# 98TH GENERAL ASSEMBLY

# State of Illinois

# 2013 and 2014

#### HB3784

by Rep. Frank J. Mautino

### SYNOPSIS AS INTRODUCED:

215 ILCS 5/59.1

Amends the Illinois Insurance Code in the provision concerning a mutual company's conversion to a stock company. Provides that the mutual company's meeting to vote upon the plan of conversion shall not be set for a date less than 30 days (rather than 60 days) after the date when the notice of the meeting is mailed by the mutual company. Makes a technical correction. Effective immediately.

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AN ACT concerning regulation.

# 2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

4 Section 5. The Illinois Insurance Code is amended by 5 changing Section 59.1 as follows:

6 (215 ILCS 5/59.1)

7 (Section scheduled to be repealed on January 1, 2017)

8 Sec. 59.1. Conversion to stock company.

9 (1) Definitions. For the purposes of this Section, the 10 following terms shall have the meanings indicated:

11 (a) "Eligible member" is a member as of the date the 12 mutual company's board of directors adopts a plan of 13 conversion. A person insured under a group policy is not an 14 eligible member, unless:

(i) the person is insured or covered under a group life policy or group annuity contract under which funds are accumulated and allocated to the respective covered persons;

19 (ii) the person has the right to direct the20 application of the funds so allocated;

(iii) the group policyholder makes no contribution
to the premiums or deposits for the policy or contract;
and

(iv) the mutual company has the names and addresses
 of the persons covered under the group life policy or
 group annuity contract.

A person whose policy is issued after the board of directors adopts the plan but before the plan's effective date is not an eligible member but shall have those rights set forth in subsection (10) of this Section.

8 (b) "Converted stock company" is an Illinois domiciled 9 stock company that converted from an Illinois domiciled 10 mutual company under this Section.

(c) "Plan of conversion" or "plan" is a plan adopted by an Illinois domestic mutual company's board of directors under this Section to convert the mutual company into an Illinois domiciled stock company.

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(d) "Policy" includes an annuity contract.

16 (e) "Member" means a person who, on the records of the 17 mutual company and pursuant to its articles of 18 incorporation or bylaws, is deemed to be a holder of a 19 membership interest in the mutual company.

20 (2) Adoption of the plan of conversion by the board of21 directors.

(a) A mutual company seeking to convert to a stock
company shall, by the affirmative vote of two-thirds of its
board of directors, adopt a plan of conversion consistent
with the requirements of subsection (6) of this Section.

(b) At any time before approval of a plan by the

Director, the mutual company by the affirmative vote of two-thirds of its board of directors, may amend or withdraw the plan.

4 (3) Approval of the plan of conversion by the Director of5 Insurance.

6 (a) Required findings. After adoption by the mutual 7 company's board of directors, the plan shall be submitted 8 to the Director for review and approval. The Director shall 9 approve the plan upon finding that:

10 (i) the provisions of this Section have been11 complied with;

12 (ii) the plan will not prejudice the interests of13 the members; and

14 (iii) the plan's method of allocating subscription15 rights is fair and equitable.

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(b) Documents to be filed.

(i) Prior to the members' approval of the plan, a
mutual company seeking the Director's approval of a
plan shall file the following documents with the
Director for review and approval:

(A) the plan of conversion, including the
independent evaluation of pro forma market value
required by item (f) of subsection (6) of this
Section;

(B) the form of notice required by item (b) of
subsection (4) of this Section for eligible

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members of the meeting to vote on the plan;

(C) any proxies to be solicited from eligible members pursuant to subitem (ii) of item (c) of subsection (4) of this Section;

5 (D) the form of notice required by item (a) of 6 subsection (10) of this Section for persons whose 7 policies are issued after adoption of the plan but 8 before its effective date; and

9 (E) the proposed articles of incorporation and 10 bylaws of the converted stock company.

11Once filed, these documents shall be approved or12disapproved by the Director within a reasonable time.

(ii) After the members have approved the plan, the
converted stock company shall file the following
documents with the Director:

16 (A) the minutes of the meeting of the members
17 at which the plan was voted upon; and

18 (B) the revised articles of incorporation and19 bylaws of the converted stock company.

20 (c) Consultant. The Director may retain, at the mutual 21 company's expense, any qualified expert not otherwise a 22 part of the Director's staff to assist in reviewing the 23 plan and the independent evaluation of the pro forma market 24 value which is required by item (f) of subsection (6) of 25 this Section.

26 (4) Approval of the plan by the members.

1 (a) Members entitled to notice of and to vote on the 2 plan. All eligible members shall be given notice of and an 3 opportunity to vote upon the plan.

