96TH GENERAL ASSEMBLY

State of Illinois

2009 and 2010

HB4807

Introduced 1/12/2010, by Rep. Randy Ramey, Jr.

SYNOPSIS AS INTRODUCED:

730 ILCS 5/5-2-4

from Ch. 38, par. 1005-2-4

Amends the Unified Code of Corrections. Provides that after a defendant is found not guilty by reason of insanity, any victim impact statement prepared under the Rights of Crime Victims and Witnesses Act shall be sent to the Department of Human Services. Provides that individualized placement evaluations by the Department of Human Services determine the most appropriate setting for forensic treatment based upon a number of factors including mental health diagnosis, proximity to surviving victims, security need, age, gender, and proximity to family. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

1 AN ACT concerning criminal law.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Unified Code of Corrections is amended by
changing Section 5-2-4 as follows:

6 (730 ILCS 5/5-2-4) (from Ch. 38, par. 1005-2-4)

Sec. 5-2-4. Proceedings after Acquittal by Reason of
Insanity.

9 (a) After a finding or verdict of not guilty by reason of insanity under Sections 104-25, 115-3 or 115-4 of the Code of 10 Criminal Procedure of 1963, the defendant shall be ordered to 11 the Department of Human Services for an evaluation as to 12 whether he is in need of mental health services. The order 13 14 shall specify whether the evaluation shall be conducted on an inpatient or outpatient basis. If the evaluation is to be 15 16 conducted on an inpatient basis, the defendant shall be placed 17 in a secure setting unless the Court determines that there are compelling reasons why such placement is not necessary. With 18 19 the court order for evaluation shall be sent a copy of the 20 arrest report, criminal charges, arrest record, jail record, 21 and any report prepared under Section 115-6 of the Code of Criminal Procedure of 1963, and any victim impact statement 22 prepared under Section 6 of the Rights of Crime Victims and 23

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Witnesses Act. After the evaluation and during the period of 1 2 time required to determine the appropriate placement, the 3 defendant shall remain in jail. Individualized placement evaluations by the Department of Human Services determine the 4 5 most appropriate setting for forensic treatment based upon a number of factors including mental health diagnosis, proximity 6 7 to surviving victims, security need, age, gender, and proximity to family. Upon completion of the placement process the sheriff 8 9 shall be notified and shall transport the defendant to the 10 designated facility.

11 The Department shall provide the Court with a report of its 12 evaluation within 30 days of the date of this order. The Court 13 shall hold a hearing as provided under the Mental Health and Developmental Disabilities Code to determine if the individual 14 is: (a) in need of mental health services on an inpatient 15 16 basis; (b) in need of mental health services on an outpatient 17 basis; (c) a person not in need of mental health services. The Court shall enter its findings. 18

If the defendant is found to be in need of mental health 19 20 services on an inpatient care basis, the Court shall order the defendant to the Department of Human Services. The defendant 21 22 shall be placed in a secure setting unless the Court determines 23 that there are compelling reasons why such placement is not necessary. Such defendants placed in a secure setting shall not 24 25 be permitted outside the facility's housing unit unless 26 escorted or accompanied by personnel of the Department of Human

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Services or with the prior approval of the Court 1 for 2 unsupervised on-grounds privileges as provided herein. Any 3 defendant placed in a secure setting pursuant to this Section, transported to court hearings or other necessary appointments 4 5 off facility grounds by personnel of the Department of Human Services, shall be placed in security devices or otherwise 6 7 secured during the period of transportation to assure secure 8 transport of the defendant and the safety of Department of 9 Human Services personnel and others. These security measures 10 shall not constitute restraint as defined in the Mental Health 11 and Developmental Disabilities Code. If the defendant is found 12 to be in need of mental health services, but not on an inpatient care basis, the Court shall conditionally release the 13 defendant, under such conditions as set forth in this Section 14 15 as will reasonably assure the defendant's satisfactory 16 progress and participation in treatment or rehabilitation and 17 the safety of the defendant and others. If the Court finds the person not in need of mental health services, then the Court 18 19 shall order the defendant discharged from custody.

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(a-1) Definitions. For the purposes of this Section:

(A) (Blank).

(B) "In need of mental health services on an inpatient
basis" means: a defendant who has been found not guilty by
reason of insanity but who due to mental illness is
reasonably expected to inflict serious physical harm upon
himself or another and who would benefit from inpatient

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care or is in need of inpatient care.

(C) "In need of mental health services on an outpatient
basis" means: a defendant who has been found not guilty by
reason of insanity who is not in need of mental health
services on an inpatient basis, but is in need of
outpatient care, drug and/or alcohol rehabilitation
programs, community adjustment programs, individual,
group, or family therapy, or chemotherapy.

