# 95TH GENERAL ASSEMBLY

# State of Illinois

# 2007 and 2008

#### SB2821

Introduced 2/15/2008, by Sen. Kwame Raoul

# SYNOPSIS AS INTRODUCED:

New Act	
5 ILCS 100/1-5	from Ch. 127, par. 1001-5
730 ILCS 5/3-2.5-20	
730 ILCS 5/3-2.5-110 new	
730 ILCS 5/3-3-11.05	
730 ILCS 5/3-3-11.1	from Ch. 38, par. 1003-3-11.1
730 ILCS 5/3-3-11.2	from Ch. 38, par. 1003-3-11.2

Creates the Interstate Compact for Juveniles Act of 2008. Provides for the adoption by Illinois of the Interstate Compact for Juveniles. Amends the Unified Code of Corrections. Establishes purposes for the Interstate Compact for Juveniles. Provides that the Department of Juvenile Justice shall administer the Interstate Compact for Juveniles, with respect to all juveniles under its jurisdiction, and shall cooperate with the Department of Human Services with regard to all non-offender juveniles subject to the Interstate Compact for Juveniles. Authorizes the Governor to enter into the Interstate Compact for Juveniles. Increases the membership on the State Council for Interstate Compacts. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

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AN ACT concerning juveniles.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 1. Short title. This Act may be cited as the
Interstate Compact for Juveniles Act of 2008.

6 Section 5. Purposes.

7 (a) The interstate compact on juveniles was established in 8 1955 and is the compact addressing the needs of juveniles 9 within the juvenile justice system who move between states and 10 has not been sufficiently updated in its more than 50-year 11 existence.

12 (b) This compact is the only vehicle for the interstate 13 supervision of juvenile offenders, the return of absconders and 14 escapees, and runaways.

(c) The complexities of the compact have become more 15 16 difficult to administer, and many jurisdictions have expanded 17 supervision expectations to include currently unregulated input, victim notification 18 practices such as victim 19 requirements, and sex offender registration, and age-related 20 issues.

(d) After the successful adoption 4 years ago of a new interstate compact for adult offenders, the need for an updated compact for juveniles became apparent. - 2 - LRB095 19866 RLC 46265 b

1 (e) After exhaustive research and a detailed study, the 2 Office of Juvenile Justice and Delinquency Prevention and the 3 Council of State Governments has recommended that the following 4 compact be adopted by each state and territory in the United 5 States, to better address public safety, enforcement, 6 accountability, and communications among the states.

7 (f) The National District Attorneys Association, the 8 National Center for Mission and Exploited Children, the 9 National Juvenile Detention Association all join with the 10 Office of Juvenile Justice and Delinquency Prevention and the 11 Council of State Governments to recommend the adoption of this 12 interstate compact.

Section 10. Interstate Compact for Juveniles. The Governor hereby authorized to enter into a compact on behalf of this State with any of the United States legally joining therein in the form substantially as follows:

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THE INTERSTATE COMPACT FOR JUVENILES

PURPOSE

The compacting states to this Interstate Compact recognize that each state is responsible for the proper supervision or return of juveniles, delinquents and status offenders who are on probation or parole and who have absconded, escaped or run away from supervision and control and in so doing have endangered their own safety and the safety of others. The

1 compacting states also recognize that each state is responsible 2 for the safe return of juveniles who have run away from home 3 and in doing so have left their state of residence. The 4 compacting states also recognize that Congress, by enacting the 5 Crime Control Act, 4 U.S.C. Section 112 (1965), has authorized 6 and encouraged compacts for cooperative efforts and mutual 7 assistance in the prevention of crime.

8 It is the purpose of this compact, through means of joint 9 and cooperative action among the compacting states to: (A) 10 ensure that the adjudicated juveniles and status offenders 11 subject to this compact are provided adequate supervision and 12 services in the receiving state as ordered by the adjudicating 13 judge or parole authority in the sending state; (B) ensure that 14 the public safety interests of the citizens, including the victims of juvenile offenders, in both the sending and 15 16 receiving states are adequately protected; (C) return 17 juveniles who have run away, absconded or escaped from supervision or control or have been accused of an offense to 18 19 the state requesting their return; (D) make contracts for the 20 cooperative institutionalization in public facilities in member states for delinquent youth needing special services; 21 22 (E) provide for the effective tracking and supervision of 23 juveniles; (F) equitably allocate the costs, benefits and 24 obligations of the compacting states; (G) establish procedures to manage the movement between states of juvenile offenders 25 26 released to the community under the jurisdiction of courts,

juvenile departments, or any other criminal or juvenile justice 1 2 agency which has jurisdiction over juvenile offenders; (H) immediate notice to 3 insure jurisdictions where defined offenders are authorized to travel or to relocate across state 4 5 lines; (I) establish procedures to resolve pending charges (detainers) against juvenile offenders prior to transfer or 6 7 release to the community under the terms of this compact; (J) establish a system of uniform data collection on information 8 9 pertaining to juveniles subject to this compact that allows 10 access by authorized juvenile justice and criminal justice 11 officials, and regular reporting of Compact activities to heads 12 of state executive, judicial, and legislative branches and 13 juvenile and criminal justice administrators; (K) monitor 14 compliance with rules governing interstate movement of 15 juveniles and initiate interventions to address and correct 16 non-compliance; (L) coordinate training and education 17 regarding the regulation of interstate movement of juveniles for officials involved in such activity; and (M) coordinate the 18 19 implementation and operation of the compact with the Interstate 20 Compact for the Placement of Children, the Interstate Compact for Adult Offender Supervision and other compacts affecting 21 22 juveniles particularly in those cases where concurrent or 23 overlapping supervision issues arise. It is the policy of the compacting states that the activities conducted by the 24 25 Interstate Commission created herein are the formation of 26 public policies and therefore are public business.

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Furthermore, the compacting states shall cooperate and observe their individual and collective duties and responsibilities for the prompt return and acceptance of juveniles subject to the provisions of this compact. The provisions of this compact shall be reasonably and liberally construed to accomplish the purposes and policies of the compact.

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#### ARTICLE II

#### DEFINITIONS

9 As used in this compact, unless the context clearly10 requires a different construction:

11 A. "By-laws" means: those by-laws established by the 12 Interstate Commission for its governance, or for directing or 13 controlling its actions or conduct.