(b) Notice required. All eligible members shall be 4 5 given notice of the members' meeting to vote upon the plan. A copy of the plan or a summary of the plan shall accompany 6 7 the notice. The notice shall be mailed to each member's 8 last known address, as shown on the mutual company's 9 records, within 45 days of the Director's approval of the 10 plan. The meeting to vote upon the plan shall not be set 11 for a date less than 30  $\frac{60}{60}$  days after the date when the 12 notice of the meeting is mailed by the mutual company. If the meeting to vote upon the plan is held coincident with 13 14 the mutual company's annual meeting of policyholders, only 15 one combined notice of meeting is required.

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(c) Vote required for approval.

(i) After approval by the Director, the plan shall
be adopted upon receiving the affirmative vote of at
least two-thirds of the votes cast by eligible members.

(ii) Members entitled to vote upon the proposed
plan may vote in person or by proxy. Any proxies to be
solicited from eligible members shall be filed with and
approved by the Director.

(iii) The number of votes each eligible member may
cast shall be determined by the mutual company's
bylaws. If the bylaws are silent, each eligible member

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may cast one vote.

2 Adoption of revised articles of incorporation. (5) Adoption of the revised articles of incorporation of the 3 converted stock company is necessary to implement the plan and 4 5 shall be governed by the applicable provisions of Section 57 of 6 this Code. For a Class 1 mutual company, the members may adopt 7 the revised articles of incorporation at the same meeting at 8 which the members approve the plan. For a Class 2 or 3 mutual 9 company, the revised articles of incorporation may be adopted solely by the board of directors or trustees, as provided in 10 11 Section 57 of this Code.

12 (5.5) Prior to the completion of a plan of conversion filed by a mutual company with the Director, no person shall 13 14 knowingly acquire, make any offer, or make any announcement of 15 an offer for any security issued or to be issued by the 16 converting mutual company in connection with its plan of 17 conversion or for any security issued or to be issued by any other company authorized in item(c)(i) of subsection (6) of 18 this Section and organized for purposes of effecting the 19 20 conversion, except in compliance with the maximum purchase limitations imposed by item (i) of subsection (6) of this 21 22 Section or the terms of the plan of conversion as approved by 23 the Director.

(6) Required provisions in a plan of conversion. Thefollowing provisions shall be included in the plan:

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(a) Reasons for conversion. The plan shall set forth

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the reasons for the proposed conversion.

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(b) Effect of conversion on existing policies.

3 (i) The plan shall provide that all policies in force on the effective date of conversion shall 4 5 continue to remain in force under the terms of those policies, except that any voting rights of the 6 7 policyholders provided for under the policies or under this Code any contingent liability policy 8 and 9 provisions of the type described in Section 55 of this 10 Code shall be extinguished on the effective date of the 11 conversion.

(ii) The plan shall further provide that holders of participating policies in effect on the date of conversion shall continue to have the right to receive dividends as provided in the participating policies, if any.

17 (iii) Except for a mutual company's participating life policies, guaranteed renewable accident 18 and 19 health policies, and non-cancelable accident and 20 health policies, the converted stock company may issue 21 the insured a nonparticipating policy as a substitute 22 for the participating policy upon the renewal date of a 23 participating policy.

(c) Subscription rights to eligible members.

(i) The plan shall provide that each eligiblemember is to receive, without payment, nontransferable

subscription rights to purchase a portion of the 1 2 capital stock of the converted stock company. As an 3 alternative to subscription rights in the converted stock company, the plan may provide that each eligible 4 5 member is to receive, without payment, nontransferable subscription rights to purchase a portion of the 6 7 capital stock of: (A) a corporation organized and owned 8 by the mutual company for the purpose of acquiring or 9 holding all the stock of the converted stock company; 10 or (B) a stock insurance company owned by the mutual 11 company into which the mutual company will be merged.

(ii) The subscription rights shall be allocated in whole shares among the eligible members using a fair and equitable formula. This formula may but need not take into account how the different classes of policies of the eligible members contributed to the surplus of the mutual company.

(d) Oversubscription. The plan shall provide a fair and
equitable means for the allocation of shares of capital
stock in the event of an oversubscription to shares by
eligible members exercising subscription rights received
pursuant to item (c) of subsection (6) of this Section.

(e) Undersubscription. The plan shall provide that any
 shares of capital stock not subscribed to by eligible
 members exercising subscription rights received under item
 (c) of subsection (6) of this Section shall be sold in a

public offering through an underwriter. If the number of

2 shares of capital stock not subscribed by eligible members 3 is so small or the additional time or expense required for a public offering of those shares would be otherwise 4 5 unwarranted under the circumstances, the plan of 6 conversion may provide for the purchase of the unsubscribed 7 shares by a private placement or other alternative method 8 approved by the Director that is fair and equitable to the 9 eligible members.

