

98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 HB4230

by Rep. Camille Y. Lilly

SYNOPSIS AS INTRODUCED:

30 ILCS 105/5.855 new

50 ILCS 751/5

50 ILCS 751/10

50 ILCS 751/17

50 ILCS 751/70

50 ILCS 751/90 new

220 ILCS 5/13-900

220 ILCS 5/13-900.1

220 ILCS 5/13-900.3

220 ILCS 5/13-1200

Amends the State Finance Act. Adds the Poison Response Fund. Amends the Wireless Emergency Telephone Safety Act. Provides that human poison control centers constitute an enhancement to 9-1-1 services pursuant to federal law. Provides that for surcharges collected and remitted on or after July 1, 2013, \$0.1275 per surcharge collected shall be deposited into the Wireless Carrier Reimbursement Fund on the last day of each month, \$0.5825 per surcharge collected shall be deposited into the Wireless Service Emergency Fund, \$0.02 per surcharge shall be deposited in the Poison Response Fund, and \$0.01 per surcharge collected may be disbursed to the Illinois Commerce Commission for administrative costs. Requires the Auditor General to conduct an annual audit of the Poison Response Fund. Permits the Commission to require an annual report of income and expenditures from each human poison control center. Extends the date of repeal of the Act to July 1, 2018 (currently July 1, 2013). Creates the Poison Response Fund. Amends the Public Utilities Act. Extends the repeal of certain Sections relating to 9-1-1 system providers until July 1, 2016 (currently July 1, 2015). Effective immediately.

LRB098 15345 JLK 50374 b

FISCAL NOTE ACT MAY APPLY

1 AN ACT concerning local government.

Be it enacted by the People of the State of Illinois,

represented in the General Assembly:

- 4 Section 5. The State Finance Act is amended by adding
- 5 Section 5.855 as follows:
- 6 (30 ILCS 105/5.855 new)
- 7 Sec. 5.855. The Poison Response Fund.
- 8 Section 10. The Wireless Emergency Telephone Safety Act is
- 9 amended by changing Sections 5, 10, 17, 70, and 90 as follows:
- 10 (50 ILCS 751/5)
- 11 (Section scheduled to be repealed on July 1, 2014)
- 12 Sec. 5. Purpose. The General Assembly finds and declares it
- is in the public interest to promote the use of wireless 9-1-1
- and wireless enhanced 9-1-1 (E9-1-1) service in order to save
- lives and protect the property of the citizens of the State of
- 16 Illinois.
- 17 Wireless carriers are required by the Federal
- 18 Communications Commission (FCC) to provide E9-1-1 service in
- 19 the form of automatic location identification and automatic
- 20 number identification pursuant to policies set forth by the
- 21 FCC.

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safety agencies and wireless Public carriers encouraged to work together to provide emergency access to wireless 9-1-1 and wireless E9-1-1 service. Public safety agencies and wireless carriers operating wireless 9-1-1 and wireless E9-1-1 systems require adequate funding to recover the costs of designing, purchasing, installing, testing, operating enhanced facilities, systems, and services necessary to comply with the wireless E9-1-1 requirements mandated by the Federal Communications Commission and t.o maximize availability of wireless E9-1-1 services throughout the State of Illinois.

The revenues generated by the wireless carrier surcharge enacted by this Act are required to fund the efforts of the wireless carriers, emergency telephone system boards, qualified governmental entities, human.poison.control.centers, and the Department of State Police to improve the public health, safety, and welfare and to serve a public purpose by providing emergency telephone assistance through wireless communications.

