## 94TH GENERAL ASSEMBLY

### State of Illinois

## 2005 and 2006

#### SB3194

Introduced 11/14/2006, by Sen. Larry K. Bomke

## SYNOPSIS AS INTRODUCED:

220 ILCS 5/16-102 220 ILCS 5/16-111 220 ILCS 5/16-113

Amends the Electric Service Customer Choice and Rate Relief Law of 1997 in the Public Utilities Act. Provides that the "mandatory transition period" extends through the date on which the Illinois Commerce Commission has approved declarations of competitive service for all classes of service offered in the service areas of certain electric utilities (now, the mandatory transition period extends through January 1, 2007). Prohibits the Commission from taking certain actions prior to 2010 (now, the prohibition is during the mandatory transition period) with respect to (i) initiating, authorizing, or ordering any change by way of increase or (ii) in approving an application for a merger, imposing a condition requiring any filing for an increase, decrease, or change in or other review of an electric utility's rates or enforcing such a condition. Deletes a provision prohibiting the Commission from initiating, authorizing, or ordering any change by way of a decrease. Deletes a provision that provides that the Commission is not prohibited from approving the application of an electric utility to implement an alternative to rate of return regulation or a regulatory mechanism that rewards or penalizes the utility through adjustment of rates based on utility performance. Provides that, during the remainder of the mandatory transition period, if any, the Commission may modify rates. Requires the Commission to hold a hearing on any petition by an electric utility requesting the Commission to declare a tariffed service provided by the utility to be a competitive service (now, the Commission shall hold a hearing if the Commission deems it necessary). Changes the conditions under which the Commission shall declare the class of tariffed service to be a competitive service. Requires the Commission to make its determination and issue its final order declaring or refusing to declare the service to be a competitive service within 180 (now, 120) days after the date the petition is filed. Deletes provisions that, if the Commission fails to make the determination within that time results within that time period, the petition is deemed to be granted. Effective immediately.

LRB094 21560 MJR 59933 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY

1

AN ACT concerning regulation.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Public Utilities Act is amended by changing
Sections 16-102, 16-111, and 16-113 as follows:

6 (220 ILCS 5/16-102)

Sec. 16-102. Definitions. For the purposes of this Article
the following terms shall be defined as set forth in this
Section.

"Alternative retail electric supplier" means every person, 10 11 cooperative, corporation, municipal corporation, company, association, joint stock company or association, 12 firm, partnership, individual, or other entity, their lessees, 13 14 trustees, or receivers appointed by any court whatsoever, that 15 offers electric power or energy for sale, lease or in exchange for other value received to one or more retail customers, or 16 17 that engages in the delivery or furnishing of electric power or energy to such retail customers, and shall include, without 18 19 limitation, resellers, aggregators and power marketers, but shall not include (i) electric utilities (or any agent of the 20 21 electric utility to the extent the electric utility provides 22 tariffed services to retail customers through that agent), (ii) 23 any electric cooperative or municipal system as defined in Section 17-100 to the extent that the electric cooperative or 24 25 municipal system is serving retail customers within any area in 26 which it is or would be entitled to provide service under the law in effect immediately prior to the effective date of this 27 28 amendatory Act of 1997, (iii) a public utility that is owned 29 and operated by any public institution of higher education of 30 this State, or a public utility that is owned by such public institution of higher education and operated by any of its 31 lessees or operating agents, within any area in which it is or 32

- 2 - LRB094 21560 MJR 59933 b

SB3194

1 would be entitled to provide service under the law in effect 2 immediately prior to the effective date of this amendatory Act 3 of 1997, (iv) a retail customer to the extent that customer 4 obtains its electric power and energy from that customer's own 5 cogeneration or self-generation facilities, (v) an entity that 6 owns, operates, sells, or arranges for the installation of a 7 customer's own cogeneration or self-generation facilities, but 8 only to the extent the entity is engaged in owning, selling or 9 arranging for the installation of such facility, or operating the facility on behalf of such customer, provided however that 10 11 any such third party owner or operator of a facility built 12 after January 1, 1999, complies with the labor provisions of 13 16-128(a) though such third party Section as were an alternative retail electric supplier, or (vi) an industrial or 14 15 manufacturing customer that owns its own distribution 16 facilities, to the extent that the customer provides service 17 from that distribution system to a third-party contractor located on the customer's premises that is integrally and 18 19 predominantly engaged in the customer's industrial or 20 manufacturing process; provided, that if the industrial or manufacturing customer has elected delivery services, 21 the 22 customer shall pay transition charges applicable to the 23 electric power and energy consumed by the third-party contractor unless such charges are otherwise paid by the third 24 25 party contractor, which shall be calculated based on the usage 26 of, and the base rates or the contract rates applicable to, the 27 third-party contractor in accordance with Section 16-102.

28 "Base rates" means the rates for those tariffed services 29 that the electric utility is required to offer pursuant to 30 subsection (a) of Section 16-103 and that were identified in a rate order for collection of the electric utility's base rate 31 32 revenue requirement, excluding (i) separate automatic rate adjustment riders then in effect, (ii) special or negotiated 33 contract rates, (iii) delivery services tariffs filed pursuant 34 35 to Section 16-108, (iv) real-time pricing, or (v) tariffs that were in effect prior to October 1, 1996 and that based charges 36

- 3 - LRB094 21560 MJR 59933 b

SB3194

1 for services on an index or average of other utilities' 2 charges, but including (vi) any subsequent redesign of such 3 rates for tariffed services that is authorized by the 4 Commission after notice and hearing.

5 "Competitive service" includes (i) any service that has 6 been declared to be competitive pursuant to Section 16-113 of 7 this Act, (ii) contract service, and (iii) services, other than 8 tariffed services, that are related to, but not necessary for, 9 the provision of electric power and energy or delivery 10 services.

