## 96TH GENERAL ASSEMBLY

## State of Illinois

# 2009 and 2010

#### HB0238

Introduced 1/20/2009, by Rep. Jil Tracy

## SYNOPSIS AS INTRODUCED:

35 ILCS 200/15-170

35 ILCS 200/15-172

Amends the Property Tax Code. Provides that the Senior Citizens Homestead Exemption and the Senior Citizens Assessment Freeze Homestead Exemption continue if the taxpayer becomes a resident of a facility licensed under the Assisted Living and Shared Housing Act.

LRB096 03174 HLH 13191 b

FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT

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### 1

AN ACT concerning revenue.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Property Tax Code is amended by changing
Sections 15-170 and 15-172 as follows:

6 (35 ILCS 200/15-170)

7 Sec. 15-170. Senior Citizens Homestead Exemption. An 8 annual homestead exemption limited, except as described here 9 with relation to cooperatives or life care facilities, to a maximum reduction set forth below from the property's value, as 10 equalized or assessed by the Department, is granted for 11 property that is occupied as a residence by a person 65 years 12 of age or older who is liable for paying real estate taxes on 13 14 the property and is an owner of record of the property or has a legal or equitable interest therein as evidenced by a written 15 instrument, except for a leasehold interest, other than a 16 17 leasehold interest of land on which a single family residence is located, which is occupied as a residence by a person 65 18 19 years or older who has an ownership interest therein, legal, 20 equitable or as a lessee, and on which he or she is liable for 21 the payment of property taxes. Before taxable year 2004, the 22 maximum reduction shall be \$2,500 in counties with 3,000,000 or more inhabitants and \$2,000 in all other counties. For taxable 23

years 2004 through 2005, the maximum reduction shall be \$3,000 in all counties. For taxable years 2006 and 2007, the maximum reduction shall be \$3,500 and, for taxable years 2008 and thereafter, the maximum reduction is \$4,000 in all counties.

5 For land improved with an apartment building owned and operated as a cooperative, the maximum reduction from the value 6 7 of the property, as equalized by the Department, shall be 8 multiplied by the number of apartments or units occupied by a 9 person 65 years of age or older who is liable, by contract with 10 the owner or owners of record, for paying property taxes on the 11 property and is an owner of record of a legal or equitable 12 interest in the cooperative apartment building, other than a 13 leasehold interest. For land improved with a life care 14 facility, the maximum reduction from the value of the property, as equalized by the Department, shall be multiplied by the 15 16 number of apartments or units occupied by persons 65 years of 17 age or older, irrespective of any legal, equitable, or leasehold interest in the facility, who are liable, under a 18 contract with the owner or owners of record of the facility, 19 20 for paying property taxes on the property. In a cooperative or a life care facility where a homestead exemption has been 21 22 granted, the cooperative association or the management firm of 23 the cooperative or facility shall credit the savings resulting from that exemption only to the apportioned tax liability of 24 25 the owner or resident who qualified for the exemption. Any 26 person who willfully refuses to so credit the savings shall be

1 guilty of a Class B misdemeanor. Under this Section and 2 Sections 15-175, 15-176, and 15-177, "life care facility" means 3 a facility, as defined in Section 2 of the Life Care Facilities 4 Act, with which the applicant for the homestead exemption has a 5 life care contract as defined in that Act.

6 When a homestead exemption has been granted under this 7 Section and the person qualifying subsequently becomes a 8 resident of a facility licensed under the Assisted Living and 9 Shared Housing Act or the Nursing Home Care Act, the exemption 10 shall continue so long as the residence continues to be 11 occupied by the qualifying person's spouse if the spouse is 65 12 years of age or older, or if the residence remains unoccupied 13 but is still owned by the person qualified for the homestead 14 exemption.

A person who will be 65 years of age during the current assessment year shall be eligible to apply for the homestead exemption during that assessment year. Application shall be made during the application period in effect for the county of his residence.

Beginning with assessment year 2003, for taxes payable in 2004, property that is first occupied as a residence after 22 January 1 of any assessment year by a person who is eligible 23 for the senior citizens homestead exemption under this Section 24 must be granted a pro-rata exemption for the assessment year. 25 The amount of the pro-rata exemption is the exemption allowed 26 in the county under this Section divided by 365 and multiplied

1 by the number of days during the assessment year the property 2 is occupied as a residence by a person eligible for the 3 exemption under this Section. The chief county assessment 4 officer must adopt reasonable procedures to establish 5 eligibility for this pro-rata exemption.

