

## 98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB1058

by Rep. Kenneth Dunkin

## SYNOPSIS AS INTRODUCED:

105 ILCS 5/10-20.14 105 ILCS 5/34-19 705 ILCS 405/5-905 from Ch. 122, par. 10-20.14 from Ch. 122, par. 34-19

Amends the School Code and the Juvenile Court Act of 1987. Provides that as part of the pupil discipline policy (or the uniform system of discipline for pupils in the case of Chicago), each school board shall adopt a policy of zero tolerance that, among other requirements, (1) defines criteria for reporting any act that occurs whenever or wherever students are within the jurisdiction of the school board, (2) defines acts that pose a serious threat to school safety, (3) defines petty acts of misconduct, (4) minimizes the victimization of students or staff, and (5) establishes a procedure that ensures each student has the opportunity to appeal disciplinary actions. Sets forth provisions in relation to entering into agreements with and filing reports with local law enforcement agencies and adopting a cooperative agreement with the Department of Juvenile Justice concerning no contact orders. Provides that any disciplinary or prosecutorial action taken against a student who violates a zero-tolerance policy must be based on the individual student and the particular circumstances of the student's misconduct. Encourages school districts to use alternatives to expulsion or referral to law enforcement agencies unless the use of such alternatives will pose a threat to school safety.

LRB098 04144 NHT 34167 b

FISCAL NOTE ACT MAY APPLY

STATE MANDATES ACT MAY REQUIRE REIMBURSEMENT

1 AN ACT concerning education.

## Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 5. The School Code is amended by changing Sections 10-20.14 and 34-19 as follows:
- 6 (105 ILCS 5/10-20.14) (from Ch. 122, par. 10-20.14)
- Sec. 10-20.14. Student discipline policies; Parent-teacher advisory committee.
  - (a) To establish and maintain a parent-teacher advisory committee to develop with the school board policy guidelines on pupil discipline, including school searches, to furnish a copy of the policy to the parents or guardian of each pupil within 15 days after the beginning of the school year, or within 15 days after starting classes for a pupil who transfers into the district during the school year, and to require that each school informs its pupils of the contents of its policy. School boards, along with the parent-teacher advisory committee, are encouraged to annually review their pupil discipline policies, the implementation of those policies, and any other factors related to the safety of their schools, pupils, and staff.
    - (b) The parent-teacher advisory committee in cooperation with local law enforcement agencies shall develop, with the school board, policy guideline procedures to establish and

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- maintain a reciprocal reporting system between the school district and local law enforcement agencies regarding criminal offenses committed by students.
  - (c) The parent-teacher advisory committee, in cooperation with school bus personnel, shall develop, with the school board, policy guideline procedures to establish and maintain school bus safety procedures. These procedures shall be incorporated into the district's pupil discipline policy.
  - The school board, in consultation with (d) the parent-teacher advisory committee and other community-based organizations, must include provisions in the student discipline policy to address students who have demonstrated behaviors that put them at risk for aggressive behavior, including without limitation bullying, as defined in the policy. These provisions must include procedures for notifying parents or legal guardians and early intervention procedures based upon available community-based and district resources.
  - (e) It is the intent of the General Assembly to promote a safe and supportive learning environment in schools, to protect students and staff from conduct that poses a serious threat to school safety, and to encourage schools to use alternatives to expulsion or referral to law enforcement agencies by addressing disruptive behavior through restitution, civil citation, teen court, neighborhood restorative justice, or similar programs. The General Assembly finds that zero-tolerance policies are not intended to be rigorously applied to petty acts of misconduct