11 "Contract service" means (1) services, including the 12 provision of electric power and energy or other services, that are provided by mutual agreement between an electric utility 13 and a retail customer that is located in the electric utility's 14 15 service area, provided that, delivery services shall not be a 16 contract service until such services are declared competitive 17 pursuant to Section 16-113; and also means (2) the provision of electric power and energy by an electric utility to retail 18 19 customers outside the electric utility's service area pursuant 20 to Section 16-116. Provided, however, contract service does not include electric utility services provided pursuant to (i) 21 contracts that retail customers are required to execute as a 22 23 condition of receiving tariffed services, or (ii) special or negotiated rate contracts for electric utility services that 24 were entered into between an electric utility and a retail 25 26 customer prior to the effective date of this amendatory Act of 27 1997 and filed with the Commission.

"Delivery services" means those services provided by the electric utility that are necessary in order for the transmission and distribution systems to function so that retail customers located in the electric utility's service area can receive electric power and energy from suppliers other than the electric utility, and shall include, without limitation, standard metering and billing services.

35 "Electric utility" means a public utility, as defined in 36 Section 3-105 of this Act, that has a franchise, license, SB3194 - 4 - LRB094 21560 MJR 59933 b

permit or right to furnish or sell electricity to retail
 customers within a service area.

3 "Mandatory transition period" means the period from the 4 effective date of this amendatory Act of 1997 through <u>the date</u> 5 <u>on which the Commission has approved declarations of</u> 6 <u>competitive service, pursuant to Section 16-113, for all</u> 7 <u>classes of service offered in the service areas of all electric</u> 8 <u>utilities that, on December 31, 2005, served at least 100,000</u> 9 <u>customers January 1, 2007</u>.

10 "Municipal system" shall have the meaning set forth in 11 Section 17-100.

12 "Real-time pricing" means tariffed retail charges for 13 delivered electric power and energy that vary hour-to-hour and 14 are determined from wholesale market prices using a methodology 15 approved by the Illinois Commerce Commission.

16 "Retail customer" means a single entity using electric 17 power or energy at a single premises and that (A) either (i) is receiving or is eligible to receive tariffed services from an 18 19 electric utility, or (ii) that is served by a municipal system 20 or electric cooperative within any area in which the municipal system or electric cooperative is or would be entitled to 21 provide service under the law in effect immediately prior to 22 23 the effective date of this amendatory Act of 1997, or (B) an entity which on the effective date of this Act was receiving 24 electric service from a public utility and (i) was engaged in 25 26 the practice of resale and redistribution of such electricity 27 within a building prior to January 2, 1957, or (ii) was 28 providing lighting services to tenants in a multi-occupancy 29 building, but only to the extent such resale, redistribution or 30 lighting service is authorized by the electric utility's tariffs that were on file with the Commission on the effective 31 32 date of this Act.

"Service area" means (i) the geographic area within which an electric utility was lawfully entitled to provide electric power and energy to retail customers as of the effective date of this amendatory Act of 1997, and includes (ii) the location

of any retail customer to which the electric utility was lawfully providing electric utility services on such effective date.

"Small commercial retail 4 customer" means those 5 nonresidential retail customers of an electric utility 15,000 6 consuming kilowatt-hours or less of electricity annually in its service area. 7

8 "Tariffed service" means services provided to retail 9 customers by an electric utility as defined by its rates on 10 file with the Commission pursuant to the provisions of Article 11 IX of this Act, but shall not include competitive services.

12 "Transition charge" means a charge expressed in cents per 13 kilowatt-hour that is calculated for a customer or class of 14 customers as follows for each year in which an electric utility 15 is entitled to recover transition charges as provided in 16 Section 16-108:

17 (1) the amount of revenue that an electric utility would receive from the retail customer or customers if it 18 were serving such customers' electric power and energy 19 20 requirements as a tariffed service based on (A) all of the customers' actual usage during the 3 years ending 90 days 21 prior to the date on which such customers were first 22 eligible for delivery services pursuant to Section 16-104, 23 and (B) on (i) the base rates in effect on October 1, 1996 24 25 (adjusted for the reductions required by subsection (b) of Section 16-111, for any reduction resulting from a rate 26 27 decrease under Section 16-101(b), for any restatement of 28 base rates made in conjunction with an elimination of the 29 fuel adjustment clause pursuant to subsection (b), (d), or 30 (f) of Section 9-220 and for any removal of decommissioning 31 costs from base rates pursuant to Section 16-114) and any 32 separate automatic rate adjustment riders (other than a decommissioning rate as defined in Section 16-114) under 33 34 which the customers were receiving or, had they been customers, would have received electric power and energy 35 from the electric utility during the year immediately 36

preceding the date on which such customers were first eligible for delivery service pursuant to Section 16-104, or (ii) to the extent applicable, any contract rates, including contracts or rates for consolidated or gagregated billing, under which such customers were receiving electric power and energy from the electric utility during such year;

(2) less the amount of revenue, other than revenue from 8 9 transition charges and decommissioning rates, that the 10 electric utility would receive from such retail customers 11 for delivery services provided by the electric utility, assuming such customers were taking delivery services for 12 all of their usage, based on the delivery services tariffs 13 in effect during the year for which the transition charge 14 is being calculated and on the usage identified in 15 16 paragraph (1);

(3) less the market value for the electric power and energy that the electric utility would have used to supply all of such customers' electric power and energy requirements, as a tariffed service, based on the usage identified in paragraph (1), with such market value determined in accordance with Section 16-112 of this Act;

(4) less the following amount which represents the
amount to be attributed to new revenue sources and cost
reductions by the electric utility through the end of the
period for which transition costs are recovered pursuant to
Section 16-108, referred to in this Article XVI as a
"mitigation factor":

(A) for nonresidential retail customers, an amount 29 30 equal to the greater of (i) 0.5 cents per kilowatt-hour 31 during the period October 1, 1999 through December 31, 32 2004, 0.6 cents per kilowatt-hour in calendar year 2005, and 0.9 cents per kilowatt-hour in calendar year 33 2006, multiplied in each year by the usage identified 34 35 in paragraph (1), or (ii) an amount equal to the following percentages of the amount produced by 36

1applying the applicable base rates (adjusted as2described in subparagraph (1)(B)) or contract rate to3the usage identified in paragraph (1): 8% for the4period October 1, 1999 through December 31, 2002, 10%5in calendar years 2003 and 2004, 11% in calendar year62005 and 12% in calendar year 2006; and

(B) for residential retail customers, an amount 7 equal to the following percentages of the amount 8 produced by applying the base rates in effect on 9 October 1, 1996 (adjusted as described in subparagraph 10 11 (1)(B)) to the usage identified in paragraph (1): (i) 12 6% from May 1, 2002 through December 31, 2002, (ii) 7% in calendar years 2003 and 2004, (iii) 8% in calendar 13 year 2005, and (iv) 10% in calendar year 2006; 14

15 (5) divided by the usage of such customers identified 16 in paragraph (1),

17 provided that the transition charge shall never be less than 18 zero.