6 assessor or chief county assessment officer may The 7 determine the eligibility of a life care facility to receive 8 benefits provided by this Section, by affidavit, the 9 application, visual inspection, questionnaire or other 10 reasonable methods in order to insure that the tax savings 11 resulting from the exemption are credited by the management 12 firm to the apportioned tax liability of each qualifying 13 resident. The assessor may request reasonable proof that the management firm has so credited the exemption. 14

15 The chief county assessment officer of each county with 16 less than 3,000,000 inhabitants shall provide to each person 17 allowed a homestead exemption under this Section a form to designate any other person to receive a duplicate of any notice 18 19 of delinquency in the payment of taxes assessed and levied 20 under this Code on the property of the person receiving the exemption. The duplicate notice shall be in addition to the 21 22 notice required to be provided to the person receiving the 23 exemption, and shall be given in the manner required by this Code. The person filing the request for the duplicate notice 24 shall pay a fee of \$5 to cover administrative costs to the 25 supervisor of assessments, who shall then file the executed 26

designation with the county collector. Notwithstanding any other provision of this Code to the contrary, the filing of such an executed designation requires the county collector to provide duplicate notices as indicated by the designation. A designation may be rescinded by the person who executed such designation at any time, in the manner and form required by the chief county assessment officer.

8 assessor or chief county assessment officer may The 9 determine the eligibility of residential property to receive 10 the homestead exemption provided by this Section bv 11 application, visual inspection, questionnaire or other 12 reasonable methods. The determination shall be made in 13 accordance with guidelines established by the Department.

In counties with less than 3,000,000 inhabitants, the county board may by resolution provide that if a person has been granted a homestead exemption under this Section, the person qualifying need not reapply for the exemption.

In counties with less than 3,000,000 inhabitants, if the assessor or chief county assessment officer requires annual application for verification of eligibility for an exemption once granted under this Section, the application shall be mailed to the taxpayer.

The assessor or chief county assessment officer shall notify each person who qualifies for an exemption under this Section that the person may also qualify for deferral of real estate taxes under the Senior Citizens Real Estate Tax Deferral

Act. The notice shall set forth the qualifications needed for deferral of real estate taxes, the address and telephone number of county collector, and a statement that applications for deferral of real estate taxes may be obtained from the county collector.

6 Notwithstanding Sections 6 and 8 of the State Mandates Act, 7 no reimbursement by the State is required for the 8 implementation of any mandate created by this Section.

9 (Source: P.A. 94-794, eff. 5-22-06; 95-644, eff. 10-12-07;
10 95-876, eff. 8-21-08.)

11 (35 ILCS 200/15-172)

Sec. 15-172. Senior Citizens Assessment Freeze Homestead
 Exemption.

14 (a) This Section may be cited as the Senior Citizens15 Assessment Freeze Homestead Exemption.

16 (b) As used in this Section:

17 "Applicant" means an individual who has filed an 18 application under this Section.

19 "Base amount" means the base year equalized assessed value 20 of the residence plus the first year's equalized assessed value 21 of any added improvements which increased the assessed value of 22 the residence after the base year.

"Base year" means the taxable year prior to the taxable year for which the applicant first qualifies and applies for the exemption provided that in the prior taxable year the

property was improved with a permanent structure that was 1 2 occupied as a residence by the applicant who was liable for 3 paying real property taxes on the property and who was either (i) an owner of record of the property or had legal or 4 5 equitable interest in the property as evidenced by a written 6 instrument or (ii) had a legal or equitable interest as a lessee in the parcel of property that was single family 7 8 residence. If in any subsequent taxable year for which the 9 applicant applies and qualifies for the exemption the equalized 10 assessed value of the residence is less than the equalized 11 assessed value in the existing base year (provided that such 12 equalized assessed value is not based on an assessed value that 13 results from a temporary irregularity in the property that 14 reduces the assessed value for one or more taxable years), then 15 that subsequent taxable year shall become the base year until a 16 new base year is established under the terms of this paragraph. 17 For taxable year 1999 only, the Chief County Assessment Officer shall review (i) all taxable years for which the applicant 18 19 applied and qualified for the exemption and (ii) the existing 20 base year. The assessment officer shall select as the new base 21 year the year with the lowest equalized assessed value. An 22 equalized assessed value that is based on an assessed value 23 that results from a temporary irregularity in the property that reduces the assessed value for one or more taxable years shall 24 25 not be considered the lowest equalized assessed value. The 26 selected year shall be the base year for taxable year 1999 and

thereafter until a new base year is established under the terms of this paragraph.