10 (f) Total price of stock. The plan shall set the total 11 price of the capital stock equal to the estimated pro forma 12 market value of the converted stock company based upon an 13 independent evaluation by a qualified person. The pro forma 14 market value may be the value that is estimated to be 15 necessary to attract full subscription for the shares as 16 indicated by the independent evaluation.

17 (q) Purchase price of each share. The plan shall set the purchase price of each share of capital stock equal to 18 19 any reasonable amount that will not inhibit the purchase of 20 shares by members. The purchase price of each share shall 21 be uniform for all purchasers except the price may be 22 modified by the Director by reason of his consideration of 23 a plan for the purchase of unsubscribed stock pursuant to item (e) of subsection (6) of this Section. 24

(h) Closed block of business for participating lifepolicies of a Class 1 mutual company.

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1 (i) The plan shall provide that a Class 1 mutual 2 company's participating life policies in force on the 3 effective date of the conversion shall be operated by 4 the converted stock company for dividend purposes as a 5 closed block of participating business except that any 6 or all classes of group participating policies may be 7 excluded from the closed block.

8 (ii) plan shall establish The one or more 9 segregated accounts for the benefit of the closed block 10 of business and shall allocate to those segregated 11 accounts enough assets of the mutual company so that 12 the assets together with the revenue from the closed 13 block of business are sufficient to support the closed 14 block including, but not limited to, the payment of 15 claims, expenses, taxes, and any dividends that are 16 provided for under the terms of the participating 17 policies with appropriate adjustments in the dividends for experience changes. The plan shall be accompanied 18 19 by an opinion of a qualified actuary or an appointed 20 actuary who meets the standards set forth in the 21 insurance laws or regulations for the submission of 22 actuarial opinions as to the adequacy of reserves or 23 assets. The opinion shall relate to the adequacy of the 24 assets allocated to the segregated accounts in support 25 of the closed block of business. The actuarial opinion 26 shall be based on methods of analysis deemed

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appropriate for those purposes by the Actuarial Standards Board.

(iii) The amount of assets allocated to the segregated accounts of the closed block shall be based upon the mutual company's last annual statement that is updated to the effective date of the conversion.

7 (iv) The converted stock company shall keep a 8 separate accounting for the closed block and shall make 9 and include in the annual statement to be filed with 10 the Director each year a separate statement showing the 11 gains, losses, and expenses properly attributable to 12 the closed block.

(v) Periodically, upon the Director's approval, those assets allocated to the closed block as provided in subitem (ii) of item (h) of subsection (6) of this Section that are in excess of the amount of assets necessary to support the remaining <u>policies</u> <del>polices</del> in the closed block shall revert to the benefit of the converted stock company.

20 (vi) The Director may waive the requirement for the 21 establishment of a closed block of business if the 22 Director deems it to be in the best interests of the 23 participating policyholders of the mutual insurer to 24 do so.

(i) Limitations on acquisition of control. The planshall provide that any one person or group of persons

acting in concert may not acquire, through public offering 1 2 or subscription rights, more than 5% of the capital stock 3 of the converted stock company for a period of 5 years from the effective date of the plan except with the approval of 4 5 the Director. This limitation does not apply to any entity that is to purchase 100% of the capital stock of the 6 7 converted company as part of the plan of conversion 8 approved by the Director or to a purchase of stock by a 9 tax-qualified employee benefit plan pursuant to 10 subscription grants granted to that plan as authorized 11 under item (b) of subsection (7) of this Section and to a 12 purchase of unsubscribed stock pursuant to item (e) of 13 subsection (6) of this Section.

14 (7) Optional provisions in a plan of conversion. The15 following provisions may be included in the plan:

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(a) Directors and officers subscription rights.

17 (i) The plan may provide that the directors and officers of the mutual company shall receive, without 18 19 nontransferable subscription rights payment, to 20 purchase capital stock of the converted stock company 21 or the stock of another corporation that is 22 participating in the conversion plan as provided in 23 subitem (i) of item (c) of subsection (6) of this 24 Section. Those subscription rights shall be allocated 25 among the directors and officers by a fair and 26 equitable formula.

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The total number of shares that may be 1 (ii) 2 purchased under subitem (i) of item (a) of subsection 3 (7) of this Section may not exceed 35% of the total number of shares to be issued in the case of a mutual 4 5 company with total assets of less than \$50 million or 25% of the total shares to be issued in the case of a 6 mutual company with total assets of more than \$500 7 million. For mutual companies with total 8 assets 9 between \$50 million and \$500 million, the total number 10 of shares that may be purchased shall be interpolated.

(iii) Stock purchased by a director or officer under subitem (i) of item (a) of subsection (7) of this Section may not be sold within one year following the effective date of the conversion.