19 "Unbundled service" means a component or constituent part 20 of a tariffed service which the electric utility subsequently 21 offers separately to its customers.

22 (Source: P.A. 94-977, eff. 6-30-06.)

23 (220 ILCS 5/16-111)

24 Sec. 16-111. Rates and restructuring transactions during 25 mandatory transition period.

26 (a) During the mandatory transition period, notwithstanding any provision of Article IX of this Act, and 27 except as provided in subsections (b), (d), (e), and (f) of 28 29 this Section, the Commission shall not, prior to 2010, (i) 30 initiate, authorize or order any change by way of increase 31 (other than in connection with a request for rate increase which was filed after September 1, 1997 but prior to October 32 15, 1997, by an electric utility serving less than 12,500 33 customers in this State) or (ii), (ii) initiate or, 34 requested by the electric utility, authorize or order 35 anv

- 8 - LRB094 21560 MJR 59933 b

SB3194

1 change by way of decrease, restructuring or unbundling (except as provided in Section 16-109A), in the rates of any electric 2 utility that were in effect on October 1, 1996, or (iii) in any 3 order approving any application for a merger pursuant to 4 5 Section 7-204 that was pending as of May 16, 1997, impose any condition requiring any filing for an increase, decrease, or 6 change in, or other review of, an electric utility's rates or 7 enforce any such condition of any such order; provided, 8 however, that this subsection shall not prohibit the Commission 9 10 from:

(1) (blank); approving the application of an electric utility to implement an alternative to rate of return regulation or a regulatory mechanism that rewards or penalizes the electric utility through adjustment of rates based on utility performance, pursuant to Section 9-244;

16 (2) authorizing an electric utility to eliminate its 17 fuel adjustment clause and adjust its base rate tariffs in accordance with subsection (b), (d), or (f) of Section 18 9-220 of this Act, to fix its fuel adjustment factor in 19 20 accordance with subsection (c) of Section 9-220 of this Act, or to eliminate its fuel adjustment clause in 21 accordance with subsection (e) of Section 9-220 of this 22 23 Act;

(3) ordering into effect tariffs for delivery services
and transition charges in accordance with Sections 16-104
and 16-108, for real-time pricing in accordance with
Section 16-107, or the options required by Section 16-110
and subsection (n) of 16-112, allowing a billing experiment
in accordance with Section 16-106, or modifying delivery
services tariffs in accordance with Section 16-109; or

(4) ordering or allowing into effect any tariff to
recover charges pursuant to Sections 9-201.5, 9-220.1,
9-221, 9-222 (except as provided in Section 9-222.1),
16-108, and 16-114 of this Act, Section 5-5 of the
Electricity Infrastructure Maintenance Fee Law, Section
6-5 of the Renewable Energy, Energy Efficiency, and Coal

1 2 Resources Development Law of 1997, and Section 13 of the Energy Assistance Act.

After December 31, 2004, the provisions of this subsection 3 4 (a) shall not apply to an electric utility whose average 5 residential retail rate was less than or equal to 90% of the average residential retail rate for the "Midwest Utilities", as 6 that term is defined in subsection (b) of this Section, based 7 8 on data reported on Form 1 to the Federal Energy Regulatory 9 Commission for calendar year 1995, and which served between 150,000 and 250,000 retail customers in this State on January 10 11 1, 1995 unless the electric utility or its holding company has 12 been acquired by or merged with an affiliate of another 13 electric utility subsequent to January 1, 2002. This exemption shall be limited to this subsection (a) and shall not extend to 14 any other provisions of this Act. 15

16 <u>(a-5) During the remainder of the mandatory transition</u> 17 period, if any, the Commission may modify rates in accordance 18 with Article IX of this Act.

19 (b) Notwithstanding the provisions of subsection (a), each 20 Illinois electric utility serving more than 12,500 customers in Illinois shall file tariffs (i) reducing, effective August 1, 21 1998, each component of its base rates to residential retail 22 23 customers by 15% from the base rates in effect immediately prior to January 1, 1998 and (ii) if the public utility 24 provides electric service to (A) more than 500,000 customers 25 26 but less than 1,000,000 customers in this State on January 1, 27 1999, reducing, effective May 1, 2002, each component of its 28 base rates to residential retail customers by an additional 5% 29 from the base rates in effect immediately prior to January 1, 30 1998, or (B) at least 1,000,000 customers in this State on 31 January 1, 1999, reducing, effective October 1, 2001, each 32 component of its base rates to residential retail customers by an additional 5% from the base rates in effect immediately 33 prior to January 1, 1998. Provided, however, that (A) if an 34 35 electric utility's average residential retail rate is less than 36 or equal to the average residential retail rate for a group of

