



94TH GENERAL ASSEMBLY

State of Illinois

2005 and 2006

HB3878

Introduced 2/28/2005, by Rep. Elizabeth Coulson

SYNOPSIS AS INTRODUCED:

New Act

Creates the Health Insurance Alliance Act. Establishes the Illinois Health Insurance Alliance as a nonprofit public corporation for the purpose of providing increased access to health insurance for small employers in Illinois. Provides that the members of the Alliance shall be insurance companies authorized to do business in this State as a condition of their authority to offer health insurance. Authorizes a board of directors elected by the members and including the Secretary of Financial and Professional Regulation as the chairperson and a nonvoting member. Requires the submission of a plan of operation by the board to the Secretary. Sets forth powers and duties of the board. Requires certain approved health plans to be approved by the board and offered by the Alliance. Provides that members offering approved health plans are to be reinsured for certain losses by the Alliance. Requires members to pay an assessment to the Alliance for net reinsurance and administrative losses and allows the board to defer the payment if the payment would endanger the ability of the member to fulfill contractual obligations. Requires all members to pay an initial assessment of \$500. Provides for the selection and duties of an alliance administrator. Provides criteria for eligibility for an approved health plan for employers and individuals. Requires members to provide notice of the Alliance to certain small employers. Sets forth general benefits, deductible, co-insurance, and out-of-pocket payment guidelines. Requires renewability of the health plan except for nonpayment of premiums, fraud, or termination of the approved health plan (except that the individual has the right to transfer to another approved health plan in the case of termination). Requires the Secretary to adopt rules to provide for disclosure of the availability of health insurance from the Alliance and to carry out the provisions of the Act. Provides that the participation of members in carrying out the provisions of the Act may not be a basis of any legal action against the members. Requires the Alliance to determine a standard risk rate index. Provides that the Alliance is the last payor of benefits. Requires the Department of Financial and Professional Regulation, in cooperation with the Alliance, to develop a plan to provide health insurance coverage to uninsured children, individuals, and other employers.

LRB094 10015 LJB 40273 b

FISCAL NOTE ACT
MAY APPLY

A BILL FOR

1 AN ACT concerning insurance.

2 **Be it enacted by the People of the State of Illinois,**
3 **represented in the General Assembly:**

4 Section 1. Short title. This Act may be cited as the Health
5 Insurance Alliance Act.

6 Section 5. Purpose. The purpose of the Health Insurance
7 Alliance Act is to provide increased access to voluntary health
8 insurance coverage for small employer groups in Illinois. An
9 additional purpose of the Health Insurance Alliance Act is to
10 provide for access to voluntary health insurance coverage for
11 individuals in the individual market who have met eligibility
12 criteria established by this Act.

13 Section 10. Definitions. As used in this Act, the following
14 words have the following meanings:

15 "Alliance" means the Illinois Health Insurance Alliance.

16 "Approved health plan" means any arrangement for the
17 provision of health insurance offered through and approved by
18 the Alliance.

19 "Board" means the board of directors of the Alliance.

20 "Child" means a dependent unmarried individual who is less
21 than 25 years of age.

22 "Creditable coverage" means, with respect to an
23 individual, coverage of the individual pursuant to:

24 (1) a group health plan;

25 (2) health insurance coverage;

26 (3) Part A or Part B of Title 18 of the federal Social
27 Security Act;

28 (4) Title 19 of the federal Social Security Act, except
29 coverage consisting solely of benefits pursuant to Section
30 1928 of that Title;

31 (5) Chapter 55 of Title 10 of the United States Code;

1 (6) a medical care program of the Indian Health Service
2 or of an Indian nation or tribe;

3 (7) a health plan offered pursuant to Chapter 89 of
4 Title 5 of the United States Code;

5 (8) a public health plan as defined in federal
6 regulations; or

7 (9) a health benefit plan offered pursuant to
8 subsection (e) of Section 5 of the federal Peace Corps Act.

9 "Department" means the Department of Financial and
10 Professional Regulation.

11 "Director" means an individual who serves on the board.

12 "Earned premiums" means premiums paid or due during a
13 calendar year for coverage under an approved health plan less
14 any unearned premiums at the end of that calendar year plus any
15 unearned premiums from the end of the immediately preceding
16 calendar year.

17 "Eligible expenses" means the allowable charges for a
18 health care service covered under an approved health plan.

19 "Eligible individual" means an individual who (i) as of the
20 date of the individual's application for coverage under an
21 approved health plan, has an aggregate of 18 or more months of
22 creditable coverage, the most recent of which was under a group
23 health plan, governmental plan, or church plan or health
24 insurance offered in connection with any of those plans, but
25 for the purposes of aggregating creditable coverage, a period
26 of creditable coverage shall not be counted with respect to
27 enrollment of an individual for coverage under an approved
28 health plan if, after that period and before the enrollment
29 date, there was a 63-day or longer period during all of which
30 the individual was not covered under any creditable coverage,
31 or (ii) is entitled to continuation coverage pursuant to
32 Section 95 of this Act. "Eligible individual" does not include
33 an individual who (A) has or is eligible for coverage under a
34 group health plan, (B) is eligible for coverage under Medicare
35 or a State plan under Title 19 of the federal Social Security
36 Act or any successor program, (C) during the most recent

1 coverage within the coverage period described in item (i) of
2 this definition, was terminated from coverage as a result of
3 nonpayment of premium or fraud, or (D) has been offered the
4 option of coverage under a COBRA continuation provision, as
5 that term is defined under Section 5 of the Illinois Health
6 Insurance Portability and Accountability Act, or under a
7 similar State program and did not exhaust the coverage
8 available under the offered program.

