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Sen. Donne E. Trotter

Filed: 5/18/2005

	09400HB3415sam001 LRB094 09228 LCB 46789 a
1	AMENDMENT TO HOUSE BILL 3415
2	AMENDMENT NO Amend House Bill 3415 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Juvenile Court Act of 1987 is amended by
5	changing Sections 2-10 and 2-10.1 as follows:
6	(705 ILCS 405/2-10) (from Ch. 37, par. 802-10)
7	Sec. 2-10. Temporary custody hearing. At the appearance of
8	the minor before the court at the temporary custody hearing,
9	all witnesses present shall be examined before the court in
10	relation to any matter connected with the allegations made in
11	the petition.
12	(1) If the court finds that there is not probable cause to
13	believe that the minor is abused, neglected or dependent it
14	shall release the minor and dismiss the petition.
15	(2) If the court finds that there is probable cause to
16	believe that the minor is abused, neglected or dependent, the
17	court shall state in writing the factual basis supporting its
18	finding and the minor, his or her parent, guardian, custodian
19	and other persons able to give relevant testimony shall be
20	examined before the court. The Department of Children and
21	Family Services shall give testimony concerning indicated
22	reports of abuse and neglect, of which they are aware of
23	through the central registry, involving the minor's parent,
24	guardian or custodian. After such testimony, the court may,

consistent with the health, safety and best interests of the 1 2 minor, enter an order that the minor shall be released upon the 3 request of parent, guardian or custodian if the parent, 4 guardian or custodian appears to take custody. Custodian shall 5 include any agency of the State which has been given custody or wardship of the child. If it is consistent with the health, 6 7 safety and best interests of the minor, the court may also 8 prescribe shelter care and order that the minor be kept in a suitable place designated by the court or in a shelter care 9 10 facility designated by the Department of Children and Family Services or a licensed child welfare agency; however, a minor 11 charged with a criminal offense under the Criminal Code of 1961 12 13 or adjudicated delinquent shall not be placed in the custody of 14 or committed to the Department of Children and Family Services 15 by any court, except a minor less than 13 years of age and committed to the Department of Children and Family Services 16 17 under Section 5-710 of this Act or a minor for whom an 18 independent basis of abuse, neglect, or dependency exists, 19 which must be defined by departmental rule. In placing the 20 minor, the Department or other agency shall, to the extent 21 compatible with the court's order, comply with Section 7 of the Children and Family Services Act. In determining the health, 22 23 safety and best interests of the minor to prescribe shelter 24 care, the court must find that it is a matter of immediate and 25 urgent necessity for the safety and protection of the minor or 26 of the person or property of another that the minor be placed in a shelter care facility or that he or she is likely to flee 27 28 the jurisdiction of the court, and must further find that 29 reasonable efforts have been made or that, consistent with the 30 health, safety and best interests of the minor, no efforts 31 reasonably can be made to prevent or eliminate the necessity of removal of the minor from his or her home. The court shall 32 require documentation from the Department of Children and 33 34 Family Services as to the reasonable efforts that were made to

prevent or eliminate the necessity of removal of the minor from 1 2 his or her home or the reasons why no efforts reasonably could 3 be made to prevent or eliminate the necessity of removal. When 4 a minor is placed in the home of a relative, the Department of 5 Children and Family Services shall complete a preliminary background review of the members of the minor's custodian's 6 7 household in accordance with Section 4.3 of the Child Care Act of 1969 within 90 days of that placement. If the minor is 8 ordered placed in a shelter care facility of the Department of 9 10 Children and Family Services or a licensed child welfare agency, the court shall, upon request of the appropriate 11 Department or other agency, appoint the Department of Children 12 and Family Services Guardianship Administrator or other 13 appropriate agency executive temporary custodian of the minor 14 15 and the court may enter such other orders related to the 16 temporary custody as it deems fit and proper, including the provision of services to the minor or his family to ameliorate 17 18 the causes contributing to the finding of probable cause or to 19 the finding of the existence of immediate and urgent necessity. Where the Department of Children and Family Services 20 Guardianship Administrator is appointed as the executive 21