B. "Compact Administrator" means: the individual in each compacting state appointed pursuant to the terms of this compact, responsible for the administration and management of the state's supervision and transfer of juveniles subject to the terms of this compact, the rules adopted by the Interstate Commission and policies adopted by the State Council under this compact.

C. "Compacting State" means: any state which has enactedthe enabling legislation for this compact.

D. "Commissioner" means: the voting representative of each compacting state appointed pursuant to Article III of this compact.

26 E. "Court" means: any court having jurisdiction over

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1 delinquent, neglected, or dependent children.

2 F. "Deputy Compact Administrator" means: the individual, 3 if any, in each compacting state appointed to act on behalf of a Compact Administrator pursuant to the terms of this compact 4 5 responsible for the administration and management of the state's supervision and transfer of juveniles subject to the 6 terms of this compact, the rules adopted by the Interstate 7 8 Commission and policies adopted by the State Council under this 9 compact.

10 G. "Interstate Commission" means: the Interstate 11 Commission for Juveniles created by Article III of this 12 compact.

H. "Juvenile" means: any person defined as a juvenile in any member state or by the rules of the Interstate Commission, including:

16 (1) Accused Delinquent - a person charged with an
17 offense that, if committed by an adult, would be a criminal
18 offense;

19 (2) Adjudicated Delinquent - a person found to have
20 committed an offense that, if committed by an adult, would
21 be a criminal offense;

(3) Accused Status Offender - a person charged with an
offense that would not be a criminal offense if committed
by an adult;

25 (4) Adjudicated Status Offender - a person found to
 26 have committed an offense that would not be a criminal

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offense if committed by an adult; and

2 (5) Non-Offender - a person in need of supervision who
3 has not been accused or adjudicated a status offender or
4 delinquent.

5 I. "Non-Compacting state" means: any state which has not 6 enacted the enabling legislation for this compact.

J. "Probation or Parole" means: any kind of supervision or conditional release of juveniles authorized under the laws of the compacting states.

10 K. "Rule" means: a written statement by the Interstate 11 Commission promulgated pursuant to Article VI of this compact 12 that is of general applicability, implements, interprets or prescribes a policy or provision of the Compact, or 13 an 14 organizational, procedural, or practice requirement of the 15 Commission, and has the force and effect of statutory law in a 16 compacting state, and includes the amendment, repeal, or 17 suspension of an existing rule.

L. "State" means: a state of the United States, the District of Columbia (or its designee), the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands.

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# ARTICLE III

#### INTERSTATE COMMISSION FOR JUVENILES

A. The compacting states hereby create the "Interstate Commission for Juveniles." The commission shall be a body corporate and joint agency of the compacting states. The

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1 commission shall have all the responsibilities, powers and 2 duties set forth herein, and such additional powers as may be 3 conferred upon it by subsequent action of the respective 4 legislatures of the compacting states in accordance with the 5 terms of this compact.

6 Commission shall Β. The Interstate consist of 7 by the appropriate commissioners appointed appointing 8 authority in each state pursuant to the rules and requirements 9 of each compacting state and in consultation with the State 10 Council for Interstate Juvenile Supervision created hereunder. 11 The commissioner shall be the compact administrator, deputy 12 compact administrator or designee from that state who shall 13 serve on the Interstate Commission in such capacity under or 14 pursuant to the applicable law of the compacting state.

15 C. In addition to the commissioners who are the voting 16 representatives of each state, the Interstate Commission shall 17 include individuals who are not commissioners, but who are members of interested organizations. Such non-commissioner 18 members must include a member of the national organizations of 19 20 governors, legislators, state chief justices, attorneys general, Interstate Compact for Adult Offender Supervision, 21 22 Interstate Compact for the Placement of Children, juvenile 23 justice and juvenile corrections officials, and crime victims. All non-commissioner members of the Interstate Commission 24 25 shall be ex-officio (non-voting) members. The Interstate 26 Commission may provide in its by-laws for such additional

1 ex-officio (non-voting) members, including members of other 2 national organizations, in such numbers as shall be determined 3 by the commission.

D. Each compacting state represented at any meeting of the commission is entitled to one vote. A majority of the compacting states shall constitute a quorum for the transaction of business, unless a larger quorum is required by the by-laws of the Interstate Commission.

9 E. The commission shall meet at least once each calendar 10 year. The chairperson may call additional meetings and, upon 11 the request of a simple majority of the compacting states, 12 shall call additional meetings. Public notice shall be given of 13 all meetings and meetings shall be open to the public.

F. The Interstate Commission shall establish an executive 14 committee, which shall include commission officers, members, 15 16 and others as determined by the by-laws. The executive 17 committee shall have the power to act on behalf of the Interstate Commission during periods when the Interstate 18 19 Commission is not in session, with the exception of rulemaking 20 and/or amendment to the compact. The executive committee shall oversee the day-to-day activities of the administration of the 21 22 compact managed by an executive director and Interstate 23 Commission staff; administers enforcement and compliance with the provisions of the compact, its by-laws and rules, and 24 25 performs such other duties as directed by the Interstate 26 Commission or set forth in the by-laws.

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G. Each member of the Interstate Commission shall have the 1 2 right and power to cast a vote to which that compacting state 3 is entitled and to participate in the business and affairs of the Interstate Commission. A member shall vote in person and 4 5 shall not delegate a vote to another compacting state. However, a commissioner, in consultation with the state council, shall 6 appoint another authorized representative, in the absence of 7 8 the commissioner from that state, to cast a vote on behalf of 9 the compacting state at a specified meeting. The by-laws may 10 provide for members' participation in meetings by telephone or 11 other means of telecommunication or electronic communication.

12 H. The Interstate Commission's by-laws shall establish 13 procedures under which the conditions and Interstate Commission shall make its information and official records 14 15 available to the public for inspection or copying. The 16 Interstate Commission may exempt from disclosure any 17 information or official records to the extent they would adversely affect personal privacy rights or proprietary 18 19 interests.

