95TH GENERAL ASSEMBLY

State of Illinois

2007 and 2008

HB0773

Introduced 2/7/2007, by Rep. John A. Fritchey

SYNOPSIS AS INTRODUCED:

820	ILCS	130/2			from	Ch.	48,	par.	39s-2
820	ILCS	130/3			from	Ch.	48,	par.	39s-3
820	ILCS	130/4			from	Ch.	48,	par.	39s-4
820	ILCS	130/5			from	Ch.	48,	par.	39s-5
820	ILCS	130/6			from	Ch.	48,	par.	39s-6
820	ILCS	130/11			from	Ch.	48,	par.	39s-11
820	ILCS	130/11b							
820	ILCS	130/11a	rep.						

Amends the Prevailing Wage Act. Provides that the Act applies to maintenance, repair, assembly, or disassembly work performed on equipment whether owned, leased, or rented. Provides that all contractors and subcontractors required to pay the prevailing wage shall make payment of the wage in legal tender without a deduction for food, sleeping accommodations, transportation, use of tools, or any other thing of any kind or description.

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FISCAL NOTE ACT MAY APPLY STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT

1 AN ACT concerning employment.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Prevailing Wage Act is amended by changing 5 Sections 2, 3, 4, 5, 6, 11, and 11b as follows:

6 (820 ILCS 130/2) (from Ch. 48, par. 39s-2)

Sec. 2. This Act applies to the wages of laborers, mechanics and other workers employed in any public works, as hereinafter defined, by any public body and to anyone under contracts for public works. <u>This includes any maintenance,</u> <u>repair, assembly, or disassembly work performed on equipment</u> whether owned, leased or rented.

13 As used in this Act, unless the context indicates 14 otherwise:

"Public works" means all fixed works constructed by any 15 16 public body, other than work done directly by any public 17 utility company, whether or not done under public supervision or direction, or paid for wholly or in part out of public 18 19 funds. "Public works" as defined herein includes all projects financed in whole or in part with bonds issued under the 20 21 Industrial Project Revenue Bond Act (Article 11, Division 74 of the Illinois Municipal Code, the Tax Increment Allocation 22 Redevelopment Act (Article 11, Division 74.4 of the Illinois 23

Municipal Code), the Industrial Building Revenue Bond Act, the 1 2 Illinois Finance Authority Act, the Illinois Sports Facilities 3 Authority Act, or the Build Illinois Bond Act, and all projects financed in whole or in part with loans or other funds made 4 5 available pursuant to the Build Illinois Act. "Public works" also includes all projects financed in whole or in part with 6 7 funds from the Fund for Illinois' Future under Section 6z-47 of the State Finance Act, funds for school construction under 8 9 Section 5 of the General Obligation Bond Act, funds authorized 10 under Section 3 of the School Construction Bond Act, funds for 11 school infrastructure under Section 6z-45 of the State Finance 12 Act, and funds for transportation purposes under Section 4 of the General Obligation Bond Act. "Public works" also includes 13 14 all projects financed in whole or in part with funds from the 15 Department of Commerce and Economic Opportunity under the 16 Illinois Renewable Fuels Development Program Act for which 17 there is no project labor agreement. "Public works" also includes all projects at leased facility property used for 18 19 airport purposes under Section 35 of the Local Government 20 Facility Lease Act and all projects financed in whole or in 21 part with loans or other funds made available pursuant to the 22 Illinois Enterprise Zone Loan Act.

23 "Construction" means all work on public works involving 24 laborers, workers or mechanics. <u>This includes any maintenance</u>, 25 <u>repair, assembly, or disassembly work performed on equipment</u> 26 <u>whether owned, leased, or rented.</u>

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"Locality" means the county where the physical work upon 1 2 public works is performed, except (1) that if there is not available in the county a sufficient number of competent 3 skilled laborers, workers and mechanics to construct the public 4 works efficiently and properly, "locality" includes any other 5 6 county nearest the one in which the work or construction is to 7 be performed and from which such persons may be obtained in 8 sufficient numbers to perform the work and (2) that, with 9 respect to contracts for highway work with the Department of Transportation of this State, "locality" may at the discretion 10 11 of the Secretary of the Department of Transportation be 12 construed to include two or more adjacent counties from which 13 workers may be accessible for work on such construction.