9 "Enrollment date" means, with respect to an individual
10 covered under a group health plan or health insurance coverage,
11 the date of enrollment of the individual in the plan or
12 coverage or, if earlier, the first day of the waiting period
13 for that enrollment.

14 "Gross earned premiums" means premiums paid or due during a
15 calendar year for all health insurance written in the State
16 less any unearned premiums at the end of that calendar year
17 plus any unearned premiums from the end of the immediately
18 preceding calendar year.

19 "Group health plan" means an employee welfare benefit plan
20 to the extent the plan provides hospital, surgical, or medical
21 expense benefits to employees or their dependents, as defined
22 by the terms of the plan, directly through insurance,
23 reimbursement, or otherwise.

24 "Health care service" means a service or product furnished
25 to an individual for the purpose of preventing, alleviating,
26 curing, or healing human illness or injury and includes
27 services and products incidental to furnishing the described
28 services or products.

29 "Health insurance" means any hospital and medical
30 expense-incurred policy; nonprofit health care plan service
31 contract; health maintenance organization subscriber contract;
32 short-term, accident, fixed indemnity, specified disease
33 policy or disability income insurance contracts, and limited
34 health benefit or credit health insurance; coverage for health
35 care services under uninsured arrangements of group or
36 group-type contracts, including employer self-insured,

1 cost-plus, or other benefit methodologies not involving
2 insurance; coverage for health care services under group-type
3 contracts that are not available to the general public and can
4 be obtained only because of connection with a particular
5 organization or group; or coverage by Medicare or other
6 governmental programs providing health care services. "Health
7 insurance" does not include insurance issued pursuant to
8 provisions of the Workers' Compensation Act or a similar law,
9 automobile medical payment insurance, or provisions by which
10 benefits are payable with or without regard to fault and are
11 required by law to be contained in any liability insurance
12 policy.

13 "Health maintenance organization" means a health
14 maintenance organization as defined in Section 1-2 of the
15 Health Maintenance Organization Act.

16 "Incurred claims" means claims paid during a calendar year
17 plus claims incurred in the calendar year and paid prior to
18 April 1 of the succeeding year, less claims incurred previous
19 to the calendar year and paid prior to April 1 of the calendar
20 year.

21 "Insured" means a small employer or its employee and an
22 individual covered by an approved health plan, a former
23 employee of a small employer who is covered by an approved
24 health plan through conversion, or an individual covered by an
25 approved health plan that allows individual enrollment.

26 "Medicare" means coverage under both Parts A and B of Title
27 18 of the federal Social Security Act.

28 "Member" means a member of the Alliance.

29 "Premiums" means the premiums received for coverage under
30 an approved health plan during a calendar year.

31 "Small employer" means a person that is a resident of this
32 State, has employees at least 50% of whom are residents of this
33 State, is actively engaged in business and that on at least 50%
34 of its working days during either of the 2 preceding calendar
35 years, employed no fewer than 2 and no more than 50 eligible
36 employees, provided that:

1 (1) in determining the number of eligible employees,
2 the spouse or dependent of an employee may, at the
3 employer's discretion, be counted as a separate employee;

4 (2) companies that are affiliated companies or that are
5 eligible to file a combined tax return for purposes of
6 State income taxation shall be considered one employer; and

7 (3) in the case of an employer that was not in
8 existence throughout a preceding calendar year, the
9 determination of whether the employer is a small or large
10 employer shall be based on the average number of employees
11 that it is reasonably expected to employ on working days in
12 the current calendar year.

13 "Secretary" means the Secretary of Financial and
14 Professional Regulation.

15 "Total premiums" means the total premiums for business
16 written in the State received during a calendar year.

17 "Unearned premiums" means the portion of a premium
18 previously paid for which the coverage period is in the future.

19 Section 15. Alliance created; board created.

20 (a) The Illinois Health Insurance Alliance is created as a
21 nonprofit public corporation for the purpose of providing
22 increased access to health insurance in the State. All
23 insurance companies authorized to transact health insurance
24 business in this State, nonprofit health care plans, health
25 maintenance organizations, and self-insurers not subject to
26 federal preemption shall organize and be members of the
27 Alliance as a condition of their authority to offer health
28 insurance in this State, except for an insurance company that
29 is organized under the Dental Service Plan Act or a company
30 that is solely engaged in the sale of dental insurance and is
31 licensed under a provision of the Illinois Insurance Code.

32 (b) The Alliance shall be governed by a board of directors
33 constituted pursuant to the provisions of this Section. The
34 board is a governmental entity for purposes of the Local
35 Governmental and Governmental Employees Tort Immunity Act, but

1 neither the board nor the Alliance shall be considered a
2 governmental entity for any other purpose.

3 (c) The Secretary shall, within 60 days after July 1, 2006,
4 give notice to all members of the time and place for the
5 initial organizational meeting of the Alliance. Each member
6 shall be entitled to one vote in person or by proxy at the
7 organizational meeting.

