## 94TH GENERAL ASSEMBLY

### State of Illinois

# 2005 and 2006

#### HB3487

Introduced 02/23/05, by Rep. Robert W. Pritchard - Roger Jenisch - Michael Tryon - David R. Leitch - Sidney H. Mathias, et al.

## SYNOPSIS AS INTRODUCED:

25 ILCS 155/5.1 new 30 ILCS 105/8.3

from Ch. 127, par. 144.3

Amends the Commission on Government Forecasting and Accountability Act. Directs the Commission to annually report to the General Assembly on certain diversions from the Road Fund. Amends the State Finance Act. Requires repayment from the General Revenue Fund to the Road Fund of 105% of certain identified diversions in the next fiscal year. Effective July 1, 2005.

LRB094 09705 EFG 39961 b

FISCAL NOTE ACT MAY APPLY

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AN ACT concerning State finance.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Commission on Government Forecasting and
Accountability Act is amended by adding Section 5.1 as follows:

6 (25 ILCS 155/5.1 new)

7 Sec. 5.1. Report on Road Fund diversions.

8 <u>(a) The Commission shall annually review and calculate the</u> 9 <u>amount of all diversions from the Road Fund applicable to the</u> 10 <u>then current State fiscal year, including without limitation</u> 11 <u>diversions made pursuant to Section 5e, 8.3, 8.42, or 8h of the</u> 12 <u>State Finance Act or any other provision of law.</u>

As part of its review, the Commission shall:

14(1) classify those diversions into the following 215classes: (A) diversions authorized by laws taking effect16before January 1, 2003, and (B) diversions authorized by17laws taking effect on or after January 1, 2003; and

18 (2) identify the total amount of diversions authorized 19 by laws taking effect on or after January 1, 2003 that have 20 not yet been repaid to the Road Fund under subsection (1) 21 or (m) of Section 8.3 of the State Finance Act.

(b) The Commission shall report its results to the General
 Assembly and the State Comptroller by April 1 of each year.

(c) For the purposes of this Section, "diversions" does not include amounts appropriated or transferred from the Road Fund (1) for the purpose of paying the principal and interest on bonded indebtedness under the Transportation Bond Act, (2) for the construction or maintenance of roads, highways, or bridges, or (3) for any other purpose determined by the Commission to be consistent with the original purposes of the Road Fund.

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Section 10. The State Finance Act is amended by changing

1 Section 8.3 as follows:

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(30 ILCS 105/8.3) (from Ch. 127, par. 144.3)

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Sec. 8.3. The Road Fund.

(a) Money in the Road Fund shall, if and when the State of 4 5 Illinois incurs any bonded indebtedness for the construction of permanent highways, be set aside and used for the purpose of 6 7 paying and discharging annually the principal and interest on that bonded indebtedness then due and payable, and for no other 8 9 purpose. The surplus, if any, in the Road Fund after the 10 payment of principal and interest on that bonded indebtedness 11 then annually due shall be used as follows:

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first -- to pay the cost of administration of Chapters 2 through 10 of the Illinois Vehicle Code, except the cost of administration of Articles I and II of Chapter 3 of that Code; and

16 secondly -for expenses of the Department of for 17 Transportation construction, reconstruction, maintenance, 18 improvement, repair, operation, and 19 administration of highways in accordance with the provisions of laws relating thereto, or for any purpose 20 related or incident to and connected therewith, including 21 the separation of grades of those highways with railroads 22 and with highways and including the payment of awards made 23 by the Illinois Workers' Compensation Commission under the 24 of the Workers' Compensation Act or 25 terms Workers' 26 Occupational Diseases Act for injury or death of an 27 employee of the Division of Highways in the Department of Transportation; or for the acquisition of land and the 28 29 erection of buildings for highway purposes, including the 30 acquisition of highway right-of-way or for investigations 31 to determine the reasonably anticipated future highway needs; or for making of surveys, plans, specifications and 32 estimates for and in the construction and maintenance of 33 flight strips and of highways necessary to provide access 34 to military and naval reservations, to defense industries 35

1 and defense-industry sites, and to the sources of raw 2 materials and for replacing existing highways and highway connections shut off from general public use at military 3 and naval reservations and defense-industry sites, or for 4 5 the purchase of right-of-way, except that the State shall 6 be reimbursed in full for any expense incurred in building the flight strips; or for the operating and maintaining of 7 highway garages; or for patrolling and policing the public 8 9 highways and conserving the peace; or for the operating 10 expenses of the Department relating to the administration 11 of public transportation programs; or for any of those 12 purposes or any other purpose that may be provided by law.