1	and misdemeanors, including, but not limited to, minor fights
2	or disturbances. The General Assembly finds that
3	zero-tolerance policies must apply equally to all students
4	regardless of their economic status, race, or disability.
5	(1) As part of the pupil discipline policy, each school
6	board shall adopt a policy of zero tolerance that does all
7	of the following:
8	(A) Defines criteria for reporting any act that
9	occurs whenever or wherever students are within the
10	jurisdiction of the school board.
11	(B) Defines acts that pose a serious threat to
12	school safety.
13	(C) Defines petty acts of misconduct.
14	(D) Minimizes the victimization of students or
15	staff, including taking all steps necessary to protect
16	the victim of any violent crime from any further
17	victimization.
18	(E) Establishes a procedure that ensures each
19	student has the opportunity to appeal disciplinary
20	actions, which procedure shall incorporate the
21	provisions of subsections (a) and (b) of Section
22	<u>10-22.6 of this Code.</u>
23	(F) Incorporates the provisions of subsections (d)
24	and (d-5) of Section 10-22.6 of this Code.
25	(G) Incorporates the provisions of subdivision (h)
26	of subsection (1) of Section 5-905 of the Juvenile

Court Act of 1987.

(2) In addition to the reciprocal reporting system under subsection (b) of this Section, each school board shall enter into agreements with local law enforcement agencies specifying guidelines for ensuring that acts that pose a serious threat to school safety, whether committed by a student or an adult, are reported to a law enforcement agency. The agreements must include the role of school resource officers, if applicable, in handling reported incidents, circumstances in which school officials may handle incidents without filing a report with a law enforcement agency, and a procedure for ensuring that school personnel properly report appropriate delinquent acts and crimes.

Zero-tolerance policies may not require the reporting of petty acts of misconduct and misdemeanors to a law enforcement agency, including, but not limited to, disorderly conduct, disrupting a school function, simple assault or battery, affray, theft of less than \$300, trespassing, and vandalism of less than \$1,000.

The school principal shall ensure that all school personnel are properly informed as to their responsibilities regarding crime reporting, that appropriate delinquent acts and crimes are properly reported, and that actions taken in cases with special circumstances are properly taken and documented.

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(3) Each school board shall adopt a cooperative agreement with the Department of Juvenile Justice that establishes guidelines for ensuring that any no contact order entered by a court is reported and enforced and that all of the necessary steps are taken to protect the victim of the offense. An offender who is not exempted may not attend any school attended by the victim or a sibling of the victim of the offense or ride on a school bus on which the victim or a sibling of the victim is riding. The offender shall be permitted by the school board to attend another school within the school district in which the offender resides, but only if the other school is not attended by the victim or a sibling of the victim of the offense; or the offender may be permitted by another district school board to attend a school in that district if the offender is unable to attend any school in the district in which the offender resides. If the offender is unable to attend any other school in the district in which the offender resides and is prohibited from attending a school in another district, the school board in the district in which the offender resides shall take every reasonable precaution to keep the offender separated from the victim while on school grounds or on school transportation. The steps to be taken by a school board to keep the offender separated from the victim must include, but are not limited to, in-school suspension of the

- offender and the scheduling of classes, lunch, or other school activities of the victim and the offender so as not to coincide. The offender, or the parents of the offender if the offender is a juvenile, shall arrange and pay for transportation associated with or required by the offender's attending another school or that would be required as a consequence of the prohibition against riding on a school bus on which the victim or a sibling of the victim is riding. However, the offender or the parents of the offender may not be charged for existing modes of transportation that can be used by the offender at no additional cost to the district.
- (4) Any disciplinary or prosecutorial action taken against a student who violates a zero-tolerance policy must be based on the individual student and the particular circumstances of the student's misconduct.
- 17 <u>(5) School districts are encouraged to use</u>
  18 <u>alternatives to expulsion or referral to law enforcement</u>
  19 <u>agencies unless the use of such alternatives will pose a</u>
  20 threat to school safety.
- 21 (Source: P.A. 91-272, eff. 1-1-00; 92-260, eff. 1-1-02.)
- 22 (105 ILCS 5/34-19) (from Ch. 122, par. 34-19)
- Sec. 34-19. By-laws, rules and regulations; business
- transacted at regular meetings; voting; records.
- 25 (a) The board shall, subject to the limitations in this

