95TH GENERAL ASSEMBLY

State of Illinois

2007 and 2008

SB1610

Introduced 2/9/2007, by Sen. Bill Brady

SYNOPSIS AS INTRODUCED:

210 ILCS 85/10.4

from Ch. 111 1/2, par. 151.4

Amends the Hospital Licensing Act. In connection with provisions concerning summary suspension of a person's medical staff membership or clinical privileges, provides that an immediate danger to the public must be evidenced by a documented act or acts that directly threaten patient care in the hospital and are not of an administrative nature. Provides that when a medical staff member's license to practice has been suspended or revoked by the State's licensing authority, a hearing is not necessary. Provides that all peer review shall be conducted in accordance with the medical staff bylaws and that independent peer review services may be used in the medical staff credentialing and privileging process when authorized.

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AN ACT concerning regulation.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Hospital Licensing Act is amended by 5 changing Section 10.4 as follows:

6 (210 ILCS 85/10.4) (from Ch. 111 1/2, par. 151.4)

7 Sec. 10.4. Medical staff privileges.

(a) Any hospital licensed under this Act or any hospital 8 9 organized under the University of Illinois Hospital Act shall, prior to the granting of any medical staff privileges to an 10 applicant, or renewing a current medical staff member's 11 privileges, request of the Director of Professional Regulation 12 13 information concerning the licensure status and anv 14 disciplinary action taken against the applicant's or medical staff member's license, except: (1) for medical personnel who 15 16 enter a hospital to obtain organs and tissues for transplant 17 from a donor in accordance with the Illinois Anatomical Gift Act; or (2) for medical personnel who have been granted 18 19 disaster privileges pursuant to the procedures and 20 requirements established by rules adopted by the Department. 21 Any hospital and any employees of the hospital or others 22 involved in granting privileges who that, in good faith, grant grants disaster privileges pursuant to this Section to respond 23

to an emergency shall not, as a result of their his, her, or 1 2 its acts or omissions, be liable for civil damages for granting or denying disaster privileges except in the event of willful 3 and wanton misconduct, as that term is defined in Section 10.2 4 5 of this Act. Individuals granted privileges who provide care in an emergency situation, in good faith and without direct 6 7 compensation, shall not, as a result of their his or her acts or omissions, except for acts or omissions involving willful 8 9 and wanton misconduct, as that term is defined in Section 10.2 10 of this Act, on the part of the person, be liable for civil 11 damages. The Director of Professional Regulation shall 12 transmit, in writing and in a timely fashion, such information 13 regarding the license of the applicant or the medical staff member, including the record of imposition of any periods of 14 15 supervision or monitoring as a result of alcohol or substance 16 abuse, as provided by Section 23 of the Medical Practice Act of 17 1987, and such information as may have been submitted to the Department indicating that the application or medical staff 18 member has been denied, or has surrendered, medical staff 19 20 privileges at a hospital licensed under this Act, or any equivalent facility in another state or territory of the United 21 22 States. The Director of Professional Regulation shall define by 23 rule the period for timely response to such requests.

No transmittal of information by the Director of Professional Regulation, under this Section shall be to other than the president, chief operating officer, chief

administrative officer, or chief of the medical staff of a 1 2 hospital licensed under this Act, a hospital organized under the University of Illinois Hospital Act, or a hospital operated 3 by the United States, or any of its instrumentalities. The 4 5 information so transmitted shall be afforded the same status as is information concerning medical studies by Part 21 of Article 6 7 VIII of the Code of Civil Procedure, as now or hereafter 8 amended.

9 (b) All hospitals licensed under this Act, except county 10 hospitals as defined in subsection (c) of Section 15-1 of the 11 Illinois Public Aid Code, shall comply with, and the medical 12 staff bylaws of these hospitals shall include rules consistent with, the provisions of this Section in granting, limiting, 13 14 renewing, or denying medical staff membership and clinical 15 staff privileges. Hospitals that require medical staff members 16 to possess faculty status with a specific institution of higher 17 education are not required to comply with subsection (1) below when the physician does not possess faculty status. 18

19 (1) Minimum procedures for pre-applicants and 20 applicants for medical staff membership shall include the 21 following:

(A) Written procedures relating to the acceptance
and processing of pre-applicants or applicants for
medical staff membership, which should be contained in
medical staff bylaws.

26 (B) Written procedures to be followed in

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determining a pre-applicant's or an applicant's
 qualifications for being granted medical staff
 membership and privileges.

4 (C) Written criteria to be followed in evaluating a 5 pre-applicant's or an applicant's qualifications.

6 (D) An evaluation of a pre-applicant's or an 7 applicant's current health status and current license 8 status in Illinois.

9 (E) A written response to each pre-applicant or 10 applicant that explains the reason or reasons for any 11 adverse decision (including all reasons based in whole 12 or in part on the applicant's medical qualifications or 13 any other basis, including economic factors).

14 (2) Minimum procedures with respect to medical staff
 15 and clinical privilege determinations concerning current
 16 members of the medical staff shall include the following:

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(A) A written notice of an adverse decision.

(B) An explanation of the reasons for an adverse
decision including all reasons based on the quality of
medical care or any other basis, including economic
factors.

(C) A statement of the medical staff member's right
to request a fair hearing on the adverse decision
before a hearing panel whose membership is mutually
agreed upon by the medical staff and the hospital
governing board. The hearing panel shall have

independent authority to recommend action to 1 the 2 hospital governing board. Upon the request of the medical staff member or the hospital governing board, 3 the hearing panel shall make findings concerning the 4 5 nature of each basis for any adverse decision 6 recommended to and accepted by the hospital governing 7 board.