8 (d) The Alliance shall operate subject to the supervision
9 and approval of the board. The board shall consist of:

10 (1) five directors, elected by the members, who shall
11 be officers or employees of members and shall consist of
12 one representative of a nonprofit health care plan, 2
13 representatives of health maintenance organizations, and 2
14 representatives of other types of members;

15 (2) five directors, appointed by the Governor, who
16 shall be officers, general partners, or proprietors of
17 small employers;

18 (3) four directors appointed by the Governor, who shall
19 be employees of small employers; and

20 (4) the Secretary or his or her designee, who shall be
21 a nonvoting member, except when his or her vote is
22 necessary to break a tie.

23 (e) The Secretary shall serve as chairperson of the board
24 unless he or she declines, in which event he or she shall
25 appoint the chairperson.

26 (f) The directors elected by the members shall be elected
27 for initial terms of 3 years or less, staggered so that the
28 term of at least one director expires on June 30 of each year.
29 The directors appointed by the Governor shall be appointed for
30 initial terms of 3 years or less, staggered so that the term of
31 at least one director expires on June 30 of each year.
32 Following the initial terms, directors shall be elected or
33 appointed for terms of 3 years. A director whose term has
34 expired shall continue to serve until his or her successor is
35 elected or appointed and qualified.

36 (g) Whenever a vacancy on the board occurs, the electing or

1 appointing authority of the position that is vacant shall fill
2 the vacancy by electing or appointing an individual to serve
3 the balance of the unexpired term, except that when a vacancy
4 occurs in one of the director's positions elected by the
5 members, the Secretary is authorized to appoint a temporary
6 replacement director until the next scheduled election of
7 directors elected by the members is held. The individual
8 elected or appointed to fill a vacancy shall meet the
9 requirements for initial election or appointment to that
10 position.

11 (h) Directors shall serve without compensation, but shall
12 be reimbursed for necessary travel expenses incurred in the
13 performance of their duties.

14 Section 20. Plan of operation.

15 (a) The board shall submit a plan of operation to the
16 Secretary and any amendments to the plan necessary or suitable
17 to assure the fair, reasonable, and equitable administration of
18 the Alliance.

19 (b) The Secretary shall, after notice and hearing, approve
20 the plan of operation if it is determined to assure the fair,
21 reasonable, and equitable administration of the Alliance. The
22 plan of operation shall become effective upon written approval
23 of the Secretary consistent with the date on which health
24 insurance coverage through the Alliance pursuant to the
25 provisions of this Act is made available. A plan of operation
26 adopted by the Secretary shall continue in force until modified
27 by him or superseded by a subsequent plan of operation
28 submitted by the board and approved by the Secretary.

29 (c) The plan of operation shall:

30 (1) establish procedures for the handling and
31 accounting of assets of the Alliance;

32 (2) establish regular times and places for meetings of
33 the board;

34 (3) establish procedures for records to be kept of all
35 financial transactions and for annual fiscal reporting to

1 the Secretary;

2 (4) establish the amount of and the method for
3 collecting assessments pursuant to Section 50 of this Act;

4 (5) establish a program to publicize the existence of
5 the Alliance, the approved health plans, and the
6 eligibility requirements and procedures for enrollment in
7 an approved health plan and to maintain public awareness of
8 the Alliance;

9 (6) establish penalties for nonpayment of assessments
10 by members;

11 (7) establish procedures for alternative dispute
12 resolution of disputes between members and insureds; and

13 (8) contain additional provisions necessary and proper
14 for the execution of the powers and duties of the Alliance.

15 Section 25. Board; powers and duties.

16 (a) The board shall have the general powers and authority
17 granted to insurance companies licensed to transact a health
18 insurance business under the laws of this State.

19 (b) The board:

20 (1) May enter into contracts to carry out the
21 provisions of this Act, including, with the approval of the
22 Secretary, contracting with similar alliances of other
23 states for the joint performance of common administrative
24 functions or with persons or other organizations for the
25 performance of administrative functions.

26 (2) May sue and be sued.

27 (3) May conduct periodic audits of the members to
28 assure the general accuracy of the financial data submitted
29 to the Alliance.

30 (4) Shall establish maximum rate schedules, allowable
31 rate adjustments, administrative allowances, reinsurance
32 premiums and agent referral, servicing fees, or
33 commissions subject to applicable provisions in the
34 Illinois Insurance Code. In determining the initial year's
35 rate for health insurance, the only rating factors that may

1 be used are age, gender, geographic area of the place of
2 employment, and smoking practices. In any year's rate, the
3 difference in rates in any one age group that may be
4 charged on the basis of a person's gender shall not exceed
5 another person's rates in the age group by more than 20% of
6 the lower rate, and no person's rate shall exceed the rate
7 of any other person with similar family composition by more
8 than 250% of the lower rate, except that the rates for
9 children under the age of 19 may be lower than the bottom
10 rates in the 250% band. The rating factor restrictions
11 shall not prohibit a member from offering rates that differ
12 depending upon family composition.

13 (5) May direct a member to issue policies or
14 certificates of coverage of health insurance in accordance
15 with the requirements of this Act.

16 (6) Shall establish procedures for alternative dispute
17 resolution of disputes between members and insureds.

18 (7) Shall cause the Alliance to have an annual audit of
19 its operations by an independent certified public
20 accountant.

21 (8) Shall conduct all board meetings as if it were
22 subject to the provisions of the Open Meetings Act.