"Public body" means the State or any officer, board or 14 commission of the State or any political subdivision or 15 16 department thereof, or any institution supported in whole or in 17 part by public funds, and includes every county, city, town, village, township, school district, irrigation, utility, 18 19 reclamation improvement or other district and every other 20 political subdivision, district or municipality of the state 21 whether such political subdivision, municipality or district 22 operates under a special charter or not.

The terms "general prevailing rate of hourly wages", "general prevailing rate of wages" or "prevailing rate of wages" when used in this Act mean the hourly cash wages plus fringe benefits for training and apprenticeship programs

1 approved by the U.S. Department of Labor, Bureau of 2 Apprenticeship and Training, health and welfare, insurance, 3 vacations and pensions paid generally, in the locality in which 4 the work is being performed, to employees engaged in work of a 5 similar character on public works.

6 <u>"Contractor" or "subcontractor" means any person or entity</u> 7 <u>who undertakes to, offers to undertake to, purports to have the</u> 8 <u>capacity to undertake to, submits a bid to, or does himself or</u> 9 <u>herself or by or through others, engage in a public works.</u>

10 (Source: P.A. 93-15, eff. 6-11-03; 93-16, eff. 1-1-04; 93-205, 11 eff. 1-1-04; 94-750, eff. 5-9-06.)

12 (820 ILCS 130/3) (from Ch. 48, par. 39s-3)

Sec. 3. Not less than the general prevailing rate of hourly 13 14 wages for work of a similar character on public works in the 15 locality in which the work is performed, and not less than the 16 general prevailing rate of hourly wages for legal holiday and overtime work, shall be paid to all laborers, workers and 17 18 mechanics employed by or on behalf of any public body engaged 19 in the construction of public works. This includes any 20 maintenance, repair, assembly, or disassembly work performed on equipment whether owned, leased, or rented. Only such 21 22 laborers, workers and mechanics as are directly employed by contractors or subcontractors in actual construction work on 23 24 the site of the building or construction job, or at a facility dedicated exclusively, or nearly so, to performance of the 25

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contract or project, and are located in proximity to the actual 1 2 construction location that it would be reasonable to include 3 them, and laborers, workers and mechanics engaged in the transportation of materials and equipment to or from the site, 4 5 but not including the transportation by the sellers and 6 suppliers or the manufacture or processing of materials or 7 equipment, in the execution of any contract or contracts for public works with any public body shall be deemed to be 8 9 employed upon public works. The wage for a tradesman performing 10 maintenance is equivalent to that of a tradesman engaged in 11 construction. All contractors and subcontractors required to 12 pay the prevailing wage under this Act shall make payment of 13 such wages in legal tender, without any deduction for food, sleeping accommodations, transportation, use of tools, or any 14 other thing of any kind or description. 15

16 (Source: P.A. 93-15, eff. 6-11-03; 93-16, eff. 1-1-04.)

17 (820 ILCS 130/4) (from Ch. 48, par. 39s-4)

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Sec. 4. (a) The public body awarding any contract for 18 19 public work or otherwise undertaking any public works, shall 20 ascertain the general prevailing rate of hourly wages in the 21 locality in which the work is to be performed, for each craft 22 or type of worker or mechanic needed to execute the contract, and where the public body performs the work without letting a 23 24 contract therefor, shall ascertain the prevailing rate of wages 25 on a per hour basis in the locality, and such public body shall

