

Rep. Rita Mayfield

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1	AMENDMENT TO HOUSE BILL 5380
2	AMENDMENT NO Amend House Bill 5380 by replacing
3	everything after the enacting clause with the following:
4	"Section 5. The Illinois Act on the Aging is amended by
5	changing Section 4.02 as follows:
6	(20 ILCS 105/4.02) (from Ch. 23, par. 6104.02)
7	Sec. 4.02. Community Care Program. The Department shall
8	establish a program of services to prevent unnecessary
9	institutionalization of persons age 60 and older in need of
10	long term care or who are established as persons who suffer
11	from Alzheimer's disease or a related disorder under the
12	Alzheimer's Disease Assistance Act, thereby enabling them to
13	remain in their own homes or in other living arrangements. Such
14	preventive services, which may be coordinated with other
15	programs for the aged and monitored by area agencies on aging
16	in cooperation with the Department, may include, but are not

1	limited to, any or all of the following:
2	(a) (blank);
3	(b) (blank);
4	(c) home care aide services;
5	(d) personal assistant services;
6	(e) adult day services;
7	(f) home-delivered meals;
8	(g) education in self-care;
9	(h) personal care services;
10	(i) adult day health services;
11	(j) habilitation services;
12	(k) respite care;
13	(k-5) community reintegration services;
14	(k-6) flexible senior services;
15	(k-7) medication management;
16	(k-8) emergency home response;
17	(1) other nonmedical social services that may enable
18	the person to become self-supporting; or
19	(m) clearinghouse for information provided by senior
20	citizen home owners who want to rent rooms to or share
21	living space with other senior citizens.
22	The Department shall establish eligibility standards for
23	such services. In determining the amount and nature of services
24	for which a person may qualify, consideration shall not be

given to the value of cash, property or other assets held in the name of the person's spouse pursuant to a written agreement dividing marital property into equal but separate shares or pursuant to a transfer of the person's interest in a home to his spouse, provided that the spouse's share of the marital property is not made available to the person seeking such services.

Beginning January 1, 2008, the Department shall require as
a condition of eligibility that all new financially eligible
applicants apply for and enroll in medical assistance under
Article V of the Illinois Public Aid Code in accordance with
rules promulgated by the Department.

11 The Department shall, in conjunction with the Department of Public Aid (now Department of Healthcare and Family Services), 12 13 seek appropriate amendments under Sections 1915 and 1924 of the 14 Social Security Act. The purpose of the amendments shall be to 15 extend eligibility for home and community based services under 16 Sections 1915 and 1924 of the Social Security Act to persons who transfer to or for the benefit of a spouse those amounts of 17 income and resources allowed under Section 1924 of the Social 18 Security Act. Subject to the approval of such amendments, the 19 20 Department shall extend the provisions of Section 5-4 of the 21 Illinois Public Aid Code to persons who, but for the provision 22 of home or community-based services, would require the level of care provided in an institution, as is provided for in federal 23 24 law. Those persons no longer found to be eligible for receiving 25 noninstitutional services due to changes in the eligibility 26 criteria shall be given 45 days notice prior to actual 09800HB5380ham001 -4- LRB098 16527 KTG 56080 a

1 termination. Those persons receiving notice of termination may contact the Department and request the determination be 2 appealed at any time during the 45 day notice period. The 3 4 target population identified for the purposes of this Section 5 are persons age 60 and older with an identified service need. 6 Priority shall be given to those who are at imminent risk of institutionalization. The services shall be provided to 7 8 eligible persons age 60 and older to the extent that the cost of the services together with the other personal maintenance 9 10 expenses of the persons are reasonably related to the standards 11 established for care in a group facility appropriate to the person's condition. These non-institutional services, pilot 12 13 projects or experimental facilities may be provided as part of or in addition to those authorized by federal law or those 14 15 funded and administered by the Department of Human Services. 16 The Departments of Human Services, Healthcare and Family Services, Public Health, Veterans' Affairs, and Commerce and 17 18 Economic Opportunity and other appropriate agencies of State, 19 federal and local governments shall cooperate with the 20 Department on Aging in the establishment and development of the non-institutional services. The Department shall require an 21 22 annual audit from all personal assistant and home care aide 23 vendors contracting with the Department under this Section. The 24 annual audit shall assure that each audited vendor's procedures 25 in compliance with Department's financial reporting are 26 guidelines requiring an administrative and employee wage and 09800HB5380ham001 -5- LRB098 16527 KTG 56080 a