23 (9) Shall draft one or more sample health insurance
24 policies that are the prototype documents for the members.

25 (10) Shall determine the design criteria to be met for
26 an approved health plan.

27 (11) Shall review each proposed approved health plan to
28 determine if it meets the Alliance designed criteria and,
29 if it does meet the criteria, approve the plan, except that
30 the board shall not permit more than one approved health
31 plan per member for each set of plan design criteria.

32 (12) Shall review annually each approved health plan to
33 determine if it still qualifies as an approved health plan
34 based on the Alliance-designed criteria and, if the plan is
35 no longer approved, arrange for the transfer of the
36 insureds covered under the formerly approved plan to an

1 approved health plan.

2 (13) May terminate an approved health plan not
3 operating as required by the board.

4 (14) Shall terminate an approved health plan if timely
5 claim payments are not made pursuant to the plan.

6 (15) Shall engage in significant marketing activities,
7 including a program of media advertising, to inform small
8 employers and eligible individuals of the existence of the
9 Alliance, its purpose, and the health insurance available
10 or potentially available through the Alliance.

11 (c) The Alliance is subject to and responsible for
12 examination by the Secretary. No later than March 1 of each
13 year, the board shall submit to the Secretary an audited
14 financial report for the preceding calendar year in a form
15 approved by the Secretary.

16 Section 30. Policy forms. All policy forms of approved
17 health plans shall conform in substance to prototype forms
18 developed by the Alliance and shall be filed with and approved
19 by the Secretary before they are issued.

20 Section 35. Approved health plan.

21 (a) An approved health plan shall conform to the Alliance's
22 approved health plan design criteria. The board may allow more
23 than one plan design for approved health plans. A member may
24 provide one approved health plan for each plan design approved
25 by the board.

26 (b) The board shall designate plan designs for approved
27 health plans. The board may designate plan designs for an
28 approved health plan that provides catastrophic coverage or
29 other benefit plan designs.

30 (c) Each approved health plan shall offer a premium that is
31 no greater than 15% over and no less than 15% under the average
32 of the standard rate index for plans with the same
33 characteristics.

34 (d) Each approved health plan offered to an eligible

1 individual shall offer a premium that is no more than 25% over
2 and no less than 25% under the average of the standard risk
3 rate index determined pursuant to Section 110 of this Act.

4 (e) Any member that provides or offers to renew a group
5 health insurance contract providing health insurance benefits
6 to employees of the State, a county, a municipality, or a
7 school district for which public funds are contributed shall
8 offer at least one approved health plan to small employers and
9 eligible individuals, except that if a member does not offer
10 anywhere in the United States a plan that meets substantially
11 the design criteria of an approved health plan, the member
12 shall not be required to offer an approved health plan.

13 (f) If a plan design approved by the board is not offered
14 by any member already offering an approved health plan, but a
15 member offers a substantially similar plan design outside the
16 Alliance, the board may require the member to offer that plan
17 design as an approved health plan through the Alliance.

18 (g) A member required to offer and offering an approved
19 health plan pursuant to the requirement of subsection (e) shall
20 continue to offer that plan for 5 consecutive years after the
21 date the member was last required to offer the plan. A member
22 offering an approved health plan but not required to offer it
23 pursuant to subsection (e) may withdraw the plan but shall
24 continue to offer it for 5 consecutive years after the date
25 notice of future withdrawal is given to the board unless (i)
26 the member substitutes another approved health plan for the
27 plan withdrawn or (ii) the board allows the plan to be
28 withdrawn because it imposes a serious hardship upon the
29 member.

30 (h) No member may be required to offer an approved health
31 plan if the member notifies the Secretary in writing that it
32 will no longer offer health insurance, life insurance, or
33 annuities in the State, except for renewal of existing
34 contracts, if:

35 (1) the member does not offer or provide health
36 insurance, life insurance, or annuities for a period of 5

1 years from the date of notification to the Secretary to any
2 person in the State who is not covered by the member
3 through a health insurance policy in effect on the date of
4 the notification; and

5 (2) with respect to health or life insurance policies
6 or annuities in effect on the date of notification to the
7 Secretary, the member continues to comply with all
8 applicable laws and rules governing the provision of
9 insurance in this State, including the payment of
10 applicable taxes, fees, and assessments.

11 Section 40. Reinsurance.

12 (a) A member offering an approved health plan shall be
13 reinsured for certain losses by the Alliance. Within 6 months
14 following the end of each calendar year in which the member
15 offering the approved health plan paid more in incurred claims,
16 plus the member's reinsurance premium pursuant to subsection
17 (b), than 75% of earned premiums received by the member on all
18 approved health plans issued by the member, the member shall
19 receive from the Alliance the excess amount for the calendar
20 year by which the incurred claims and reinsurance premium
21 exceeded 75% percent of the earned premiums received by the
22 Alliance or its administrator.

23 (b) The Alliance shall withhold from all premiums that it
24 receives a reinsurance premium as established by the board:

25 (1) For insured small employer groups, the reinsurance
26 premium shall not exceed 5% of premiums paid by insured
27 groups in the first year of coverage and shall not exceed
28 10% of premiums for renewal years.