specify in the resolution or ordinance and in the call for bids 1 2 for the contract, that the general prevailing rate of wages in the locality for each craft or type of worker or mechanic 3 needed to execute the contract or perform such work, also the 4 5 general prevailing rate for legal holiday and overtime work, as 6 ascertained by the public body or by the Department of Labor shall be paid for each craft or type of worker needed to 7 execute the contract or to perform such work, and it shall be 8 9 mandatory upon the contractor to whom the contract is awarded 10 and upon any subcontractor under him, and where the public body 11 performs the work, upon the public body, to pay not less than 12 the specified rates to all laborers, workers and mechanics 13 employed by them in the execution of the contract or such work; 14 provided, however, that if the public body desires that the 15 Department of Labor ascertain the prevailing rate of wages, it 16 shall notify the Department of Labor to ascertain the general 17 prevailing rate of hourly wages for work under contract, or for work performed by a public body without letting a contract as 18 19 required in the locality in which the work is to be performed, 20 for each craft or type of worker or mechanic needed to execute the contract or project or work to be performed. Upon such 21 22 notification the Department of Labor shall ascertain such 23 general prevailing rate of wages, and certify the prevailing wage to such public body. The public body awarding the contract 24 25 shall cause to be inserted in the project specifications and 26 the contract a stipulation to the effect that not less than the

prevailing rate of wages as found by the public body or Department of Labor or determined by the court on review shall be paid to all laborers, workers and mechanics performing work under the contract.

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5 (b) When a public body or other entity covered by this Act 6 contracts for work with a contractor without a public bid or 7 project specification, such public body or other entity shall 8 provide the contractor with a written notice that the 9 prevailing wage is required to be paid on the project as a 10 statement on the purchase order related to the work to be done 11 or on a separate document.

12 (c) Where a complaint has been made and the Department has 13 determined that a violation has occurred, the Department shall 14 determine if proper notice under this Section 4 was given. If proper notice was not provided to the contractor by the public 15 16 body, the Department shall order the public body to pay any 17 back wages, interest, penalties or fines owed by the contractor to all laborers, mechanics and other workers who performed work 18 19 on the project. For the purposes of this subsection back wages 20 shall be limited to the difference between the actual amount paid and the prevailing wages required to be paid for the 21 22 project. A contractor shall not be deemed in violation of this 23 Act if proper notice pursuant to this Section 4 is not 24 provided. The failure to provide notice by a public body does 25 not diminish the obligation of a contractor to pay the 26 prevailing wage rate as determined under this Act.

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(d) (b) It shall also be mandatory upon the contractor to 1 2 whom the contract is awarded to insert into each subcontract 3 and into the project specifications for each subcontract a written stipulation to the effect that not less than the 4 5 prevailing rate of wages shall be paid to all laborers, 6 workers, and mechanics performing work under the contract. It shall also be mandatory upon each subcontractor to cause to be 7 inserted into each lower tiered subcontract and into the 8 9 project specifications for each lower tiered subcontract a 10 stipulation to the effect that not less than the prevailing 11 rate of wages shall be paid to all laborers, workers, and 12 mechanics performing work under the contract. A contractor or 13 subcontractor who fails to comply with this subsection (c) $\frac{(b)}{(b)}$ is in violation of this Act. 14

15 <u>(e) When a contractor has awarded work to a subcontractor</u> 16 without a contract or without a contract specification, the 17 contractor may comply with this subsection (e) by providing a 18 subcontractor a written statement indicating that no less than 19 the prevailing wage rate shall be paid to all laborers, 20 mechanics and other workers performing work on the project.

21 (f) Where a complaint has been made and the Department has 22 determined that a violation has occurred, the Department shall 23 determine if proper notice under this Section 4 was given. If 24 proper notice was not provided to the subcontractor by the 25 contractor, the Department shall order the contractor to pay 26 any back wages, interest, penalties or fines owed by the

1	subcontractor to all laborers, mechanics and other workers who
2	performed work on the project. For the purposes of this
3	subsection back wages shall be limited to the difference
4	between the actual amount paid and the prevailing wages
5	required for the project. A subcontractor shall not be deemed
6	in violation of this Act if such notice is not provided.
7	However, if proper notice was not provided to the contractor by
8	the public body under subsections (a) or (b) of this Section 4,
9	the Department shall order the public body to pay any back
10	wages, interest, penalties or fines owed by the subcontractor
11	to all laborers, mechanics and other workers who performed work
12	on the project. The failure to provide notice by a contractor
13	does not diminish the obligation of a subcontractor to pay the
14	prevailing wage rate as determined under this Act.