It is the intent of the General Assembly to:

- (1) establish and implement a cohesive statewide emergency telephone number that will provide wireless telephone users with rapid direct access to public safety agencies by dialing the telephone number 9-1-1;
- (2) encourage wireless carriers and public safety agencies to provide E9-1-1 services that will assist public

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- safety agencies in determining the caller's approximate location and wireless telephone number;
 - (3) grant authority to public safety agencies not already in possession of the authority to finance the cost of installing and operating wireless 9-1-1 systems and reimbursing wireless carriers for costs incurred to provide wireless E9-1-1 services; and
 - (3.5) provide rapid direct access to poison-related information and advice from human poison control centers to public safety agencies, health care providers, and the general public; and
- 12 (4) provide for a reasonable fee on wireless telephone 13 service subscribers to accomplish these purposes and 14 provide for the enforcement and collection of such fees.
- 15 (Source: P.A. 95-63, eff. 8-13-07.)
- 16 (50 ILCS 751/10)
- 17 (Section scheduled to be repealed on July 1, 2014)
- 18 Sec. 10. Definitions. In this Act:
- "Emergency telephone system board" means a board appointed by the corporate authorities of any county or municipality that provides for the management and operation of a 9-1-1 system within the scope of the duties and powers prescribed by the Emergency Telephone System Act.
- 24 <u>"Human poison control center" shall have the meaning</u>
 25 provided in Section 10 of the Poison Control System Act.

- <u>Services provided by a human poison control center shall be</u> 1
- 2 provided as, and constitute, an enhancement to 9-1-1 services
- 3 pursuant to 47 U.S.C. 615a-1(f)(1).
- 4 "Master street address quide" means the computerized
- 5 geographical database that consists of all street and address
- data within a 9-1-1 system. 6
- "Mobile telephone number" or "MTN" shall mean the telephone 7
- 8 number assigned to a wireless telephone at the time of initial
- 9 activation.
- 10 "Prepaid wireless telecommunications service"
- 11 wireless telecommunications service that allows a caller to
- 12 dial 9-1-1 to access the 9-1-1 system, which service must be
- 13 paid for in advance and is sold in predetermined units or
- dollars which the amount declines with use in a known amount. 14
- 15 "Public safety agency" means a functional division of a
- 16 public agency that provides fire fighting, police, medical, or
- 17 other emergency services. For the purpose of providing wireless
- service to users of 9-1-1 emergency services, as expressly 18
- 19 provided for in this Act, the Department of State Police may be
- 20 considered a public safety agency.
- 21 "Qualified governmental entity" means a unit of local
- 22 government authorized to provide 9-1-1 services pursuant to the
- 23 Emergency Telephone System Act where no emergency telephone
- 24 system board exists.
- "Remit period" means the billing period, one month in 25
- 26 duration, for which a wireless carrier remits a surcharge and

provides subscriber information by zip code to the Illinois Commerce Commission, in accordance with Section 17 of this Act.

"Statewide wireless emergency 9-1-1 system" means all areas of the State where an emergency telephone system board or, in the absence of an emergency telephone system board, a qualified governmental entity has not declared its intention for one or more of its public safety answering points to serve as a primary wireless 9-1-1 public safety answering point for its jurisdiction. The operator of the statewide wireless emergency 9-1-1 system shall be the Department of State Police.

"Wireless carrier" means a provider of two-way cellular, broadband PCS, geographic area 800 MHZ and 900 MHZ Commercial Mobile Radio Service (CMRS), Wireless Communications Service (WCS), or other Commercial Mobile Radio Service (CMRS), as defined by the Federal Communications Commission, offering radio communications that may provide fixed, mobile, radio location, or satellite communication services to individuals or businesses within its assigned spectrum block and geographical area or that offers real-time, two-way voice service that is interconnected with the public switched network, including a reseller of such service.

"Wireless enhanced 9-1-1" means the ability to relay the telephone number of the originator of a 9-1-1 call and location information from any mobile handset or text telephone device accessing the wireless system to the designated wireless public safety answering point as set forth in the order of the Federal