temporary custodian, the Department of Children and Family 22 Services shall file with the court and serve on the parties a 23 24 parent-child visiting plan, within 10 days, excluding weekends 25 and holidays, after the appointment. The parent-child visiting 26 plan shall set out the time and place of visits, the frequency of visits, the length of visits, who shall be present at the 27 visits, and where appropriate, the minor's opportunities to 28 29 have telephone and mail communication with the parents. For good cause, the court may waive the requirement to file the 30 31 parent-child visiting plan or extend the time for filing the parent-child visiting plan. Any party may, by motion, request 32 33 the court to review the parent-child visiting plan to determine whether it is reasonably calculated to expeditiously 34

facilitate the achievement of the permanency goal and is 1 consistent with the minor's best interest. The frequency, 2 3 duration, and locations of visitation shall be measured by the needs of the child and family, and not by the convenience of 4 5 Department personnel. Child development principles shall be considered by the court in its analysis of how frequent 6 7 visitation should be, how long it should last, where it should take place, and who should be present. If upon motion of the 8 party to review the plan and after receiving evidence, the 9 court determines that the parent-child visiting plan is not 10 reasonably calculated to expeditiously facilitate the 11 achievement of the permanency goal or that the restrictions 12 13 placed on parent-child contact are contrary to the child's best interests, the court shall put in writing the factual basis 14 15 supporting the determination and enter specific findings based on the evidence. The court shall enter an order for the 16 Department to implement changes to the parent-child visiting 17 plan, consistent with the court's findings. At any stage of 18 proceeding, any party may by motion request the court to enter 19 20 any orders necessary to implement the parent-child visiting 21 plan. Nothing under this subsection (2) shall restrict the 22 court from granting discretionary authority to the Department to increase opportunities for additional parent-child 23 contacts, without further court orders. Nothing in this 24 25 subsection (2) shall restrict the Department from immediately 26 restricting or terminating parent-child contact, without either amending the parent-child visiting plan or obtaining a 27 court order, where the Department or its assigns reasonably 28 believe that continuation of parent-child contact, as set out 29 in the parent-child visiting plan, would be contrary to the 30 31 child's health, safety, and welfare. The Department shall file with the court and serve on the parties any amendments to the 32 33 visitation plan within 10 days, excluding weekends and holidays, of the change of the visitation. Any party may, by 34

1 motion, request the court to review the parent-child visiting 2 plan to determine whether the parent-child visiting plan is 3 reasonably calculated to expeditiously facilitate the 4 achievement of the permanency goal, and is consistent with the 5 minor's health, safety, and best interest.

Acceptance of services shall not be considered an admission 6 7 of any allegation in a petition made pursuant to this Act, nor may a referral of services be considered as evidence in any 8 proceeding pursuant to this Act, except where the issue is 9 10 whether the Department has made reasonable efforts to reunite the family. In making its findings that it is consistent with 11 12 the health, safety and best interests of the minor to prescribe shelter care, the court shall state in writing (i) the factual 13 14 basis supporting its findings concerning the immediate and 15 urgent necessity for the protection of the minor or of the person or property of another and (ii) the factual basis 16 17 supporting its findings that reasonable efforts were made to 18 prevent or eliminate the removal of the minor from his or her 19 home or that no efforts reasonably could be made to prevent or 20 eliminate the removal of the minor from his or her home. The 21 parents, guardian, custodian, temporary custodian and minor shall each be furnished a copy of such written findings. The 22 temporary custodian shall maintain a copy of the court order 23 24 and written findings in the case record for the child. The 25 order together with the court's findings of fact in support 26 thereof shall be entered of record in the court.

Once the court finds that it is a matter of immediate and urgent necessity for the protection of the minor that the minor be placed in a shelter care facility, the minor shall not be returned to the parent, custodian or guardian until the court finds that such placement is no longer necessary for the protection of the minor.

33 If the child is placed in the temporary custody of the 34 Department of Children and Family Services for his or her 1 protection, the court shall admonish the parents, guardian, 2 custodian or responsible relative that the parents must 3 cooperate with the Department of Children and Family Services, 4 comply with the terms of the service plans, and correct the 5 conditions which require the child to be in care, or risk 6 termination of their parental rights.