15 (iv) The plan may also provide that a director or 16 officer or person acting in concert with a director or 17 officer of the mutual company may not acquire any capital stock of the converted stock company for 3 18 19 years after the effective date of the plan, except through a broker or dealer, without the permission of 20 21 the Director. That provision may not apply to prohibit 22 the directors and officers from purchasing stock 23 through subscription rights received in the plan under subitem (i) of item (a) of subsection (7) of this 24 25 Section.

(b) Tax-qualified employee stock benefit plan. The

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plan may allocate to a tax-qualified employee benefit plan 1 nontransferable subscription rights to purchase up to 10% 2 of the capital stock of the converted stock company or the 3 stock of another corporation that is participating in the 4 5 conversion plan as provided in subitem (i) of item (c) of subsection (6) of this Section. That employee benefit plan 6 7 shall be entitled to exercise its subscription rights 8 regardless of the amount of shares purchased by other 9 persons.

10 (8) Alternative plan of conversion. The board of directors 11 may adopt a plan of conversion that does not rely in whole or 12 in part upon the issuance to members of non-transferable subscription rights to purchase stock of the converted stock 13 14 company if the Director finds that the plan does not prejudice 15 the interests of the members, is fair and equitable, and is 16 based upon an independent appraisal of the market value of the 17 mutual company by a qualified person and a fair and equitable allocation of any consideration to be given eligible members. 18 19 The Director may retain, at the mutual company's expense, any 20 qualified expert not otherwise a part of the Director's staff 21 to assist in reviewing whether the plan may be approved by the 22 Director.

(9) Effective date of the plan. A plan shall become effective when the Director has approved the plan, the members have approved the plan, and the revised articles of incorporation have been adopted.

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(10) Rights of members whose policies are issued after adoption of the plan and before its effective date.

3 (a) Notice. All members whose policies are issued after the proposed plan has been adopted by the board of 4 5 directors and before the effective date of the plan shall be given written notice of the plan of conversion. The 6 7 notice shall specify the member's right to rescind that 8 policy as provided in item (b) of subsection (10) of this 9 Section within 45 days after the effective date of the plan. A copy of the plan or a summary of the plan shall 10 11 accompany the notice. The form of the notice shall be filed 12 with and approved by the Director.

(b) Option to rescind. Any member entitled to receive the notice described in item (a) of subsection (10) of this Section shall be entitled to rescind his or her policy and receive a full refund of any amounts paid for the policy or contract within 10 days after the receipt of the notice.

18 (11) Corporate existence.

19 (a) Upon the conversion of a mutual company to a 20 converted stock company according to the provisions of this 21 Section, the corporate existence of the mutual company 22 shall be continued in the converted stock company. All the 23 rights, franchises, and interests of the mutual company in 24 and to every type of property, real, personal, and mixed, 25 and things in action thereunto belonging, is deemed 26 transferred to and vested in the converted stock company 1 without any deed or transfer. Simultaneously, the 2 converted stock company is deemed to have assumed all the 3 obligations and liabilities of the mutual company.

(b) The directors and officers of the mutual company,
unless otherwise specified in the plan of conversion, shall
serve as directors and officers of the converted stock
company until new directors and officers of the converted
stock company are duly elected pursuant to the articles of
incorporation and bylaws of the converted stock company.

10 (12) Conflict of interest. No director, officer, agent, or 11 employee of the mutual company or any other person shall 12 receive any fee, commission, or other valuable consideration, 13 other than his or her usual regular salary and compensation, 14 for in any manner aiding, promoting, or assisting in the 15 conversion except as set forth in the plan approved by the 16 Director. This provision does not prohibit the payment of 17 reasonable fees and compensation to attorneys, accountants, and actuaries for services performed in the independent 18 19 practice of their professions, even if the attorney, accountant, or actuary is also a Director of the mutual 20 21 company.

(13) Costs and expenses. All the costs and expenses connected with a plan of conversion shall be paid for or reimbursed by the mutual company or the converted stock company except where the plan provides either for a holding company to acquire the stock of the converted stock company or for the

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1 merger of the mutual company into a stock insurance company as 2 provided in subitem (i) of item (c) of subsection (6) of this 3 Section. In those cases, the acquiring holding company or the 4 stock insurance company shall pay for or reimburse all the 5 costs and expenses connected with the plan.

6 (14) Failure to give notice. If the mutual company complies 7 substantially and in good faith with the notice requirements of 8 this Section, the mutual company's failure to give any member 9 or members any required notice does not impair the validity of 10 any action taken under this Section.

(15) Limitation of actions. Any action challenging the validity of or arising out of acts taken or proposed to be taken under this Section shall be commenced within 30 days after the effective date of the plan.

15 (Source: P.A. 90-381, eff. 8-14-97.)

Section 99. Effective date. This Act takes effect upon becoming law.