Appropriations for any of those purposes are payable from the Road Fund. Appropriations may also be made from the Road Fund for the administrative expenses of any State agency that are related to motor vehicles or arise from the use of motor vehicles.

18 (b) Beginning with fiscal year 1980 and thereafter, no Road 19 Fund monies shall be appropriated to the following Departments 20 or agencies of State government for administration, grants, or 21 operations; but this limitation is not a restriction upon 22 appropriating for those purposes any Road Fund monies that are 23 eligible for federal reimbursement;

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1. Department of Public Health;

25 2. Department of Transportation, only with respect to
 26 subsidies for one-half fare Student Transportation and
 27 Reduced Fare for Elderly;

Department of Central Management Services, except
 for expenditures incurred for group insurance premiums of
 appropriate personnel;

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4. Judicial Systems and Agencies.

32 (c) Beginning with fiscal year 1981 and thereafter, no Road 33 Fund monies shall be appropriated to the following Departments 34 or agencies of State government for administration, grants, or 35 operations; but this limitation is not a restriction upon 36 appropriating for those purposes any Road Fund monies that are

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1 eligible for federal reimbursement:

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Department of State Police, except for expenditures
 with respect to the Division of Operations;

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2. Department of Transportation, only with respect to Intercity Rail Subsidies and Rail Freight Services.

(d) Beginning with fiscal year 1982 and thereafter, no Road 6 Fund monies shall be appropriated to the following Departments 7 8 or agencies of State government for administration, grants, or operations; but this limitation is not a restriction upon 9 appropriating for those purposes any Road Fund monies that are 10 11 eligible for federal reimbursement: Department of Central 12 Management Services, except for awards made by the Illinois 13 Workers' Compensation Commission under the terms of the Workers' Compensation Act or Workers' Occupational Diseases 14 15 Act for injury or death of an employee of the Division of 16 Highways in the Department of Transportation.

17 <u>(e)</u> Beginning with fiscal year 1984 and thereafter, no Road 18 Fund monies shall be appropriated to the following Departments 19 or agencies of State government for administration, grants, or 20 operations; but this limitation is not a restriction upon 21 appropriating for those purposes any Road Fund monies that are 22 eligible for federal reimbursement:

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1. Department of State Police, except not more than 40% of the funds appropriated for the Division of Operations;

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2. State Officers.

26 (f) Beginning with fiscal year 1984 and thereafter, no Road 27 Fund monies shall be appropriated to any Department or agency 28 of State government for administration, grants, or operations except as provided hereafter; but this limitation is not a 29 30 restriction upon appropriating for those purposes any Road Fund monies that are eligible for federal reimbursement. It shall 31 32 not be lawful to circumvent the above appropriation limitations 33 governmental reorganization other by or methods. Appropriations shall be made from the Road Fund only in 34 accordance with the provisions of this Section. 35

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Money in the Road Fund shall, if and when the State of

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1 Illinois incurs any bonded indebtedness for the construction of 2 permanent highways, be set aside and used for the purpose of 3 paying and discharging during each fiscal year the principal and interest on that bonded indebtedness as it becomes due and 4 5 payable as provided in the Transportation Bond Act, and for no 6 other purpose. The surplus, if any, in the Road Fund after the payment of principal and interest on that bonded indebtedness 7 then annually due shall be used as follows: 8

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first -- to pay the cost of administration of Chapters 2 through 10 of the Illinois Vehicle Code; and

11 secondly -- no Road Fund monies derived from fees, 12 excises, or license taxes relating to registration, 13 operation and use of vehicles on public highways or to fuels used for the propulsion of those vehicles, shall be 14 or expended other than for costs 15 appropriated of 16 administering the laws imposing those fees, excises, and 17 license taxes, statutory refunds and adjustments allowed thereunder, administrative costs of the Department of 18 19 Transportation, including, but not limited to, the 20 operating expenses of the Department relating to the administration of public transportation programs, payment 21 of debts and liabilities incurred in construction and 22 23 reconstruction of public highways and bridges, acquisition rights-of-way for and the cost of construction, 24 of reconstruction, maintenance, repair, and operation of 25 public highways and bridges under the direction and 26 27 supervision of the State, political subdivision, or 28 municipality collecting those monies, and the costs for 29 patrolling and policing the public highways (by State, 30 political subdivision, or municipality collecting that money) for enforcement of traffic laws. The separation of 31 32 grades of such highways with railroads and costs associated with protection of at-grade highway and railroad crossing 33 34 shall also be permissible.

35 Appropriations for any of such purposes are payable from 36 the Road Fund or the Grade Crossing Protection Fund as provided - 6 - LRB094 09705 EFG 39961 b

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1 in Section 8 of the Motor Fuel Tax Law.