I. Public notice shall be given of all meetings and all meetings shall be open to the public, except as set forth in the Rules or as otherwise provided in the Compact. The Interstate Commission and any of its committees may close a meeting to the public where it determines by two-thirds vote that an open meeting would be likely to:

26 1. Relate solely to the Interstate Commission's

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internal personnel practices and procedures; 1 2 2. Disclose matters specifically exempted from 3 disclosure by statute; 3. Disclose trade secrets or commercial or financial 4 information which is privileged or confidential; 5 6 4. Involve accusing any person of a crime, or formally 7 censuring any person; 8 5. Disclose information of a personal nature where 9 disclosure would constitute a clearly unwarranted invasion 10 of personal privacy; 11 6. Disclose investigative records compiled for law 12 enforcement purposes; 7. Disclose information contained in or related to 13 14 examination, operating or condition reports prepared by, or on behalf of or for the use of, the Interstate 15 16 Commission with respect to a regulated person or entity for 17 the purpose of regulation or supervision of such person or 18 entity; 19 8. Disclose information, the premature disclosure of 20 which would significantly endanger the stability of a 21 regulated person or entity; or

9. Specifically relate to the Interstate Commission's
issuance of a subpoena, or its participation in a civil
action or other legal proceeding.

J. For every meeting closed pursuant to this provision, the Interstate Commission's legal counsel shall publicly certify

that, in the legal counsel's opinion, the meeting may be closed 1 2 to the public, and shall reference each relevant exemptive 3 provision. The Interstate Commission shall keep minutes which shall fully and clearly describe all matters discussed in any 4 5 meeting and shall provide a full and accurate summary of any 6 the reasons therefore, actions taken, and including a 7 description of each of the views expressed on any item and the 8 record of any roll call vote (reflected in the vote of each 9 member on the question). All documents considered in connection 10 with any action shall be identified in such minutes.

K. The Interstate Commission shall collect standardized 11 12 data concerning the interstate movement of juveniles as 13 directed through its rules which shall specify the data to be collected, the means of collection and data exchange and 14 15 reporting requirements. Such methods of data collection, 16 exchange and reporting shall insofar as is reasonably possible 17 conform up-to-date technology and coordinate to its functions with the appropriate repository of 18 information 19 records.

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#### ARTICLE IV

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### POWERS AND DUTIES OF THE INTERSTATE COMMISSION

The commission shall have the following powers and duties: 1. To provide for dispute resolution among compacting states.

2. To promulgate rules to effect the purposes andobligations as enumerated in this compact, which shall have the

1 force and effect of statutory law and shall be binding in the 2 compacting states to the extent and in the manner provided in 3 this compact.

3. To oversee, supervise and coordinate the interstate
movement of juveniles subject to the terms of this compact and
any by-laws adopted and rules promulgated by the Interstate
Commission.

8 4. To enforce compliance with the compact provisions, the 9 rules promulgated by the Interstate Commission, and the 10 by-laws, using all necessary and proper means, including but 11 not limited to the use of judicial process.

12 5. To establish and maintain offices which shall be located13 within one or more of the compacting states.

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6. To purchase and maintain insurance and bonds.

15 7. To borrow, accept, hire or contract for services of16 personnel.

17 8. To establish and appoint committees and hire staff which 18 it deems necessary for the carrying out of its functions 19 including, but not limited to, an executive committee as 20 required by Article III which shall have the power to act on 21 behalf of the Interstate Commission in carrying out its powers 22 and duties hereunder.

9. To elect or appoint such officers, attorneys, employees, agents, or consultants, and to fix their compensation, define their duties and determine their qualifications; and to establish the Interstate Commission's personnel policies and

programs relating to, inter alia, conflicts of interest, rates of compensation, and qualifications of personnel.

3 10. To accept any and all donations and grants of money,
4 equipment, supplies, materials, and services, and to receive,
5 utilize, and dispose of it.

11. To lease, purchase, accept contributions or donations
of, or otherwise to own, hold, improve or use any property,
real, personal, or mixed.

9 12. To sell, convey, mortgage, pledge, lease, exchange, 10 abandon, or otherwise dispose of any property, real, personal 11 or mixed.

12 13. To establish a budget and make expenditures and levy13 dues as provided in Article VIII of this compact.

14 14. To sue and be sued.

15 15. To adopt a seal and by-laws governing the management 16 and operation of the Interstate Commission.

17 16. To perform such functions as may be necessary or 18 appropriate to achieve the purposes of this compact.

19 17. To report annually to the legislatures, governors, 20 judiciary, and state councils of the compacting states 21 concerning the activities of the Interstate Commission during 22 the preceding year. Such reports shall also include any 23 recommendations that may have been adopted by the Interstate 24 Commission.

18. To coordinate education, training and public awareness
 regarding the interstate movement of juveniles for officials

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involved in such activity. 1 2 19. To establish uniform standards of the reporting, 3 collecting and exchanging of data. 20. The Interstate Commission shall maintain its corporate 4 5 books and records in accordance with the By-laws. 6 ARTICLE V 7 ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION 8 Section A. By-laws 9 1. The Interstate Commission shall, by a majority of the 10 members present and voting, within twelve months after the 11 first Interstate Commission meeting, adopt by-laws to govern 12 its conduct as may be necessary or appropriate to carry out the purposes of the compact, including, but not limited to: 13 a. Establishing the fiscal year of the Interstate 14 15 Commission; 16 b. Establishing an executive committee and such other 17 committees as may be necessary; for the establishment Provide of 18 с. committees 19 governing any general or specific delegation of any 20 authority or function of the Interstate Commission; d. Providing reasonable procedures for calling and 21 22 conducting meetings of the Interstate Commission, and 23 ensuring reasonable notice of each such meeting; e. Establishing the titles and responsibilities of the 24 25 officers of the Interstate Commission; 26 f. Providing a mechanism for concluding the operations

of the Interstate Commission and the return of any surplus funds that may exist upon the termination of the Compact after the payment and/or reserving of all of its debts and obligations.

5 g. Providing "start-up" rules for initial 6 administration of the compact; and

h. Establishing standards and procedures for
compliance and technical assistance in carrying out the
compact.

