

Sen. Susan Garrett

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Filed: 2/17/2011

09700SB0039sam001

LRB097 05061 JDS 50877 a

2 AMENDMENT NO. _____. Amend Senate Bill 39 by replacing

AMENDMENT TO SENATE BILL 39

everything after the enacting clause with the following:

"Section 5. The Freedom of Information Act is amended by changing Sections 2 and 7 as follows:

6 (5 ILCS 140/2) (from Ch. 116, par. 202)

7 Sec. 2. Definitions. As used in this Act:

(a) "Public body" means all legislative, executive, administrative, or advisory bodies of the State, state universities and colleges, counties, townships, cities, villages, incorporated towns, school districts and all other municipal corporations, boards, bureaus, committees, or commissions of this State, any subsidiary bodies of any of the foregoing including but not limited to committees and subcommittees thereof, and a School Finance Authority created under Article 1E of the School Code. "Public body" does not

- include a child death review team or the Illinois Child Death
- 2 Review Teams Executive Council established under the Child
- 3 Death Review Team Act.
- 4 (b) "Person" means any individual, corporation,
- 5 partnership, firm, organization or association, acting
- 6 individually or as a group.
- 7 (c) "Public records" means all records, reports, forms,
- 8 writings, letters, memoranda, books, papers, maps,
- 9 photographs, microfilms, cards, tapes, recordings, electronic
- 10 data processing records, electronic communications, recorded
- 11 information and all other documentary materials pertaining to
- the transaction of public business, regardless of physical form
- or characteristics, having been prepared by or for, or having
- been or being used by, received by, in the possession of, or
- 15 under the control of any public body. Communications and
- 16 <u>materials exchanged between a lobbyist and a public body that</u>
- 17 concern either lobbying to be performed on behalf of the public
- body by the lobbyist or the expenditure of public moneys for
- 19 goods or services to be provided on behalf of the public body
- 20 by the lobbyist are public records and are not exempt from
- inspection and copying unless exempt under Section 7.
- 22 (c-5) "Private information" means unique identifiers,
- 23 including a person's social security number, driver's license
- 24 number, employee identification number, biometric identifiers,
- 25 personal financial information, passwords or other access
- 26 codes, medical records, home or personal telephone numbers, and

- 1 personal email addresses. Private information also includes
- 2 home address and personal license plates, except as otherwise
- 3 provided by law or when compiled without possibility of
- 4 attribution to any person.
- 5 (c-10) "Commercial purpose" means the use of any part of a
- 6 public record or records, or information derived from public
- 7 records, in any form for sale, resale, or solicitation or
- 8 advertisement for sales or services. For purposes of this
- 9 definition, requests made by news media and non-profit,
- 10 scientific, or academic organizations shall not be considered
- 11 to be made for a "commercial purpose" when the principal
- 12 purpose of the request is (i) to access and disseminate
- information concerning news and current or passing events, (ii)
- for articles of opinion or features of interest to the public,
- or (iii) for the purpose of academic, scientific, or public
- 16 research or education.
- 17 (d) "Copying" means the reproduction of any public record
- by means of any photographic, electronic, mechanical or other
- 19 process, device or means now known or hereafter developed and
- available to the public body.
- 21 (e) "Head of the public body" means the president, mayor,
- 22 chairman, presiding officer, director, superintendent,
- 23 manager, supervisor or individual otherwise holding primary
- 24 executive and administrative authority for the public body, or
- such person's duly authorized designee.
- 26 (f) "News media" means a newspaper or other periodical

