# 96TH GENERAL ASSEMBLY

# State of Illinois

# 2009 and 2010

#### HB6914

by Rep. Bill Mitchell

### SYNOPSIS AS INTRODUCED:

New Act 35 ILCS 5/221 new

Creates the Manufacturing Job Destination Tax Credit Act and amends the Illinois Income Tax Act. Provides for a credit of 25% of the Illinois labor expenditures made by a manufacturing company in order to foster job creation and retention in Illinois. Authorizes the Department of Revenue to award a tax credit to taxpayer-employers who apply for the credit and meet certain Illinois labor expenditure requirements. Sets minimum requirements and procedures for certifying a taxpayer as an "accredited manufacturer" and for awarding the credit. Effective immediately.

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FISCAL NOTE ACT MAY APPLY HOUSING AFFORDABILITY IMPACT NOTE ACT MAY APPLY 1 AN ACT concerning revenue.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. Short title. This Act may be cited as the
Manufacturing Job Destination Tax Credit Act.

Section 10. Purpose. The General Assembly finds that the 6 7 manufacturing sector provides a crucial underpinning for the economy of the State of Illinois. Therefore, it is in the best 8 9 interest of the State of Illinois to make Illinois the preferred destination for manufacturing and to strengthen the 10 existing industrial base in Illinois, thereby promoting job 11 12 growth, an expedited economic recovery, and long-term revenue 13 growth for the State.

14 Section 15. Definitions. As used in this Act:

15 "Accredited manufacturer" means a manufacturer that has 16 been certified by the Department.

"Credit" means an amount equal to 25% of qualifying Illinois labor expenditures approved by the Department. The accredited manufacturer is deemed to have paid, on its balance due day for the year, an amount equal to 25% of its qualified Illinois labor expenditure for the tax year.

"Department" means the Department of Revenue.

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"Director" means the Director of Revenue. 1 2 "Illinois labor expenditure" means salary or wages paid to 3 employees of an accredited manufacturer for services rendered in Illinois. 4 5 То qualify as an Illinois labor expenditure, the 6 expenditure must be: 7 (1) reasonable under the circumstances; 8 (2) included in the federal income tax basis of the 9 property; 10 (3) incurred in a county in the State that has had a 11 seasonally adjusted unemployment rate of more than 9.5% for 12 at least 3 consecutive months during the taxable year in 13 which the credit is sought; incurred by the accredited manufacturer 14 for (4) 15 services on or after January 1, 2011; 16 (5)incurred for the production stages of the 17 manufacturing process; (6) limited to the first \$25,000 of wages paid to or 18 19 incurred for each employee of the manufacturing company; 20 (7) exclusive of the salary or wages paid to or incurred for the 2 21 highest paid employees of the 22 manufacturing company; 23 directly attributable to the accredited (8) 24 manufacturer: 25 (9) paid in the tax year for which the applicant is 26 claiming the credit or no later than 60 days after the end HB6914 - 3 - LRB096 23486 JDS 42853 b

1 of the tax year; and

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(10) paid for services rendered in Illinois.

3 Section 20. Tax credit awards. Subject to the conditions 4 set forth in this Act, an accredited manufacturer is entitled 5 to a credit of 25% of all qualifying Illinois labor 6 expenditures approved by the Department.

7 Section 25. Accredited manufacturing company certification. Any taxpayer may request certification as an 8 9 accredited manufacturing company by formal application to the 10 Department. In determining whether to issue an accredited 11 manufacturing company certificate, the Department must determine that all of the following conditions exist: 12

13 (1) The taxpayer is engaged primarily in the business14 of manufacturing goods.

15 (2) The taxpayer intends to employ workers in the State16 of Illinois.

17 (3) The taxpayer provides health insurance to its18 employees.

19 (4) The taxpayer provides to its employees either a20 pension plan or a 401k plan.

(5) The taxpayer offers to its employees elder care
 benefits and a dependent care flexible spending account.

(6) The taxpayer intends to expend a portion of its
 research and development budgets in the State of Illinois.