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Article, establish by-laws, rules and regulations, which shall have the force of ordinances, for the proper maintenance of a uniform system of discipline for both employees and pupils, and for the entire management of the schools, and may fix the school age of pupils, the minimum of which in kindergartens shall not be under 4 years, except that, based upon an assessment of the child's readiness, children who have attended a non-public preschool and continued their education at that school through kindergarten, were taught in kindergarten by an appropriately certified teacher, and will attain the age of 6 years on or before December 31 of the year of the 2009-2010 school term and each school term thereafter may attend first grade upon commencement of such term, and in grade schools shall not be under 6 years. It may expel, suspend or, subject to the limitations of all policies established or adopted under Section 14-8.05, otherwise discipline any pupil found guilty of gross disobedience, misconduct or other violation of the by-laws, rules and regulations, including gross disobedience or misconduct perpetuated by electronic means. An expelled pupil may be immediately transferred to an alternative program in the manner provided in Article 13A or 13B of this Code. A pupil must not be denied transfer because of the expulsion, except in cases in which such transfer is deemed to cause a threat to the safety of students or staff in the alternative program. A pupil who is suspended in excess of 20 school days may be immediately transferred to an alternative program in the

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manner provided in Article 13A or 13B of this Code. A pupil must not be denied transfer because of the suspension, except in cases in which such transfer is deemed to cause a threat to the safety of students or staff in the alternative program. The bylaws, rules and regulations of the board shall be enacted, money shall be appropriated or expended, salaries shall be fixed or changed, and textbooks, electronic textbooks, and courses of instruction shall be adopted or changed only at the regular meetings of the board and by a vote of a majority of the full membership of the board; provided that notwithstanding any other provision of this Article or the School Code, neither the board or any local school council may purchase any textbook for use in any public school of the district from any textbook publisher that fails to furnish any computer diskettes as required under Section 28-21. Funds appropriated for textbook purchases must be available for electronic textbook purchases and the technological equipment necessary to gain access to and electronic textbooks at the local school council's discretion. The board shall be further encouraged to provide opportunities for public hearing and testimony before the adoption of bylaws, rules and regulations. Upon all propositions requiring for their adoption at least a majority of all the members of the board the yeas and nays shall be taken and reported. The by-laws, rules and regulations of the board shall not be repealed, amended or added to, except by a vote of 2/3 of the full membership of the board. The board

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shall keep a record of all its proceedings. Such records and all by-laws, rules and regulations, or parts thereof, may be proved by a copy thereof certified to be such by the secretary of the board, but if they are printed in book or pamphlet form which are purported to be published by authority of the board they need not be otherwise published and the book or pamphlet shall be received as evidence, without further proof, of the records, by-laws, rules and regulations, or any part thereof, as of the dates thereof as shown in such book or pamphlet, in all courts and places where judicial proceedings are had.

(b) It is the intent of the General Assembly to promote a safe and supportive learning environment in schools, to protect students and staff from conduct that poses a serious threat to school safety, and to encourage schools to use alternatives to expulsion or referral to law enforcement agencies by addressing disruptive behavior through restitution, civil citation, teen court, neighborhood restorative justice, or similar programs. The General Assembly finds that zero-tolerance policies are not intended to be rigorously applied to petty acts of misconduct and misdemeanors, including, but not limited to, minor fights disturbances. The General Assembly finds that zero-tolerance policies must apply equally to all students regardless of their economic status, race, or disability.