15 <u>(g)</u> (c) It shall also require in all such contractor's 16 bonds that the contractor include such provision as will 17 guarantee the faithful performance of such prevailing wage 18 clause as provided by contract. All bid specifications shall 19 list the specified rates to all laborers, workers and mechanics 20 in the locality for each craft or type of worker or mechanic 21 needed to execute the contract.

22 (h) (d) If the Department of Labor revises the prevailing 23 rate of hourly wages to be paid by the public body, the revised 24 rate shall apply to such contract, and the public body shall be 25 responsible to notify the contractor and each subcontractor 26 notifying its employees pursuant to this Act and paying the 7 - 10 - LRB095 09068 RLC 29259 b

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1 of the revised rate.

2 (i) (e) Two or more investigatory hearings under this Section on the issue of establishing a new prevailing wage 3 classification for a particular craft or type of worker shall 4 5 be consolidated in a single hearing before the Department. Such 6 consolidation shall occur whether each separate investigatory 7 hearing is conducted by a public body or the Department. The 8 party requesting a consolidated investigatory hearing shall 9 have the burden of establishing that there is no existing 10 prevailing wage classification for the particular craft or type 11 of worker in any of the localities under consideration. The 12 request for an investigatory hearing shall be filed within the month of June. Upon receiving a request for an investigatory 13 14 hearing pursuant to this subsection, the Department shall set a hearing. Such hearing shall take place no later than 45 15 16 calendar days after the receipt by the Department of Labor of 17 the request for an investigatory hearing, unless all parties consent to a later date. The Department of Labor is empowered 18 19 to promulgate, adopt, amend and rescind rules and regulations 20 to govern the hearing procedure.

21 (j) It shall be mandatory upon the contractor or 22 construction manager to whom a contract for public works is 23 awarded to post, at a location on the project site of the public works that is easily accessible to the workers engaged 24 25 on the project, the prevailing wage rates for each craft or 26 type of worker or mechanic needed to execute the contract or HB0773 - 11 - LRB095 09068 RLC 29259 b

project or work to be performed. In lieu of posting on a job 1 site, a contractor which has a business location where 2 3 laborers, workers and mechanics regularly visit may: (1) post in a conspicuous location at that business the current 4 5 prevailing wage rates for each county the contractor is performing work; or (2) provide such laborer, worker or 6 mechanic engaged on the public works project a written notice 7 indicating the prevailing wage rates for the public works 8 9 project. A failure to post or provide a prevailing wage rate as 10 required by this Section is a violation of this Act.

11 (k) The public body awarding any contract for a public 12 works or otherwise undertaking any public works shall notify 13 the Department of Labor in writing, on a form prescribed by the 14 Department of Labor, whenever a contract subject to the provisions of this Act has been awarded. The notification 15 mentioned herein shall be filed with the Department of Labor 16 17 within 30 days after such contract is awarded or before commencement of the public works, and shall include a list of 18 19 all first-tier subcontractors.

20 (Source: P.A. 92-783, eff. 8-6-02; 93-15, eff. 6-11-03; 93-16,
21 eff. 1-1-04; 93-38, eff. 6-1-04; revised 10-29-04.)

22 (820 ILCS 130/5) (from Ch. 48, par. 39s-5)

23 Sec. 5. Certified payroll.

(a) While participating on public works, the contractor andeach subcontractor shall:

(1) make and keep, for a period of not less than 3 1 years, records of all laborers, mechanics, and other 2 3 workers employed by them on the project; the records shall include each worker's name, address, telephone number when 4 5 available, social security number, classification or 6 classifications, the hourly wages paid in each pay period, 7 the number of hours worked each day, and the starting and 8 ending times of work each day; and