10 Section B. Officers and Staff

11 1. The Interstate Commission shall, by a majority of the 12 members, elect annually from among its members a chairperson and a vice chairperson, each of whom shall have such authority 13 14 and duties as may be specified in the by-laws. The chairperson 15 or, in the chairperson's absence or disability, the 16 vice-chairperson shall preside at all meetings of the 17 Interstate Commission. The officers so elected shall serve without compensation or remuneration from the Interstate 18 19 Commission; provided that, subject to the availability of 20 budgeted funds, the officers shall be reimbursed for any 21 ordinary and necessary costs and expenses incurred by them in the performance of their duties and responsibilities as 22 23 officers of the Interstate Commission.

24 2. The Interstate Commission shall, through its executive 25 committee, appoint or retain an executive director for such 26 period, upon such terms and conditions and for such

1 compensation the Interstate Commission mav deem as 2 appropriate. The executive director shall serve as secretary to the Interstate Commission, but shall not be a Member and shall 3 hire and supervise such other staff as may be authorized by the 4 5 Interstate Commission.

Section C. Qualified Immunity, Defense and Indemnification 6 7 1. The Commission's executive director and employees shall be immune from suit and liability, either personally or in 8 9 their official capacity, for any claim for damage to or loss of 10 property or personal injury or other civil liability caused or 11 arising out of or relating to any actual or alleged act, error, 12 or omission that occurred, or that such person had a reasonable 13 basis for believing occurred within the scope of Commission employment, duties, or responsibilities; provided, that any 14 15 such person shall not be protected from suit or liability for 16 damage, loss, injury, or liability caused by the any 17 intentional or willful and wanton misconduct of any such 18 person.

2. The liability of any commissioner, or the employee or 19 20 agent of a commissioner, acting within the scope of such person's employment or duties for acts, errors, or omissions 21 22 occurring within such person's state may not exceed the limits 23 of liability set forth under the Constitution and laws of that state for state officials, employees, and agents. Nothing in 24 25 this subsection shall be construed to protect any such person 26 from suit or liability for any damage, loss, injury, or 1 liability caused by the intentional or willful and wanton 2 misconduct of any such person.

3. The Interstate Commission shall defend the executive 3 director or the employees or representatives of the Interstate 4 5 Commission and, subject to the approval of the Attorney General 6 of the state represented by any commissioner of a compacting 7 state, shall defend such commissioner or the commissioner's 8 representatives or employees in any civil action seeking to 9 impose liability arising out of any actual or alleged act, 10 error or omission that occurred within the scope of Interstate 11 Commission employment, duties or responsibilities, or that the 12 defendant had a reasonable basis for believing occurred within 13 the scope of Interstate Commission employment, duties, or 14 responsibilities, provided that the actual or alleged act, 15 error, or omission did not result from intentional or willful 16 and wanton misconduct on the part of such person.

17 4. The Interstate Commission shall indemnify and hold the commissioner of a compacting state, or the commissioner's 18 19 representatives or employees, or the Interstate Commission's 20 representatives or employees, harmless in the amount of any settlement or judgment obtained against such persons arising 21 22 out of any actual or alleged act, error, or omission that 23 occurred within the scope of Interstate Commission employment, 24 duties, or responsibilities, or that such persons had a 25 reasonable basis for believing occurred within the scope of 26 Interstate Commission employment, duties, or responsibilities,

provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such persons.

#### ARTICLE VI

RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION

A. The Interstate Commission shall promulgate and publish
rules in order to effectively and efficiently achieve the
purposes of the compact.

9 B. Rulemaking shall occur pursuant to the criteria set 10 forth in this article and the by-laws and rules adopted 11 pursuant thereto. Such rulemaking shall substantially conform 12 to the principles of the "Model State Administrative Procedures 13 Act," 1981 Act, Uniform Laws Annotated, Vol. 15, p.1 (2000), or 14 such other administrative procedures act, as the Interstate 15 Commission deems appropriate consistent with due process 16 requirements under the U.S. Constitution as now or hereafter 17 interpreted by the U. S. Supreme Court. All rules and amendments shall become binding as of the date specified, as 18 19 published with the final version of the rule as approved by the Commission. 20

C. When promulgating a rule, the Interstate Commissionshall, at a minimum:

23 1. publish the proposed rule's entire text stating the24 reason(s) for that proposed rule;

2. allow and invite any and all persons to submit
 written data, facts, opinions and arguments, which

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information shall be added to the record, and be made publicly available;

3 3. provide an opportunity for an informal hearing if
4 petitioned by ten (10) or more persons; and

5 4. promulgate a final rule and its effective date, if 6 appropriate, based on input from state or local officials, 7 or interested parties.

8 D. Allow, not later than sixty days after a rule is 9 promulgated, any interested person to file a petition in the United States District Court for the District of Columbia or in 10 11 the Federal District Court where the Interstate Commission's 12 principal office is located for judicial review of such rule. 13 If the court finds that the Interstate Commission's action is 14 not supported by substantial evidence in the rulemaking record, the court shall hold the rule unlawful and set it aside. For 15 16 purposes of this subsection, evidence is substantial if it 17 would be considered substantial evidence under the Model State Administrative Procedures Act. 18

E. If a majority of the legislatures of the compacting states rejects a rule, those states may, by enactment of a statute or resolution in the same manner used to adopt the compact, cause that such rule shall have no further force and effect in any compacting state.

F. The existing rules governing the operation of the Interstate Compact on Juveniles superceded by this act shall be null and void twelve (12) months after the first meeting of the SB2821 - 21 - LRB095 19866 RLC 46265 b

1 Interstate Commission created hereunder.

G. Upon determination by the Interstate Commission that a state-of-emergency exists, it may promulgate an emergency rule which shall become effective immediately upon adoption, provided that the usual rulemaking procedures provided hereunder shall be retroactively applied to said rule as soon as reasonably possible, but no later than ninety (90) days after the effective date of the emergency rule.

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ARTICLE VII

OVERSIGHT, ENFORCEMENT AND DISPUTE RESOLUTION BY THE

INTERSTATE COMMISSION

12 Section A. Oversight

13 1. The Interstate Commission shall oversee the 14 administration and operations of the interstate movement of 15 juveniles subject to this compact in the compacting states and 16 shall monitor such activities being administered in 17 which may significantly affect non-compacting states 18 compacting states.

