

## 97TH GENERAL ASSEMBLY

## State of Illinois

# 2011 and 2012

## SENATE JOINT RESOLUTION

## CONSTITUTIONAL AMENDMENT

## SC0009

Introduced 2/9/2011, by Sen. Matt Murphy

# SYNOPSIS AS INTRODUCED:

ILCON Art. IV, Sec. 8 ILCON Art. IV, Sec. 9 ILCON Art. IV, Sec. 10 ILCON Art. VII, Sec. 6 ILCON Art. IX, Sec. 9

Proposes to amend the Legislature, Local Government, and Revenue Articles of the Illinois Constitution. Provides that on the date of a general election through the term of the then-current General Assembly, no bill shall become law without the concurrence of at least two-thirds of the members elected to each house. Effective upon being declared adopted.

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1	SENATE JOINT RESOLUTION
2	CONSTITUTIONAL AMENDMENT

3 RESOLVED, BY THE SENATE OF THE NINETY-SEVENTH GENERAL ASSEMBLY OF THE STATE OF ILLINOIS, THE HOUSE OF REPRESENTATIVES 4 5 CONCURRING HEREIN, that there shall be submitted to the 6 electors of the State for adoption or rejection at the general election next occurring at least 6 months after the adoption of 7 8 this resolution a proposition to change Sections 8, 9, and 10 of Article IV, Section 6 of Article VII, and Section 9 of 9 Article IX as follows: 10

11 ARTICLE IV

12

#### THE LEGISLATURE

13 (ILCON Art. IV, Sec. 8)

14 SECTION 8. PASSAGE OF BILLS

(a) The enacting clause of the laws of this State shall be:
"Be it enacted by the People of the State of Illinois,
represented in the General Assembly."

(b) The General Assembly shall enact laws only by bill.
Bills may originate in either house, but may be amended or
rejected by the other.

(c) No bill shall become a law without the concurrence of a majority of the members elected to each house; except that on the date of a general election through the term of the SC0009

<u>then-current General Assembly, no bill shall become law without</u> <u>the concurrence of at least two-thirds of the members elected</u> <u>to each house</u>. Final passage of a bill shall be by record vote. In the Senate at the request of two members, and in the House at the request of five members, a record vote may be taken on any other occasion. A record vote is a vote by yeas and nays entered on the journal.

8 (d) A bill shall be read by title on three different days 9 in each house. A bill and each amendment thereto shall be 10 reproduced and placed on the desk of each member before final 11 passage.

Bills, except bills for appropriations and for the codification, revision or rearrangement of laws, shall be confined to one subject. Appropriation bills shall be limited to the subject of appropriations.

16 A bill expressly amending a law shall set forth completely 17 the sections amended.

18 The Speaker of the House of Representatives and the 19 President of the Senate shall sign each bill that passes both 20 houses to certify that the procedural requirements for passage 21 have been met.

22 (Source: Illinois Constitution.)

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(ILCON Art. IV, Sec. 9)

### 24 SECTION 9. VETO PROCEDURE

25 (a) Every bill passed by the General Assembly shall be

presented to the Governor within 30 calendar days after its passage. The foregoing requirement shall be judicially enforceable. If the Governor approves the bill, he shall sign it and it shall become law.

5 (b) If the Governor does not approve the bill, he shall 6 veto it by returning it with his objections to the house in 7 which it originated. Any bill not so returned by the Governor within 60 calendar days after it is presented to him shall 8 9 become law. If recess or adjournment of the General Assembly 10 prevents the return of a bill, the bill and the Governor's objections shall be filed with the Secretary of State within 11 12 such 60 calendar days. The Secretary of State shall return the bill and objections to the originating house promptly upon the 13 next meeting of the same General Assembly at which the bill can 14 15 be considered.

16 (c) The house to which a bill is returned shall immediately 17 enter the Governor's objections upon its journal. If within 15 calendar days after such entry that house by a record vote of 18 19 three-fifths (at least two-thirds on the date of a general 20 election through the term of the then-current General Assembly) of the members elected passes the bill, it shall be delivered 21 22 immediately to the second house. If within 15 calendar days 23 after such delivery the second house by a record vote of 24 three-fifths (at least two-thirds on the date of a general 25 election through the term of the then-current General Assembly) 26 of the members elected passes the bill, it shall become law.