1 Midwest Utilities (consisting of all investor-owned electric 2 utilities with annual system peaks in excess of 1000 megawatts in the States of Illinois, Indiana, Iowa, Kentucky, Michigan, 3 Missouri, Ohio, and Wisconsin), based on data reported on Form 4 5 1 to the Federal Energy Regulatory Commission for calendar year 6 1995, then it shall only be required to file tariffs (i) reducing, effective August 1, 1998, each component of its base 7 8 rates to residential retail customers by 5% from the base rates 9 in effect immediately prior to January 1, 1998, (ii) reducing, effective October 1, 2000, each component of its base rates to 10 11 residential retail customers by the lesser of 5% of the base 12 rates in effect immediately prior to January 1, 1998 or the percentage by which the electric utility's average residential 13 retail rate exceeds the average residential retail rate of the 14 15 Midwest Utilities, based on data reported on Form 1 to the 16 Federal Energy Regulatory Commission for calendar year 1999, 17 and (iii) reducing, effective October 1, 2002, each component of its base rates to residential retail customers by an 18 19 additional amount equal to the lesser of 5% of the base rates 20 in effect immediately prior to January 1, 1998 or the percentage by which the electric utility's average residential 21 retail rate exceeds the average residential retail rate of the 22 23 Midwest Utilities, based on data reported on Form 1 to the Federal Energy Regulatory Commission for calendar year 2001; 24 25 and (B) if the average residential retail rate of an electric 26 utility serving between 150,000 and 250,000 retail customers in 27 this State on January 1, 1995 is less than or equal to 90% of the average residential retail rate for the Midwest Utilities, 28 29 based on data reported on Form 1 to the Federal Energy 30 Regulatory Commission for calendar year 1995, then it shall 31 only be required to file tariffs (i) reducing, effective August 32 1, 1998, each component of its base rates to residential retail customers by 2% from the base rates in effect immediately prior 33 to January 1, 1998; (ii) reducing, effective October 1, 2000, 34 each component of its base rates to residential retail 35 36 customers by 2% from the base rate in effect immediately prior

1 to January 1, 1998; and (iii) reducing, effective October 1, 2 2002, each component of its base rates to residential retail 3 customers by 1% from the base rates in effect immediately prior to January 1, 1998. Provided, further, that any electric 4 5 utility for which a decrease in base rates has been or is 6 placed into effect between October 1, 1996 and the dates specified in the preceding sentences of this subsection, other 7 8 than pursuant to the requirements of this subsection, shall be 9 entitled to reduce the amount of any reduction or reductions in 10 its base rates required by this subsection by the amount of 11 such other decrease. The tariffs required under this subsection 12 shall be filed 45 days in advance of the effective date. 13 Notwithstanding anything to the contrary in Section 9-220 of this Act, no restatement of base rates in conjunction with the 14 15 elimination of a fuel adjustment clause under that Section 16 shall result in a lesser decrease in base rates than customers 17 would otherwise receive under this subsection had the electric utility's fuel adjustment clause not been eliminated. 18

19 (c) Any utility reducing its base rates by 15% on August 1, 20 1998 pursuant to subsection (b) shall include the following statement on its bills for residential customers from August 1 21 22 through December 31, 1998: "Effective August 1, 1998, your 23 rates have been reduced by 15% by the Electric Service Customer 24 Choice and Rate Relief Law of 1997 passed by the Illinois 25 General Assembly.". Any utility reducing its base rates by 5% 26 on August 1, 1998, pursuant to subsection (b) shall include the 27 following statement on its bills for residential customers from August 1 through December 31, 1998: "Effective August 1, 1998, 28 29 your rates have been reduced by 5% by the Electric Service 30 Customer Choice and Rate Relief Law of 1997 passed by the Illinois General Assembly.". 31

Any utility reducing its base rates by 2% on August 1, 1998 pursuant to subsection (b) shall include the following statement on its bills for residential customers from August 1 through December 31, 1998: "Effective August 1, 1998, your rates have been reduced by 2% by the Electric Service Customer - 12 - LRB094 21560 MJR 59933 b

SB3194

Choice and Rate Relief Law of 1997 passed by the Illinois
 General Assembly.".

3 (d) During the mandatory transition period, but not before 4 January 1, 2000, and notwithstanding the provisions of 5 subsection (a), an electric utility may request an increase in 6 its base rates if the electric utility demonstrates that the 2-year average of its earned rate of return on common equity, 7 calculated as its net income applicable to common stock divided 8 by the average of its beginning and ending balances of common 9 10 equity using data reported in the electric utility's Form 1 11 report to the Federal Energy Regulatory Commission but adjusted 12 to remove the effects of accelerated depreciation or 13 amortization or other transition or mitigation measures implemented by the electric utility pursuant to subsection (g) 14 15 of this Section and the effect of any refund paid pursuant to 16 subsection (e) of this Section, is below the 2-year average for 17 the same 2 years of the monthly average yields of 30-year U.S. Treasury bonds published by the Board of Governors of the 18 19 Federal Reserve System in its weekly H.15 Statistical Release 20 or successor publication. The Commission shall review the electric utility's request, and may review the justness and 21 reasonableness of all rates 22 for tariffed services, in 23 accordance with the provisions of Article IX of this Act, 24 provided that the Commission shall consider any special or 25 negotiated adjustments to the revenue requirement agreed to between the electric utility and the other parties to the 26 27 proceeding. In setting rates under this Section, the Commission 28 shall exclude the costs and revenues that are associated with 29 competitive services and any billing or pricing experiments 30 conducted under Section 16-106.

31 (e) For the purposes of this subsection (e) all 32 calculations and comparisons shall be performed for the Illinois operations of multijurisdictional utilities. During 33 mandatory transition period, 34 notwithstanding the the 35 provisions of subsection (a), if the 2-year average of an electric utility's earned rate of return on common equity, 36