29 (2) For eligible individuals, the reinsurance premium
30 shall not exceed 10% of premiums paid by individuals in the
31 first year of coverage or continuation coverage and shall
32 not exceed 15% of premiums paid by individuals for renewal
33 years. In determining the reinsurance premium for a
34 particular calendar year, the board shall set the
35 reinsurance premium at a rate that will recover the total

1 reinsurance loss for the preceding year over a reasonable
2 number of years in accordance with sound actuarial
3 principles.

4 Section 45. Administration. The Alliance shall deduct from
5 premiums collected for approved health plans an administrative
6 charge as set by the board. The administrative charge shall be
7 determined before the beginning of each calendar year:

8 (1) for insured small employer groups, the maximum
9 administrative charge the Alliance may charge is 10% of
10 premiums in the first year and 5% of premiums in renewal
11 years; and

12 (2) for eligible individuals, the maximum
13 administrative charge the Alliance may charge in any year
14 is 10% of premiums.

15 Section 50. Assessments.

16 (a) After the completion of each calendar year, the
17 Alliance shall assess all its members for the net reinsurance
18 loss in the previous calendar year and for the net
19 administrative loss that occurred in the previous calendar
20 year, taking into account investment income for the period and
21 other appropriate gains and losses using the following
22 definitions:

23 (1) Net reinsurance losses shall be the amount
24 determined for the previous calendar year in accordance
25 with subsection (a) of Section 40 of this Act for all
26 members offering an approved health plan reduced by
27 reinsurance premiums charged by the Alliance in the
28 previous calendar year. Net reinsurance losses shall be
29 calculated separately for group and individual coverage.
30 If the reinsurance premiums for either category of coverage
31 exceed the amount calculated in accordance with subsection
32 (a) of Section 40 of this Act, the premiums shall be
33 applied first to offset the net reinsurance losses incurred
34 in the other category of coverage and second to offset

1 administrative losses.

2 (2) Net administrative losses shall be the
3 administrative expenses incurred by the Alliance in the
4 previous calendar year and projected for the current
5 calendar year less the sum of administrative allowances
6 received by the Alliance, but in the event of an
7 administrative gain, net administrative losses for the
8 purpose of assessments shall be considered zero and the
9 gain shall be carried forward to the administrative fund
10 for the next calendar year as an additional allowance.

11 (b) The assessment for each member shall be determined by
12 multiplying the total losses of the Alliance's operation, as
13 defined in subsection (a) of this Section, by a fraction, the
14 numerator of which is an amount equal to that member's total
15 premiums or the equivalent, exclusive of premiums received by
16 the member for an approved health plan for health insurance
17 written in the State during the preceding calendar year, and
18 the denominator of which equals the total premiums of all
19 health insurance written in the State during the preceding
20 calendar year exclusive of premiums for approved health plans,
21 except that total premiums shall not include payments by the
22 Secretary of Human Services pursuant to a contract issued under
23 Section 1876 of the federal Social Security Act, total premiums
24 exempted by the federal Employee Retirement Income Security Act
25 of 1974, or federal government programs.

26 (c) If assessments exceed actual reinsurance losses and
27 administrative losses of the Alliance, the excess shall be held
28 at interest by the board to offset future losses.

29 (d) To enable the board to properly determine the net
30 reinsurance amount and its responsibility for reinsurance to
31 each member, (i) by April 15 of each year, each member offering
32 an approved health plan shall submit a listing of all incurred
33 claims for the previous year and (ii) by April 15 of each year,
34 each member shall submit a report that includes the total
35 earned premiums received during the prior year less the total
36 earned premiums exempted by federal government programs.

1 (e) The Alliance shall notify each member of the amount of
2 its assessment due by May 15 of each year. The assessment shall
3 be paid by the member by June 15 of each year.

4 (f) The proportion of participation of each member in the
5 Alliance shall be determined annually by the board, based on
6 annual statements filed by each member and other reports deemed
7 necessary by the board. Any deficit incurred by the Alliance
8 shall be recouped by assessments apportioned among the members
9 pursuant to the formula provided in subsection (b) of this
10 Section.

11 (g) The board may defer, in whole or in part, the payment
12 of an assessment of a member if, in the opinion of the board,
13 after approval of the Secretary, payment of the assessment
14 would endanger the ability of the member to fulfill its
15 contractual obligations. In the event payment of an assessment
16 against a member is deferred, the amount deferred may be
17 assessed against the other members in a manner consistent with
18 the basis for assessments set forth in subsection (a) of this
19 Section. The member receiving the deferment shall pay the
20 assessment in full plus interest at the prevailing rate as
21 determined by rule of the Secretary within 4 years from the
22 date payment is deferred. After 4 years but within 5 years of
23 the date of the deferment, the board may sue to recover the
24 amount of the deferred payment plus interest and costs. Board
25 actions to recover deferred payments brought after 5 years of
26 the date of deferment are barred. Any amount received shall be
27 deducted from future assessments or reimbursed pro rata to the
28 members paying the deferred assessment.

29 Section 55. Initial administrative assessment. Following
30 the Secretary's approval or adoption of the plan of operations,
31 the board may impose an initial assessment of \$500 on each
32 member. New members shall also be subject to the initial
33 assessment. These funds shall not be considered as income to
34 offset any administrative expenses in future assessments.
35 Additional expenses to establish and to operate the Alliance

1 shall first be assessed following the first calendar year of
2 operation of the Alliance.