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1 (d) The Governor may reduce or veto any item of 2 appropriations in a bill presented to him. Portions of a bill not reduced or vetoed shall become law. An item vetoed shall be 3 returned to the house in which it originated and may become law 4 5 in the same manner as a vetoed bill. An item reduced in amount shall be returned to the house in which it originated and may 6 7 be restored to its original amount in the same manner as a 8 vetoed bill except that the required record vote shall be a 9 majority (at least two-thirds on the date of a general election 10 through the term of the then-current General Assembly) of the 11 members elected to each house. If a reduced item is not so 12 restored, it shall become law in the reduced amount.

13 (e) The Governor may return a bill together with specific 14 recommendations for change to the house in which it originated. 15 The bill shall be considered in the same manner as a vetoed 16 bill but the specific recommendations may be accepted by a 17 record vote of a majority (at least two-thirds on the date of a general election through the term of the then-current General 18 19 Assembly) of the members elected to each house. Such bill shall 20 be presented again to the Governor and if he certifies that such acceptance conforms to his specific recommendations, the 21 22 bill shall become law. If he does not so certify, he shall 23 return it as a vetoed bill to the house in which it originated. (Source: Illinois Constitution.) 24

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(ILCON Art. IV, Sec. 10)

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1 SECTION 10. EFFECTIVE DATE OF LAWS

2 The General Assembly shall provide by law for a uniform 3 effective date for laws passed prior to June 1 of a calendar year. The General Assembly may provide for a different 4 5 effective date in any law passed prior to June 1. A bill passed 6 after May 31 shall not become effective prior to June 1 of the 7 next calendar year unless the General Assembly by the vote of 8 three-fifths (at least two-thirds on the date of a general 9 election through the term of the then-current General Assembly) 10 of the members elected to each house provides for an earlier 11 effective date.

12 (Source: Amendment adopted at general election November 8, 13 1994.)

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#### ARTICLE VII

LOCAL GOVERNMENT

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16 (ILCON Art. VII, Sec. 6)

17 SECTION 6. POWERS OF HOME RULE UNITS

(a) A County which has a chief executive officer elected by
the electors of the county and any municipality which has a
population of more than 25,000 are home rule units. Other
municipalities may elect by referendum to become home rule
units. Except as limited by this Section, a home rule unit may
exercise any power and perform any function pertaining to its
government and affairs including, but not limited to, the power

to regulate for the protection of the public health, safety,
 morals and welfare; to license; to tax; and to incur debt.

3 (b) A home rule unit by referendum may elect not to be a 4 home rule unit.

5 (c) If a home rule county ordinance conflicts with an 6 ordinance of a municipality, the municipal ordinance shall 7 prevail within its jurisdiction.

8 (d) A home rule unit does not have the power (1) to incur 9 debt payable from ad valorem property tax receipts maturing 10 more than 40 years from the time it is incurred or (2) to 11 define and provide for the punishment of a felony.

12 (e) A home rule unit shall have only the power that the 13 General Assembly may provide by law (1) to punish by 14 imprisonment for more than six months or (2) to license for 15 revenue or impose taxes upon or measured by income or earnings 16 or upon occupations.

17 (f) A home rule unit shall have the power subject to approval by referendum to adopt, alter or repeal a form of 18 19 government provided by law, except that the form of government 20 of Cook County shall be subject to the provisions of Section 3 21 of this Article. A home rule municipality shall have the power 22 to provide for its officers, their manner of selection and 23 terms of office only as approved by referendum or as otherwise authorized by law. A home rule county shall have the power to 24 25 provide for its officers, their manner of selection and terms of office in the manner set forth in Section 4 of this Article. 26

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1 (g) The General Assembly by a law approved by the vote of 2 three-fifths <u>(at least two-thirds on the date of a general</u> 3 <u>election through the term of the then-current General Assembly)</u> 4 of the members elected to each house may deny or limit the 5 power to tax and any other power or function of a home rule 6 unit not exercised or performed by the State other than a power 7 or function specified in subsection (1) of this section.

8 (h) The General Assembly may provide specifically by law 9 for the exclusive exercise by the State of any power or 10 function of a home rule unit other than a taxing power or a 11 power or function specified in subsection (l) of this Section.