2 (g) Except as provided in this paragraph, beginning with 3 fiscal year 1991 and thereafter, no Road Fund monies shall be appropriated to the Department of State Police for the purposes 4 5 of this Section in excess of its total fiscal year 1990 Road 6 Fund appropriations for those purposes unless otherwise provided in Section 5q of this Act. For fiscal years 2003, 7 2004, and 2005 only, no Road Fund monies shall be appropriated 8 9 to the Department of State Police for the purposes of this Section in excess of \$97,310,000. It shall not be lawful to 10 11 circumvent this limitation on appropriations by governmental 12 reorganization or other methods unless otherwise provided in 13 Section 5g of this Act.

14 (h) In fiscal year 1994, no Road Fund monies shall be 15 appropriated to the Secretary of State for the purposes of this 16 Section in excess of the total fiscal year 1991 Road Fund 17 appropriations to the Secretary of State for those purposes, 18 plus \$9,800,000. It shall not be lawful to circumvent this 19 limitation on appropriations by governmental reorganization or 20 other method.

21 (i) Beginning with fiscal year 1995 and thereafter, no Road 22 Fund monies shall be appropriated to the Secretary of State for 23 the purposes of this Section in excess of the total fiscal year 24 1994 Road Fund appropriations to the Secretary of State for 25 those purposes. It shall not be lawful to circumvent this 26 limitation on appropriations by governmental reorganization or 27 other methods.

28 <u>(j)</u> Beginning with fiscal year 2000, total Road Fund 29 appropriations to the Secretary of State for the purposes of 30 this Section shall not exceed the amounts specified for the 31 following fiscal years:

32	Fiscal Year 2000	\$80,500,000;
33	Fiscal Year 2001	\$80,500,000;
34	Fiscal Year 2002	\$80,500,000;
35	Fiscal Year 2003	\$130,500,000;
36	Fiscal Year 2004	\$130,500,000;

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Fiscal Year 2005 Fiscal Year 2006 and

each year thereafter

\$30,500,000.

\$130,500,000<del>;</del>

4 It shall not be lawful to circumvent this limitation on 5 appropriations by governmental reorganization or other 6 methods.

7 <u>(k)</u> No new program may be initiated in fiscal year 1991 and 8 thereafter that is not consistent with the limitations imposed 9 by this Section for fiscal year 1984 and thereafter, insofar as 10 appropriation of Road Fund monies is concerned.

11 Nothing in this Section prohibits transfers from the Road 12 Fund to the State Construction Account Fund under Section 5e of 13 this Act; nor to the General Revenue Fund, as authorized by 14 this amendatory Act of the 93rd General Assembly.

15 <u>(1)</u> The additional amounts authorized for expenditure in 16 this Section by Public Acts 92-0600 and 93-0025 shall be repaid 17 to the Road Fund from the General Revenue Fund in the next 18 succeeding fiscal year that the General Revenue Fund has a 19 positive budgetary balance, as determined by generally 20 accepted accounting principles applicable to government.

21 The additional amounts authorized for expenditure by the 22 Secretary of State and the Department of State Police in this 23 Section by this amendatory Act of the 93rd General Assembly shall be repaid to the Road Fund from the General Revenue Fund 24 in the next succeeding fiscal year that the General Revenue 25 26 Fund has a positive budgetary balance, as determined by 27 generally accepted accounting principles applicable to 28 government.

(m) All diversions from the Road Fund that are authorized
 by laws taking effect on or after January 1, 2003 shall be
 repaid to the Road Fund from the General Revenue Fund.

32 Beginning July 1, 2006, as soon as may be practical in each 33 fiscal year, the State Comptroller and Treasurer shall transfer 34 from the General Revenue Fund into the Road Fund amounts 35 totalling (1) 100% of the amount identified by the Commission 36 on Government Forecasting and Accountability in its report HB3487 - 8 - LRB094 09705 EFG 39961 b

1	under Section 5.1 of the Commission on Government Forecasting
2	and Accountability Act for the previous fiscal year as the
3	amount of diversions authorized by laws taking effect on or
4	after January 1, 2003 that have not yet been repaid, plus (2)
5	an additional amount equal to 5% of the amount specified in
6	item (1), representing imputed earnings on the amounts
7	diverted.
8	(Source: P.A. 92-600, eff. 6-28-02; 93-25, eff. 6-20-03;
9	93-721, eff. 1-1-05; 93-839, eff. 7-30-04; revised 10-25-04.)
10	Section 99. Effective date. This Act takes effect July 1,
11	2005.