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1 SENATE RESOLUTION

WHEREAS, Small business growth is at the heart of any economic recovery as most new jobs are created by small businesses; and

WHEREAS, Minority-owned and women-owned small businesses

(M/WBEs) are particularly important drivers of job growth for African-Americans and Latinos who experience disproportionately high unemployment rates; and

WHEREAS, It has long been a strategic objective of the State of Illinois to support the development of minority-owned and women-owned businesses through the M/WBE programs for State procurement, particularly in construction; and

WHEREAS, During the recent credit crunch, one of the single largest barriers to growth for women-owned and minority-owned construction businesses has been bonding requirements and the very stringent financial terms imposed upon M/WBE businesses by the bonding companies; and

WHEREAS, It is not uncommon for a bonding company to require a construction company to deposit half the amount of the total value of a construction contract in an escrow account in order for the bonding company to sell to the construction

SR0199

- 1 company a performance bond for the project; and
- WHEREAS, As M/WBE construction firms tend not to be heavily
- 3 capitalized, the rates charged to the M/WBE firms by the
- 4 bonding companies tend to be far higher than the rates charged
- 5 to large legacy firms; and
- 6 WHEREAS, The purpose of a bond requirement is to
- financially reimburse the State in the event of default by the
- 8 construction company, not to suppress competition or enrich
- 9 bond companies; and
- 10 WHEREAS, There may be more efficient alternative methods to
- 11 protect the State from any financial loss in the event of lack
- of performance by M/WBE firms on a construction project; and
- 13 WHEREAS, The members of the Federation of Women
- 14 Contractors, the Hispanic American Construction Industry
- 15 Association, and the Illinois Black Chamber of Commerce believe
- 16 that the current state of the bond market and the bond
- 17 requirements are among very significant impediments to growth;
- 18 therefore, be it
- 19 RESOLVED, BY THE SENATE OF THE NINETY-SEVENTH GENERAL
- 20 ASSEMBLY OF THE STATE OF ILLINOIS, that the Department of
- 21 Commerce and Economic Opportunity consider whether a surety

- 1 program successfully administered years ago be resurrected in
- 2 order to provide a financial guarantee to bonding companies for
- 3 projects conducted by M/WBE firms in order to lower the costs
- 4 to M/WBE firms and increase their access to capital; and be it
- 5 further
- 6 RESOLVED, That the Department of Insurance, which
- 7 regulates bond issuing companies, consider how it can help
- 8 identify and encourage bond companies to participate in a
- 9 program for M/WBE construction firms; and be it further
- 10 RESOLVED, That the Department of Transportation and the
- 11 Capital Development Board review their bonding requirements
- 12 for M/WBE participants in light of the actual number of
- defaults by M/WBE companies over the last 5 years to determine
- 14 whether the bonding requirements are more stringent than
- necessary to protect against risk; and be it further
- 16 RESOLVED, That the Department of Commerce and Economic
- 17 Opportunity, the Department of Insurance, the Department of
- 18 Transportation, and the Capital Development Board report to the
- 19 General Assembly with recommendations to reform bonding
- 20 requirements for M/WBE firms in public construction projects by
- 21 January 15, 2012.