- 1 issued at regular intervals whether in print or electronic
- format, a news service whether in print or electronic format, a
- 3 radio station, a television station, a television network, a
- 4 community antenna television service, or a person or
- 5 corporation engaged in making news reels or other motion
- 6 picture news for public showing.
- 7 (Source: P.A. 96-261, eff. 1-1-10; 96-542, eff. 1-1-10;
- 8 96-1000, eff. 7-2-10.)
- 9 (5 ILCS 140/7) (from Ch. 116, par. 207)
- 10 Sec. 7. Exemptions.
- 11 (1) When a request is made to inspect or copy a public
- 12 record that contains information that is exempt from disclosure
- under this Section, but also contains information that is not
- 14 exempt from disclosure, the public body may elect to redact the
- information that is exempt. The public body shall make the
- 16 remaining information available for inspection and copying.
- 17 Subject to this requirement, the following shall be exempt from
- inspection and copying:
- 19 (a) Information specifically prohibited from
- 20 disclosure by federal or State law or rules and regulations
- implementing federal or State law.
- 22 (b) Private information, unless disclosure is required
- by another provision of this Act, a State or federal law or
- 24 a court order.
- 25 (b-5) Files, documents, and other data or databases

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maintained by one or more law enforcement agencies and specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental status of one or more individual subjects.

- (c) Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the disclosure is consented to in writing by the individual subjects of the information. "Unwarranted invasion of personal privacy" means the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.
- (d) Records in the possession of any public body created in the course of administrative enforcement proceedings, and any law enforcement or correctional agency for law enforcement purposes, but only to the extent that disclosure would:
 - (i) interfere with pending or actually and reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;
 - (ii) interfere with active administrative

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enforcement proceedings conducted by the public body that is the recipient of the request;

- (iii) create a substantial likelihood that a person will be deprived of a fair trial or an impartial hearing;
- unavoidably disclose the identity of a (iv) confidential source, confidential furnished only by the confidential source, or persons who file complaints with or provide information to administrative, investigative, law enforcement, or penal agencies; except that the identities witnesses to traffic accidents, traffic accident reports, and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;
- (v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies related to detection, observation or investigation of incidents of crime or misconduct, and disclosure would result in demonstrable harm to the agency or public body that is the recipient of the request;
- (vi) endanger the life or physical safety of law enforcement personnel or any other person; or

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- (e) Records that relate to or affect the security of correctional institutions and detention facilities.
- Preliminary drafts, (f)notes, recommendations, memoranda and other records in which opinions expressed, or policies or actions are formulated, except that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and identified by the head of the public body. The exemption provided in this paragraph (f) extends to all those records of officers and agencies of the General Assembly that pertain to the preparation of legislative documents.
- (g) Trade secrets and commercial or financial information obtained from a person or business where the trade secrets or commercial or financial information are furnished under a claim that they are proprietary, privileged or confidential, and that disclosure of the trade secrets or commercial or financial information would cause competitive harm to the person or business, and only insofar as the claim directly applies to the records requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company

within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity fund. The exemption contained in this item does not apply to the aggregate financial performance information of a private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in this item does not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting to disclosure.

- (h) Proposals and bids for any contract, grant, or agreement, including information which if it were disclosed would frustrate procurement or give an advantage to any person proposing to enter into a contractor agreement with the body, until an award or final selection is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an award or final selection is made.
- (i) Valuable formulae, computer geographic systems, designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be expected to produce private gain or public loss. The

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exemption for "computer geographic systems" provided in
this paragraph (i) does not extend to requests made by news
media as defined in Section 2 of this Act when the
requested information is not otherwise exempt and the only
purpose of the request is to access and disseminate
information regarding the health, safety, welfare, or
legal rights of the general public.

- (i) The following information pertaining to educational matters:
 - (i) test questions, scoring keys and other examination data used to administer an academic examination:
 - (ii) information received by a primary or secondary school, college, or university under its procedures for the evaluation of faculty members by their academic peers;
 - (iii) information concerning a school university's adjudication of student disciplinary cases, but only to the extent that disclosure would unavoidably reveal the identity of the student; and
 - (iv) course materials or research materials used by faculty members.
- Architects' plans, engineers' technical (k) submissions, and other construction related technical documents for projects not constructed or developed in whole or in part with public funds and the same for

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projects constructed or developed with public funds, including but not limited to power generating distribution stations and other transmission and distribution facilities, water treatment facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, but only to the extent that disclosure would compromise security.