- 1 Communications Commission, FCC Docket No. 94-102, adopted June
- 2 12, 1996, with an effective date of October 1, 1996, and any
- 3 subsequent amendment thereto.
- 4 "Wireless public safety answering point" means the
- 5 functional division of an emergency telephone system board,
- 6 qualified governmental entity, or the Department of State
- 7 Police accepting wireless 9-1-1 calls.
- 8 "Wireless subscriber" means an individual or entity to whom
- 9 a wireless service account or number has been assigned by a
- 10 wireless carrier, other than an account or number associated
- 11 with prepaid wireless telecommunication service.
- 12 (Source: P.A. 97-463, eff. 1-1-12.)
- 13 (50 ILCS 751/17)
- 14 (Section scheduled to be repealed on July 1, 2014)
- 15 Sec. 17. Wireless carrier surcharge.
- 16 (a) Except as provided in Sections 45 and 80, each wireless
- 17 carrier shall impose a monthly wireless carrier surcharge per
- 18 CMRS connection that either has a telephone number within an
- 19 area code assigned to Illinois by the North American Numbering
- 20 Plan Administrator or has a billing address in this State. No
- 21 wireless carrier shall impose the surcharge authorized by this
- 22 Section upon any subscriber who is subject to the surcharge
- imposed by a unit of local government pursuant to Section 45.
- 24 Prior to January 1, 2008 (the effective date of Public Act
- 25 95-698), the surcharge amount shall be the amount set by the

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Wireless Enhanced 9-1-1 Board. Beginning on January 1, 2008 (the effective date of Public Act 95-698), the monthly surcharge imposed under this Section shall be \$0.73 per CMRS connection. The wireless carrier that provides service to the subscriber shall collect the surcharge from the subscriber. For mobile telecommunications services provided on and after August 1, 2002, any surcharge imposed under this Act shall be imposed based upon the municipality or county that encompasses the customer's place of primary use as defined in the Mobile Telecommunications Sourcing Conformity Act. The surcharge shall be stated as а separate item on the subscriber's monthly bill. The wireless carrier shall begin collecting the surcharge on bills issued within 90 days after the Wireless Enhanced 9-1-1 Board sets the monthly wireless surcharge. State and local taxes shall not apply to the wireless carrier surcharge.

(b) Except as provided in Sections 45 and 80, a wireless carrier shall, within 45 days of collection, remit, either by check or by electronic funds transfer, to the State Treasurer the amount of the wireless carrier surcharge collected from each subscriber. Of the amounts remitted under this subsection prior to January 1, 2008 (the effective date of Public Act 95-698), and for surcharges imposed before January 1, 2008 (the effective date of Public Act 95-698) but remitted after January 1, 2008, the State Treasurer shall deposit one-third into the Wireless Carrier Reimbursement Fund and two-thirds into the

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Wireless Service Emergency Fund. For surcharges collected and remitted on or after January 1, 2008 (the effective date of Public Act 95-698), \$0.1475 per surcharge collected shall be deposited into the Wireless Carrier Reimbursement Fund, and \$0.5825 per surcharge collected shall be deposited into the Wireless Service Emergency Fund. Of the amounts deposited into the Wireless Carrier Reimbursement Fund under this subsection, \$0.01 per surcharge collected may be distributed to the carriers to cover their administrative costs. Of the amounts deposited into the Wireless Service Emergency Fund under this subsection, \$0.01 per surcharge collected may be disbursed to the Illinois Commerce Commission to cover its administrative costs.

For surcharges collected and remitted on or after July 1, 2014, \$0.1275 per surcharge collected shall be deposited into the Wireless Carrier Reimbursement Fund, \$0.5825 per surcharge collected shall be deposited into the Wireless Service Emergency Fund, and \$0.02 per surcharge collected shall be deposited in the Poison Response Fund for distribution on the last day of each month to a human poison control center as defined in Section 10 of the Poison Control System Act. Of the amounts deposited into the Wireless Carrier Reimbursement Fund under this subsection, \$0.01 per surcharge collected may be distributed to the carriers to cover their administrative costs. Of the amounts deposited into the Wireless Service Emergency Fund under this subsection, \$0.01 per surcharge

collected may be disbursed to the Illinois Commerce Commission for administrative costs.

