94TH GENERAL ASSEMBLY

State of Illinois

2005 and 2006

HB2581

Introduced 02/18/05, by Rep. Frank J. Mautino - Lovana Jones - Art Tenhouse - Gary Hannig

SYNOPSIS AS INTRODUCED:

225 ILCS 450/0.03 225 ILCS 450/16 from Ch. 111, par. 5500.03 from Ch. 111, par. 5517

Amends the Illinois Public Accounting Act. Provides a definition of "Peer Review Administrator". Requires firms and sole practitioners providing accounting services under the Act to undergo a peer review as a condition of renewing a license unless an exemption applies. Allows the Department of Financial and Professional Regulation to adopt rules. Provides penalties for failure to comply with remedial actions determined appropriate by the Peer Review Administrator. Requires the firm or sole practitioner to pay for the costs of the peer review. Provides that the peer review proceedings, records, reports, and other documents are privileged and provides exceptions to the privilege. Provides for the peer review year of combined or divided firms or sole practitioners. Grants civil immunity except for reckless or willful misconduct. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

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AN ACT concerning regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

- Section 5. The Illinois Public Accounting Act is amended by
 changing Sections 0.03 and 16 as follows:
- 6 (225 ILCS 450/0.03) (from Ch. 111, par. 5500.03)

(Section scheduled to be repealed on January 1, 2014)

8 Sec. 0.03. Definitions. As used in this Act, unless the 9 context otherwise requires:

(a) "Registered Certified Public Accountant" means any
 person who has been issued a registration under this Act as a
 Registered Certified Public Accountant.

(b) "Licensed Certified Public Accountant" means any
 person licensed under this Act as a Licensed Certified Public
 Accountant.

16 (c) "Committee" means the Public Accountant Registration17 Committee appointed by the Director.

18 (d) "Department" means the Department of Professional19 Regulation.

20 (e) "Director" means the Director of Professional 21 Regulation.

(f) "License", "licensee" and "licensure" refers to theauthorization to practice under the provisions of this Act.

(g) "Peer review program" means a study, appraisal, or 24 25 review of one or more aspects of the professional work of an 26 individual a person or firm in the practice of public accounting to determine the degree of compliance by the 27 individual or firm with generally accepted accounting 28 principles and auditing standards and other generally accepted 29 30 technical standards, conducted by persons who hold current licenses to practice public accounting under the laws of this 31 or another state and who are not affiliated with the individual 32

or firm being reviewed certified or licensed under this Act, including quality review, peer review, practice monitoring, quality assurance, and similar programs undertaken voluntarily or as a prerequisite to the providing of professional services under government requirements, or any similar internal review or inspection that is required by professional standards.

7 (h) "Review committee" means any person or persons 8 conducting, reviewing, administering, or supervising a peer 9 review program.

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(i) "University" means the University of Illinois.

11 (j) "Board" means the Board of Examiners established under 12 Section 2.

13 (k) "Registration", "registrant", and "registered" refer 14 to the authorization to hold oneself out as or use the title 15 "Registered Certified Public Accountant" or "Certified Public 16 Accountant", unless the context otherwise requires.

17 <u>(1) "Peer Review Administrator" means the American</u> 18 <u>Institute of Certified Public Accountants, the Illinois CPA</u> 19 <u>Society, and other organizations that the Department may</u> 20 <u>designate that meet the requirements of subsection (f) of</u> 21 <u>Section 16 of this Act and other rules that the Department may</u> 22 <u>adopt.</u>

23 (Source: P.A. 92-457, eff. 7-1-04; 93-683, eff. 7-2-04.)

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(225 ILCS 450/16) (from Ch. 111, par. 5517)

25 (Section scheduled to be repealed on January 1, 2014)

26 Sec. 16. Expiration and renewal of licenses; renewal of 27 registration; continuing education.

(a) The expiration date and renewal period for each licenseissued under this Act shall be set by rule.

30 (b) Every holder of a license or registration under this 31 Act may renew such license or registration before the 32 expiration date upon payment of the required renewal fee as set 33 by rule.

34 (c) Every application for renewal of a license by a35 licensed certified public accountant who has been licensed

1 under this Act for 3 years or more shall be accompanied or 2 supported by any evidence the Department shall prescribe, in 3 satisfaction of completing, each 3 years, not less than 120 4 hours of continuing professional education programs in 5 subjects given by continuing education sponsors registered by the Department upon recommendation of the Committee. Of the 120 6 7 hours, not less than 4 hours shall be courses covering the 8 subject of professional ethics. All continuing education 9 sponsors applying to the Department for registration shall be required to submit an initial nonrefundable application fee set 10 11 by Department rule. Each registered continuing education 12 sponsor shall be required to pay an annual renewal fee set by 13 Department rule. Publicly supported colleges, universities, and governmental agencies located in Illinois are exempt from 14 15 payment of any fees required for continuing education sponsor 16 registration. Failure by a continuing education sponsor to be licensed or pay the fees prescribed in this Act, or to comply 17 with the rules and regulations established by the Department 18 19 under this Section regarding requirements for continuing 20 education courses or sponsors, shall constitute grounds for revocation or denial of renewal of the sponsor's registration. 21

(d) Licensed Certified Public Accountants are exempt from the continuing professional education requirement for the first renewal period following the original issuance of the license.