(3) If prior to the shelter care hearing for a minor 7 described in Sections 2-3, 2-4, 3-3 and 4-3 the moving party is 8 unable to serve notice on the party respondent, the shelter 9 10 care hearing may proceed ex-parte. A shelter care order from an ex-parte hearing shall be endorsed with the date and hour of 11 issuance and shall be filed with the clerk's office and entered 12 13 of record. The order shall expire after 10 days from the time 14 it is issued unless before its expiration it is renewed, at a 15 hearing upon appearance of the party respondent, or upon an 16 affidavit of the moving party as to all diligent efforts to 17 notify the party respondent by notice as herein prescribed. The 18 notice prescribed shall be in writing and shall be personally 19 delivered to the minor or the minor's attorney and to the last 20 known address of the other person or persons entitled to 21 notice. The notice shall also state the nature of the allegations, the nature of the order sought by the State, 22 23 including whether temporary custody is sought, and the 24 consequences of failure to appear and shall contain a notice 25 that the parties will not be entitled to further written 26 notices or publication notices of proceedings in this case, including the filing of an amended petition or a motion to 27 28 terminate parental rights, except as required by Supreme Court 29 Rule 11; and shall explain the right of the parties and the procedures to vacate or modify a shelter care order as provided 30 31 in this Section. The notice for a shelter care hearing shall be 32 substantially as follows:

NOTICE TO PARENTS AND CHILDREN OF SHELTER CARE HEARING

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1 On at, before the Honorable, (address:), the State 2 of Illinois will present evidence (1) that (name of child 3 4 or children) are abused, neglected 5 or dependent for the following reasons: and (2) 6 that there is "immediate and urgent necessity" to remove 7 the child or children from the responsible relative. 8 YOUR FAILURE TO APPEAR AT THE HEARING MAY RESULT IN 9 PLACEMENT of the child or children in foster care until a 10 trial can be held. A trial may not be held for up to 90 11 days. You will not be entitled to further notices of 12 13 proceedings in this case, including the filing of an amended petition or a motion to terminate parental rights. 14 15 At the shelter care hearing, parents have the following rights: 16 1. To ask the court to appoint a lawyer if they 17 18 cannot afford one. 2. To ask the court to continue the hearing to 19 20 allow them time to prepare. 21 3. To present evidence concerning: a. Whether or not the child or children were 22 23 abused, neglected or dependent. b. Whether or not there is "immediate and 24 25 urgent necessity" to remove the child from home 26 (including: their ability to care for the child, 27 conditions in the home, alternative means of 28 protecting the child other than removal). 29 c. The best interests of the child. 4. To cross examine the State's witnesses. 30 31 The Notice for rehearings shall be substantially as follows: 32 NOTICE OF PARENT'S AND CHILDREN'S RIGHTS 33

1 TO REHEARING ON TEMPORARY CUSTODY If you were not present at and did not have adequate 2 3 notice of the Shelter Care Hearing at which temporary 4 custody of was awarded to 5, you have the right to request a full rehearing on whether the State should have temporary 6 7 custody of To request this rehearing, you must file with the Clerk of the Juvenile Court 8 9 (address): in person or by mailing a statement (affidavit) setting forth the 10 following: 11 1. That you were not present at the shelter care 12 13 hearing. 2. That you did not get adequate notice (explaining 14 15 how the notice was inadequate). 16 3. Your signature. 4. Signature must be notarized. 17 18 The rehearing should be scheduled within 48 hours of 19 your filing this affidavit. 20 At the rehearing, your rights are the same as at the 21 initial shelter care hearing. The enclosed notice explains 22 those rights. 23 At the Shelter Care Hearing, children have the 24 following rights: 25 1. To have a guardian ad litem appointed. 26 2. To be declared competent as a witness and to 27 present testimony concerning: 28 a. Whether they are abused, neglected or 29 dependent. b. Whether there is "immediate and urgent 30 31 necessity" to be removed from home. 32 c. Their best interests. 3. To cross examine witnesses for other parties. 33 34 4. To obtain an explanation of any proceedings and

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orders of the court.

(4) If the parent, guardian, legal custodian, responsible 2 3 relative, minor age 8 or over, or counsel of the minor did not 4 have actual notice of or was not present at the shelter care 5 hearing, he or she may file an affidavit setting forth these facts, and the clerk shall set the matter for rehearing not 6 7 later than 48 hours, excluding Sundays and legal holidays, after the filing of the affidavit. At the rehearing, the court 8 shall proceed in the same manner as upon the original hearing. 9

10 (5) Only when there is reasonable cause to believe that the 11 minor taken into custody is a person described in subsection 12 (3) of Section 5-105 may the minor be kept or detained in a 13 detention home or county or municipal jail. This Section shall 14 in no way be construed to limit subsection (6).