3 Section 60. Alliance administrator.

4 (a) The board may select an Alliance administrator through
5 a competitive request for proposal process. The board shall
6 evaluate proposals based on criteria established by the board,
7 which shall include (i) proven ability to administer health
8 insurance programs, (ii) an estimate of total charges for
9 administering the Alliance for the proposed contract period,
10 and (iii) the ability to administer the Alliance in a
11 cost-efficient manner.

12 (b) The Alliance administrator contract shall be for a
13 period of up to 4 years, subject to annual renegotiation of the
14 fees and services, and shall provide for cancellation of the
15 contract for cause, termination of the Alliance by law of the
16 General Assembly, or the combining of the Alliance with a
17 governmental body.

18 (c) At least one year prior to the expiration of an
19 Alliance administrator contract, the board may invite all
20 interested parties, including the current administrator, to
21 submit proposals to serve as Alliance administrator for a
22 succeeding contract period. Selection of the administrator for
23 a succeeding contract period shall be made at least 6 months
24 prior to the expiration of the current contract.

25 (d) The Alliance administrator shall:

26 (1) Take applications for an approved health plan from
27 small employers or a referring agent.

28 (2) Establish a premium billing procedure for
29 collection of premiums from insureds. Billings shall be
30 made on a periodic basis, not less than monthly, as
31 determined by the board.

32 (3) Pay the member that offers an approved health plan
33 the net premium due after deduction of reinsurance and
34 administrative allowances.

35 (4) Provide each member with any changes in the status

1 of insureds.

2 (5) Perform all necessary functions to ensure that each
3 member is providing timely payment of benefits to
4 individuals covered under an approved health plan,
5 including, but not limited to:

6 (A) making information available to insureds
7 relating to the proper manner of submitting a claim for
8 benefits to the member offering the approved health
9 plan and distributing forms on which submissions shall
10 be made; and

11 (B) making information available on approved
12 health plan benefits and rates to insureds.

13 (6) Submit regular reports to the board regarding the
14 operation of the Alliance, the frequency, content, and form
15 of which shall be determined by the board.

16 (7) Following the close of each fiscal year, determine
17 premiums of members, the expense of administration, and the
18 paid and incurred health care service charges for the year
19 and report this information to the board and the Secretary
20 on a form prescribed by the Secretary.

21 (8) Establish the premiums for reinsurance and the
22 administrative charges, subject to approval of the board.

23 (e) The board may require members issuing policies through
24 the Alliance to perform, subject to the oversight of the board,
25 any or all of the administrative functions of the Alliance
26 related to enrollment, billing, or other activity that members
27 regularly perform in the normal course of business. Members
28 shall be required to submit regular reports to the board of
29 such activities, as specified by the board. Members performing
30 these functions shall not be entitled to receive any portion of
31 the administrative assessment or any other payment from the
32 Alliance for performing the services.

33 Section 65. Eligibility; guaranteed issue; plan
34 provisions.

35 (a) A small employer is eligible for an approved health

1 plan if on the effective date of coverage or renewal (i) at
2 least 50% of its employees not otherwise insured elect to be
3 covered under the approved health plan, (ii) the small employer
4 has not terminated coverage with an approved health plan within
5 3 years of the date of application for coverage except to
6 change to another approved health plan, and (iii) the small
7 employer does not offer other general group health insurance
8 coverage to its employees. For the purposes of this paragraph,
9 general group health insurance coverage excludes coverage
10 providing only a specific limited form of health insurance such
11 as accident or disability income insurance coverage or a
12 specific health care service such as dental care.

13 (b) An individual is eligible for an approved health plan
14 if on the effective date of coverage or renewal he or she meets
15 the definition of an eligible individual under Section 10 of
16 this Act.

17 (c) An approved health plan shall provide in substance that
18 attainment of the limiting age by an unmarried dependent
19 individual does not operate to terminate coverage when the
20 individual continues to be incapable of self-sustaining
21 employment by reason of developmental disability or physical
22 handicap and the individual is primarily dependent for support
23 and maintenance upon the employee. Proof of incapacity and
24 dependency shall be furnished to the Alliance and the member
25 that offered the approved health plan within 120 days of
26 attainment of the limiting age. The board may require
27 subsequent proof annually after a 2-year period following
28 attainment of the limiting age.

29 (d) An approved health plan shall provide that the health
30 insurance benefits applicable for eligible dependents are
31 payable with respect to a newly born child of the family member
32 or the individual in whose name the contract is issued from the
33 moment of birth, including the necessary care and treatment of
34 medically diagnosed congenital defects and birth
35 abnormalities. If payment of a specific premium is required to
36 provide coverage for the child, the contract may require that

1 notification of the birth of a child and payment of the
2 required premium shall be furnished to the member within 31
3 days after the date of birth in order to have the coverage from
4 birth. An approved health plan shall provide that the health
5 insurance benefits applicable for eligible dependents are
6 payable for an adopted child in accordance with the provisions
7 of Section 356h of the Illinois Insurance Code.

8 (e) Except as provided in subsections (g), (h), and (i) of
9 this Section, an approved health plan offered to a small
10 employer may contain a preexisting condition exclusion only if:

11 (1) the exclusion relates to a condition, physical or
12 mental, regardless of the cause of the condition, for which
13 medical advice, diagnosis, care, or treatment was
14 recommended or received within the 6-month period ending on
15 the enrollment date;

16 (2) the exclusion extends for a period of not more than
17 6 months after the enrollment date; and

18 (3) the period of the exclusion is reduced by the
19 aggregate of the periods of creditable coverage applicable
20 to the participant or beneficiary as of the enrollment
21 date.