9 submit monthly, in person, by mail, (2)or 10 electronically a certified payroll to the public body in 11 charge of the project. The certified payroll shall consist 12 of a complete copy of the records identified in paragraph 13 (1) of this subsection (a), but may exclude the starting 14 and ending times of work each day. The certified payroll 15 shall be accompanied by a statement signed by the 16 contractor or subcontractor which avers that: (i) such records are true and accurate; (ii) the hourly rate paid to 17 each worker is not less than the general prevailing rate of 18 19 hourly wages required by this Act; and (iii) the contractor 20 or subcontractor is aware that filing a certified payroll that he or she knows to be false is a Class B misdemeanor. 21 22 A general contractor is not prohibited from relying on the 23 certification of a lower tier subcontractor, provided the 24 general contractor does not knowingly rely upon a 25 subcontractor's false certification. Any contractor or 26 subcontractor subject to this Act who fails to submit a

certified payroll or knowingly files a false certified 1 2 payroll is in violation of this Act and guilty of a Class B misdemeanor. The public body in charge of the project shall 3 keep the records submitted in accordance with this 4 5 paragraph (2) of subsection (a) for a period of not less than 3 years. The records submitted in accordance with this 6 7 paragraph (2) of subsection (a) shall be considered public 8 records, except an employee's address, telephone number, 9 and social security number, and made available in 10 accordance with the Freedom of Information Act. The public 11 body shall accept any reasonable submissions by the 12 contractor that meet the requirements of this Section. This paragraph (a) (2) does not apply to a mechanic performing 13 14 maintenance, repair, assembly, or disassembly work on 15 leased or rented equipment when the mechanic performing the 16 work is an employee of the entity leasing or renting the 17 equipment, unless the entity leasing or renting the equipment employs a mechanic on the public works project 3 18 or more consecutive days or 10 or more days in a calendar 19 20 month.

(b) Upon 7 business days' notice, the contractor and each subcontractor shall make available for inspection the records identified in paragraph (1) of subsection (a) of this Section to the public body in charge of the project, its officers and agents, and to the Director of Labor and his deputies and agents. Upon 7 business days' notice, the contractor and each HB0773 - 14 - LRB095 09068 RLC 29259 b

1 subcontractor shall make such records available at all 2 reasonable hours at a location within this State.

3 (Source: P.A. 93-38, eff. 6-1-04; 94-515, eff. 8-10-05; 4 94-1023, eff. 7-12-06.)

5 (820 ILCS 130/6) (from Ch. 48, par. 39s-6)

6 Sec. 6. Any officer, agent or representative of any public 7 body who wilfully violates, or omits to comply with, any of the 8 provisions of this Act, and any contractor or subcontractor, or 9 agent or representative thereof, doing public work as 10 aforesaid, who wilfully violates, or omits to comply with, any 11 of the provisions of this Act, neglects to keep, or cause to be 12 kept, an accurate record of the names, occupation and actual 13 wages paid to each laborer, worker and mechanic employed by 14 him, in connection with the public work or who refuses to allow 15 access to same at any reasonable hour to any person authorized 16 to inspect same under this Act, is guilty of a Class A misdemeanor. 17

The Department of Labor shall inquire diligently as to any violation of this Act, shall institute actions for penalties herein prescribed, and shall enforce generally the provisions of this Act. The Attorney General shall prosecute such cases upon complaint by the Department or any interested person. (Source: P.A. 94-488, eff. 1-1-06.)

24 (820 ILCS 130/11) (from Ch. 48, par. 39s-11)

Sec. 11. (a) No public works project shall be instituted 1 2 unless the provisions of this Act have been complied with. The provisions of this Act shall not be applicable to Federal 3 construction projects which require a prevailing 4 wage 5 determination by the United States Secretary of Labor. The 6 Illinois Department of Labor represented by the Attorney 7 General is empowered to sue for injunctive relief against the 8 awarding of any contract or the continuation of work under any 9 contract for public works at a time when the prevailing wage 10 prerequisites have not been met. Any contract for public works 11 awarded at a time when the prevailing wage prerequisites had 12 not been met shall be void as against public policy and the 13 contractor is prohibited from recovering any damages for the 14 voiding of the contract or pursuant to the terms of the 15 contract. The contractor is limited to a claim for amounts 16 actually paid for labor and materials supplied to the public 17 body. Where objections to a determination of the prevailing rate of wages or a court action relative thereto is pending, 18 19 the public body shall not continue work on the project unless 20 sufficient funds are available to pay increased wages if such are finally determined or unless the Department of Labor 21 22 certifies such determination of the prevailing rate of wages as 23 correct.