1 calculated as its net income applicable to common stock divided 2 by the average of its beginning and ending balances of common 3 equity using data reported in the electric utility's Form 1 4 report to the Federal Energy Regulatory Commission but adjusted 5 to remove the effect of any refund paid under this subsection 6 (e), and further adjusted to include the annual amortization of any difference between the consideration received by an 7 8 affiliated interest of the electric utility in the sale of an 9 asset which had been sold or transferred by the electric 10 utility to the affiliated interest subsequent to the effective 11 date of this amendatory Act of 1997 and the consideration for 12 which such asset had been sold or transferred to the affiliated 13 interest, with such difference to be amortized ratably from the date of the sale by the affiliated interest to December 31, 14 15 2006, exceeds the 2-year average of the Index for the same 2 16 years by 1.5 or more percentage points, the electric utility 17 shall make refunds to customers beginning the first billing day of April in the following year in the manner described in 18 19 (3) of this subsection. For purposes of this paragraph subsection (e), the "Index" shall be the sum of (A) the average 20 for the 12 months ended September 30 of the monthly average 21 yields of 30-year U.S. Treasury bonds published by the Board of 22 23 Governors of the Federal Reserve System in its weekly H.15 Statistical Release or successor publication for each year 1998 24 through 2006, and (B) (i) 4.00 percentage points for each of 25 26 the 12-month periods ending September 30, 1998 through 27 September 30, 1999 or 8.00 percentage points if the electric utility's average residential retail rate is less than or equal 28 29 to 90% of the average residential retail rate for the "Midwest 30 Utilities", as that term is defined in subsection (b) of this 31 Section, based on data reported on Form 1 to the Federal Energy 32 Regulatory Commission for calendar year 1995, and the electric utility served between 150,000 and 250,000 retail customers on 33 January 1, 1995, (ii) 7.00 percentage points for each of the 34 35 12-month periods ending September 30, 2000 through September 30, 2006 if the electric utility was providing service to at 36

1 least 1,000,000 customers in this State on January 1, 1999, or 2 9.00 percentage points if the electric utility's average 3 residential retail rate is less than or equal to 90% of the average residential retail rate for the "Midwest Utilities", as 4 that term is defined in subsection (b) of this Section, based 5 on data reported on Form 1 to the Federal Energy Regulatory 6 Commission for calendar year 1995 and the electric utility 7 8 served between 150,000 and 250,000 retail customers in this 9 State on January 1, 1995, (iii) 11.00 percentage points for each of the 12-month periods ending September 30, 2000 through 10 11 September 30, 2006, but only if the electric utility's average residential retail rate is less than or equal to 90% of the 12 average residential retail rate for the "Midwest Utilities", as 13 that term is defined in subsection (b) of this Section, based 14 15 on data reported on Form 1 to the Federal Energy Regulatory 16 Commission for calendar year 1995, the electric utility served 17 between 150,000 and 250,000 retail customers in this State on January 1, 1995, and the electric utility offers delivery 18 19 services on or before June 1, 2000 to retail customers whose annual electric energy use comprises 33% of the kilowatt hour 20 sales to that group of retail customers that are classified 21 under Division D, Groups 20 through 39 of the Standard 22 23 Industrial Classifications set forth in the Standard 24 Industrial Classification Manual published by the United 25 States Office of Management and Budget, excluding the kilowatt 26 hour sales to those customers that are eligible for delivery 27 services pursuant to Section 16-104(a)(1)(i), and offers 28 delivery services to its remaining retail customers classified 29 under Division D, Groups 20 through 39 on or before October 1, 30 2000, and, provided further, that the electric utility commits not to petition pursuant to Section 16-108(f) for entry of an 31 32 order by the Commission authorizing the electric utility to implement transition charges for an additional period after 33 December 31, 2006, or (iv) 5.00 percentage points for each of 34 35 12-month periods ending September 30, 2000 through the September 30, 2006 for all other electric utilities or 7.00 36

percentage points for such utilities for each of the 12-month 1 2 periods ending September 30, 2000 through September 30, 2006 3 for any such utility that commits not to petition pursuant to 4 Section 16-108(f) for entry of an order by the Commission 5 authorizing the electric utility to implement transition 6 charges for an additional period after December 31, 2006 or 11.00 percentage points for each of the 12-month periods ending 7 September 30, 2005 and September 30, 2006 for each electric 8 9 utility providing service to fewer than 6,500, or between 75,000 and 150,000, electric retail customers in this State on 10 January 1, 1995 if such utility commits not to petition 11 12 pursuant to Section 16-108(f) for entry of an order by the 13 Commission authorizing the electric utility to implement transition charges for an additional period after December 31, 14 15 2006.

(1) For purposes of this subsection (e), "excess
earnings" means the difference between (A) the 2-year
average of the electric utility's earned rate of return on
common equity, less (B) the 2-year average of the sum of
(i) the Index applicable to each of the 2 years and (ii)
1.5 percentage points; provided, that "excess earnings"
shall never be less than zero.

(2) On or before March 31 of each year 2000 through
24 2007 each electric utility shall file a report with the
25 Commission showing its earned rate of return on common
26 equity, calculated in accordance with this subsection, for
27 the preceding calendar year and the average for the
28 preceding 2 calendar years.

(3) If an electric utility has excess earnings,
determined in accordance with paragraphs (1) and (2) of
this subsection, the refunds which the electric utility
shall pay to its customers beginning the first billing day
of April in the following year shall be calculated and
applied as follows:

35 (i) The electric utility's excess earnings shall
 36 be multiplied by the average of the beginning and

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1 ending balances of the electric utility's common 2 equity for the 2-year period in which excess earnings 3 occurred.

(ii) The result of the calculation in (i) shall be 5 multiplied by 0.50 and then divided by a number equal to 1 minus the electric utility's composite federal and 6 State income tax rate.

(iii) The result of the calculation in (ii) shall 8 9 be divided by the sum of the electric utility's 10 projected total kilowatt-hour sales to retail 11 customers plus projected kilowatt-hours to be delivered to delivery services customers over a one 12 year period beginning with the first billing date in 13 April in the succeeding year to determine a cents per 14 kilowatt-hour refund factor. 15

16 (iv) The cents per kilowatt-hour refund factor 17 calculated in (iii) shall be credited to the electric utility's customers by applying the factor on the 18 19 customer's monthly bills to each kilowatt-hour sold or 20 delivered until the total amount calculated in (ii) has been paid to customers. 21

(f) During the mandatory transition period, an electric 22 23 utility may file revised tariffs reducing the price of any tariffed service offered by the electric utility for all 24 customers taking that tariffed service, which shall be 25 effective 7 days after filing. 26

27 (g) During the mandatory transition period, an electric 28 utility may, without obtaining any approval of the Commission 29 that provided for in this subsection and other than 30 notwithstanding any other provision of this Act or any rule or 31 regulation of the Commission that would require such approval:

32 (1) implement a reorganization, other than a merger of 2 or more public utilities as defined in Section 3-105 or 33 34 their holding companies;

(2) retire generating plants from service; 35

(3) sell, assign, lease or otherwise transfer assets to 36

an affiliated or unaffiliated entity and as part of such transaction enter into service agreements, power purchase agreements, or other agreements with the transferee; provided, however, that the prices, terms and conditions of any power purchase agreement must be approved or allowed into effect by the Federal Energy Regulatory Commission; or

7 (4) use any accelerated cost recovery method including
8 accelerated depreciation, accelerated amortization or
9 other capital recovery methods, or record reductions to the
10 original cost of its assets.