15 (6) No minor under 16 years of age may be confined in a 16 jail or place ordinarily used for the confinement of prisoners 17 in a police station. Minors under 17 years of age must be kept 18 separate from confined adults and may not at any time be kept 19 in the same cell, room, or yard with adults confined pursuant 20 to the criminal law.

(7) If the minor is not brought before a judicial officer within the time period as specified in Section 2-9, the minor must immediately be released from custody.

24 (8) If neither the parent, guardian or custodian appears 25 within 24 hours to take custody of a minor released upon 26 request pursuant to subsection (2) of this Section, then the clerk of the court shall set the matter for rehearing not later 27 28 than 7 days after the original order and shall issue a summons 29 directed to the parent, guardian or custodian to appear. At the 30 same time the probation department shall prepare a report on 31 the minor. If a parent, guardian or custodian does not appear 32 at such rehearing, the judge may enter an order prescribing 33 that the minor be kept in a suitable place designated by the Department of Children and Family Services or a licensed child 34

1 welfare agency.

(9) Notwithstanding any other provision of this Section any 2 3 including the State, interested party, the temporary 4 custodian, an agency providing services to the minor or family 5 under a service plan pursuant to Section 8.2 of the Abused and Neglected Child Reporting Act, foster parent, or any of their 6 7 representatives, on notice to all parties entitled to notice, 8 may file a motion that it is in the best interests of the minor to modify or vacate a temporary custody order on any of the 9 following grounds: 10

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(a) It is no longer a matter of immediate and urgent necessity that the minor remain in shelter care; or

(b) There is a material change in the circumstances of the natural family from which the minor was removed and the child can be cared for at home without endangering the child's health or safety; or

17 (c) A person not a party to the alleged abuse, neglect 18 or dependency, including a parent, relative or legal 19 guardian, is capable of assuming temporary custody of the 20 minor; or

(d) Services provided by the Department of Children and
Family Services or a child welfare agency or other service
provider have been successful in eliminating the need for
temporary custody and the child can be cared for at home
without endangering the child's health or safety.

In ruling on the motion, the court shall determine whether it is consistent with the health, safety and best interests of the minor to modify or vacate a temporary custody order.

The clerk shall set the matter for hearing not later than 14 days after such motion is filed. In the event that the court modifies or vacates a temporary custody order but does not vacate its finding of probable cause, the court may order that appropriate services be continued or initiated in behalf of the minor and his or her family.

1 (10) When the court finds or has found that there is 2 probable cause to believe a minor is an abused minor as 3 described in subsection (2) of Section 2-3 and that there is an 4 immediate and urgent necessity for the abused minor to be 5 placed in shelter care, immediate and urgent necessity shall be 6 presumed for any other minor residing in the same household as 7 the abused minor provided:

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(a) Such other minor is the subject of an abuse or neglect petition pending before the court; and

10 (b) A party to the petition is seeking shelter care for11 such other minor.

Once the presumption of immediate and urgent necessity has been raised, the burden of demonstrating the lack of immediate and urgent necessity shall be on any party that is opposing shelter care for the other minor.

16 (Source: P.A. 89-21, eff. 7-1-95; 89-422; 89-582, eff. 1-1-97; 17 89-626, eff. 8-9-96; 90-28, eff. 1-1-98; 90-87, eff. 9-1-97; 18 90-590, eff. 1-1-99; 90-655, eff. 7-30-98.)

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(705 ILCS 405/2-10.1) (from Ch. 37, par. 802-10.1)

20 Sec. 2-10.1. Whenever a minor is placed in shelter care with the Department or a licensed child welfare agency in 21 accordance with Section 2-10, the Department or agency, as 22 appropriate, shall prepare and file with the court within 45 23 24 days of placement under Section 2-10 a case plan which complies 25 with the federal Adoption Assistance and Child Welfare Act of 1980 and is consistent with the health, safety and best 26 27 interests of the minor.

28 <u>For the purposes of this Act, "case plan" and "service</u> 29 <u>plan" shall have the same meaning.</u>

30 (Source: P.A. 90-28, eff. 1-1-98.)".