- (1) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.
- (m) Communications between a public body and an attorney or auditor representing the public body that would not be subject to discovery in litigation, and materials prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative proceeding upon the request of an attorney advising the public body, and materials prepared or compiled with respect to internal audits of public bodies. However, communications and materials exchanged between a lobbyist and a public body that concern either lobbying to be performed on behalf of the public body by the lobbyist or the expenditure of public moneys for goods or services to be provided on behalf of the public body by the lobbyist are public records and are not exempt from inspection and

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copying unless otherwise exempt under this Section.

- (n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.
- (o) Administrative or technical information associated with automated data processing operations, including but not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user quides, documentation pertaining to all logical and physical design of computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of materials exempt under this Section.
- (p) Records relating to collective negotiating matters bet.ween public bodies and their employees or representatives, except that any final agreement shall be subject to inspection and copying.
- (q) Test questions, scoring keys, and other examination data used to determine the qualifications of an applicant for a license or employment.
- (r) The records, documents, and information relating real estate purchase negotiations until those negotiations have been completed or otherwise terminated. With regard to a parcel involved in a pending or actually

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and reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the Illinois Supreme Court. The records, documents and information relating to a real estate sale shall be exempt until a sale is consummated.

- (s) Any and all proprietary information and records related to the operation of an intergovernmental risk management association or self-insurance pool or jointly self-administered health and accident cooperative or pool. Insurance self insurance (including oranv intergovernmental risk management association or insurance pool) claims, loss or risk management information, records, data, advice or communications.
- Information contained (t)in orrelated examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible for the regulation or supervision of financial institutions or insurance companies, unless disclosure is otherwise required by State law.
- (u) Information that would disclose or might lead to the disclosure of secret or confidential information, codes, algorithms, programs, or private keys intended to be used to create electronic or digital signatures under the Electronic Commerce Security Act.

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- (v) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to the health or safety of the community, but only to the extent that disclosure could reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement them or the public. Information exempt under this item may include such things as details pertaining to the mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.
 - (w) (Blank).
- (x) Maps and other records regarding the location or security of generation, transmission, distribution, storage, gathering, treatment, or switching facilities owned by a utility, by a power generator, or by the Illinois Power Agency.
- (y) Information contained in or related to proposals, bids, or negotiations related to electric power procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that is determined to be confidential and proprietary by the Illinois Power Agency or by the Illinois Commerce

1 Commission.

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- (z) Information about students exempted from disclosure under Sections 10-20.38 or 34-18.29 of the School Code, and information about undergraduate students enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit Card Marketing Act of 2009.
- (aa) Information the disclosure of which is exempted under the Viatical Settlements Act of 2009.
- (bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.
- (cc) (bb) Information regarding interments, entombments, or inurnments of human remains that are submitted to the Cemetery Oversight Database under the Cemetery Care Act or the Cemetery Oversight Act, whichever is applicable.
- (2) A public record that is not in the possession of a public body but is in the possession of a party with whom the agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body, for purposes of this Act.
 - (3) This Section does not authorize withholding of

- information or limit the availability of records to the public, 1
- 2 except as stated in this Section or otherwise provided in this
- 3 Act.
- 4 (Source: P.A. 95-331, eff. 8-21-07; 95-481, eff. 8-28-07;
- 5 95-941, eff. 8-29-08; 95-988, eff. 6-1-09; 96-261, eff. 1-1-10;
- 96-328, eff. 8-11-09; 96-542, eff. 1-1-10; 96-558, eff. 1-1-10; 6
- 96-736, eff. 7-1-10; 96-863, eff. 3-1-10; 96-1378, eff. 7
- 7-29-10; revised 9-2-10.)". 8