(i) Home rule units may exercise and perform concurrently with the State any power or function of a home rule unit to the extent that the General Assembly by law does not specifically limit the concurrent exercise or specifically declare the State's exercise to be exclusive.

(j) The General Assembly may limit by law the amount of debt which home rule counties may incur and may limit by law approved by three-fifths <u>(at least two-thirds on the date of a</u> <u>general election through the term of the then-current General</u> <u>Assembly</u>) of the members elected to each house the amount of debt, other than debt payable from ad valorem property tax receipts, which home rule municipalities may incur.

(k) The General Assembly may limit by law the amount and
 require referendum approval of debt to be incurred by home rule
 municipalities, payable from ad valorem property tax receipts,

only in excess of the following percentages of the assessed 1 2 value of its taxable property: (1) if its population is 500,000 3 or more, an aggregate of three percent; (2) if its population is more than 25,000 and less than 500,000, an aggregate of one 4 5 percent; and (3) if its population is 25,000 or less, an 6 aggregate of one-half percent. Indebtedness which is 7 outstanding on the effective date of this Constitution or which 8 is thereafter approved by referendum or assumed from another 9 unit of local government shall not be included in the foregoing 10 percentage amounts.

(1) The General Assembly may not deny or limit the power of 11 12 home rule units (1) to make local improvements by special 13 assessment and to exercise this power jointly with other 14 counties and municipalities, and other classes of units of 15 local government having that power on the effective date of 16 this Constitution unless that power is subsequently denied by 17 law to any such other units of local government or (2) to levy or impose additional taxes upon areas within their boundaries 18 19 in the manner provided by law for the provision of special 20 services to those areas and for the payment of debt incurred in 21 order to provide those special services.

22 (m) Powers and functions of home rule units shall be 23 construed liberally.

24 (Source: Illinois Constitution.)

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ARTICLE IX

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REVENUE

2 (ILCON Art. IX, Sec. 9)

3 SECTION 9. STATE DEBT

4 (a) No State debt shall be incurred except as provided in 5 this Section. For the purpose of this Section, "State debt" 6 means bonds or other evidences of indebtedness which are secured by the full faith and credit of the State or are 7 8 required to be repaid, directly or indirectly, from tax revenue 9 and which are incurred by the State, any department, authority, 10 public corporation or quasi-public corporation of the State, 11 any State college or university, or any other public agency 12 created by the State, but not by units of local government, or school districts. 13

14 (b) State debt for specific purposes may be incurred or the 15 payment of State or other debt guaranteed in such amounts as 16 may be provided either in a law passed by the vote of three-fifths (at least two-thirds on the date of a general 17 18 election through the term of the then-current General Assembly) of the members elected to each house of the General Assembly or 19 20 in a law approved by a majority of the electors voting on the 21 question at the next general election following passage. Any 22 law providing for the incurring or guaranteeing of debt shall 23 set forth the specific purposes and the manner of repayment.

(c) State debt in anticipation of revenues to be collectedin a fiscal year may be incurred by law in an amount not

exceeding 5% of the State's appropriations for that fiscal year. Such debt shall be retired from the revenues realized in that fiscal year.

4 (d) State debt may be incurred by law in an amount not 5 exceeding 15% of the State's appropriations for that fiscal 6 year to meet deficits caused by emergencies or failures of 7 revenue. Such law shall provide that the debt be repaid within 8 one year of the date it is incurred.

9 (e) State debt may be incurred by law to refund outstanding 10 State debt if the refunding debt matures within the term of the 11 outstanding State debt.

12 (f) departments, authorities, The State, public 13 corporations and quasi-public corporations of the State, the 14 State colleges and universities and other public agencies 15 created by the State, may issue bonds or other evidences of 16 indebtedness which are not secured by the full faith and credit 17 or tax revenue of the State nor required to be repaid, directly or indirectly, from tax revenue, for such purposes and in such 18 19 amounts as may be authorized by law.

20 (Source: Illinois Constitution.)

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#### SCHEDULE

This Constitutional Amendment takes effect upon being declared adopted in accordance with Section 7 of the Illinois Constitutional Amendment Act.