(1) As part of the uniform system of discipline for pupils under subsection (a) of this Section, the board shall adopt a policy of zero tolerance that does all of the

1	<pre>following:</pre>
2	(A) Defines criteria for reporting any act that
3	occurs whenever or wherever students are within the
4	jurisdiction of the board.
5	(B) Defines acts that pose a serious threat to
6	school safety.
7	(C) Defines petty acts of misconduct.
8	(D) Minimizes the victimization of students or
9	staff, including taking all steps necessary to protect
10	the victim of any violent crime from any further
11	victimization.
12	(E) Establishes a procedure that ensures each
13	student has the opportunity to appeal disciplinary
14	actions.
15	(F) Incorporates the provisions of subsections (d)
16	and (d-5) of Section 10-22.6 of this Code.
17	(G) Incorporates the provisions of subdivision (h)
18	of subsection (1) of Section 5-905 of the Juvenile
19	Court Act of 1987.
20	(2) The board shall enter into agreements with local
21	law enforcement agencies specifying guidelines for
22	ensuring that acts that pose a serious threat to school
23	safety, whether committed by a student or an adult, are
24	reported to a law enforcement agency. The agreements must
25	include the role of school resource officers, if

applicable, in handling reported incidents, circumstances

in which school officials may handle incidents without filing a report with a law enforcement agency, and a procedure for ensuring that school personnel properly report appropriate delinquent acts and crimes.

Zero-tolerance policies may not require the reporting of petty acts of misconduct and misdemeanors to a law enforcement agency, including, but not limited to, disorderly conduct, disrupting a school function, simple assault or battery, affray, theft of less than \$300, trespassing, and vandalism of less than \$1,000.

The school principal shall ensure that all school personnel are properly informed as to their responsibilities regarding crime reporting, that appropriate delinquent acts and crimes are properly reported, and that actions taken in cases with special circumstances are properly taken and documented.

(3) The board shall adopt a cooperative agreement with the Department of Juvenile Justice that establishes quidelines for ensuring that any no contact order entered by a court is reported and enforced and that all of the necessary steps are taken to protect the victim of the offense. An offender who is not exempted may not attend any school attended by the victim or a sibling of the victim is riding. The offender shall be permitted by the board to attend another school within the

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school district, but only if the other school is not attended by the victim or a sibling of the victim of the offense; or the offender may be permitted by another district school board to attend a school in that district if the offender is unable to attend any school in the district in which the offender resides. If the offender is unable to attend any other school in the district in which the offender resides and is prohibited from attending a school in another district, the school board in the district in which the offender resides shall take every reasonable precaution to keep the offender separated from the victim while on school grounds or on school transportation. The steps to be taken by the board to keep the offender separated from the victim must include, but are not limited to, in-school suspension of the offender and the scheduling of classes, lunch, or other school activities of the victim and the offender so as not to coincide. The offender, or the parents of the offender if the offender is a juvenile, shall arrange and pay for transportation associated with or required by the offender's attending another school or that would be required as a consequence of the prohibition against riding on a school bus on which the victim or a sibling of the victim is riding. However, the offender or the parents of the offender may not be charged for existing modes of transportation that can be used by the offender at no

additional cost to the district.

- (4) Any disciplinary or prosecutorial action taken against a student who violates a zero-tolerance policy must be based on the individual student and the particular circumstances of the student's misconduct.
- (5) The district is encouraged to use alternatives to expulsion or referral to law enforcement agencies unless the use of such alternatives will pose a threat to school safety.
- (c) Notwithstanding any other provision in this Article or in the School Code, the board may delegate to the general superintendent or to the attorney the authorities granted to the board in the School Code, provided such delegation and appropriate oversight procedures are made pursuant to board by-laws, rules and regulations, adopted as herein provided, except that the board may not delegate its authorities and responsibilities regarding (1) budget approval obligations; (2) rule-making functions; (3) desegregation obligations; (4) real estate acquisition, sale or lease in excess of 10 years as provided in Section 34-21; (5) the levy of taxes; or (6) any mandates imposed upon the board by "An Act in relation to school reform in cities over 500,000, amending Acts herein named", approved December 12, 1988 (P.A. 85-1418).
- 24 (Source: P.A. 96-864, eff. 1-21-10; 96-1403, eff. 7-29-10;
- 25 97-340, eff. 1-1-12; 97-495, eff. 1-1-12; 97-813, eff.
- 26 7-13-12.)

Section 10. The Juvenile Court Act of 1987 is amended by changing Section 5-905 as follows:

(705 ILCS 405/5-905)

Sec. 5-905. Law enforcement records.