22 (f) As used in this Section, "preexisting condition
23 exclusion" means a limitation or exclusion of benefits relating
24 to a condition based on the fact that the condition was present
25 before the date of enrollment for coverage for the benefits,
26 whether or not any medical advice, diagnosis, care, or
27 treatment was recommended or received before that date, but
28 genetic information is not included as a preexisting condition
29 for the purposes of limiting or excluding benefits in the
30 absence of a diagnosis of the condition related to the genetic
31 information.

32 (g) An insurer shall not impose a preexisting condition
33 exclusion:

34 (1) in the case of an individual who, as of the last
35 day of the 30-day period beginning with the date of birth,
36 is covered under creditable coverage;

1 (2) that excludes a child who is adopted or placed for
2 adoption before his eighteenth birthday and who, as of the
3 last day of the 30-day period beginning on and following
4 the date of the adoption or placement for adoption, is
5 covered under creditable coverage; or

6 (3) that relates to or includes pregnancy as a
7 preexisting condition.

8 (h) The provisions of paragraphs (1) and (2) of subsection
9 (g) of this Section do not apply to any individual after the
10 end of the first continuous 63-day period during which the
11 individual was not covered under any creditable coverage.

12 (i) The preexisting condition exclusions described in
13 subsection (e) of this Section shall be waived to the extent to
14 which similar exclusions have been satisfied under any prior
15 health insurance coverage if the effective date of coverage for
16 health insurance through the Alliance is made not later than 63
17 days following the termination of the prior coverage. In that
18 case, coverage through the Alliance shall be effective from the
19 date on which the prior coverage was terminated. This
20 subsection (i) does not prohibit preexisting conditions
21 coverage in an approved health plan that is more favorable to
22 the covered individual than that specified in this subsection
23 (i).

24 (j) An approved health plan issued to an eligible
25 individual shall not contain any preexisting condition
26 exclusion.

27 (k) An individual is not eligible for coverage by the
28 Alliance under an approved health plan issued to a small
29 employer if he or she:

30 (1) is eligible for Medicare, except that if an
31 individual has health insurance coverage from an employer
32 whose group includes 20 or more individuals, an individual
33 eligible for Medicare who continues to be employed may
34 choose to be covered through an approved health plan;

35 (2) has voluntarily terminated health insurance issued
36 through the Alliance within the past 12 months unless it

1 was due to a change in employment; or

2 (3) is an inmate of a public institution.

3 (1) The Alliance shall provide for an open enrollment
4 period of 60 days from the initial offering of an approved
5 health plan. Individuals enrolled during the open enrollment
6 period shall not be subject to the preexisting conditions
7 limitation.

8 (m) If an insured covered by an approved health plan
9 switches to another approved health plan that provides
10 increased or additional benefits such as lower deductible or
11 co-payment requirements, the member offering the approved
12 health plan with increased or additional benefits may require
13 the 6-month period for preexisting conditions provided in
14 subsection (e) of this Section to be satisfied prior to receipt
15 of the additional benefits.

16 Section 70. Notice of Alliance by members.

17 (a) By January 1, 2007, members shall provide notice and
18 applications for coverage through the Alliance to a small
19 employer that receives:

20 (1) a rejection of coverage for health insurance;

21 (2) a notice that the rate for health insurance similar
22 to coverage through the Alliance will exceed the maximum
23 rate of health insurance through the Alliance; or

24 (3) a notice of reduction or limitation of coverage,
25 including a restrictive rider, from a provider of health
26 insurance, if the effect of the reduction or limitation is
27 to substantially reduce coverage compared to the coverage
28 available to a small group considered a standard risk for
29 the type of coverage provided by an approved health plan.

30 (b) The notice shall state that the small employer is
31 eligible but is not required to apply for health insurance
32 provided through the Alliance. Application for the health
33 insurance shall be on forms prescribed by the board and made
34 available to all members.

1 Section 75. Enrollment.

2 (a) New employees and their dependents may enroll in their
3 small employer's approved health plan within 31 days of
4 completion of their employer's eligibility period. If
5 application for enrollment is not made during this period, the
6 employee and dependents may be required to submit evidence of
7 insurability.

8 (b) Insureds shall notify the Alliance at least 31 days
9 prior to the anniversary date of the approved health plan of
10 their intent to switch coverage to another approved health
11 plan.

12 Section 80. Benefits.

13 (a) An approved health plan shall pay for medically
14 necessary eligible expenses that exceed the deductible,
15 co-payment, and co-insurance amounts applicable under the
16 provisions of Section 85 of this Act and are not otherwise
17 limited or excluded. This Act does not prohibit the board from
18 approving additional types of health plan designs with similar
19 cost-benefit structures or other types of health plan designs.
20 An approved health plan for small employers shall, at a
21 minimum, reflect the levels of health insurance coverage
22 generally available in Illinois for small employer group
23 policies, but an approved health plan for small employers may
24 also offer health plan designs that are not generally available
25 in Illinois for small employer group policies.