- (c) The first such remittance by wireless carriers shall include the number of wireless subscribers by zip code, and the 9-digit zip code if currently being used or later implemented by the carrier, that shall be the means by which the Illinois Commerce Commission shall determine distributions from the Wireless Service Emergency Fund. This information shall be updated no less often than every year. Wireless carriers are not required to remit surcharge moneys that are billed to subscribers but not yet collected. Any carrier that fails to provide the zip code information required under this subsection (c) shall be subject to the penalty set forth in subsection (f) of this Section.
- (d) Any funds collected under the Prepaid Wireless 9-1-1 Surcharge Act shall be distributed using a prorated method based upon zip code information collected from post-paid wireless carriers under subsection (c) of this Section.
- (e) If before midnight on the last day of the third calendar month after the closing date of the remit period a wireless carrier does not remit the surcharge or any portion thereof required under this Section, then the surcharge or portion thereof shall be deemed delinquent until paid in full, and the Illinois Commerce Commission may impose a penalty against the carrier in an amount equal to the greater of:
 - (1) \$25 for each month or portion of a month from the

1	time	an	amount	becomes	delinquent	until	the	amount	is	paid
2	in fu	111;	or							

(2) an amount equal to the product of 1% and the sum of all delinquent amounts for each month or portion of a month that the delinquent amounts remain unpaid.

A penalty imposed in accordance with this subsection (e) for a portion of a month during which the carrier provides the number of subscribers by zip code as required under subsection (c) of this Section shall be prorated for each day of that month during which the carrier had not provided the number of subscribers by zip code as required under subsection (c) of this Section. Any penalty imposed under this subsection (e) is in addition to the amount of the delinquency and is in addition to any other penalty imposed under this Section.

- (f) If, before midnight on the last day of the third calendar month after the closing date of the remit period, a wireless carrier does not provide the number of subscribers by zip code as required under subsection (c) of this Section, then the report is deemed delinquent and the Illinois Commerce Commission may impose a penalty against the carrier in an amount equal to the greater of:
- (1) \$25 for each month or portion of a month that the report is delinquent; or
 - (2) an amount equal to the product of 1/2¢ and the number of subscribers served by the wireless carrier.
- A penalty imposed in accordance with this subsection (f)

- for a portion of a month during which the carrier pays the delinquent amount in full shall be prorated for each day of that month that the delinquent amount was paid in full. Any penalty imposed under this subsection (f) is in addition to any other penalty imposed under this Section.
 - (g) The Illinois Commerce Commission may enforce the collection of any delinquent amount and any penalty due and unpaid under this Section by legal action or in any other manner by which the collection of debts due the State of Illinois may be enforced under the laws of this State. The Executive Director of the Illinois Commerce Commission, or his or her designee, may excuse the payment of any penalty imposed under this Section if the Executive Director, or his or her designee, determines that the enforcement of this penalty is unjust.
 - (h) Notwithstanding any provision of law to the contrary, nothing shall impair the right of wireless carriers to recover compliance costs for all emergency communications services that are not reimbursed out of the Wireless Carrier Reimbursement Fund directly from their wireless subscribers via line-item charges on the wireless subscriber's bill. Those compliance costs include all costs incurred by wireless carriers in complying with local, State, and federal regulatory or legislative mandates that require the transmission and receipt of emergency communications to and from the general public, including, but not limited to, E-911.

(i) The Auditor General shall conduct, on an annual basi	s,
an audit of the Wireless Service Emergency Fund, the Pois	on
Response Fund, and the Wireless Carrier Reimbursement Fund f	or
compliance with the requirements of this Act. The audit sha	11
include, but not be limited to, the following determinations:	

- (1) Whether the Commission is maintaining detailed records of all receipts and disbursements from the Wireless Carrier Emergency Fund, the Poison Response Fund, and the Wireless Carrier Reimbursement Fund.
- (2) Whether the Commission's administrative costs charged to the funds are adequately documented and are reasonable.
- (3) Whether the Commission's procedures for making grants and providing reimbursements in accordance with the Act are adequate.
- (4) The status of the implementation of wireless 9-1-1 and E9-1-1 services in Illinois.