- (1) Law Enforcement Records. Inspection and copying of law enforcement records maintained by law enforcement agencies that relate to a minor who has been arrested or taken into custody before his or her 17th birthday shall be restricted to the following and when necessary for the discharge of their official duties:
- (a) A judge of the circuit court and members of the staff of the court designated by the judge;
  - (b) Law enforcement officers, probation officers or prosecutors or their staff, or, when necessary for the discharge of its official duties in connection with a particular investigation of the conduct of a law enforcement officer, an independent agency or its staff created by ordinance and charged by a unit of local government with the duty of investigating the conduct of law enforcement officers;
  - (c) The minor, the minor's parents or legal guardian and their attorneys, but only when the juvenile has been charged with an offense;
    - (d) Adult and Juvenile Prisoner Review Boards;

- (e) Authorized military personnel;
- (f) Persons engaged in bona fide research, with the permission of the judge of juvenile court and the chief executive of the agency that prepared the particular recording: provided that publication of such research results in no disclosure of a minor's identity and protects the confidentiality of the record;
- (g) Individuals responsible for supervising or providing temporary or permanent care and custody of minors pursuant to orders of the juvenile court or directives from officials of the Department of Children and Family Services or the Department of Human Services who certify in writing that the information will not be disclosed to any other party except as provided under law or order of court;
- (h) The appropriate school official only if the agency or officer believes that there is an imminent threat of physical harm to students, school personnel, or others who are present in the school or on school grounds.
  - (A) Inspection and copying shall be limited to law enforcement records transmitted to the appropriate school official or officials whom the school has determined to have a legitimate educational or safety interest by a local law enforcement agency under a reciprocal reporting system established and maintained between the school district and the local law enforcement agency under Section 10-20.14 of the

1	school code of an agreement entered into under
2	paragraph (2) of subsection (b) of Section 34-19 of the
3	School Code concerning a minor enrolled in a school
4	within the school district who has been arrested or
5	taken into custody for any of the following offenses:
6	(i) any violation of Article 24 of the Criminal
7	Code of 1961;
8	(ii) a violation of the Illinois Controlled
9	Substances Act;
10	(iii) a violation of the Cannabis Control Act;
11	(iv) a forcible felony as defined in Section
12	2-8 of the Criminal Code of 1961;
13	(v) a violation of the Methamphetamine Control
14	and Community Protection Act;
15	(vi) a violation of Section 1-2 of the
16	Harassing and Obscene Communications Act;
17	(vii) a violation of the Hazing Act; or
18	(viii) a violation of Section 12-1, 12-2,
19	12-3, 12-3.05, 12-3.1, 12-3.2, 12-3.4, 12-3.5,
20	12-5, 12-7.3, 12-7.4, 12-7.5, 25-1, or 25-5 of the
21	Criminal Code of 1961.
22	The information derived from the law enforcement
23	records shall be kept separate from and shall not
24	become a part of the official school record of that
25	child and shall not be a public record. The information
26	shall be used solely by the appropriate school official

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or officials whom the school has determined to have a legitimate educational or safety interest to aid in the proper rehabilitation of the child and to protect the safety of students and employees in the school. If the designated law enforcement and school officials deem it to be in the best interest of the minor, the student may be referred to in-school or community based social services if those services are available. "Rehabilitation services" may include interventions by school support personnel, evaluation for eligibility for special education, referrals to community-based agencies such as youth services, behavioral healthcare service providers, drug and alcohol prevention or treatment programs, and other interventions as deemed appropriate for the student.