9 (D) "Conditional Release" means: the release from 10 either the custody of the Department of Human Services or 11 the custody of the Court of a person who has been found not 12 guilty by reason of insanity under such conditions as the Court may impose which reasonably assure the defendant's 13 14 satisfactory progress in treatment or habilitation and the 15 safety of the defendant and others. The Court shall 16 consider such terms and conditions which may include, but need not be limited to, outpatient care, alcoholic and drug 17 rehabilitation programs, community adjustment programs, 18 19 individual, group, family, and chemotherapy, random 20 testing to ensure the defendant's timely and continuous 21 taking of any medicines prescribed to control or manage his 22 or her conduct or mental state, and periodic checks with 23 legal authorities and/or the Department of Human the 24 Services. The Court may order as a condition of conditional 25 release that the defendant not contact the victim of the 26 offense that resulted in the finding or verdict of not

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1 quilty by reason of insanity or any other person. The Court 2 may order the Department of Human Services to provide care 3 to any person conditionally released under this Section. The Department may contract with any public or private 4 5 agency in order to discharge any responsibilities imposed 6 under this Section. The Department shall monitor the provision of services to persons conditionally released 7 8 under this Section and provide periodic reports to the 9 Court concerning the services and the condition of the 10 defendant. Whenever a person is conditionally released 11 pursuant to this Section, the State's Attorney for the 12 county in which the hearing is held shall designate in writing the name, telephone number, and address of a person 13 14 employed by him or her who shall be notified in the event 15 that either the reporting agency or the Department decides 16 that the conditional release of the defendant should be 17 revoked or modified pursuant to subsection (i) of this Section. Such conditional release shall be for a period of 18 19 five years. However, the defendant, the person or facility 20 rendering the treatment, therapy, program or outpatient 21 care, the Department, or the State's Attorney may petition 22 the Court for an extension of the conditional release 23 period for an additional 5 years. Upon receipt of such a 24 petition, the Court shall hold a hearing consistent with 25 the provisions of paragraph (a), this paragraph (a-1), and 26 paragraph (f) of this Section, shall determine whether the

defendant should continue to be subject to the terms of 1 2 conditional release, and shall enter an order either 3 extending the defendant's period of conditional release an additional 5 year period or discharging the 4 for 5 defendant. Additional 5-year periods of conditional release may be ordered following a hearing as provided in 6 7 this Section. However, in no event shall the defendant's 8 period of conditional release continue beyond the maximum 9 period of commitment ordered by the Court pursuant to 10 paragraph (b) of this Section. These provisions for 11 extension of conditional release shall only apply to 12 defendants conditionally released on or after August 8, 13 2003. However the extension provisions of Public Act 14 83-1449 apply only to defendants charged with a forcible 15 felony.

16 (E) "Facility director" means the chief officer of a 17 mental health or developmental disabilities facility or 18 his or her designee or the supervisor of a program of 19 treatment or habilitation or his or her designee. 20 "Designee" may include a physician, clinical psychologist, 21 social worker, nurse, or clinical professional counselor.

22 (b) If the Court finds the defendant in need of mental 23 services inpatient basis, the admission, health on an 24 detention, care, treatment or habilitation, treatment plans, 25 review proceedings, including review of treatment and 26 treatment plans, and discharge of the defendant after such

order shall be under the Mental Health and Developmental 1 2 Disabilities Code, except that the initial order for admission of a defendant acquitted of a felony by reason of insanity 3 shall be for an indefinite period of time. Such period of 4 5 commitment shall not exceed the maximum length of time that the 6 defendant would have been required to serve, less credit for 7 good behavior as provided in Section 5-4-1 of the Unified Code 8 of Corrections, before becoming eligible for release had he 9 been convicted of and received the maximum sentence for the 10 most serious crime for which he has been acquitted by reason of 11 insanity. The Court shall determine the maximum period of 12 commitment by an appropriate order. During this period of time, 13 the defendant shall not be permitted to be in the community in manner, not limited to off-grounds 14 including but anv 15 privileges, with or without escort by personnel of the 16 Department of Human Services, unsupervised on-grounds 17 privileges, discharge or conditional or temporary release, except by a plan as provided in this Section. In no event shall 18 a defendant's continued unauthorized absence be a basis for 19 20 discharge. Not more than 30 days after admission and every 60 days thereafter so long as the initial order remains in effect, 21 22 the facility director shall file a treatment plan report in 23 writing with the court and forward a copy of the treatment plan report to the clerk of the court, the State's Attorney, and the 24 defendant's attorney, if the defendant is represented by 25 26 counsel, or to a person authorized by the defendant under the