19 2. The courts and executive agencies in each compacting 20 state shall enforce this compact and shall take all actions 21 necessary and appropriate to effectuate the compact's purposes 22 and intent. The provisions of this compact and the rules 23 promulgated hereunder shall be received by all the judges, public officers, commissions, and departments of the state 24 25 government as evidence of the authorized statute and 26 administrative rules. All courts shall take judicial notice of 1 the compact and the rules. In any judicial or administrative 2 proceeding in a compacting state pertaining to the subject 3 matter of this compact which may affect the powers, 4 responsibilities or actions of the Interstate Commission, it 5 shall be entitled to receive all service of process in any such 6 proceeding, and shall have standing to intervene in the 7 proceeding for all purposes.

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#### Section B. Dispute Resolution

9 1. The compacting states shall report to the Interstate 10 Commission on all issues and activities necessary for the 11 administration of the compact as well as issues and activities 12 pertaining to compliance with the provisions of the compact and 13 its bylaws and rules.

The Interstate Commission shall attempt, upon the 14 2. 15 request of a compacting state, to resolve any disputes or other 16 issues which are subject to the compact and which may arise 17 and between among compacting states compacting and non-compacting states. The commission shall promulgate a rule 18 19 providing for both mediation and binding dispute resolution for 20 disputes among the compacting states.

3. The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact using any or all means set forth in Article XI of this compact.

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#### FINANCE

ARTICLE VIII

A. The Interstate Commission shall pay or provide for the
 payment of the reasonable expenses of its establishment,
 organization and ongoing activities.

B. The Interstate Commission shall levy on and collect an 4 5 annual assessment from each compacting state to cover the cost of the internal operations and activities of the Interstate 6 7 Commission and its staff which must be in a total amount 8 sufficient to cover the Interstate Commission's annual budget 9 as approved each year. The aggregate annual assessment amount 10 shall be allocated based upon a formula to be determined by the 11 Interstate Commission, taking into consideration the 12 population of each compacting state and the volume of 13 interstate movement of juveniles in each compacting state and shall promulgate a rule binding upon all compacting states 14 15 which governs said assessment.

16 С. The Interstate Commission shall not incur any 17 obligations of any kind prior to securing the funds adequate to meet the same; nor shall the Interstate Commission pledge the 18 19 credit of any of the compacting states, except by and with the 20 authority of the compacting state.

D. The Interstate Commission shall keep accurate accounts 21 22 of all receipts and disbursements. The receipts and 23 disbursements of the Interstate Commission shall be subject to the audit and accounting procedures established under its 24 25 by-laws. However, all receipts and disbursements of funds 26 handled by the Interstate Commission shall be audited yearly by

a certified or licensed public accountant and the report of the
 audit shall be included in and become part of the annual report
 of the Interstate Commission.

#### ARTICLE IX

#### THE STATE COUNCIL

6 Each member state shall create a State Council for 7 Juvenile Supervision. While each Interstate state may 8 membership of its own state council, determine the its 9 membership must include at least one representative from the 10 legislative, judicial, and executive branches of government, 11 victims groups, and the compact administrator, deputy compact 12 administrator or designee. Each compacting state retains the determine the 13 qualifications right to of the compact 14 administrator or deputy compact administrator. Each state 15 council will advise and may exercise oversight and advocacy 16 concerning that state's participation in Interstate Commission 17 activities and other duties as may be determined by that state, including but not limited to, development of policy concerning 18 19 operations and procedures of the compact within that state.

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#### ARTICLE X

#### COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT

A. Any state, the District of Columbia (or its designee), the Commonwealth of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, and the Northern Marianas Islands as defined in Article II of this compact is eligible to become a compacting state.

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B. The compact shall become effective and binding upon 1 2 legislative enactment of the compact into law by no less than 35 of the states. The initial effective date shall be the later 3 of July 1, 2004 or upon enactment into law by the 35th 4 5 jurisdiction. Thereafter it shall become effective and binding as to any other compacting state upon enactment of the compact 6 7 into law by that state. The governors of non-member states or 8 their designees shall be invited to participate in the 9 activities of the Interstate Commission on a non-voting basis 10 prior to adoption of the compact by all states and territories 11 of the United States.

12 C. The Interstate Commission may propose amendments to the 13 compact for enactment by the compacting states. No amendment 14 shall become effective and binding upon the Interstate 15 Commission and the compacting states unless and until it is 16 enacted into law by unanimous consent of the compacting states.

ARTICLE XI

18 WITHDRAWAL, DEFAULT, TERMINATION AND JUDICIAL ENFORCEMENT
 19 Section A. Withdrawal

1. Once effective, the compact shall continue in force and remain binding upon each and every compacting state; provided that a compacting state may withdraw from the compact by specifically repealing the statute which enacted the compact into law.

25 2. The effective date of withdrawal is the effective date26 of the repeal.

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3. The withdrawing state shall immediately notify the chairperson of the Interstate Commission in writing upon the introduction of legislation repealing this compact in the withdrawing state. The Interstate Commission shall notify the other compacting states of the withdrawing state's intent to withdraw within sixty days of its receipt thereof.

7 4. The withdrawing state is responsible for all 8 assessments, obligations and liabilities incurred through the 9 effective date of withdrawal, including any obligations, the 10 performance of which extend beyond the effective date of 11 withdrawal.

12 5. Reinstatement following withdrawal of any compacting 13 state shall occur upon the withdrawing state reenacting the 14 compact or upon such later date as determined by the Interstate 15 Commission.

Section B. Technical Assistance, Fines, Suspension,
Termination and Default

18 1. If the Interstate Commission determines that any 19 compacting state has at any time defaulted in the performance 20 of any of its obligations or responsibilities under this 21 compact, or the by-laws or duly promulgated rules, the 22 Interstate Commission may impose any or all of the following 23 penalties:

a. Remedial training and technical assistance asdirected by the Interstate Commission;

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b. Alternative Dispute Resolution;

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1 2 c. Fines, fees, and costs in such amounts as are deemed to be reasonable as fixed by the Interstate Commission; and

3 d. Suspension or termination of membership in the compact, which shall be imposed only after all other 4 5 reasonable means of securing compliance under the by-laws and rules have been exhausted and the Interstate Commission 6 7 has therefore determined that the offending state is in 8 default. Immediate notice of suspension shall be given by 9 Interstate Commission to the Governor, the Chief the 10 Justice or the Chief Judicial Officer of the state, the 11 majority and minority leaders of the defaulting state's 12 legislature, and the state council. The grounds for default include, but are not limited to, failure of a compacting 13 14 state to perform such obligations or responsibilities 15 imposed upon it by this compact, the by-laws, or duly 16 promulgated rules and any other grounds designated in 17 commission by-laws and rules. The Interstate Commission shall immediately notify the defaulting state in writing of 18 19 the penalty imposed by the Interstate Commission and of the 20 default pending a cure of the default. The commission shall 21 stipulate the conditions and the time period within which 22 defaulting state must cure its default. If the the 23 defaulting state fails to cure the default within the time 24 period specified by the commission, the defaulting state 25 shall be terminated from the compact upon an affirmative 26 vote of a majority of the compacting states and all rights,

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privileges and benefits conferred by this compact shall be terminated from the effective date of termination.

