11	applicable federal or State law or regulation
12	relating to the Illinois Medical Assistance
13	Program; or
14	(7) the direct or indirect ownership of the vendor
15	or alternate payee (including the ownership of a vendor
16	or alternate payee that is a partner's interest in a
17	vendor or alternate payee, or ownership of 5% or more
18	of the shares of stock or other evidences of ownership
19	in a corporate vendor or alternate payee) has been
20	transferred by an individual who is terminated or
21	barred from participating as a vendor or is prohibited
22	or revoked as an alternate payee to the individual's
23	spouse, child, brother, sister, parent, grandparent,
24	grandchild, uncle, aunt, niece, nephew, cousin, or
25	relative by marriage.
26	(Source: P.A. 92-327, eff. 1-1-02; 92-651, eff. 7-11-02;
27	92-789, eff 8-6-02.)