Mental Health and Developmental Disabilities Confidentiality 1 2 Act to be sent a copy of the report. The report shall include 3 an opinion as to whether the defendant is currently in need of mental health services on an inpatient basis or in need of 4 5 mental health services on an outpatient basis. The report shall also summarize the basis for those findings and provide a 6 7 current summary of the following items from the treatment plan: 8 (1) an assessment of the defendant's treatment needs, (2) a 9 description of the services recommended for treatment, (3) the 10 goals of each type of element of service, (4) an anticipated 11 timetable for the accomplishment of the goals, and (5) a 12 designation of the qualified professional responsible for the 13 implementation of the plan. The report may also include 14 unsupervised on-grounds privileges, off-grounds privileges 15 (with or without escort by personnel of the Department of Human 16 Services), home visits and participation in work programs, but 17 only where such privileges have been approved by specific court order, which order may include such conditions on the defendant 18 19 as the Court may deem appropriate and necessary to reasonably assure the defendant's satisfactory progress in treatment and 20 the safety of the defendant and others. 21

(c) Every defendant acquitted of a felony by reason of insanity and subsequently found to be in need of mental health services shall be represented by counsel in all proceedings under this Section and under the Mental Health and Developmental Disabilities Code.

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(1) The Court shall appoint as counsel the public defender or an attorney licensed by this State.

3 (2) Upon filing with the Court of a verified statement legal services rendered by the private attorney 4 of 5 appointed pursuant to paragraph (1) of this subsection, the Court shall determine a reasonable fee for such services. 6 7 If the defendant is unable to pay the fee, the Court shall 8 enter an order upon the State to pay the entire fee or such 9 amount as the defendant is unable to pay from funds 10 appropriated by the General Assembly for that purpose.

(d) When the facility director determines that:

12 (1) the defendant is no longer in need of mental health13 services on an inpatient basis; and

14 (2) the defendant may be conditionally released 15 because he or she is still in need of mental health 16 services or that the defendant may be discharged as not in 17 need of any mental health services; or

18 (3) the defendant no longer requires placement in a 19 secure setting;

20 the facility director shall give written notice to the Court, 21 State's Attorney and defense attorney. Such notice shall set 22 forth in detail the basis for the recommendation of the 23 facility director, and specify clearly the recommendations, if 24 any, of the facility director, concerning conditional release. 25 Any recommendation for conditional release shall include an 26 evaluation of the defendant's need for psychotropic

medication, what provisions should be made, if any, to ensure 1 2 that the defendant will continue to receive psychotropic 3 medication following discharge, and what provisions should be made to assure the safety of the defendant and others in the 4 5 event the defendant is no longer receiving psychotropic medication. Within 30 days of the notification by the facility 6 7 director, the Court shall set a hearing and make a finding as to whether the defendant is: 8

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(i) (blank); or

10 (ii) in need of mental health services in the form of 11 inpatient care; or

12 (iii) in need of mental health services but not subject13 to inpatient care; or

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(iv) no longer in need of mental health services; or

(v) no longer requires placement in a secure setting.

Upon finding by the Court, the Court shall enter its findings and such appropriate order as provided in subsections (a) and (a-1) of this Section.

19 (e) A defendant admitted pursuant to this Section, or any 20 person on his behalf, may file a petition for treatment plan review, transfer to a non-secure setting within the Department 21 22 of Human Services or discharge or conditional release under the 23 standards of this Section in the Court which rendered the verdict. Upon receipt of a petition for treatment plan review, 24 25 transfer to a non-secure setting or discharge or conditional 26 release, the Court shall set a hearing to be held within 120

1 days. Thereafter, no new petition may be filed for 180 days 2 without leave of the Court.

(f) The Court shall direct that notice of the time and 3 place of the hearing be served upon the defendant, the facility 4 5 director, the State's Attorney, and the defendant's attorney. If requested by either the State or the defense or if the Court 6 7 feels it is appropriate, an impartial examination of the 8 defendant by a psychiatrist or clinical psychologist as defined 9 in Section 1-103 of the Mental Health and Developmental 10 Disabilities Code who is not in the employ of the Department of 11 Human Services shall be ordered, and the report considered at 12 the time of the hearing.

13 (q) The findings of the Court shall be established by clear 14 and convincing evidence. The burden of proof and the burden of 15 going forth with the evidence rest with the defendant or any 16 person on the defendant's behalf when a hearing is held to 17 review a petition filed by or on behalf of the defendant. The evidence shall be presented in open Court with the right of 18 confrontation and cross-examination. 19 Such evidence may 20 include, but is not limited to:

(1) whether the defendant appreciates the harm caused by the defendant to others and the community by his or her prior conduct that resulted in the finding of not guilty by reason of insanity;

(2) Whether the person appreciates the criminality ofconduct similar to the conduct for which he or she was