2. Within sixty days of the effective date of termination of a defaulting state, the Commission shall notify the Governor, the Chief Justice or Chief Judicial Officer, the Majority and Minority Leaders of the defaulting state's legislature, and the state council of such termination.

8 3. The defaulting state is responsible for all assessments, 9 obligations and liabilities incurred through the effective 10 date of termination including any obligations, the performance 11 of which extends beyond the effective date of termination.

12 4. The Interstate Commission shall not bear any costs 13 relating to the defaulting state unless otherwise mutually 14 agreed upon in writing between the Interstate Commission and 15 the defaulting state.

16 5. Reinstatement following termination of any compacting 17 state requires both a reenactment of the compact by the 18 defaulting state and the approval of the Interstate Commission 19 pursuant to the rules.

20

## Section C. Judicial Enforcement

The Interstate Commission may, by majority vote of the members, initiate legal action in the United States District Court for the District of Columbia or, at the discretion of the Interstate Commission, in the federal district where the Interstate Commission has its offices, to enforce compliance with the provisions of the compact, its duly promulgated rules 1 and by-laws, against any compacting state in default. In the 2 event judicial enforcement is necessary the prevailing party 3 shall be awarded all costs of such litigation including 4 reasonable attorneys fees.

5

Section D. Dissolution of Compact

The compact dissolves effective upon the date of the
 withdrawal or default of the compacting state, which reduces
 membership in the compact to one compacting state.

9 2. Upon the dissolution of this compact, the compact 10 becomes null and void and shall be of no further force or 11 effect, and the business and affairs of the Interstate 12 Commission shall be concluded and any surplus funds shall be 13 distributed in accordance with the by-laws.

#### ARTICLE XII

#### SEVERABILITY AND CONSTRUCTION

A. The provisions of this compact shall be severable, and if any phrase, clause, sentence or provision is deemed unenforceable, the remaining provisions of the compact shall be enforceable.

B. The provisions of this compact shall be liberallyconstrued to effectuate its purposes.

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#### ARTICLE XIII

BINDING EFFECT OF COMPACT AND OTHER LAWS
Section A. Other Laws

Nothing herein prevents the enforcement of any other lawof a compacting state that is not inconsistent with this

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1 compact.

compacting states' 2 2. All laws other than state Constitutions and other interstate compacts conflicting with 3 this compact are superseded to the extent of the conflict. 4

5

Section B. Binding Effect of the Compact

6 lawful actions of the Interstate Commission, 1. All 7 including all rules and by-laws promulgated by the Interstate 8 Commission, are binding upon the compacting states.

9

2. All agreements between the Interstate Commission and the 10 compacting states are binding in accordance with their terms.

11 3. Upon the request of a party to a conflict over meaning 12 or interpretation of Interstate Commission actions, and upon a 13 majority vote of the compacting states, the Interstate Commission may issue advisory opinions regarding such meaning 14 15 or interpretation.

16 4. In the event any provision of this compact exceeds the 17 constitutional limits imposed on the legislature of any obligations, 18 compacting state, the duties, powers or jurisdiction sought to be conferred by such provision upon the 19 ineffective 20 Commission shall Interstate be and such obligations, duties, powers or jurisdiction shall remain in the 21 22 compacting state and shall be exercised by the agency thereof 23 to which such obligations, duties, powers or jurisdiction are delegated by law in effect at the time this compact becomes 24 25 effective.

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- Section 75. The Illinois Administrative Procedure Act is
   amended by changing Section 1-5 as follows:
- 3 (5 ILCS 100/1-5) (from Ch. 127, par. 1001-5)
- 4 Sec. 1-5. Applicability.

5 (a) This Act applies to every agency as defined in this 6 Act. Beginning January 1, 1978, in case of conflict between the 7 provisions of this Act and the Act creating or conferring power 8 on an agency, this Act shall control. If, however, an agency 9 (or its predecessor in the case of an agency that has been 10 consolidated or reorganized) has existing procedures on July 1, 11 1977, specifically for contested cases or licensing, those 12 existing provisions control, except that this exception 13 respecting contested cases and licensing does not apply if the 14 Act creating or conferring power on the agency adopts by 15 express reference the provisions of this Act. Where the Act 16 creating or conferring power on an agency establishes administrative procedures not covered by this Act, those 17 18 procedures shall remain in effect.

The provisions of this Act do not apply to (i) 19 (b) preliminary hearings, investigations, or practices where no 20 21 final determinations affecting State funding are made by the 22 State Board of Education, (ii) legal opinions issued under Section 2-3.7 of the School Code, (iii) as to State colleges 23 24 universities, their disciplinary and and grievance 25 proceedings, academic irregularity and capricious grading proceedings, and admission standards and procedures, and (iv) the class specifications for positions and individual position descriptions prepared and maintained under the Personnel Code. Those class specifications shall, however, be made reasonably available to the public for inspection and copying. The provisions of this Act do not apply to hearings under Section 20 of the Uniform Disposition of Unclaimed Property Act.