11 In order to implement a reorganization, retire generating plants from service, or sell, assign, lease or otherwise 12 transfer assets pursuant to this Section, the electric utility 13 shall comply with subsections (c) and (d) of Section 16-128, if 14 applicable, and subsection (k) of this Section, if applicable, 15 16 and provide the Commission with at least 30 days notice of the 17 proposed reorganization or transaction, which notice shall include the following information: 18

19 (i) a complete statement of the entries that the 20 electric utility will make on its books and records of account to implement the proposed reorganization or 21 transaction together with a certification from an 22 23 independent certified public accountant that such accord with 24 entries are in generally accepted 25 accounting principles and, if the Commission has previously approved guidelines for cost allocations 26 27 between the utility and its affiliates, а certification from the chief accounting officer of the 28 29 utility that such entries are in accord with those cost 30 allocation guidelines;

(ii) a description of how the electric utility will
use proceeds of any sale, assignment, lease or transfer
to retire debt or otherwise reduce or recover the costs
of services provided by such electric utility;

(iii) a list of all federal approvals or approvals
 required from departments and agencies of this State,

- 18 - LRB094 21560 MJR 59933 b

SB3194

1 other than the Commission, that the electric utility 2 has or will obtain before implementing the 3 reorganization or transaction;

4 (iv) an irrevocable commitment by the electric 5 utility that it will not, as a result of the 6 transaction, impose any stranded cost charges that it 7 might otherwise be allowed to charge retail customers 8 under federal law or increase the transition charges 9 that it is otherwise entitled to collect under this 10 Article XVI; and

11 (v) if the electric utility proposes to sell, 12 assign, lease or otherwise transfer a generating plant that brings the amount of net dependable generating 13 capacity transferred pursuant to this subsection to an 14 amount equal to or greater than 15% of the electric 15 16 utility's net dependable capacity as of the effective 17 date of this amendatory Act of 1997, and enters into a power purchase agreement with the entity to which such 18 assigned, generating plant is sold, 19 leased, or 20 otherwise transferred, the electric utility also 21 agrees, if its fuel adjustment clause has not already been eliminated, to eliminate its fuel adjustment 22 clause in accordance with subsection (b) of Section 23 9-220 for a period of time equal to the length of any 24 25 such power purchase agreement or successor agreement, or until January 1, 2005, whichever is longer; if the 26 27 capacity of the generating plant so transferred and 28 related power purchase agreement does not result in the 29 elimination of the fuel adjustment clause under this 30 subsection, and the fuel adjustment clause has not 31 already been eliminated, the electric utility shall 32 agree that the costs associated with the transferred plant that are included in the calculation of the rate 33 per kilowatt-hour to be applied pursuant to the 34 electric utility's fuel adjustment clause during such 35 period shall not exceed the per kilowatt-hour cost 36

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associated with such generating plant included in the electric utility's fuel adjustment clause during the full calendar year preceding the transfer, with such limit to be adjusted each year thereafter by the Gross Domestic Product Implicit Price Deflator.

(vi) In addition, if the electric utility proposes 6 to sell, assign, or lease, (A) either (1) an amount of 7 generating plant that brings the amount of net 8 9 dependable generating capacity transferred pursuant to 10 this subsection to an amount equal to or greater than 11 15% of its net dependable capacity on the effective date of this amendatory Act of 1997, or (2) one or more 12 generating plants with a total net dependable capacity 13 of 1100 megawatts, or (B) transmission 14 and distribution facilities that either (1) bring the 15 16 amount of transmission and distribution facilities 17 transferred pursuant to this subsection to an amount equal to or greater than 15% of the electric utility's 18 total depreciated original cost investment in such 19 20 facilities, or (2) represent an investment of \$25,000,000 in terms of total depreciated original 21 cost, the electric utility shall provide, in addition 22 23 to the information listed in subparagraphs (i) through (v), the following information: (A) a description of 24 electric utility will meet its service 25 how the obligations under this Act in a safe and reliable 26 27 manner and (B) the electric utility's projected earned 28 rate of return on common equity, calculated in accordance with subsection (d) of this Section, for 29 30 each year from the date of the notice through December 31 31, 2006 both with and without the proposed 32 transaction. If the Commission has not issued an order initiating a hearing on the proposed transaction 33 within 30 days after the date the electric utility's 34 is filed, the transaction shall be deemed 35 notice The Commission may, after notice 36 approved. and

1 hearing, prohibit the proposed transaction if it makes 2 either or both of the following findings: (1) that the 3 proposed transaction will render the electric utility unable to provide its tariffed services in a safe and 4 5 reliable manner, or (2) that there is a strong likelihood that consummation of the 6 proposed transaction will result in the electric utility being 7 entitled to request an increase in its base rates 8 9 during the mandatory transition period pursuant to 10 subsection (d) of this Section. Any hearing initiated 11 by the Commission into the proposed transaction shall 12 completed, and the Commission's final order be approving or prohibiting the proposed transaction 13 shall be entered, within 90 days after the date the 14 electric utility's notice 15 was filed. Provided, 16 however, that a sale, assignment, or lease of 17 transmission facilities to an independent system operator that meets the requirements of Section 16-126 18 shall not be subject to Commission approval under this 19 20 Section.

In any proceeding conducted by the Commission 21 pursuant to this subparagraph (vi), intervention shall 22 be limited to parties with a direct interest in the 23 transaction which is the subject of the hearing and any 24 25 statutory consumer protection agency as defined in subsection (d) of Section 9-102.1. Notwithstanding the 26 27 provisions of Section 10-113 of this Act, any 28 application seeking rehearing of an order issued under 29 this subparagraph (vi), whether filed by the electric 30 utility or by an intervening party, shall be filed 31 within 10 days after service of the order.