Notwithstanding the provisions of this subsection (c), the Department may accept courses and sponsors approved by other states, by the American Institute of Certified Public Accountants, by other state CPA societies, or by national accrediting organizations such as the National Association of State Boards of Accountancy.

Failure by an applicant for renewal of a license as a licensed certified public accountant to furnish the evidence shall constitute grounds for disciplinary action, unless the Department in its discretion shall determine the failure to have been due to reasonable cause. The Department, in its - 4 - LRB094 10100 LJB 40361 b

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1 discretion, may renew a license despite failure to furnish 2 of satisfaction of requirements evidence of continuing 3 education upon condition that the applicant follow a particular 4 program or schedule of continuing education. In issuing rules 5 and individual orders in respect of requirements of continuing 6 education, the Department in its discretion may, among other things, use and rely upon guidelines and pronouncements of 7 8 recognized educational and professional associations; may 9 prescribe rules for the content, duration, and organization of shall take into account the accessibility 10 courses; to applicants of such continuing education as it may require, and 11 12 any impediments to interstate practice of public accounting 13 that may result from differences in requirements in other states; and may provide for relaxation or suspension of 14 15 requirements in regard to applicants who certify that they do 16 not intend to engage in the practice of public accounting, and 17 for instances of individual hardship.

18 The Department shall establish by rule a means for the 19 verification of completion of the continuing education 20 required by this Section. This verification may be accomplished 21 through audits of records maintained by licensees; by requiring 22 the filing of continuing education certificates with the 23 Department; or by other means established by the Department.

The Department may establish, by rule, guidelines for acceptance of continuing education on behalf of licensed certified public accountants taking continuing education courses in other jurisdictions.

(e) For renewals on and after January 1, 2009, as a 28 condition for granting a renewal license to firms and sole 29 practitioners who provide services requiring a license under 30 31 this Act, the Department shall require that the firm or sole practitioner undergo a peer review covering the immediately 32 preceding 3-year period, accepted by a Peer Review 33 Administrator in accordance with this Section, unless the firm 34 35 or sole practitioner is exempted under the provisions of subsection (i). Each firm or sole practitioner shall submit to 36

1	the Department with its renewal application a letter from the
2	Peer Review Administrator stating the date on which the peer
3	review was satisfactorily completed.
4	A new firm or sole practitioner not subject to subsection
5	(1) shall undergo its first peer review within 18 months after
6	it is granted its initial license.
7	The rules of the Department may lengthen any of the periods
8	between required peer reviews prescribed in this subsection (e)
9	in the manner, under the circumstances, or with respect to
C	firms that the Department in its discretion may consider
L	appropriate.
	(f) The Department may adopt rules establishing guidelines
	for peer reviews, which shall do all of the following:
	(1) Require that a peer review be conducted pursuant to
	a program and standards of the American Institute of
	Certified Public Accountants. The Department shall approve
	only Peer Review Administrators that the Department finds
	comply with established standards for performing and
	reporting on peer reviews.
	(2) Require that a peer review be conducted by a
	reviewer that is independent of the firm reviewed and
	approved by the Peer Review Administrator under
	established standards.
	(3) Other than in the peer review process, prohibit the
	use or public disclosure of information obtained by the
	reviewer, the Peer Review Administrator, or the Department
	during or in connection with the peer review process. The
	requirement that information not be publicly disclosed
	shall not apply to a hearing before the Department that the
	firm or sole practitioner requests be public or to the
	information described in paragraph (3) of subsection (i).
	(g) If a firm or sole practitioner does not comply with any
	remedial actions determined appropriate by the Peer Review
	Administrator, the Peer Review Administrator shall refer the
	matter to the Department to determine if further action under
	this subsection (g) is warranted. The Department may at its