8 (c) Section 5-35 of this Act relating to procedures for 9 rulemaking does not apply to the following:

10 (1) Rules adopted by the Pollution Control Board that, 11 in accordance with Section 7.2 of the Environmental 12 Protection Act, are identical in substance to federal those 13 amendments regulations or to regulations 14 implementing the following: Sections 3001, 3002, 3003, 15 3004, 3005, and 9003 of the Solid Waste Disposal Act; 16 Section 105 of the Comprehensive Environmental Response, 17 Compensation, and Liability Act of 1980; Sections 307(b), 307(c), 307(d), 402(b)(8), and 402(b)(9) of the Federal 18 Water Pollution Control Act; 19 and Sections 1412(b), 1414(c), 1417(a), 1421, and 1445(a) of the Safe Drinking 20 Water Act. 21

(2) Rules adopted by the Pollution Control Board that
 establish or amend standards for the emission of
 hydrocarbons and carbon monoxide from gasoline powered
 motor vehicles subject to inspection under Section 13A-105
 of the Vehicle Emissions Inspection Law and rules adopted

under Section 13B-20 of the Vehicle Emissions Inspection
 Law of 2005 or its predecessor laws 1995.

3 (3) Procedural rules adopted by the Pollution Control
4 Board governing requests for exceptions under Section 14.2
5 of the Environmental Protection Act.

6 (4) The Pollution Control Board's grant, pursuant to an 7 adjudicatory determination, of an adjusted standard for 8 persons who can justify an adjustment consistent with 9 subsection (a) of Section 27 of the Environmental 10 Protection Act.

11 (5) Rules adopted by the Pollution Control Board that 12 are identical in substance to the regulations adopted by 13 the Office of the State Fire Marshal under clause (ii) of 14 paragraph (b) of subsection (3) of Section 2 of the 15 Gasoline Storage Act.

(d) Pay rates established under Section 8a of the Personnel Code shall be amended or repealed pursuant to the process set forth in Section 5-50 within 30 days after it becomes necessary to do so due to a conflict between the rates and the terms of a collective bargaining agreement covering the compensation of an employee subject to that Code.

(e) Section 10-45 of this Act shall not apply to any
hearing, proceeding, or investigation conducted under Section
13-515 of the Public Utilities Act.

(f) Article 10 of this Act does not apply to any hearing,
proceeding, or investigation conducted by the State Council for

the State of Illinois created under Section 3-3-11.05 of the Unified Code of Corrections or by the Interstate Commission for Adult Offender Supervision created under the Interstate Compact for Adult Offender Supervision <u>or by the Interstate</u> <u>Commission for Juveniles created under the Interstate Compact</u> for Juveniles.

7 (g) This Act is subject to the provisions of Article XXI of 8 the Public Utilities Act. To the extent that any provision of 9 this Act conflicts with the provisions of that Article XXI, the 10 provisions of that Article XXI control.

11 (Source: P.A. 95-9, eff. 6-30-07; 95-331, eff. 8-21-07; revised 12 1-30-08.)

Section 80. The Unified Code of Corrections is amended by changing Sections 3-2.5-20, 3-3-11.05, 3-3-11.1, and 3-3-11.2 and by adding Section 3-2.5-110 as follows:

16 (730 ILCS 5/3-2.5-20)

17 Sec. 3-2.5-20. General powers and duties.

(a) In addition to the powers, duties, and responsibilities
which are otherwise provided by law or transferred to the
Department as a result of this Article, the Department, as
determined by the Director, shall have, but are not limited to,
the following rights, powers, functions and duties:

(1) To accept juveniles committed to it by the courts
of this State for care, custody, treatment, and

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1 rehabilitation.

2 (2) To maintain and administer all State juvenile 3 correctional institutions previously under the control of 4 the Juvenile and Women's & Children Divisions of the 5 Department of Corrections, and to establish and maintain 6 institutions as needed to meet the needs of the youth 7 committed to its care.

8 (3) To identify the need for and recommend the funding 9 and implementation of an appropriate mix of programs and 10 services within the juvenile justice continuum, including 11 but not limited to prevention, nonresidential and 12 residential commitment programs, day treatment, and 13 conditional release programs and services, with the 14 support of educational, vocational, alcohol, drug abuse, and mental health services where appropriate. 15

16 (4) To establish and provide transitional and 17 post-release treatment programs for juveniles committed to 18 the Department. Services shall include but are not limited 19 to:

20 (i) family and individual counseling and treatment21 placement;

(ii) referral services to any other State or local
 agencies;

24 (iii) mental health services;

25 (iv) educational services;

26 (v) family counseling services; and

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(vi) substance abuse services. 1 2 (5) To access vital records of juveniles for the 3 of providing necessary documentation for purposes transitional services such as obtaining identification, 4 5 educational enrollment, employment, and housing. (6) To develop staffing and workload standards and 6 7 coordinate staff development and training appropriate for 8 juvenile populations. 9 (7) To develop, with the approval of the Office of the 10 Governor and the Governor's Office of Management and 11 Budget, annual budget requests. 12 (8) To administer the Interstate Compact for 13 Juveniles, with respect to all juveniles under its 14 jurisdiction, and to cooperate with the Department of Human Services with regard to all non-offender juveniles subject 15 16 to the Interstate Compact for Juveniles. 17 (b) The Department may employ personnel in accordance with the Personnel Code and Section 3-2.5-15 of this Code, provide 18 19 facilities, contract for goods and services, and adopt rules as 20 necessary to carry out its functions and purposes, all in accordance with applicable State and federal law. 21 22 (Source: P.A. 94-696, eff. 6-1-06.) 23 (730 ILCS 5/3-2.5-110 new) Sec. 3-2.5-110. State Compact Administrator. A State 24

25 <u>Compact Administrator for the Interstate Compact for Juveniles</u>

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1	shall be appointed by the G	overnor. Th	ne Juvenile	e State Com	pact
2	Administrator shall be a	represent	ative of	the Illin	nois
3	Department of Juvenile Just	ice and sha	all act as	the day-to-	-day
4	administrator for the Inte	rstate Com	pact for	Juveniles.	The
5	State Compact Administrat	or shall	serve as	the Sta	te's
6	Commissioner to the Inters	tate Commi	ssion for	Juveniles,	as
7	provided in Article III o	of the Com	mpact. One	Deputy St	tate
8	Compact Administrator from	probation s	shall be ap	pointed by	the
9	Supreme Court. A second D	eputy Stat	e Compact	Administra	<u>ator</u>
10	shall be appointed by the De	partment of	f Human Ser	vices.	
11	(730 ILCS 5/3-3-11.05)				
12	Sec. 3-3-11.05. State C	Council <u>for</u>	Interstat	e Compacts	for
13	the State of Illinois.				