32 The Commission shall not in any subsequent proceeding or 33 otherwise, review such a reorganization or other transaction 34 authorized by this Section, but shall retain the authority to 35 allocate costs as stated in Section 16-111(i). An entity to 36 which an electric utility sells, assigns, leases or transfers

1 assets pursuant to this subsection (g) shall not, as a result 2 of the transactions specified in this subsection (g), be deemed a public utility as defined in Section 3-105. Nothing in this 3 4 subsection (q) shall change any requirement under the 5 jurisdiction of the Illinois Department of Nuclear Safety 6 including, but not limited to, the payment of fees. Nothing in this subsection (g) shall exempt a utility from obtaining a 7 8 certificate pursuant to Section 8-406 of this Act for the construction of a new electric generating facility. Nothing in 9 10 this subsection (q) is intended to exempt the transactions 11 hereunder from the operation of the federal or State antitrust 12 laws. Nothing in this subsection (g) shall require an electric utility to use the procedures specified in this subsection for 13 any of the transactions specified herein. Any other procedure 14 15 available under this Act may, at the electric utility's 16 election, be used for any such transaction.

17 (h) During the mandatory transition period, the Commission shall not establish or use any rates of depreciation, which for 18 19 purposes of this subsection shall include amortization, for any 20 electric utility other than those established pursuant to subsection (c) of Section 5-104 of this Act or utilized 21 pursuant to subsection (g) of this Section. Provided, however, 22 23 that in any proceeding to review an electric utility's rates for tariffed services pursuant to Section 9-201, 9-202, 9-250 24 or 16-111(d) of this Act, the Commission may establish new 25 26 rates of depreciation for the electric utility in the same 27 manner provided in subsection (d) of Section 5-104 of this Act. 28 An electric utility implementing an accelerated cost recovery 29 method including accelerated depreciation, accelerated 30 amortization or other capital recovery methods, or recording 31 reductions to the original cost of its assets, pursuant to 32 subsection (g) of this Section, shall file a statement with the Commission describing the accelerated cost recovery method to 33 be implemented or the reduction in the original cost of its 34 35 assets to be recorded. Upon the filing of such statement, the accelerated cost recovery method or the reduction in the 36

- 22 - LRB094 21560 MJR 59933 b

SB3194

original cost of assets shall be deemed to be approved by the
 Commission as though an order had been entered by the
 Commission.

(i) Subsequent to the mandatory transition period, 4 the 5 Commission, in any proceeding to establish rates and charges 6 for tariffed services offered by an electric utility, shall consider only (1) the then current or projected revenues, 7 8 costs, investments and cost of capital directly or indirectly 9 associated with the provision of such tariffed services; (2) collection of transition charges in accordance with Sections 10 11 16-102 and 16-108 of this Act; (3) recovery of any employee 12 transition costs as described in Section 16-128 which the 13 electric utility is continuing to incur, including recovery of any unamortized portion of such costs previously incurred or 14 15 committed, with such costs to be equitably allocated among 16 bundled services, delivery services, and contracts with alternative retail electric suppliers; and (4) recovery of the 17 costs associated with the electric utility's compliance with 18 19 decommissioning funding requirements; and shall not consider 20 any other revenues, costs, investments or cost of capital of either the electric utility or of any affiliate of the electric 21 22 utility that are not associated with the provision of tariffed 23 services. In setting rates for tariffed services, the 24 Commission shall equitably allocate joint and common costs and investments between the electric utility's competitive and 25 26 Ιn tariffed services. determining the justness and 27 reasonableness of the electric power and energy component of an 28 electric utility's rates for tariffed services subsequent to 29 the mandatory transition period and prior to the time that the 30 provision of such electric power and energy is declared competitive, the Commission shall consider the extent to which 31 32 the electric utility's tariffed rates for such component for each customer class exceed the market value determined pursuant 33 to Section 16-112, and, if the electric power and energy 34 35 component of such tariffed rate exceeds the market value by more than 10% for any customer class, may establish such 36

electric power and energy component at a rate equal to the market value plus 10%. In any such case, the Commission may also elect to extend the provisions of Section 16-111(e) for any period in which the electric utility is collecting transition charges, using information applicable to such period.

(j) During the mandatory transition period, an electric 7 8 utility may elect to transfer to a non-operating income account 9 under the Commission's Uniform System of Accounts either or 10 both of (i) an amount of unamortized investment tax credit that 11 is in addition to the ratable amount which is credited to the electric utility's operating income account for the year in 12 13 accordance with Section 46(f)(2) of the federal Internal Revenue Code of 1986, as in effect prior to P.L. 101-508, or 14 15 (ii) "excess tax reserves", as that term is defined in Section 16 203(e)(2)(A) of the federal Tax Reform Act of 1986, provided that (A) the amount transferred may not exceed the amount of 17 the electric utility's assets that were created pursuant to 18 19 Statement of Financial Accounting Standards No. 71 which the 20 electric utility has written off during the mandatory transition period, and (B) the transfer shall not be effective 21 until approved by the Internal Revenue Service. An electric 22 23 utility electing to make such a transfer shall file a statement 24 with the Commission stating the amount and timing of the transfer for which it intends to request approval of 25 the 26 Internal Revenue Service, along with a copy of its proposed 27 request to the Internal Revenue Service for a ruling. The 28 Commission shall issue an order within 14 days after the 29 electric utility's filing approving, subject to receipt of 30 approval from the Internal Revenue Service, the proposed 31 transfer.