3 "Chief County Assessment Officer" means the County 4 Assessor or Supervisor of Assessments of the county in which 5 the property is located.

6 "Equalized assessed value" means the assessed value as 7 equalized by the Illinois Department of Revenue.

8 "Household" means the applicant, the spouse of the 9 applicant, and all persons using the residence of the applicant 10 as their principal place of residence.

"Household income" means the combined income of the members of a household for the calendar year preceding the taxable year.

14 "Income" has the same meaning as provided in Section 3.07
15 of the Senior Citizens and Disabled Persons Property Tax Relief
16 and Pharmaceutical Assistance Act, except that, beginning in
17 assessment year 2001, "income" does not include veteran's
18 benefits.

"Internal Revenue Code of 1986" means the United States Internal Revenue Code of 1986 or any successor law or laws relating to federal income taxes in effect for the year preceding the taxable year.

"Life care facility that qualifies as a cooperative" means a facility as defined in Section 2 of the Life Care Facilities Act.

"Maximum income limitation" means:

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(1) \$35,000 prior to taxable year 1999; 1 2 (2) \$40,000 in taxable years 1999 through 2003; (3) \$45,000 in taxable years 2004 through 2005; 3 (4) \$50,000 in taxable years 2006 and 2007; and 4 5 (5) \$55,000 in taxable year 2008 and thereafter.

6 "Residence" means the principal dwelling place and 7 appurtenant structures used for residential purposes in this State occupied on January 1 of the taxable year by a household 8 9 and so much of the surrounding land, constituting the parcel 10 upon which the dwelling place is situated, as is used for 11 residential purposes. If the Chief County Assessment Officer 12 has established a specific legal description for a portion of property constituting the residence, then that portion of 13 14 property shall be deemed the residence for the purposes of this 15 Section.

"Taxable year" means the calendar year during which ad 16 17 valorem property taxes payable in the next succeeding year are levied. 18

(c) Beginning in taxable year 1994, a senior citizens 19 20 assessment freeze homestead exemption is granted for real property that is improved with a permanent structure that is 21 22 occupied as a residence by an applicant who (i) is 65 years of 23 age or older during the taxable year, (ii) has a household income that does not exceed the maximum income limitation, 24 25 (iii) is liable for paying real property taxes on the property, 26 and (iv) is an owner of record of the property or has a legal or

equitable interest in the property as evidenced by a written 1 2 instrument. This homestead exemption shall also apply to a 3 leasehold interest in a parcel of property improved with a permanent structure that is a single family residence that is 4 5 occupied as a residence by a person who (i) is 65 years of age or older during the taxable year, (ii) has a household income 6 that does not exceed the maximum income limitation, (iii) has a 7 8 legal or equitable ownership interest in the property as 9 lessee, and (iv) is liable for the payment of real property 10 taxes on that property.

11 In counties of 3,000,000 or more inhabitants, the amount of 12 the exemption for all taxable years is the equalized assessed 13 the residence in the taxable year for value of which application is made minus the base amount. In all other 14 15 counties, the amount of the exemption is as follows: (i) 16 through taxable year 2005 and for taxable year 2007 and 17 thereafter, the amount of this exemption shall be the equalized assessed value of the residence in the taxable year for which 18 19 application is made minus the base amount; and (ii) for taxable 20 year 2006, the amount of the exemption is as follows:

(1) For an applicant who has a household income of
\$45,000 or less, the amount of the exemption is the
equalized assessed value of the residence in the taxable
year for which application is made minus the base amount.

(2) For an applicant who has a household income
 exceeding \$45,000 but not exceeding \$46,250, the amount of

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the exemption is (i) the equalized assessed value of the residence in the taxable year for which application is made minus the base amount (ii) multiplied by 0.8.

4 (3) For an applicant who has a household income 5 exceeding \$46,250 but not exceeding \$47,500, the amount of 6 the exemption is (i) the equalized assessed value of the 7 residence in the taxable year for which application is made 8 minus the base amount (ii) multiplied by 0.6.

9 (4) For an applicant who has a household income 10 exceeding \$47,500 but not exceeding \$48,750, the amount of 11 the exemption is (i) the equalized assessed value of the 12 residence in the taxable year for which application is made 13 minus the base amount (ii) multiplied by 0.4.

