

Sen. William Delgado

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1	AMENDMENT TO SENATE BILL 3269
2	AMENDMENT NO Amend Senate Bill 3269 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Illinois Health Facilities Planning Act is
5	amended by changing Sections 4 and 12 as follows:
6	(20 ILCS 3960/4) (from Ch. 111 1/2, par. 1154)
7	(Section scheduled to be repealed on December 31, 2019)
8	Sec. 4. Health Facilities and Services Review Board;
9	<pre>membership; appointment; term; compensation; quorum.</pre>
10	Notwithstanding any other provision in this Section, members of
11	the State Board holding office on the day before the effective
12	date of this amendatory Act of the 96th General Assembly shall
13	retain their authority.
14	(a) There is created the Health Facilities and Services
15	Review Board, which shall perform the functions described in
16	this Act. The Department shall provide operational support to

the Board, including the provision of office space, supplies, and clerical, financial, and accounting services. The Board may contract with experts related to specific health services or facilities and create technical advisory panels to assist in the development of criteria, standards, and procedures used in the evaluation of applications for permit and exemption.

(b) Beginning January 1, 2013 March 1, 2010, the State 7 Board shall consist of 11 9 voting members. All members shall 8 9 be residents of Illinois and at least 5 4 shall reside outside 10 the Chicago Metropolitan Statistical Area. Consideration shall 11 be given to potential appointees who reflect the ethnic and cultural diversity of the State. Neither Board members nor 12 13 Board staff shall be convicted felons or have pled quilty to a 14 felony.

15 Each member shall have a reasonable knowledge of the 16 practice, procedures and principles of the health care delivery system in Illinois, including at least 65 members who shall be 17 knowledgeable about health care delivery systems, health 18 19 systems planning, finance, or the management of health care 20 facilities currently regulated under the Act. One member shall 21 be a representative of a non-profit health care consumer 22 advocacy organization. Spouses or other members of the 23 immediate family of the Board cannot be an employee, agent, or 24 under contract with services or facilities subject to the Act. 25 Prior to appointment and in the course of service on the Board, 26 members of the Board shall disclose the employment or other 09700SB3269sam002 -3- LRB097 19971 PJG 67796 a

1 financial interest of any other relative of the member, if known, in service or facilities subject to the Act. Members of 2 3 the Board shall declare any conflict of interest that may exist 4 with respect to the status of those relatives and recuse 5 themselves from voting on any issue for which a conflict of interest is declared. No person shall be appointed or continue 6 to serve as a member of the State Board who is, or whose 7 spouse, parent, or child is, a member of the Board of Directors 8 of, has a financial interest in, or has a business relationship 9 10 with a health care facility.

11 Notwithstanding any provision of this Section to the contrary, the term of office of each member of the State Board 12 13 serving on the day before the effective date of this amendatory 14 Act of the 96th General Assembly is abolished on the date upon 15 which members of the 9-member Board, as established by this 16 amendatory Act of the 96th General Assembly, have been appointed and can begin to take action as a Board. Members of 17 18 the State Board serving on the day before the effective date of this amendatory Act of the 96th General Assembly may be 19 20 reappointed to the 9-member Board. Prior to March 1, 2010, the 21 Health Facilities Planning Board shall establish a plan to 22 transition its powers and duties to the Health Facilities and 23 Services Review Board.

(c) The State Board shall be appointed by the Governor, with the advice and consent of the Senate. Not more than  $\underline{6}$  of the appointments shall be of the same political party at the 1 time of the appointment.

The Secretary of Human Services, the Director of Healthcare and Family Services, and the Director of Public Health, or their designated representatives, shall serve as ex-officio, non-voting members of the State Board.

(d) Of those 9 members initially appointed by the Governor 6 following the effective date of this amendatory Act of the 96th 7 8 General Assembly, 3 shall serve for terms expiring July 1, 9 2011, 3 shall serve for terms expiring July 1, 2012, and 3 10 shall serve for terms expiring July 1, 2013. The 2 members 11 initially appointed by the Governor pursuant to this amendatory Act of the 97th General Assembly shall serve for terms expiring 12 13 July 1, 2015. Thereafter, each appointed member shall hold office for a term of 3 years, provided that any member 14 15 appointed to fill a vacancy occurring prior to the expiration 16 of the term for which his or her predecessor was appointed shall be appointed for the remainder of such term and the term 17 18 of office of each successor shall commence on July 1 of the vear in which his predecessor's term expires. Each member 19 20 appointed after the effective date of this amendatory Act of 21 the 96th General Assembly shall hold office until his or her 22 successor is appointed and qualified. The Governor mav 23 reappoint a member for additional terms, but no member shall 24 serve more than 3 terms, subject to review and re-approval 25 every 3 years.