14 (a) Membership and appointing authority.

15 (1) A State Compact Administrator for the Interstate 16 Compact for Adult Offender Supervision shall be appointed 17 by the Governor. The Adult Offender Supervision Compact Administrator shall be a representative of the Illinois 18 19 Department of Corrections and shall serve as Chairperson of 20 the State Council, as well as act as the day-to-day administrator for the 21 Interstate Compact for Adult 22 Offender Supervision. The State Compact Administrator 23 shall serve as the State's Commissioner to the Interstate 24 Commission for Adult Offenders, as provided in Article IV 25 of the Compact. The Adult Offender Supervision Compact

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1 Administrator shall serve as Chairperson of the State 2 Council for Interstate Compacts, except that the State 3 Compact Administrator for the Interstate Compact for Juveniles may be designated by the State Council to serve 4 5 as Chairperson for the State Council when juvenile issues come before the council. The State Compact Administrator 6 7 shall serve as the State's Commissioner to the Interstate 8 Commission as provided in Article IV of the Compact. 9 (2) A Deputy Compact Administrator from probation 10 shall be appointed by the Supreme Court. 11 (3) A representative shall be appointed by the Speaker 12 of the House of Representatives. 13 (4) A representative shall be appointed by the Minority 14 Leader of the House of Representatives. 15 (5) A representative shall be appointed by the 16 President of the Senate. 17 (6) A representative shall be appointed by the Minority Leader of the Senate. 18 19 (7) A judicial representative shall be appointed by the 20 Supreme Court. (8) A representative from a crime victims' advocacy 21 22 group shall be appointed by the Governor. 23 (9) A parole representative shall be appointed by the Director of Corrections. 24 25 (10) A probation representative shall be appointed by 26 the Director of the Administrative Office of the Illinois

1 Courts. 2 (11) A representative shall be appointed by the 3 Director of Juvenile Justice. (12) The Deputy Compact Administrator (Juvenile) 4 5 appointed by the Secretary of Human Services. (13) The State Compact Administrator of the Interstate 6 7 Compact for Juveniles. 8 (14) (11) The persons appointed under clauses (1) 9 through (13) (10) of this subsection (a) shall be voting 10 members of the State Council. With the approval of the 11 State Council, persons representing other organizations 12 that may have an interest in the Compact may also be 13 appointed to serve as non-voting members of the State 14 Council by those interested organizations. Those 15 organizations may include, but are not limited to, the Illinois Sheriffs' Association, the Illinois Association 16 17 of Chiefs of Police, the Illinois State's Attorneys Association, and the Office of Attorney General. 18

19 (b) Terms of appointment.

20 (1) The Compact <u>Administrators</u> Administrator and the
21 Deputy Compact <u>Administrators</u> Administrator from Probation
22 shall serve at the will of their respective appointing
23 authorities.

(2) The crime victims' advocacy group representative
and the judicial representative shall each serve an initial
term of 2 years. Thereafter, they shall each serve for a

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1 term of 4 years.

(3) The representatives appointed by the Speaker of the 2 3 House of Representatives, the President of the Senate, the Minority Leader of the House of Representatives, and the 4 Minority Leader of the Senate shall each serve for a term 5 6 of 4 years. If one of these representatives shall not be 7 able to fulfill the completion of his or her term, then 8 another representative shall be appointed by his or her 9 respective appointing authority for the remainder of his or 10 her term.

11 (4) The probation representative and the parole
 12 representative shall each serve a term of 2 years.

13 (5) The time frame limiting the initial term of 14 appointments for voting representatives listed in clauses 15 (2) through (4) of this subsection (b) shall not begin 16 until more than 50% of the appointments have been made be 17 the respective appointing authorities.

18 (c) Duties and responsibilities.

19 (1) The duties and responsibilities of the State20 Council shall be:

(A) To appoint the State Compact Administrator as
 Illinois' Commissioner on the Interstate Commission.

(B) To develop by-laws for the operation of theState Council.

(C) To establish policies and procedures for the
 Interstate Compact operations in Illinois.

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1 (D) To monitor and remediate Compact compliance 2 issues in Illinois.

3 (E) To promote system training and public 4 awareness regarding the Compact's mission and 5 mandates.

6 (F) To meet at least twice a year and otherwise as 7 called by the Chairperson.

8 (G) To allow for the appointment of non-voting 9 members as deemed appropriate.

(H) To issue rules in accordance with Article 5 of
the Illinois Administrative Procedure Act.

12 (I) To publish Interstate Commission rules.

13 (d) Funding. The State shall appropriate funds to the 14 Department of Corrections to support the operations of the 15 State Council and its membership dues to the Interstate 16 Commission.

(e) Penalties. Procedures for assessment of penalties
imposed pursuant to Article XII of the Compact shall be
established by the State Council.

(f) Notification of ratification of Compact. The State
Compact Administrator shall notify the Governor and Secretary
of State when 35 States have enacted the Compact.

23 (Source: P.A. 92-571, eff. 6-26-02.)

24 (730 ILCS 5/3-3-11.1) (from Ch. 38, par. 1003-3-11.1)
25 Sec. 3-3-11.1. State defined. As used in Sections 3-3-11.05

1 through 3-3-11.3, unless the context clearly indicates 2 otherwise, the term "State" means a state of the United States, 3 the District of Columbia, <u>the Commonwealth of Puerto Rico</u>, and 4 any other territorial possessions of the United States.

5 (Source: P.A. 92-571, eff. 6-26-02.)

6 (730 ILCS 5/3-3-11.2) (from Ch. 38, par. 1003-3-11.2)

7 Sec. 3-3-11.2. Force and effect of compact.

8 When the Governor of this State shall sign and seal the 9 Interstate Compact for Adult Offender Supervision, the 10 Interstate Compact for Juveniles, this compact or any compact 11 with any other State, pursuant to the provisions of this Act, 12 such compact or compacts as between the State of Illinois and such other State so signing shall have the force and effect of 13 14 law immediately upon the enactment by such other State of a law 15 giving it similar effect.

16 (Source: P.A. 77-2097.)

Section 99. Effective date. This Act takes effect uponbecoming law.