32 (k) If an electric utility is selling or transferring to a 33 single buyer 5 or more generating plants located in this State 34 with a total net dependable capacity of 5000 megawatts or more 35 pursuant to subsection (g) of this Section and has obtained a 36 sale price or consideration that exceeds 200% of the book value - 24 - LRB094 21560 MJR 59933 b

SB3194

1 of such plants, the electric utility must provide to the 2 Governor, the President of the Illinois Senate, the Minority 3 Leader of the Illinois Senate, the Speaker of the Illinois 4 House of Representatives, and the Minority Leader of the 5 Illinois House of Representatives no later than 15 days after filing its notice under subsection (g) of this Section or 5 6 days after the date on which this subsection (k) becomes law, 7 8 whichever is later, a written commitment in which such electric 9 utility agrees to expend \$2 billion outside the corporate limits of any municipality with 1,000,000 or more inhabitants 10 11 within such electric utility's service area, over a 6-year 12 period beginning with the calendar year in which the notice is 13 filed, on projects, programs, and improvements within its service area relating to transmission and distribution 14 15 including, without limitation, infrastructure expansion, 16 repair and replacement, capital investments, operations and 17 maintenance, and vegetation management.

18 (Source: P.A. 91-50, eff. 6-30-99; 92-537, eff. 6-6-02; 92-690, 19 eff. 7-18-02; revised 9-10-02.)

20 (220 ILCS 5/16-113)

21 Sec. 16-113. Declaration of service as a competitive 22 service.

(a) An electric utility may, by petition, request the 23 Commission to declare a tariffed service provided by the 24 25 electric utility to be a competitive service. The electric 26 utility shall give notice of its petition to the public in the 27 same manner that public notice is provided for proposed general increases in rates for tariffed services, in accordance with 28 29 rules and regulations prescribed by the Commission. The 30 Commission shall hold a hearing and on the petition if a 31 hearing is deemed necessary by the Commission. The Commission shall declare the <u>class of tariffed</u> service to be a competitive 32 service for some identifiable customer segment or group of 33 customers, or some clearly defined geographical area within the 34 electric utility's service area, only after the electric 35

1 utility demonstrates that at least 33% of the customers in the 2 electric utility's service area that are eligible to take the class of tariffed service instead take service from alternative 3 retail electric suppliers, as defined in Section 16-102, and 4 5 that at least 3 alternative retail electric suppliers provide service that is comparable to the class of tariffed service to 6 those customers in the utility's service area that do not take 7 service from the electric utility; if the service or a 8 9 reasonably equivalent substitute service is reasonably 10 available to the customer segment or group or in the defined 11 geographical area at a comparable price from one or more providers other than the electric utility or an affiliate of 12 -electric utility, and the electric utility has lost 13 there is a reasonable likelihood that the electric utility will 14 lose business for the service to the other provider or 15 16 providers; provided, that the Commission may not declare the 17 provision of electric power and energy to be competitive pursuant to this subsection with respect to (i) any retail 18 19 customer or group of retail customers that is not eligible pursuant to Section 16-104 to take delivery services provided 20 by the electric utility and (ii) any residential and small 21 22 commercial retail customers prior to the last date on which 23 such customers are required to pay transition charges. In 24 determining whether to grant or deny a petition to declare the provision of electric power and energy competitive, 25 the 26 Commission shall consider, in applying the above criteria, 27 whether there is adequate transmission capacity into the 28 service area of the petitioning electric utility to make electric power and energy reasonably available to the customer 29 30 segment or group or in the defined geographical area from one 31 or more providers other than the electric utility or an 32 affiliate of the electric utility, in accordance with this 33 subsection. The Commission shall make its determination and issue its final order declaring or refusing to declare the 34 35 service to be a competitive service within 180 120 days 36 following the date that the petition is filed, or otherwise the

1 petition shall be deemed to be granted; provided, that if the 2 petition is deemed to be granted by operation of law, the Commission shall not thereby be precluded from finding and 3 in a subsequent proceeding initiated by 4 ordering, the 5 Commission, and after notice and hearing, that the service is 6 not competitive based on the criteria set forth in 7 subsection.

(b) Any customer except a customer identified in subsection 8 9 (c) of Section 16-103 who is taking a tariffed service that is 10 declared to be a competitive service pursuant to subsection (a) 11 of this Section shall be entitled to continue to take the 12 service from the electric utility on a tariffed basis for a 13 period of 3 years following the date that the service is declared competitive, or such other period as is stated in the 14 15 electric utility's tariff pursuant to Section 16-110. This 16 subsection shall not require the electric utility to offer or 17 provide on a tariffed basis any service to any customer (except those customers identified in subsection (c) of Section 16-103) 18 19 that was not taking such service on a tariffed basis on the 20 date the service was declared to be competitive.

If the Commission denies a petition to declare a 21 (C) service to be a competitive service, or determines in a 22 23 separate proceeding that a service is not competitive based on 24 the criteria set forth in subsection (a), the electric utility may file a new petition no earlier than 6 months following the 25 26 date of the Commission's order, requesting, on the basis of 27 additional or different facts and circumstances, that the 28 service be declared to be a competitive service.

29 (d) The Commission shall not deny a petition to declare a 30 service to be a competitive service, and shall not find that a 31 service is not a competitive service, on the grounds that it 32 has previously denied the petition of another electric utility to declare the same or a similar service to be a competitive 33 service or has previously determined that the same or a similar 34 35 service provided by another electric utility is not a 36 competitive service.

- 27 - LRB094 21560 MJR 59933 b

SB3194

1 (e) An electric utility may declare a service, other than 2 delivery services or the provision of electric power or energy, 3 to be competitive by filing with the Commission at least 14 days prior to the date on which the service is to become 4 5 competitive a notice describing the service that is being declared competitive and the date on which it will become 6 7 competitive; provided, that any customer who is taking a 8 tariffed service that is declared to be a competitive service 9 pursuant to this subsection (e) shall be entitled to continue 10 to take the service from the electric utility on a tariffed 11 basis until the electric utility files, and the Commission 12 grants, a petition to declare the service competitive in 13 accordance with subsection (a) of this Section. The Commission shall be authorized to find and order, after notice and hearing 14 15 in a subsequent proceeding initiated by the Commission, that 16 any service declared to be competitive pursuant to this 17 subsection (e) is not competitive in accordance with the criteria set forth in subsection (a) of this Section. 18 19 (Source: P.A. 90-561, eff. 12-16-97.)

20 Section 99. Effective date. This Act takes effect upon 21 becoming law.