14 (5) For an applicant who has a household income 15 exceeding \$48,750 but not exceeding \$50,000, the amount of 16 the exemption is (i) the equalized assessed value of the 17 residence in the taxable year for which application is made 18 minus the base amount (ii) multiplied by 0.2.

When the applicant is a surviving spouse of an applicant for a prior year for the same residence for which an exemption under this Section has been granted, the base year and base amount for that residence are the same as for the applicant for the prior year.

Each year at the time the assessment books are certified to the County Clerk, the Board of Review or Board of Appeals shall give to the County Clerk a list of the assessed values of improvements on each parcel qualifying for this exemption that were added after the base year for this parcel and that increased the assessed value of the property.

In the case of land improved with an apartment building 4 5 owned and operated as a cooperative or a building that is a life care facility that qualifies as a cooperative, the maximum 6 7 reduction from the equalized assessed value of the property is limited to the sum of the reductions calculated for each unit 8 9 occupied as a residence by a person or persons (i) 65 years of 10 age or older, (ii) with a household income that does not exceed 11 the maximum income limitation, (iii) who is liable, by contract 12 with the owner or owners of record, for paying real property 13 taxes on the property, and (iv) who is an owner of record of a 14 legal or equitable interest in the cooperative apartment 15 building, other than a leasehold interest. In the instance of a 16 cooperative where a homestead exemption has been granted under 17 this Section, the cooperative association or its management firm shall credit the savings resulting from that exemption 18 19 only to the apportioned tax liability of the owner who 20 qualified for the exemption. Any person who willfully refuses to credit that savings to an owner who qualifies for the 21 22 exemption is guilty of a Class B misdemeanor.

23 When a homestead exemption has been granted under this 24 Section and an applicant then becomes a resident of a facility 25 licensed under the <u>Assisted Living and Shared Housing Act or</u> 26 <u>the</u> Nursing Home Care Act, the exemption shall be granted in

subsequent years so long as the residence (i) continues to be occupied by the qualified applicant's spouse or (ii) if remaining unoccupied, is still owned by the qualified applicant for the homestead exemption.

5 Beginning January 1, 1997, when an individual dies who would have qualified for an exemption under this Section, and 6 the surviving spouse does not independently qualify for this 7 8 exemption because of age, the exemption under this Section 9 shall be granted to the surviving spouse for the taxable year 10 preceding and the taxable year of the death, provided that, 11 except for age, the surviving spouse meets all other 12 qualifications for the granting of this exemption for those 13 years.

When married persons maintain separate residences, the exemption provided for in this Section may be claimed by only one of such persons and for only one residence.

17 For taxable year 1994 only, in counties having less than 3,000,000 inhabitants, to receive the exemption, a person shall 18 19 submit an application by February 15, 1995 to the Chief County 20 Assessment Officer of the county in which the property is located. In counties having 3,000,000 or more inhabitants, for 21 22 taxable year 1994 and all subsequent taxable years, to receive 23 the exemption, a person may submit an application to the Chief County Assessment Officer of the county in which the property 24 25 is located during such period as may be specified by the Chief 26 County Assessment Officer. The Chief County Assessment Officer

in counties of 3,000,000 or more inhabitants shall annually 1 2 give notice of the application period by mail or by 3 publication. In counties having less than 3,000,000 inhabitants, beginning with taxable year 1995 and thereafter, 4 5 to receive the exemption, a person shall submit an application by July 1 of each taxable year to the Chief County Assessment 6 7 Officer of the county in which the property is located. A 8 county may, by ordinance, establish a date for submission of 9 applications that is different than July 1. The applicant shall 10 submit with the application an affidavit of the applicant's 11 total household income, age, marital status (and if married the 12 name and address of the applicant's spouse, if known), and 13 principal dwelling place of members of the household on January 14 1 of the taxable year. The Department shall establish, by rule, 15 a method for verifying the accuracy of affidavits filed by 16 applicants under this Section, and the Chief County Assessment 17 Officer may conduct audits of any taxpayer claiming an exemption under this Section to verify that the taxpayer is 18 19 eligible to receive the exemption. Each application shall 20 contain or be verified by a written declaration that it is made under the penalties of perjury. A taxpayer's signing a 21 22 fraudulent application under this Act is perjury, as defined in 23 Section 32-2 of the Criminal Code of 1961. The applications shall be clearly marked as applications for the Senior Citizens 24 25 Assessment Freeze Homestead Exemption and must contain a notice 26 that any taxpayer who receives the exemption is subject to an

1 audit by the Chief County Assessment Officer.