Any laborer, worker or mechanic employed by the contractor or by any sub-contractor under him who is paid for his services in a sum less than the stipulated rates for work done under

such contract, shall have a right of action for whatever 1 2 difference there may be between the amount so paid, and the 3 prevailing rate of wages required to be paid on the public works project rates provided by the contract together with 4 5 costs and such reasonable attorney's fees as shall be allowed 6 by the court. Such contractor or subcontractor shall also be 7 liable to the Department of Labor for 20% of such underpayments 8 and shall be additionally liable to the laborer, worker or 9 mechanic for punitive damages in the amount of 2% of the amount 10 of any such penalty to the State for underpayments for each 11 month following the date of payment during which such 12 underpayments remain unpaid. Where a second or subsequent 13 action to recover underpayments is brought against a contractor 14 or subcontractor and the contractor or subcontractor is found 15 liable for underpayments to any laborer, worker, or mechanic, 16 the contractor or subcontractor shall also be liable to the 17 Department of Labor for 50% of the underpayments payable as a result of the second or subsequent action, and shall be 18 19 additionally liable to the laborer, worker or mechanic for 20 punitive damages in the amount of for 5% of the amount of any 21 such penalty to the State for underpayments for each month 22 following the date of payment during which the underpayments 23 remain unpaid. The Department shall also have a right of action on behalf of any individual who has a right of action under 24 25 this Section. An action brought to recover same shall be deemed 26 to be a suit for wages, and any and all judgments entered

1 therein shall have the same force and effect as other judgments 2 for wages. At the request of any laborer, workman or mechanic 3 employed by the contractor or by any subcontractor under him 4 who is paid less than the prevailing wage rate required by this 5 Act, the Department of Labor may take an assignment of such 6 wage claim in trust for the assigning laborer, workman or 7 mechanic and may bring any legal action necessary to collect such claim, and the contractor or subcontractor shall be 8 9 required to pay the costs incurred in collecting such claim.

10 (b) For purposes of this subsection, the following 11 definitions are applicable:

12 <u>"Accurate records" means the payroll records required to be</u> 13 <u>filed with the public body in charge of the project as required</u> 14 <u>by Section 5 of the Act. Accurate records shall also mean the</u> 15 <u>hourly rate paid for fringe benefits, including pension, health</u> 16 <u>and welfare, training and vacations, and a designation of</u> 17 <u>whether such fringe benefits were paid into a fund or paid</u> 18 <u>directly to the employee.</u>

19 "Act" means the Prevailing Wage Act.

20 <u>"Construction manager" includes, but is not limited to, the</u> 21 <u>contractor, subcontractor or anyone overseeing any project</u> 22 <u>covered by the Act for purposes of the posting requirement.</u>

23 <u>"Contract" means an agreement either written or oral or</u>
 24 <u>otherwise as agreed to between the parties.</u>

25 <u>"Decision" means that the Department has determined that a</u>
26 <u>violation has occurred that warrants the Director or the</u>

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1	Director's designee to issue a notice of violation to a
2	contractor or subcontractor. Each specific finding listed in
3	the notice of violation is a separate "Decision" that the Act
4	has been violated.
5	"Director" means the Director of the Illinois Department of
6	Labor or, at the Director's discretion, the Director's
7	designee, deputy or agent.
8	"Employee" means laborers, mechanics and other workers
9	employed in any public works, as defined and covered under the
10	Act, by anyone under contracts for public works.
11	"Employer" means a contractor or subcontractor, or both,
12	who performs public works projects subject to the Act.
13	"Notice of second violation" is a notice issued by the
14	Department advising a contractor or subcontractor that a
15	violation as defined in this subsection has occurred within
16	five years from the date of the notice of first violation.
17	"Notice of violation" means the formal written notice to a
18	contractor or subcontractor that the Department has made a
19	decision that the contractor or subcontractor has violated the
20	<u>Act.</u>
21	"Prevailing hourly rate of wages" means the hourly cash
22	wages plus fringe benefits for health and welfare, insurance,
23	training, vacations and pensions paid most frequently
24	(numerically most occurring), in the county in which the public
25	works is performed, to employees engaged on public works, as
26	determined by the public body awarding the contract or the most

1 recent revision as determined by the Department of Labor
2 effective prior to the date when the contract was let for bids
3 or, if not let for bids, when executed; and all revisions by
4 the Illinois Department of Labor when effected.