8 (i) Nothing in this subparagraph (C) limits a 9 hospital's or medical staff's right to summarily 10 suspend, without a prior hearing, a person's 11 medical staff membership or clinical privileges if 12 the continuation of practice of a medical staff 13 member constitutes an immediate danger to the 14 public, including patients, visitors, and hospital 15 employees and staff. An immediate danger must be 16 evidenced by a documented act or acts that directly 17 threaten patient care in the hospital and are not of an administrative nature. A fair hearing shall 18 19 be commenced within 15 days after the suspension 20 and completed without delay, except that when the medical staff member's license to practice has 21 22 been suspended or revoked by the State's licensing 23 authority, no hearing shall be necessary.

(ii) Nothing in this subparagraph (C) limits a
 medical staff's right to permit, in the medical
 staff bylaws, summary suspension of membership or

clinical privileges in designated administrative 1 2 circumstances as specifically approved by the 3 medical staff. This bylaw provision must specifically describe both the administrative 4 5 circumstance that can result in а summarv suspension and 6 the length of the summary 7 suspension. The opportunity for a fair hearing is 8 for any administrative required summary 9 suspension. Any requested hearing must be 10 commenced within 15 days after the summarv 11 suspension and completed without delay. Adverse 12 decisions other than suspension or other 13 restrictions on the treatment or admission of 14 patients may be imposed summarily and without a 15 hearing under designated administrative 16 circumstances as specifically provided for in the 17 medical staff bylaws as approved by the medical staff. 18

19 (iii) If a hospital exercises its option to 20 enter into an exclusive contract and that contract 21 results in the total or partial termination or 22 reduction of medical staff membership or clinical 23 privileges of a current medical staff member, the hospital shall provide the affected medical staff 24 25 member 60 days prior notice of the effect on his or 26 her medical staff membership or privileges. An

1 affected medical staff member desiring a hearing 2 under subparagraph (C) of this paragraph (2) must 3 request the hearing within 14 days after the date he or she is so notified. The requested hearing 4 5 shall be commenced and completed (with a report and recommendation to the affected medical 6 staff member, hospital governing board, and medical 7 8 staff) within 30 days after the date of the medical 9 staff member's request. If agreed upon by both the 10 medical staff and the hospital governing board, the medical staff bylaws may provide for longer 11 12 time periods.

13(C-5) All peer review shall be conducted in14accordance with the medical staff bylaws. Independent15outside peer review services may be used in the medical16staff credentialing and privileging process when17authorized under criteria set forth in the medical18staff bylaws.

(D) A statement of the member's right to inspect
all pertinent information in the hospital's possession
with respect to the decision.

(E) A statement of the member's right to present
witnesses and other evidence at the hearing on the
decision.

(F) A written notice and written explanation of thedecision resulting from the hearing.

(F-5) A written notice of a final adverse decision
 by a hospital governing board.

(G) Notice given 15 days before implementation of 3 adverse medical staff membership or clinical 4 an 5 privileges decision based substantially on economic 6 factors. This notice shall be given after the medical 7 staff member exhausts all applicable procedures under 8 this Section, including item (iii) of subparagraph (C) 9 of this paragraph (2), and under the medical staff 10 bylaws in order to allow sufficient time for the 11 orderly provision of patient care.

12 Nothing in this paragraph (2) of this (H) 13 subsection (b) limits a medical staff member's right to 14 waive, in writing, the rights provided in 15 subparagraphs (A) through (G) (excluding subparagraph 16 (C-5)) of this paragraph (2) of this subsection (b) 17 upon being granted the written exclusive right to provide particular services at a hospital, either 18 19 individually or as a member of a group. If an exclusive 20 contract is signed by a representative of a group of 21 physicians, a waiver contained in the contract shall 22 apply to all members of the group unless stated 23 otherwise in the contract.

(3) Every adverse medical staff membership and
 clinical privilege decision based substantially on
 economic factors shall be reported to the Hospital

Licensing Board before the decision takes effect. These 1 reports shall not be disclosed in any form that reveals the 2 3 identity of any hospital or physician. These reports shall be utilized to study the effects that hospital medical 4 5 staff membership and clinical privilege decisions based upon economic factors have on access to care and the 6 7 availability of physician services. The Hospital Licensing 8 Board shall submit an initial study to the Governor and the 9 General Assembly by January 1, 1996, and subsequent reports 10 shall be submitted periodically thereafter.

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(4) As used in this Section:

"Adverse decision" means a decision reducing,
 restricting, suspending, revoking, denying, or not
 renewing medical staff membership or clinical privileges.

15 "Economic factor" means any information or reasons for 16 decisions unrelated to quality of care or professional 17 competency.

18 "Pre-applicant" means a physician licensed to practice 19 medicine in all its branches who requests an application 20 for medical staff membership or privileges.

21 "Privilege" means permission to provide medical or 22 other patient care services and permission to use hospital 23 resources, including equipment, facilities and personnel 24 that are necessary to effectively provide medical or other 25 patient care services. This definition shall not be 26 construed to require a hospital to acquire additional

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equipment, facilities, or personnel to accommodate the granting of privileges.

3 (5) Any amendment to medical staff bylaws required
4 because of this amendatory Act of the 91st General Assembly
5 shall be adopted on or before July 1, 2001.

6 (c) All hospitals shall consult with the medical staff 7 prior to closing membership in the entire or any portion of the 8 medical staff or a department. If the hospital closes 9 membership in the medical staff, any portion of the medical 10 staff, or the department over the objections of the medical 11 staff, then the hospital shall provide a detailed written 12 explanation for the decision to the medical staff 10 days prior 13 to the effective date of any closure. No applications need to be provided when membership in the medical staff or any 14 15 relevant portion of the medical staff is closed.

16 (Source: P.A. 93-794, eff. 7-22-04; 93-829, eff. 7-28-04; 17 revised 11-22-05.)