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(e) State Board members, while serving on business of the

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1 State Board, shall receive actual and necessary travel and 2 subsistence expenses while so serving away from their places of residence. Until March 1, 2010, a member of the State Board who 3 4 experiences a significant financial hardship due to the loss of 5 income on days of attendance at meetings or while otherwise engaged in the business of the State Board may be paid a 6 hardship allowance, as determined by and subject to the 7 approval of the Governor's Travel Control Board. 8

9 (f) The Governor shall designate one of the members to 10 serve as the Chairman of the Board, who shall be a person with 11 expertise in health care delivery system planning, finance or 12 management of health care facilities that are regulated under 13 the Act. The Chairman shall annually review Board member 14 performance and shall report the attendance record of each 15 Board member to the General Assembly.

(g) The State Board, through the Chairman, shall prepare a separate and distinct budget approved by the General Assembly and shall hire and supervise its own professional staff responsible for carrying out the responsibilities of the Board.

(h) The State Board shall meet at least every 45 days, or
as often as the Chairman of the State Board deems necessary, or
upon the request of a majority of the members.

(i) Six Five members of the State Board shall constitute a quorum. The affirmative vote of  $\underline{6}$   $\underline{5}$  of the members of the State Board shall be necessary for any action requiring a vote to be taken by the State Board. A vacancy in the membership of the State Board shall not impair the right of a quorum to exercise
 all the rights and perform all the duties of the State Board as
 provided by this Act.

(j) A State Board member shall disqualify himself or
herself from the consideration of any application for a permit
or exemption in which the State Board member or the State Board
member's spouse, parent, or child: (i) has an economic interest
in the matter; or (ii) is employed by, serves as a consultant
for, or is a member of the governing board of the applicant or
a party opposing the application.

11 (k) The Chairman, Board members, and Board staff must12 comply with the Illinois Governmental Ethics Act.

13 (Source: P.A. 95-331, eff. 8-21-07; 96-31, eff. 6-30-09.)

14 (20 ILCS 3960/12) (from Ch. 111 1/2, par. 1162)

15 (Section scheduled to be repealed on December 31, 2019)

Sec. 12. Powers and duties of State Board. For purposes of this Act, the State Board shall exercise the following powers and duties:

(1) Prescribe rules, regulations, standards, criteria, procedures or reviews which may vary according to the purpose for which a particular review is being conducted or the type of project reviewed and which are required to carry out the provisions and purposes of this Act. Policies and procedures of the State Board shall take into consideration the priorities and needs of medically underserved areas and other health care 09700SB3269sam002 -7- LRB097 19971 PJG 67796 a

1 services identified through the comprehensive health planning process, giving special consideration to the impact of projects 2 3 on access to safety net services. Each rule, regulation, 4 standard, criteria, procedure, or review for the need of 5 facilities, services, or equipment shall include consideration of current and reliable epidemiological evidence, and the 6 availability of care from such facilities, services, or 7 equipment shall not be less than the epidemiologically 8 9 projected need for each racial and ethnic group.

10 (2) Adopt procedures for public notice and hearing on all
 11 proposed rules, regulations, standards, criteria, and plans
 12 required to carry out the provisions of this Act.

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(3) (Blank).

Develop criteria and standards for health care 14 (4) 15 facilities planning, conduct statewide inventories of health 16 care facilities, maintain an updated inventory on the Board's web site reflecting the most recent bed and service changes and 17 updated need determinations when new census data become 18 available or new need formulae are adopted, and develop health 19 20 care facility plans which shall be utilized in the review of applications for permit under this Act. Such health facility 21 22 plans shall be coordinated by the Board with pertinent State 23 Plans. Inventories pursuant to this Section of skilled or 24 intermediate care facilities licensed under the Nursing Home 25 Care Act, skilled or intermediate care facilities licensed under the ID/DD Community Care Act, facilities licensed under 26

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1 the Specialized Mental Health Rehabilitation Act, or nursing 2 homes licensed under the Hospital Licensing Act shall be 3 conducted on an annual basis no later than July 1 of each year 4 and shall include among the information requested a list of all 5 services provided by a facility to its residents and to the 6 community at large and differentiate between active and 7 inactive beds.

8 In developing health care facility plans, the State Board 9 shall consider, but shall not be limited to, the following:

10 (a) The size, composition and growth of the population
11 of the area to be served;

12 (b) The number of existing and planned facilities13 offering similar programs;

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(c) The extent of utilization of existing facilities;

15 (d) The availability of facilities which may serve as
16 alternatives or substitutes;

17 (e) The availability of personnel necessary to the18 operation of the facility;

(f) Multi-institutional planning and the establishment
 of multi-institutional systems where feasible;

(g) The financial and economic feasibility of proposed
 construction or modification; and

(h) In the case of health care facilities established by a religious body or denomination, the needs of the members of such religious body or denomination may be considered to be public need. 09700SB3269sam002 -9- LRB097 19971 PJG 67796 a

1 The health care facility plans which are developed and 2 adopted in accordance with this Section shall form the basis 3 for the plan of the State to deal most effectively with 4 statewide health needs in regard to health care facilities.

5 (5) Coordinate with the Center for Comprehensive Health 6 Planning and other state agencies having responsibilities 7 affecting health care facilities, including those of licensure 8 and cost reporting.

9 (6) Solicit, accept, hold and administer on behalf of the 10 State any grants or bequests of money, securities or property 11 for use by the State Board or Center for Comprehensive Health 12 Planning in the administration of this Act; and enter into 13 contracts consistent with the appropriations for purposes 14 enumerated in this Act.

