# 98TH GENERAL ASSEMBLY

# State of Illinois

# 2013 and 2014

#### HB1549

by Rep. Elaine Nekritz

### SYNOPSIS AS INTRODUCED:

20 ILCS 2705/2705-200	was 20 ILCS 2705/49.16
605 ILCS 5/4-303	from Ch. 121, par. 4-303

Amends the Illinois Vehicle Code. Directs the Department of Transportation to establish a Technical Advisory Group that will determine performance measures for all future transportation infrastructure projects. Provides that the Department of Transportation and the Technical Advisory Group shall develop prioritization and performance standards with input from local Metropolitan Planning Groups. Requires the Department of Transportation to report its findings in fiscal year 2014 and implement the plan beginning in fiscal year 2015. Effective immediately.

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AN ACT concerning transportation.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Department of Transportation Law of the
Civil Administrative Code of Illinois is amended by changing
Section 2705-200 as follows:

7 (20 ILCS 2705/2705-200) (was 20 ILCS 2705/49.16)

8 Sec. 2705-200. Master plan; reporting requirements.

9 (a) The Department has the power to develop and maintain a continuing, comprehensive, and integrated planning process 10 that shall develop and periodically revise a statewide master 11 plan for transportation to guide program development and to 12 foster efficient and economical transportation services in 13 14 ground, air, water, and all other modes of transportation throughout the State. The Department shall coordinate its 15 16 transportation planning activities with those of other State 17 agencies and authorities and shall supervise and review any transportation planning performed by other Executive agencies 18 under the direction of the Governor. The Department shall 19 cooperate and participate with federal, regional, interstate, 20 21 State, and local agencies, in accordance with Sections 5-301 22 and 7-301 of the Illinois Highway Code, and with interested private individuals and organizations in the coordination of 23

plans and policies for development of the state's
 transportation system.

To meet the provisions of this Section, the Department 3 shall publish and deliver to the Governor and General Assembly 4 by December 31, 2012 and every 5 years thereafter, its master 5 plan for highway, waterway, aeronautic, mass transportation, 6 The plan shall identify priority 7 and railroad systems. 8 subsystems or components of each system that are critical to 9 the economic and general welfare of this State regardless of 10 public jurisdictional responsibility or private ownership.

11 The master plan shall include a comprehensive and 12 multimodal freight mobility plan which shall analyze commodity 13 flows, assess the freight transportation network, and identify 14 significant freight system trends, needs, and economic 15 opportunities. Ιt shall recommend improvements in the 16 operation and management of the freight system, projects that 17 will eliminate inefficiencies in the State's freight network, methods of funding needed for freight system improvements, and 18 policies to ensure the safe, reliable, and efficient movement 19 20 of goods within and through the State and to ensure the State's economic vitality. The freight mobility plan shall incorporate 21 22 and maintain compatibility with any federally required rail 23 plan affecting this State.

The master plan shall provide particular emphasis and detail of at least the 5-year period in the immediate future. Annual and 5-year, or longer, project programs for each

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State system in this Section shall be published and furnished
 the General Assembly on the first Wednesday in April of each
 year.

Identified needs included in the project programs shall be listed and mapped in a distinctive fashion to clearly identify the priority status of the projects: (1) projects to be committed for execution; (2) tentative projects that are dependent upon funding or other constraints; and (3) needed projects that are not programmed due to lack of funding or other constraints.

All projects shall be related to the priority systems of the master plan, and the priority criteria identified. Cost and estimated completion dates shall be included for work required to complete a useable segment or component beyond the period of the program.

16 <u>The master plan shall include the documentation and</u> 17 <u>information required pursuant to Section 4-303(b) of the</u> 18 <u>Illinois Highway Code.</u>

(b) The Department shall publish and deliver to the Governor and General Assembly on the first Wednesday in April of each year a 5-year, or longer, Highway Improvement Program reporting the number of fiscal years each project has been on previous plans submitted by the Department.

(c) The Department shall publish and deliver to the
Governor and the General Assembly by November 1 of each year a
For the Record report that shall include the following:

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(1) All the projects accomplished in the previous
 fiscal year listed by each Illinois Department of
 Transportation District.

4 (2) The award cost and the beginning dates of each5 listed project.

6 (Source: P.A. 97-32, eff. 6-28-11.)

7 Section 10. The Illinois Highway Code is amended by
8 changing Section 4-303 as follows:

9 (605 ILCS 5/4-303) (from Ch. 121, par. 4-303)

10 Sec. 4-303.

11 (a) Investigations made by the Department to determine the reasonably anticipated future need for federal aid highways and 12 State highways may include, but shall not be limited to, the 13 14 making of traffic surveys, the study of transportation 15 facilities, research concerning the development of the several 16 areas within this State and contiguous territory as affected by 17 growth and changes in population and economic activity and the collection and review of data relating to all factors affecting 18 judicious planning of construction, improvement and 19 the 20 maintenance of highways. Such investigations may also be 21 conducted in cooperation with counties, municipalities, the United States, sister states, agencies of any such governments 22 23 or other persons in pursuance of agreements to share the cost 24 thereof. The Department is authorized to enter into such 1 agreements.