(5) The status of human poison response services in Illinois.

The Commission, the Department of State Police, and any other entity or person that may have information relevant to the audit shall cooperate fully and promptly with the Office of the Auditor General in conducting the audit. The Auditor General shall commence the audit as soon as possible and distribute the report upon completion in accordance with Section 3-14 of the Illinois State Auditing Act.

- 1 (j) The Illinois Commerce Commission may require an annual
- 2 report of income and expenditures of the Poison Response Fund
- 3 from each human poison control center as defined in Section 10
- 4 of the Poison Control System Act.
- 5 (Source: P.A. 97-463, eff. 1-1-12.)
- 6 (50 ILCS 751/70)
- 7 (Section scheduled to be repealed on July 1, 2014)
- 8 Sec. 70. Repealer. This Act is repealed on July 1, 2018
- 9 $\frac{2014}{}$.
- 10 (Source: P.A. 97-1163, eff. 2-4-13; 98-45, eff. 6-28-13.)
- 11 (50 ILCS 751/90 new)
- 12 Sec. 90. Poison Response Fund. The Poison Response Fund is
- 13 created as a special fund in the State treasury. Subject to
- 14 appropriation, moneys in the Poison Response Fund may only be
- used as described in subsection (b) of Section 17 of this Act.
- Section 15. The Public Utilities Act is amended by changing
- 17 Sections 13-900, 13-900.1, 13-900.3, and 13-1200 as follows:
- 18 (220 ILCS 5/13-900)
- 19 (Section scheduled to be repealed on July 1, 2015)
- Sec. 13-900. Authority to serve as 9-1-1 system provider;
- 21 rules.
- 22 (a) The General Assembly finds that it is necessary to

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- 1 require the certification of 9-1-1 system providers to ensure
- 2 the safety of the lives and property of Illinoisans and
- 3 Illinois businesses, and to otherwise protect and promote the
- 4 public safety, health, and welfare of the citizens of this
- 5 State and their property.
 - (b) For purposes of this Section:
- 7 "9-1-1 system" has the same meaning as that term is
 8 defined in Section 2.19 of the Emergency Telephone System
 9 Act.
- "9-1-1 system provider" means any person, corporation,
 limited liability company, partnership, sole
 proprietorship, or entity of any description whatever that
 acts as a system provider within the meaning of Section
 2.18 of the Emergency Telephone System Act.
 - "Emergency Telephone System Board" has the same meaning as that term is defined in Sections 2.11 and 15.4 of the Emergency Telephone System Act.
 - "Public safety agency personnel" means personnel employed by a public safety agency, as that term is defined in Section 2.02 of the Emergency Telephone System Act, whose responsibilities include responding to requests for emergency services.
 - (c) Except as otherwise provided in this Section, beginning July 1, 2010, it is unlawful for any 9-1-1 system provider to offer or provide or seek to offer or provide to any emergency telephone system board or 9-1-1 system, or agent,

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representative, or designee thereof, any network and database service used or intended to be used by any emergency telephone system board or 9-1-1 system for the purpose of answering, transferring, or relaying requests for emergency services, or dispatching public safety agency personnel in response to requests for emergency services, unless the 9-1-1 system provider has applied for and received a Certificate of 9-1-1 System Provider Authority from the Commission. The Commission shall approve an application for a Certificate of 9-1-1 System Provider Authority upon a showing by the applicant, and a finding by the Commission, after notice and hearing, that the applicant possesses sufficient technical, financial, managerial resources and abilities to provide network service and database services that it seeks authority to provide in its application for service authority, in a safe, continuous, and uninterrupted manner.