(7) The State Board shall prescribe procedures for review, standards, and criteria which shall be utilized to make periodic reviews and determinations of the appropriateness of any existing health services being rendered by health care facilities subject to the Act. The State Board shall consider recommendations of the Board in making its determinations.

(8) Prescribe, in consultation with the Center for Comprehensive Health Planning, rules, regulations, standards, and criteria for the conduct of an expeditious review of applications for permits for projects of construction or modification of a health care facility, which projects are classified as emergency, substantive, or non-substantive in 1 nature.

2 Six months after June 30, 2009 (the effective date of 3 Public Act 96-31), substantive projects shall include no more 4 than the following:

5 (a) Projects to construct (1) a new or replacement 6 facility located on a new site or (2) a replacement 7 facility located on the same site as the original facility 8 and the cost of the replacement facility exceeds the 9 capital expenditure minimum;

10 (b) Projects proposing a (1) new service or (2) 11 discontinuation of a service, which shall be reviewed by 12 the Board within 60 days; or

(c) Projects proposing a change in the bed capacity of
a health care facility by an increase in the total number
of beds or by a redistribution of beds among various
categories of service or by a relocation of beds from one
physical facility or site to another by more than 20 beds
or more than 10% of total bed capacity, as defined by the
State Board, whichever is less, over a 2-year period.

The Chairman may approve applications for exemption that meet the criteria set forth in rules or refer them to the full Board. The Chairman may approve any unopposed application that meets all of the review criteria or refer them to the full Board.

Such rules shall not abridge the right of the Center for Comprehensive Health Planning to make recommendations on the 1 classification and approval of projects, nor shall such rules 2 prevent the conduct of a public hearing upon the timely request 3 of an interested party. Such reviews shall not exceed 60 days 4 from the date the application is declared to be complete.

5 (9) Prescribe rules, regulations, standards, and criteria pertaining to the granting of permits for construction and 6 modifications which are emergent in nature and must be 7 8 undertaken immediately to prevent or correct structural 9 deficiencies or hazardous conditions that may harm or injure 10 persons using the facility, as defined in the rules and 11 regulations of the State Board. This procedure is exempt from public hearing requirements of this Act. 12

(10) Prescribe rules, regulations, standards and criteria for the conduct of an expeditious review, not exceeding 60 days, of applications for permits for projects to construct or modify health care facilities which are needed for the care and treatment of persons who have acquired immunodeficiency syndrome (AIDS) or related conditions.

(11) Issue written decisions upon request of the applicant 19 20 or an adversely affected party to the Board within 30 days of the meeting in which a final decision has been made. A "final 21 22 decision" for purposes of this Act is the decision to approve 23 or deny an application, or take other actions permitted under 24 this Act, at the time and date of the meeting that such action 25 is scheduled by the Board. The staff of the State Board shall 26 prepare a written copy of the final decision and the State

Board shall approve a final copy for inclusion in the formal record.

3 (12) Require at least one of its members to participate in
4 any public hearing, after the appointment of the 9 members to
5 the Board.

6 (13) Provide a mechanism for the public to comment on, and 7 request changes to, draft rules and standards.

8 (14) Implement public information campaigns to regularly 9 inform the general public about the opportunity for public 10 hearings and public hearing procedures.

11 (15) Establish a separate set of rules and quidelines for long-term care that recognizes that nursing homes are a 12 different business line and service model from other regulated 13 14 facilities. An open and transparent process shall be developed 15 that considers the following: how skilled nursing fits in the 16 continuum of care with other care providers, modernization of 17 nursing homes, establishment of more private rooms, development of alternative services, and current trends in 18 19 long-term care services. The Chairman of the Board shall 20 appoint a permanent Health Services Review Board Long-term Care 21 Facility Advisory Subcommittee that shall develop and 22 recommend to the Board the rules to be established by the Board 23 under this paragraph (15). The Subcommittee shall also provide 24 continuous review and commentary on policies and procedures 25 relative to long-term care and the review of related projects. 26 In consultation with other experts from the health field of

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1 long-term care, the Board and the Subcommittee shall study new 2 approaches to the current bed need formula and Health Service Area boundaries to encourage flexibility and innovation in 3 4 design models reflective of the changing long-term care 5 marketplace and consumer preferences. The Board shall file the 6 proposed related administrative rules for the separate rules 7 and guidelines for long-term care required by this paragraph (15) by September 1, 2010. The Subcommittee shall be provided a 8 9 reasonable and timely opportunity to review and comment on any 10 review, revision, or updating of the criteria, standards, 11 procedures, and rules used to evaluate project applications as provided under Section 12.3 of this Act prior to approval by 12 13 the Board and promulgation of related rules.

14 (Source: P.A. 96-31, eff. 6-30-09; 96-339, eff. 7-1-10; 15 96-1000, eff. 7-2-10; 97-38, eff. 6-28-11; 97-227, eff. 1-1-12; 16 revised 9-7-11.)

Section 99. Effective date. This Act takes effect January1, 2013.".