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1	originally charged in this matter;
2	(3) the current state of the defendant's illness;
3	(4) what, if any, medications the defendant is taking
4	to control his or her mental illness;
5	(5) what, if any, adverse physical side effects the
6	medication has on the defendant;
7	(6) the length of time it would take for the
8	defendant's mental health to deteriorate if the defendant
9	stopped taking prescribed medication;
10	(7) the defendant's history or potential for alcohol
11	and drug abuse;
12	(8) the defendant's past criminal history;
13	(9) any specialized physical or medical needs of the
14	defendant;
15	(10) any family participation or involvement expected
16	upon release and what is the willingness and ability of the
17	family to participate or be involved;
18	(11) the defendant's potential to be a danger to
19	himself, herself, or others; and
20	(12) any other factor or factors the Court deems
21	(12) any other factor or factors the Court deems
21 22	(12) any other factor or factors the Court deems appropriate.
21 22 23	(12) any other factor or factors the Court deems appropriate.(h) Before the court orders that the defendant be
20 21 22 23 24 25	(12) any other factor or factors the Court deems appropriate.(h) Before the court orders that the defendant be discharged or conditionally released, it shall order the

establish a program to train the defendant in self-medication 1 2 under standards established by the Department of Human Services. If the Court finds, consistent with the provisions of 3 this Section, that the defendant is no longer in need of mental 4 5 health services it shall order the facility director to discharge the defendant. If the Court finds, consistent with 6 the provisions of this Section, that the defendant is in need 7 8 of mental health services, and no longer in need of inpatient 9 care, it shall order the facility director to release the 10 defendant under such conditions as the Court deems appropriate 11 and as provided by this Section. Such conditional release shall 12 be imposed for a period of 5 years as provided in paragraph (D) of subsection (a-1) and shall be subject to later modification 13 by the Court as provided by this Section. If the Court finds 14 15 consistent with the provisions in this Section that the 16 defendant is in need of mental health services on an inpatient 17 basis, it shall order the facility director not to discharge or release the defendant in accordance with paragraph (b) of this 18 19 Section.

(i) If within the period of the defendant's conditional release the State's Attorney determines that the defendant has not fulfilled the conditions of his or her release, the State's Attorney may petition the Court to revoke or modify the conditional release of the defendant. Upon the filing of such petition the defendant may be remanded to the custody of the Department, or to any other mental health facility designated

by the Department, pending the resolution of the petition. 1 2 Nothing in this Section shall prevent the emergency admission 3 of a defendant pursuant to Article VI of Chapter III of the Mental Health and Developmental Disabilities Code or the 4 5 voluntary admission of the defendant pursuant to Article IV of Chapter III of the Mental Health and Developmental Disabilities 6 Code. If the Court determines, after hearing evidence, that the 7 defendant has not fulfilled the conditions of release, the 8 9 Court shall order a hearing to be held consistent with the 10 provisions of paragraph (f) and (g) of this Section. At such 11 hearing, if the Court finds that the defendant is in need of 12 mental health services on an inpatient basis, it shall enter an order remanding him or her to the Department of Human Services 13 14 or other facility. If the defendant is remanded to the Department of Human Services, he or she shall be placed in a 15 16 secure setting unless the Court determines that there are 17 compelling reasons that such placement is not necessary. If the Court finds that the defendant continues to be in need of 18 19 mental health services but not on an inpatient basis, it may 20 modify the conditions of the original release in order to reasonably assure the defendant's satisfactory progress in 21 22 treatment and his or her safety and the safety of others in 23 accordance with the standards established in paragraph (D) of 24 subsection (a-1). Nothing in this Section shall limit a Court's 25 contempt powers or any other powers of a Court.

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(j) An order of admission under this Section does not

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1 affect the remedy of habeas corpus.

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(k) In the event of a conflict between this Section and the
Mental Health and Developmental Disabilities Code or the Mental
Health and Developmental Disabilities Confidentiality Act, the
provisions of this Section shall govern.

6 (1) This amendatory Act shall apply to all persons who have 7 been found not guilty by reason of insanity and who are 8 presently committed to the Department of Mental Health and 9 Developmental Disabilities (now the Department of Human 10 Services).

(m) The Clerk of the Court shall, after the entry of an 11 12 order of transfer to a non-secure setting of the Department of 13 Human Services or discharge or conditional release, transmit a 14 certified copy of the order to the Department of Human 15 Services, and the sheriff of the county from which the 16 defendant was admitted. The Clerk of the Court shall also 17 transmit a certified copy of the order of discharge or conditional release to the Illinois Department of State Police, 18 19 to the proper law enforcement agency for the municipality where 20 the offense took place, and to the sheriff of the county into which the defendant is conditionally discharged. The Illinois 21 22 Department of State Police shall maintain a centralized record 23 of discharged or conditionally released defendants while they are under court supervision for access and use of appropriate 24 25 law enforcement agencies.

26 (Source: P.A. 95-296, eff. 8-20-07; 95-331, eff. 8-21-07.)

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Section 99. Effective date. This Act takes effect upon
 becoming law.