26 (b) The board may design and require an approved health
27 plan to contain cost-containment measures and requirements,
28 including managed care, pre-admission certification and
29 concurrent inpatient review, and the use of fee schedules for
30 health care providers, including the diagnosis-related
31 grouping system and the resource-based relative value system.

32 Section 85. Deductibles; co-insurance; maximum
33 out-of-pocket payments.

34 (a) Subject to the limitations provided in subsection (c)

1 of this Section, an approved health plan offered through the
2 Alliance may impose a deductible on a per-person calendar year
3 basis. An approved health plan offered by a health maintenance
4 organization shall provide equivalent cost-benefit structures.
5 The board may authorize deductibles in other amounts and
6 equivalent cost-benefit structures.

7 (b) Subject to the limitations provided in subsection (c)
8 of this Section, a mandatory co-insurance requirement for an
9 approved health plan may be imposed as a percentage of eligible
10 expenses in excess of a deductible. Health maintenance
11 organizations shall impose equivalent cost-benefit structures.

12 (c) The maximum aggregate out-of-pocket payments for
13 eligible expenses by the covered individual shall be determined
14 by the board.

15 Section 90. Dependent family member required coverage;
16 small employer responsibility.

17 (a) A small employer shall collect or make a payroll
18 deduction from the compensation of an employee for the portion
19 of the approved health plan cost that the employee is
20 responsible for paying. The small employer may contribute to
21 the cost of that plan on behalf of the employee.

22 (b) A small employer shall make available to dependent
23 family members of an employee covered by an approved health
24 plan the same approved health plan. The small employer may
25 contribute to the cost of group coverage.

26 (c) All premiums collected, deducted from the compensation
27 of employees, or paid on their behalf by the small employer
28 shall be promptly remitted to the Alliance.

29 Section 95. Renewability.

30 (a) An approved health plan shall contain provisions under
31 which the member offering the plan is obligated to renew the
32 health insurance if premiums are paid until the day the plan is
33 replaced by another plan or the small employer terminates
34 coverage.

1 (b) An approved health plan issued to an eligible
2 individual shall contain provisions under which the member
3 offering the plan is obligated to renew the health insurance
4 except for:

5 (1) nonpayment of premium;

6 (2) fraud; or

7 (3) termination of the approved health plan, except
8 that the individual has the right to transfer to another
9 approved health plan.

10 (c) If an approved health plan ceases to exist, the
11 Alliance shall provide an alternate approved health plan.

12 (d) An approved health plan shall provide covered
13 individuals the right to continue health insurance coverage
14 through an approved health plan as individual health insurance
15 provided by the same member upon the death of the employee or
16 upon the divorce, annulment, or dissolution of marriage or
17 legal separation of the spouse from the employee or by
18 termination of employment by electing to do so within a period
19 of time specified in the health insurance if the employee was
20 covered under an approved health plan while employed for at
21 least 6 consecutive months. The individual may be charged an
22 additional administrative charge for the individual health
23 insurance.

24 (e) The right to continue health insurance coverage
25 provided in this Section terminates if the covered individual
26 resides outside the United States for more than 6 consecutive
27 months.

28 Section 100. Rules. The Secretary shall adopt rules that
29 provide for disclosure by members of the availability of health
30 insurance from the Alliance and adopt rules to carry out the
31 provisions of this Act.

32 Section 105. Collective action. Neither the participation
33 by insurers in the Alliance, the establishment of rates, forms,
34 or procedures for coverages issued by the Alliance, nor any

1 other joint or collective action required by the provisions of
2 this Act shall be the basis of any legal action, civil or
3 criminal liability, or penalty against the members either
4 jointly or separately.

5 Section 110. Rates; standard risk rate; experience rating
6 prohibited.

7 (a) The Alliance shall determine a standard risk rate index
8 by actuarially calculating the average index rates that the
9 insurer has filed under the requirements of the Small Employer
10 Health Insurance Rating Act with the benefits similar to the
11 Alliance's standard approved health plan. A standard risk rate
12 based on age and other appropriate demographic characteristics
13 may be used. No standard risk rate shall be more than 15%
14 higher or 15% lower than the average index rate. In determining
15 the standard risk rate, the Alliance shall consider the
16 benefits provided by the approved health plan.

17 (b) Experience rating is not allowed other than for
18 reinsurance purposes.

19 (c) All rates and rate schedules shall be submitted to the
20 Secretary for approval prior to use.

21 Section 115. Benefit payment reductions.

22 (a) An approved health plan shall be the last payor of
23 benefits whenever any other benefit is available. Benefits
24 otherwise payable under the approved health plan shall be
25 reduced by all amounts paid or payable through any other health
26 insurance and by all hospital and medical expense benefits paid
27 or payable under any workers' compensation coverage,
28 automobile medical payment or liability insurance, whether
29 provided on the basis of fault or no-fault, and by any hospital
30 or medical benefits paid or payable under or provided pursuant
31 to any State or federal program, excluding Medicaid.

32 (b) The administrator or the Alliance shall have a cause of
33 action against any person covered by an approved health plan
34 for the recovery of the amount of benefits paid that are not

1 for eligible expenses. Benefits due from the approved health
2 plan may be reduced or refused as a set-off against any amount
3 recoverable under this Section.

4 Section 120. Expanded service development. The Department
5 of Financial and Professional Regulation, in cooperation with
6 the Alliance, shall develop a plan to provide health insurance
7 coverage for uninsured children, individuals, and other
8 employers.