## Health Care Availability and Access Committee

## Filed: 3/20/2007

AMENDMENT TO HOUSE BILL 389

AMENDMENT NO. $\qquad$ - Amend House Bill 389 by replacing everything after the enacting clause with the following:
"Section 1. Short title. This Act may be cited as the Menu Education and Labeling Act.

Section 5. Findings. The General Assembly finds all of the following:
(1) Research continues to reveal that the strong link between diet and health and diet-related diseases starts early in life.
(2) Increased caloric intake is a key factor contributing to the alarming increase in obesity in the United States. According to the Centers for Disease Control and Prevention, two-thirds of American adults are overweight or obese and the rates of obesity have tripled in children and teens since 1980. Obesity increases the
risk of diabetes, heart disease, stroke, and other health problems. Each year obesity costs families, businesses, and governments $\$ 117$ billon.
(3) Excess saturated fat intake is a major risk factor for heart disease, which is the leading cause of death for men and women in the United States. Heart disease is also a leading cause of disability among working adults and its impact on the U.S. economy is significant, estimated in 2005 to cost $\$ 393.5$ billion in health care expenditures and lost productivity.
(4) Increased sodium intake is associated with an increased risk of high blood pressure, a condition that can lead to cardiovascular disease, especially stroke. The proportion of Americans with high blood pressure is 45\% at age 50, 60\% at age 60, and over 70\% at age 70 .
(5) Over the past 2 decades, there has been a significant increase in the number of meals prepared and eaten outside of the home, with an estimated one-third of calories and almost half (46\%) of food dollars being spent on food purchased from and eaten at restaurants and other food-service establishments.
(6) Studies link eating out with obesity and higher caloric intake. Food that people eat from restaurants and other food-service establishments are generally higher in calories and saturated fat and lower in nutrients, such as calcium and fiber, than home-prepared foods.
(7) While nutrition labeling is currently required on most packaged foods, such information is required only for restaurant foods for which nutrient content or health claims are made.
(8) Three-quarters of American adults report using food labels on packaged foods, which are required by the federal Nutrition Labeling and Education Act of 1990. Using food labels is associated with eating more healthful diets and approximately half (48\%) of people report that the nutritional information on food labels has caused them to change their minds about buying a food product. Research shows that people make more healthful choices when restaurants provide point-of-purchase nutritional information.
(9) It is difficult for consumers to limit their intake of calories at restaurants given the limited availability of nutritional information, as well as the popular practice by many restaurants of providing foods in larger-than-standard servings and "supersized" portions. Studies show that people eat greater quantities of food when they are served more.

Section 10. Nutritional information required.
(a) A restaurant or or similar retail food establishment must provide nutritional information for all standard menu items listed on the menu, including, but not limited to, the
total number of the following items per serving as usually prepared and offered for sale:
(1) calories;
(2) grams of saturated fat, plus trans fat;
(3) grams of carbohydrates; and
(4) milligrams of sodium.

Standard menu items do not include temporary menu items, such as specials that appear on the menu for less than 30 days per year and condiments and other items placed on the table or counter for general use without charge. Nothing in this Act precludes restaurants and similar retail food establishments from providing additional nutritional information voluntarily.
(b) Restaurants and similar retail food establishments that use a standard menu shall provide such information next to each item on the menu in a size and typeface similar to other information about each menu item. If the restaurant or similar retail food establishment uses only a menu board, it may limit the nutritional information listed on the menu board to the total number of calories per serving per item in a size and typeface similar to other information about the item, provided that the additional nutritional information be made available to customers in writing upon request. If a restaurant or similar retail food establishment provides a salad bar, buffet line, cafeteria service, or similar self-serve arrangement, it may limit the nutritional information provided for items offered in such arrangement to the total number of calories per
standard serving per item next to where the item is offered in a size and typeface that is prominent and legible from where customers are choosing those items, provided that the additional nutritional information about the item must be made available to customers in writing upon request. A restaurant or other similar retail food establishment is exempt from the requirements of this Act if it has fewer than 10 locations nationally, doing business under the same trade name, regardless of the type of ownership of the individual locations, and offering predominantly the same types of meals, foods, or menu.
(c) For menu items that come in different flavors, varieties, or combinations but that are listed as a single menu item, such as soft drinks, ice cream, pizza, doughnuts, and children's combination meals, the median value for calories and other nutrients for all flavors, varieties, or combinations must be listed on menus and menu boards if the calorie and other nutrient values for all flavors, varieties, or combinations are within $20 \%$ of the median. If the calorie and other nutrient values are not within $20 \%$ of the median, then the range for all flavors, varieties, or combinations of that menu item must be listed from the lowest to the highest value. If a menu item that comes in different varieties is on display with a name placard or similar signage, the calories per serving as offered for sale must be listed on the placard along with the name. If a menu item is not on display, nutritional
information for each individual flavor or variety or each individual menu item that can be chosen as part of a combination meal must be provided by means of an in-store brochure, booklet, kiosk, or other device that is easily accessible to customers. Signage must alert customers to the availability of such information.
(d) The bottom of each page of a menu must include, in a clear and conspicuous manner, the following statement:
"Recommended limits for a 2,000 calorie daily diet are 20 grams of saturated fat and 2,300 milligrams of sodium. Saturated fat numbers include trans fat."

If no items on the menu contain more than 0.5 grams of trans fat from partially hydrogenated oil per serving, the statement "saturated fat numbers include trans fat" may be omitted.

When used by chain restaurants or similar chain retail food establishments, menu boards must include, in a clear and conspicuous manner, the following statement:
"Daily values are based on a 2,000 calorie diet."
(e) For purposes of this Act, restaurants and similar retail food establishments must obtain the nutrient analysis required by this Act using analytic methods and express nutrient content in a manner consistent with the Illinois Food, Drug and Cosmetic Act and its rules. A label is not in compliance with this Act if the label declaration is more than 20\% lower than nutrient analysis shows as the average content of a representative sample of the menu item.

Section 15. Rules. The Department of Public Health shall issue proposed rules to implement this Act within 12 months after the effective date of this Act. Such rules must require the information required under this Act to be conveyed to the public in a manner that enables the public to readily observe and comprehend such information and to understand its relative significance in the context of a total daily diet. These implementing rules shall take effect 6 months after they are finalized. If the Department of Public Health does not promulgate final rules within 24 months after the effective date of this Act, the proposed rules must be considered as the final rules.

Section 20. Enforcement. The Director of Public Health or his or her duly authorized agents or employees who inspect restaurants and other food establishments must determine that the nutritional information required under this Act is listed on the menu or menu board and that any additional required information is available for customers upon request. Such inspectors shall not be required to verify the accuracy of the nutritional listings. The Department of Public Health may request that franchisor or corporate owners of chain restaurants and food establishments provide documentation of the accuracy of the nutritional information.".