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2	(b) Guidelines.
3	(1) Purpose. The purpose of this subsection is to
4	ensure that transportation infrastructure projects in the
5	State of Illinois foster long-term state and local economic
6	development and enhance the quality of life for Illinois
7	residents. It is the intent of the General Assembly to
8	provide a statewide, data-rich, outcomes-based,
9	transparent, and accountable approach to prioritizing
10	transportation infrastructure projects so that public
11	funds are used effectively for these transportation
12	projects and allocated based on defined performance
13	criteria. Accordingly, as provided in this subsection, all
14	transportation funds appropriated by the State, including,
15	but not limited to, appropriations from the Road Fund,
16	State Construction Account Fund, Capital Projects Fund,
17	and transportation bond funds shall be allocated based on
18	plans submitted by the Metropolitan Planning Organizations
19	for their areas of jurisdiction and the annual and
20	multi-year highway improvement programs prescribed by the
21	Illinois Highway Code and federal law. This subsection
22	shall not apply to (i) any grant programs administered by
23	the Department of Natural Resources, (ii) any funds
24	administered by the Department of Commerce and Economic
25	Opportunity that support local transportation improvements
26	as part of an economic development project, or (iii) any

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1	monies distributed to local government entities pursuant
2	to item (2) of subsection (e) of Section 8 of the Motor
3	Fuel Tax Law.
4	(2) Scope. For purposes of this subsection,
5	transportation infrastructure projects shall include,
6	without limitation, projects for highways maintenance,
7	highway modernization, highway expansion, transit, and
8	high-speed rail.
9	(3) Project Selection Process. The Department shall
10	develop and utilize a process for the selection of
11	transportation infrastructure projects that is based on
12	defined performance measures established under this
13	subsection. The strategic prioritization process to
14	develop these performance measures shall be systematic and
15	data-driven and shall include input from the Metropolitan
16	Planning Organization having jurisdiction over the
17	proposed project.
18	(4) Technical Advisory Group. To develop the
19	performance measures required by this subsection, the
20	Department shall establish and convene a Technical
21	Advisory Group consisting of representatives from the
22	Department, the State's Metropolitan Planning
23	Organizations, and other appropriate partners. The
24	Technical Advisory Group shall establish performance
25	measures for transportation infrastructure projects,
26	formalize the input of Metropolitan Planning Organizations

in the evaluation and prioritization of transportation infrastructure projects, and establish a methodology to measure funding decisions for transportation infrastructure projects against the performance measures established under this subsection.

(5) Performance Measures. The performance measures 6 7 established under this subsection shall, at a minimum, include the following criteria: (i) improving access and 8 9 mobility for users, (ii) preserving and managing the 10 existing transportation system, (iii) supporting 11 multi-modal choices, (iv) maximizing social equity benefits of transportation investments, (v) fostering 12 safety, (vi) coordination of current long-range plans, 13 14 (vii) improving the environment, (viii) reducing congestion by improving the movement of people, (ix) 15 16 fostering economic development, (x) improving quality of life, (xi) moving a growing, diverse and active population, 17 18 and (xii) ensuring transparency and accountability.

19 (6) Initial Report. The initial report of the Technical Advisory Group shall, at a minimum, include 20 21 recommendations to: (i) specifically define transportation 22 infrastructure projects consistent with this subsection, 23 (ii) establish and clearly identify the performance 24 standards required under this subsection, (iii) establish 25 a protocol for how the established performance measures will be used to evaluate, measure, and prioritize 26

1	transportation infrastructure projects, and (iv) establish
2	a process to ensure qualitative input on the evaluation and
3	prioritization of projects from, among others,
4	Metropolitan Planning Organizations. The Technical
5	Advisory Group shall provide its initial report to the
6	Secretary of Transportation pursuant to this subsection no
7	later than the end of Fiscal Year 2014. The Secretary of
8	Transportation shall report these recommendations to the
9	General Assembly no later than September 1, 2014.
10	(7) Master Plan. The Department shall implement the
11	Technical Advisory Group's recommendations beginning in

11 Technical Advisory Group's recommendations beginning in 12 Fiscal Year 2015. Beginning in Fiscal Year 2015 and in 13 every year thereafter, the Department shall include as part 14 of its multi-year highway improvement program an analysis and related documentation detailing how performance 15 16 measures established under this subsection were applied in 17 the development of the program and how these performance measures were applied to prioritization and funding 18 19 decisions. This documentation shall include a list of the 20 performance criteria used, a description of how each performance criterion is weighted, and a copy of the plan 21 22 received from the Metropolitan Planning Organization 23 having jurisdiction over the project. This documentation 24 shall be included as a part of the multiyear highway 25 improvement program.

26 (Source: Laws 1959, p. 196.)

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Section 99. Effective date. This Act takes effect upon
 becoming law.