(B) Any information provided to appropriate school officials whom the school has determined to have a legitimate educational or safety interest by local law enforcement officials about a minor who is the subject of a current police investigation that is directly related to school safety shall consist of oral information only, and not written law enforcement records, and shall be used solely by the appropriate school official or officials to protect the safety of students and employees in the school and aid in the proper rehabilitation of the child. The information

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local derived orally from the law enforcement officials shall be kept separate from and shall not become a part of the official school record of the child and shall not be a public record. This limitation on the use of information about a minor who is the subject of a current police investigation shall in no way limit the use of this information by prosecutors in criminal charges arising out pursuing of information disclosed during a police investigation of t.he minor. For purposes of this paragraph, "investigation" means an official systematic inquiry by a law enforcement agency into actual or suspected criminal activity; -

- (i) The president of a park district. Inspection and copying shall be limited to law enforcement records transmitted to the president of the park district by the Illinois State Police under Section 8-23 of the Park District Code or Section 16a-5 of the Chicago Park District Act concerning a person who is seeking employment with that park district and who has been adjudicated a juvenile delinquent for any of the offenses listed in subsection (c) of Section 8-23 of the Park District Code or subsection (c) of Section 16a-5 of the Chicago Park District Act.
- (2) Information identifying victims and alleged victims of sex offenses, shall not be disclosed or open to public inspection under any circumstances. Nothing in this Section

- shall prohibit the victim or alleged victim of any sex offense from voluntarily disclosing his or her identity.
  - (2.5) If the minor is a victim of aggravated battery, battery, attempted first degree murder, or other non-sexual violent offense, the identity of the victim may be disclosed to appropriate school officials, for the purpose of preventing foreseeable future violence involving minors, by a local law enforcement agency pursuant to an agreement established between the school district and a local law enforcement agency subject to the approval by the presiding judge of the juvenile court.
  - (3) Relevant information, reports and records shall be made available to the Department of Juvenile Justice when a juvenile offender has been placed in the custody of the Department of Juvenile Justice.
  - (4) Nothing in this Section shall prohibit the inspection or disclosure to victims and witnesses of photographs contained in the records of law enforcement agencies when the inspection or disclosure is conducted in the presence of a law enforcement officer for purposes of identification or apprehension of any person in the course of any criminal investigation or prosecution.
  - (5) The records of law enforcement officers, or of an independent agency created by ordinance and charged by a unit of local government with the duty of investigating the conduct of law enforcement officers, concerning all minors under 17

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years of age must be maintained separate from the records of adults and may not be open to public inspection or their contents disclosed to the public except by order of the court or when the institution of criminal proceedings has been permitted under Section 5-130 or 5-805 or required under Section 5-130 or 5-805 or such a person has been convicted of a crime and is the subject of pre-sentence investigation or when provided by law.

(6) Except as otherwise provided in this subsection (6), law enforcement officers, and personnel of an independent agency created by ordinance and charged by a unit of local government with the duty of investigating the conduct of law enforcement officers, may not disclose the identity of any minor in releasing information to the general public as to the arrest, investigation or disposition of any case involving a minor. Any victim or parent or legal guardian of a victim may petition the court to disclose the name and address of the minor and the minor's parents or legal quardian, or both. Upon a finding by clear and convincing evidence that the disclosure is either necessary for the victim to pursue a civil remedy against the minor or the minor's parents or legal guardian, or both, or to protect the victim's person or property from the minor, then the court may order the disclosure of the information to the victim or to the parent or legal guardian of the victim only for the purpose of the victim pursuing a civil remedy against the minor or the minor's parents or legal

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- guardian, or both, or to protect the victim's person or property from the minor.
  - (7) Nothing contained in this Section shall prohibit law enforcement agencies when acting in their official capacity from communicating with each other by letter, memorandum, teletype or intelligence alert bulletin or other means the identity or other relevant information pertaining to a person under 17 years of age. The information provided under this subsection (7) shall remain confidential and shall not be publicly disclosed, except as otherwise allowed by law.
- 11 (8) No person shall disclose information under this Section 12 except when acting in his or her official capacity and as 13 provided by law or order of court.
- 14 (Source: P.A. 96-419, eff. 8-13-09; 96-1414, eff. 1-1-11; 97-700, eff. 6-22-12; 97-1104, eff. 1-1-13; revised 9-20-12.)