5 "Violation" means a written decision by the Department that a contractor or subcontractor has: failed or refused to pay the 6 7 prevailing wage to one or more laborers, workers, or mechanics 8 under a single contract or subcontract as required by Section 3 9 of the Act; failed to keep accurate records as required by the 10 Act; failed to produce to the Department accurate records or 11 records not in compliance with the provisions of Section 6 of 12 the Act; refused to submit records to the Department in response to a subpoena issued in accordance with Section 10 of 13 14 the Act; refused to comply with the certified payroll provision 15 of Section 5 of the Act; refused the Department access, at any 16 reasonable hour or at any location designated by the 17 Department, to inspect the contractor's or subcontractor's certified records and other records as required by the Act; 18 19 failed to insert into each subcontract or lower tiered 20 subcontract and into the project specifications for each 21 subcontract or lower tiered subcontract a written stipulation 22 that not less than the prevailing rate of wages be paid as 23 required by Section 4 of the Act; or the contractor failed to 24 obtain a bond that guarantees the faithful performance of the 25 prevailing wage clause in the contract. A violation also means 26 a written decision by the Department that a contractor or

construction manager failed to post or provide the prevailing
 wage rates as required by Section 4 of the Act.

3 After receipt of a complaint or on the Department's 4 initiative, the Director shall review the investigative file to 5 determine whether there has been a violation or violations of which the contractor or subcontractor must be given notice. All 6 information and observations made during an audit, 7 8 investigation or survey shall be considered and shall 9 constitute the basis for the Department's decision that the Act 10 has been violated and that a notice of violation shall be 11 issued. The notice of violation shall identify the specific 12 violations of the Act.

13 <u>The notice of violation shall state the amount of monies</u> 14 <u>estimated due by the Department to be in controversy based on</u> 15 reasons contained in the investigation file.

16 In making a decision that a contractor or subcontractor has 17 failed to allow the Director access to accurate payroll records, the Director shall rely on the information contained 18 19 in the investigative file, the certified payroll records filed 20 with the public body in charge of the project or any other 21 information and shall assess a separate violation for each day 22 worked by each worker on the subject project. Each decision of 23 a separate violation under Section 5 of the Act shall be listed 24 in the notice of violation.

In deciding that the Act has been violated and that the
 issuance of a notice of violation is required, the Director

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1	shall base the decision on one or any combination of the
2	following reasons:
3	(1) The severity of the violations. The Director will
4	consider the following:
5	(i) The amount of wages that are determined to be
6	underpaid pursuant to the Act.
7	(ii) The activity or conduct complained of
8	violates the requirements of the statute and was not
9	merely a technical, non-substantive error. Examples of
10	a technical error include, but are not limited to, a
11	mathematical error, bookkeeping error, transposition
12	of numbers, or computer or programming error.
13	(2) The nature and duration of the present violations
14	as well as prior history of the contractor or the
15	subcontractor related to the Act. The prior history
16	considered cannot exceed 7 years before the date of the
17	second notice of violation.
18	(3) Whether the contractor or subcontractor filed
19	certified payroll records with the public body in charge of
20	the project; whether the contractor or subcontractor has
21	kept the payroll records and accurate records for 3 years;
22	whether the contractor or subcontractor produced certified
23	payroll records in accordance with Section 5 of the Act.
24	(4) Whether the contractor or subcontractor has
25	violated any other provision of the Act.
26	The notices of the first and second violations shall be

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sent by the Department by certified mail, deposited in the 1 United States mail, postage prepaid, addressed to the last 2 known address of the persons, partnerships, associations, or 3 corporations involved. Said notices shall contain a reference 4 5 to the specific Sections of the Act alleged to have been violated; identify the particular public works project 6 involved; the conduct complained of; an identification as to 7 8 first or second notice and a statement of remedies available to 9 the contractor or subcontractor and Department.