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1 (7) The taxpayer must reside or be doing business in a 2 county in the State that has had a seasonally adjusted 3 unemployment rate of more than 9.5% for at least 3 4 consecutive months during the taxable year in which the 5 credit is sought.

6 Section 30. Issuance of manufacturing job destination tax7 credit certification.

8 (a) In order to qualify for a tax credit under this Act, an 9 accredited manufacturer must file, on forms prescribed by the 10 Department, all information necessary to calculate the tax 11 credit.

12 (b) Upon satisfactory review of the application, the 13 Department shall issue a manufacturing job destination tax 14 credit certificate stating the amount of the tax credit.

15 Section 35. Amount and duration of the credit. The amount 16 of the credit awarded under this Act is based on the amount of 17 qualifying Illinois labor expenditures approved by the 18 Department in any tax year beginning on or after January 1, 19 2011 for the applicant.

20 Section 40. Evaluation credit program. of tax The 21 Department shall evaluate the tax credit program. The 22 evaluation must include an assessment of the effectiveness of the program in creating and retaining jobs in Illinois and of 23

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1 the revenue impact of the program and may include a review of 2 the practices and experiences of other states or nations with 3 similar programs. Upon completion of this evaluation, the 4 Department shall determine the overall success of the program 5 and may make a recommendation to extend, modify, or not extend 6 the program based on this evaluation.

7 Section 45. Program terms and conditions. Any documentary 8 materials or data made available to or received by any agent or 9 employee of the Department are confidential and are not public 10 records to the extent that the materials or data consist of 11 commercial financial information or regarding the 12 manufacturing operation of the applicant for or recipient of any tax credit under this Act. 13

14 Section 50. Appeals. If the Department denies a taxpayer 15 certification under Section 25 of this Act, the denial must be 16 in writing and must state the reasons for the denial. The 17 taxpayer shall have 60 days after the first denial to correct 18 any deficiency that was the reason for the initial denial of 19 certification.

If the Department again denies the certification, the taxpayer may appeal the second denial within 60 days after that denial and request a hearing. At the hearing, if the taxpayer shows, by preponderance of evidence, that he or she has complied with the requirements of this Section, then the HB6914 - 6 - LRB096 23486 JDS 42853 b

1 taxpayer shall be certified as an accredited manufacturer.

If the taxpayer disagrees with the Department about the amount of the tax credit available for any tax year, the taxpayer may appeal the certification and request a hearing. If the taxpayer shows, by a preponderance of evidence, that he or she is entitled to a larger amount, the Department shall approve the larger amount. However, in no instance may the Department determine a lesser amount.

9 The provisions of the Administrative Review Law, and the 10 rules adopted pursuant thereto, apply to and govern all 11 proceedings for the judicial review of this Act.

Section 90. The Illinois Income Tax Act is amended by adding Section 221 as follows:

14 (35 ILCS 5/221 new)

15 Sec. 221. Manufacturing job destination tax credit. For tax years beginning on or after January 1, 2011, a taxpayer who has 16 17 been awarded a tax credit under the Manufacturing Job Destination Tax Credit Act is entitled to a credit against the 18 19 taxes imposed under subsections (a) and (b) of Section 201 of 20 this Act in an amount determined by the Department under the 21 Manufacturing Job Destination Tax Credit Act. If the taxpayer 22 is a partnership or Subchapter S corporation, the credit is allowed to the partners or shareholders in accordance with the 23 24 determination of income and distributive share of income under

HB6914 - 7 - LRB096 23486 JDS 42853 b 1 Sections 702 and 704 and Subchapter S of the Internal Revenue 2 Code. The Department must prescribe rules to enforce and 3 administer the provisions of this Section. This Section is exempt from the provisions of Section 250 of this Act. 4 5 The credit may not be carried forward or back. In no event 6 shall a credit under this Section reduce the taxpayer's 7 liability to less than zero.

8 Section 99. Effective date. This Act takes effect upon 9 becoming law.