(d) No incumbent local exchange carrier that provides, as of the effective date of this amendatory Act of the 96th General Assembly, any 9-1-1 network and 9-1-1 database service used or intended to be used by any Emergency Telephone System Board or 9-1-1 system, shall be required to obtain a Certificate of 9-1-1 System Provider Authority under this Section. No entity that possesses, as of the effective date of this amendatory Act of the 96th General Assembly, a Certificate of Service Authority and provides 9-1-1 network and 9-1-1 database services to any incumbent local exchange carrier as of

- 1 the effective date of this amendatory Act of the 96th General
- 2 Assembly shall be required to obtain a Certificate of 9-1-1
- 3 System Provider Authority under this Section.
- 4 (e) Any and all enforcement authority granted to the
- 5 Commission under this Section shall apply exclusively to 9-1-1
- 6 system providers granted a Certificate of Service Authority
- 7 under this Section and shall not apply to incumbent local
- 8 exchange carriers that are providing 9-1-1 service as of the
- 9 effective date of this amendatory Act of the 96th General
- 10 Assembly.
- 11 (f) This Section is repealed on July 1, 2016.
- 12 (Source: P.A. 96-25, eff. 6-30-09.)
- 13 (220 ILCS 5/13-900.1)
- 14 (Section scheduled to be repealed on July 1, 2015)
- 15 Sec. 13-900.1. Authority over 9-1-1 rates and terms of
- service. Notwithstanding any other provision of this Article,
- 17 the Commission retains its full authority over the rates and
- 18 service quality as they apply to 9-1-1 system providers,
- 19 including the Commission's existing authority over
- interconnection with 9-1-1 system providers and 9-1-1 systems.
- 21 The rates, terms, and conditions for 9-1-1 service shall be
- tariffed and shall be provided in the manner prescribed by this
- 23 Act and shall be subject to the applicable laws, including
- 24 rules or regulations adopted and orders issued by the
- 25 Commission or the Federal Communications Commission. The

- Commission retains this full authority regardless of the 1
- 2 technologies utilized or deployed by 9-1-1 system providers.
- 3 This Section is repealed on July 1, 2016.
- (Source: P.A. 96-927, eff. 6-15-10; 97-333, eff. 8-12-11.) 4
- 5 (220 ILCS 5/13-900.3)
- (Section scheduled to be repealed on July 1, 2015) 6
- 7 Sec. 13-900.3. Regulatory flexibility for 9-1-1 system 8
- providers.
- 9 (a) For purposes of this Section, "Regional Pilot Project"
- 10 to implement next generation 9-1-1 has the same meaning as that
- 11 term is defined in Section 2.22 of the Emergency Telephone
- 12 System Act.
- (b) For the limited purpose of a Regional Pilot Project to 1.3
- implement next generation 9-1-1, as defined in Section 13-900 14
- 15 of this Article, the Commission may forbear from applying any
- 16 rule or provision of Section 13-900 as it applies to
- implementation of the Regional Pilot Project to implement next 17
- generation 9-1-1 if the Commission determines, after notice and 18
- 19 hearing, that: (1) enforcement of the rule is not necessary to
- 20 ensure the development and improvement of emergency
- 21 communication procedures and facilities in such a manner as to
- 22 be able to quickly respond to any person requesting 9-1-1
- services from police, fire, medical, rescue, 23 and other
- 24 emergency services; (2) enforcement of the rule or provision is
- 25 not necessary for the protection of consumers;

- 1 forbearance from applying such provisions or rules is
- 2 consistent with the public interest. The Commission may
- 3 exercise such forbearance with respect to one, and only one,
- 4 Regional Pilot Project as authorized by Sections 10 and 11 of
- 5 the Emergency Telephone Systems Act to implement next
- 6 generation 9-1-1.
- 7 (c) This Section is repealed on July 1, 2016.
- 8 (Source: P.A. 96-1443, eff. 8-20-10; 97-333, eff. 8-12-11.)
- 9 (220 ILCS 5/13-1200)
- 10 (Section scheduled to be repealed on July 1, 2015)
- 11 Sec. 13-1200. Repealer. This Article, except for Sections
- 12 13-900, 13-900.1, and 13-900.3, is repealed July 1, 2015.
- 13 (Source: P.A. 98-45, eff. 6-28-13.)
- 14 Section 99. Effective date. This Act takes effect upon
- 15 becoming law.