10 (c) The Director of the Department of Labor shall publish 11 in the Illinois Register no less often than once each calendar 12 quarter a list of contractors or subcontractors found to have disregarded their obligations to employees under this Act. The 13 14 Department of Labor shall determine the contractors or subcontractors who, on 2 separate occasions within 5 years, 15 16 have been determined to have violated the provisions of this 17 Act. If a violation of this Act involves a worker who is not a 18 legal resident alien or a United States citizen, then a finding 19 of a single violation within a 5-year period shall require the 20 Department of Labor to proceed directly to a notice of second 21 violation. Upon such determinations the Department shall 22 notify the violating contractor or subcontractor. Such 23 contractor or subcontractor shall then have 10 working days to 24 request a hearing by the Department on the alleged violations. Failure to respond within the 10 working day period shall 25 26 result in automatic and immediate placement and publication on - 23 - LRB095 09068 RLC 29259 b

the list. If the contractor or subcontractor requests a hearing 1 2 within the 10 working day period, the Director shall set a hearing on the alleged violations. Such hearing shall take 3 place no later than 45 calendar days after the receipt by the 4 Department of Labor of the request for a hearing. The 5 6 Department of Labor is empowered to promulgate, adopt, amend 7 and rescind rules and regulations to govern the hearing procedure. No contract shall be awarded to a contractor or 8 9 subcontractor appearing on the list, or to any firm, corporation, partnership or association in which such 10 11 contractor or subcontractor has an interest until 4 years have 12 elapsed from the date of publication of the list containing the 13 name of such contractor or subcontractor.

14 (Source: P.A. 94-488, eff. 1-1-06.)

15 (820 ILCS 130/11b)

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Sec. 11b. Discharge or discipline of "whistle blowers" prohibited.

(a) No person shall discharge, discipline, or in any other 18 way discriminate against, or cause to be discharged, 19 20 disciplined, or discriminated against, any employee or any 21 authorized representative of employees by reason of the fact 22 that the employee or representative has filed, instituted, or caused to be filed or instituted any proceeding under this Act, 23 24 or has testified or is about to testify in any proceeding 25 resulting from the administration or enforcement of this Act,

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or offers any evidence of any violation of this Act.

2 (b) Any employee or a representative of employees who believes that he has been discharged, disciplined, or otherwise 3 discriminated against by any person in violation of subsection 4 5 (a) of this Section may, within 180 $\frac{30}{20}$ days after the alleged violation occurs, apply to the Director of Labor for a review 6 7 of the discharge, discipline, or alleged discrimination. A copy 8 of the application shall be sent to the person who allegedly 9 committed the violation, who shall be the respondent. Upon 10 receipt of an application, the Director shall cause such 11 investigation to be made as he or she deems appropriate. The 12 investigation shall provide an opportunity for a public hearing at the request of any party to the review to enable the parties 13 14 to present information relating to the alleged violation. The 15 parties shall be given written notice of the time and place of 16 the hearing at least 30 $\frac{5}{5}$ days before the hearing. Upon 17 receiving the report of the investigation, the Director shall make findings of fact. If the Director finds that a violation 18 did occur, he or she shall issue a decision incorporating his 19 20 or her findings and requiring the party committing the violation to take such affirmative action to abate 21 the 22 violation as the Director deems appropriate, including, but not 23 limited to, the rehiring or reinstatement of the employee or 24 representative of employees to his or her former position and 25 compensating him or her for the time he or she was unemployed. 26 The party committing the violation shall also be liable to the

Department of Labor for a penalty of \$5,000 for each violation of this Section. If the Director finds that there was no violation, he or she shall issue an order denying the application. An order issued by the Director under this Section shall be subject to judicial review under the Administrative Review Law.

7 (c) The Director shall adopt rules implementing this
8 Section in accordance with the Illinois Administrative
9 Procedure Act.

10 (Source: P.A. 94-488, eff. 1-1-06.)

11 (820 ILCS 130/11a rep.)

Section 10. The Prevailing Wage Act is amended by repealing Section 11a.