2 Notwithstanding any other provision to the contrary, in counties having fewer than 3,000,000 inhabitants, if 3 an applicant fails to file the application required by this 4 5 Section in a timely manner and this failure to file is due to a 6 mental or physical condition sufficiently severe so as to render the applicant incapable of filing the application in a 7 8 timely manner, the Chief County Assessment Officer may extend 9 the filing deadline for a period of 30 days after the applicant 10 regains the capability to file the application, but in no case 11 may the filing deadline be extended beyond 3 months of the 12 original filing deadline. In order to receive the extension 13 provided in this paragraph, the applicant shall provide the 14 Chief County Assessment Officer with a signed statement from 15 the applicant's physician stating the nature and extent of the 16 condition, that, in the physician's opinion, the condition was 17 so severe that it rendered the applicant incapable of filing the application in a timely manner, and the date on which the 18 applicant regained the capability to file the application. 19

Beginning January 1, 1998, notwithstanding any other provision to the contrary, in counties having fewer than 3,000,000 inhabitants, if an applicant fails to file the application required by this Section in a timely manner and this failure to file is due to a mental or physical condition sufficiently severe so as to render the applicant incapable of filing the application in a timely manner, the Chief County

Assessment Officer may extend the filing deadline for a period 1 2 of 3 months. In order to receive the extension provided in this 3 paragraph, the applicant shall provide the Chief County Assessment Officer with a signed statement from the applicant's 4 5 physician stating the nature and extent of the condition, and 6 that, in the physician's opinion, the condition was so severe 7 that it rendered the applicant incapable of filing the 8 application in a timely manner.

9 In counties having less than 3,000,000 inhabitants, if an 10 applicant was denied an exemption in taxable year 1994 and the 11 denial occurred due to an error on the part of an assessment 12 official, or his or her agent or employee, then beginning in 13 taxable year 1997 the applicant's base year, for purposes of 14 determining the amount of the exemption, shall be 1993 rather 15 than 1994. In addition, in taxable year 1997, the applicant's 16 exemption shall also include an amount equal to (i) the amount 17 of any exemption denied to the applicant in taxable year 1995 as a result of using 1994, rather than 1993, as the base year, 18 (ii) the amount of any exemption denied to the applicant in 19 20 taxable year 1996 as a result of using 1994, rather than 1993, as the base year, and (iii) the amount of the exemption 21 22 erroneously denied for taxable year 1994.

For purposes of this Section, a person who will be 65 years of age during the current taxable year shall be eligible to apply for the homestead exemption during that taxable year. Application shall be made during the application period in

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1 effect for the county of his or her residence.

2 The Chief County Assessment Officer may determine the eligibility of a life care facility that qualifies as a 3 cooperative to receive the benefits provided by this Section by 4 5 of an affidavit, application, visual inspection, use questionnaire, or other reasonable method in order to insure 6 7 that the tax savings resulting from the exemption are credited 8 by the management firm to the apportioned tax liability of each 9 qualifying resident. The Chief County Assessment Officer may 10 request reasonable proof that the management firm has so 11 credited that exemption.

12 Except as provided in this Section, all information 13 received by the chief county assessment officer or the Department from applications filed under this Section, or from 14 15 any investigation conducted under the provisions of this 16 Section, shall be confidential, except for official purposes or 17 pursuant to official procedures for collection of any State or 18 local tax or enforcement of any civil or criminal penalty or sanction imposed by this Act or by any statute or ordinance 19 20 imposing a State or local tax. Any person who divulges any such 21 information in any manner, except in accordance with a proper 22 judicial order, is quilty of a Class A misdemeanor.

Nothing contained in this Section shall prevent the Director or chief county assessment officer from publishing or making available reasonable statistics concerning the operation of the exemption contained in this Section in which

the contents of claims are grouped into aggregates in such a way that information contained in any individual claim shall not be disclosed.

(d) Each Chief County Assessment Officer shall annually 4 5 publish a notice of availability of the exemption provided 6 under this Section. The notice shall be published at least 60 7 days but no more than 75 days prior to the date on which the application must be submitted to the Chief County Assessment 8 9 Officer of the county in which the property is located. The 10 notice shall appear in a newspaper of general circulation in 11 the county.

12 Notwithstanding Sections 6 and 8 of the State Mandates Act, 13 no reimbursement by the State is required for the 14 implementation of any mandate created by this Section.

15 (Source: P.A. 94-794, eff. 5-22-06; 95-644, eff. 10-12-07.)