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1	discretion or shall upon submission of a written application by
2	the firm or sole practitioner hold a hearing to determine
3	whether the firm or sole practitioner complies with the
4	appropriate professional standards and practices. The hearing
5	shall be confidential and shall not be open to the public
6	unless requested by the firm or sole practitioner. If the
7	Department after conducting a hearing determines that the firm
8	or sole practitioner complies with the appropriate
9	professional standards and practices, it shall issue an order
10	requiring the Peer Review Administrator to take any necessary
11	action to record and implement the Department's determination
12	and to restore the status of compliance of the firm or sole
13	practitioner. However, if the Department after conducting the
14	hearing determines that the firm or sole practitioner does not
15	comply with the appropriate professional standards and
16	practices, it may issue an order that requires both of the
17	<u>following:</u>
18	(1) Remedial action, which may include any or all of
19	the following:
20	(A) requiring the sole practitioner or employees
21	of the firm to complete general or specific continuing
22	professional education courses;
23	(B) requiring the sole practitioner or firm to
24	undergo a peer review more frequently than every 3
25	years; or
26	(C) other remedial action as recommended by the
27	<u>Committee.</u>
28	(2) An affidavit from the firm or sole practitioner,
29	submitted within the time specified by the Department,
30	indicating completion of the required remedial actions.
31	(h) The firm or sole practitioner reviewed shall pay for
32	any peer review performed. The Peer Review Administrator may
33	charge a fee to each firm and sole practitioner sufficient to
34	cover its costs of administering the peer review program.
35	(i) A firm or sole practitioner shall be exempt from the
36	requirement to undergo a peer review if:

1	(1) Within 3 years before the date of application for
2	renewal licensure, the sole practitioner or firm has
3	undergone a peer review conducted in another state or
4	foreign jurisdiction that meets the requirements of
5	paragraphs (1) and (2) of subsection (f). The sole
6	practitioner or firm shall submit to the Department a
7	letter from the organization administering the most recent
8	peer review stating the date on which the peer review was
9	completed.
10	(2) The sole practitioner or firm satisfies all of the
11	following conditions:
12	(A) during the preceding 2 years, the firm has not
13	accepted or performed any audit or review engagement;
14	(B) within the next 2 years, the firm does not
15	intend to accept or perform any audit or review
16	engagement; and
17	(C) the firm agrees to notify the Department within
18	30 days of accepting an audit or review engagement and
19	to undergo a peer review within 18 months of accepting
20	an audit or review engagement.
21	(3) For reasons of personal health, military service,
22	or other good cause, the Department determines that the
23	sole practitioner or firm is entitled to an exemption,
24	which may be granted for a period of time not to exceed 12
25	months.
26	(j) In any civil action, arbitration, or administrative
27	proceeding, regardless of whether a licensee is a party
28	thereto, all of the following shall apply:
29	(1) The proceedings, records (including, without
30	limitation, letters of acceptance, peer review reports,
31	letters of comment, and letters of response), and working
32	papers related to the peer review process of any reviewer,
33	administering organization, or board member are privileged
34	and not subject to discovery, subpoena, or other means of
35	legal process and may not be introduced into evidence.
36	(2) No employee, member, or agent of a Peer Review

1	Administrator or reviewer shall be permitted or required to
2	testify as to any matters produced, presented, disclosed,
3	or discussed during or in connection with the peer review
4	process or be required to testify to any finding,
5	recommendation, evaluation, opinion, or other actions of
6	any person in connection with the peer review process.
7	(3) No privilege exists under this subsection (j):
8	(A) for information presented or considered in the
9	peer review process that was otherwise available to the
10	public;
11	(B) for materials not prepared in connection with a
12	peer review merely because the materials subsequently
13	are presented or considered as part of the peer review
14	process; or
15	(C) in connection with an administrative
16	proceeding or related civil action brought for the
17	purpose of enforcing this Section.
18	(k) If a peer review report indicates that a firm or sole
19	practitioner complies with the appropriate professional
20	standards and practices set forth in the rules of the
21	Department, the Peer Review Administrator shall destroy all
22	working papers and documents, other than report-related
23	documents, related to the peer review within 90 days after
24	issuance of the letter of acceptance by the Peer Review
25	Administrator. If a peer review letter of acceptance indicates
26	that corrective action is required, the Peer Review
27	Administrator may retain documents and reports related to the
28	peer review until completion of the next peer review or other
29	agreed-to corrective actions.
30	(1) In the event the practices of 2 or more firms or sole
31	practitioners are merged or otherwise combined, the surviving
32	firm shall retain the peer review year of the largest firm, as
33	determined by the number of accounting and auditing hours of
34	each of the practices. In the event that the practice of a firm
35	is divided or a portion of its practice is sold or otherwise
36	transferred, any firm or sole practitioner acquiring some or

all of the practice that does not already have its own review 1 year shall retain the review year of the former firm. In the 2 3 event that the first peer review of a firm that would otherwise be required by this subsection (1) would be less than 12 months 4 after its previous review, a review year shall be assigned by 5 Peer Review Administrator so that the firm's next peer review 6 7 occurs after not less than 12 months of operation, but not later than 18 months of operation. 8 (m) No Peer Review Administrator or reviewer, or any of its 9

10 members, employees, agents, or any person furnishing 11 professional counsel or services shall be civilly liable by 12 reason of the performance of any duty, function, or activity 13 under this Section so long as the person or entity has not 14 engaged in recklessness or willful misconduct.

15 (Source: P.A. 92-457, eff. 7-1-04; 93-683, eff. 7-2-04.)

Section 99. Effective date. This Act takes effect upon becoming law.