1 benefits cost split as defined in administrative rules. The audit is a public record under the Freedom of Information Act. 2 The Department shall execute, relative to the nursing home 3 4 prescreening project, written inter-agency agreements with the 5 Department of Human Services and the Department of Healthcare 6 and Family Services, to effect the following: (1) intake procedures and common eligibility criteria for those persons 7 who are receiving non-institutional services; and (2) the 8 9 establishment and development of non-institutional services in 10 areas of the State where they are not currently available or 11 are undeveloped. On and after July 1, 1996, all nursing home prescreenings for individuals 60 years of age or older shall be 12 13 conducted by the Department.

As part of the Department on Aging's routine training of case managers and case manager supervisors, the Department may include information on family futures planning for persons who are age 60 or older and who are caregivers of their adult children with developmental disabilities. The content of the training shall be at the Department's discretion.

The Department is authorized to establish a system of recipient copayment for services provided under this Section, such copayment to be based upon the recipient's ability to pay but in no case to exceed the actual cost of the services provided. Additionally, any portion of a person's income which is equal to or less than the federal poverty standard shall not be considered by the Department in determining the copayment. 09800HB5380ham001

The level of such copayment shall be adjusted whenever
 necessary to reflect any change in the officially designated
 federal poverty standard.

4 The Department, or the Department's authorized 5 representative, may recover the amount of moneys expended for 6 services provided to or in behalf of a person under this Section by a claim against the person's estate or against the 7 8 estate of the person's surviving spouse, but no recovery may be 9 had until after the death of the surviving spouse, if any, and 10 then only at such time when there is no surviving child who is 11 under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the 12 13 person, of moneys for services provided to the person or in 14 behalf of the person under this Section to which the person was 15 not entitled; provided that such recovery shall not be enforced 16 against any real estate while it is occupied as a homestead by the surviving spouse or other dependent, if no claims by other 17 creditors have been filed against the estate, or, if such 18 19 claims have been filed, they remain dormant for failure of 20 prosecution or failure of the claimant to compel administration 21 of the estate for the purpose of payment. This paragraph shall 22 not bar recovery from the estate of a spouse, under Sections 23 1915 and 1924 of the Social Security Act and Section 5-4 of the 24 Illinois Public Aid Code, who precedes a person receiving 25 services under this Section in death. All moneys for services 26 paid to or in behalf of the person under this Section shall be

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1 claimed for recovery from the deceased spouse's estate.
2 "Homestead", as used in this paragraph, means the dwelling
3 house and contiguous real estate occupied by a surviving spouse
4 or relative, as defined by the rules and regulations of the
5 Department of Healthcare and Family Services, regardless of the
6 value of the property.

7 The Department shall increase the effectiveness of the 8 existing Community Care Program by:

9 (1) ensuring that in-home services included in the care
10 plan are available on evenings and weekends;

(2) ensuring that care plans contain the services that 11 eligible participants need based on the number of days in a 12 13 month, not limited to specific blocks of time, as 14 identified by the comprehensive assessment tool selected 15 by the Department for use statewide, not to exceed the total monthly service cost maximum allowed for each 16 service; the Department shall develop administrative rules 17 18 to implement this item (2);

19 (3) ensuring that the participants have the right to 20 choose the services contained in their care plan and to 21 direct how those services are provided, based on 22 administrative rules established by the Department;

(4) ensuring that the determination of need tool is
accurate in determining the participants' level of need; to
achieve this, the Department, in conjunction with the Older
Adult Services Advisory Committee, shall institute a study

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1 of the relationship between the Determination of Need scores, level of need, service cost maximums, and the 2 3 development and utilization of service plans no later than May 1, 2008; findings and recommendations shall be 4 5 presented to the Governor and the General Assembly no later than January 1, 2009; recommendations shall include all 6 needed changes to the service cost maximums schedule and 7 8 additional covered services;

9 (5) ensuring that homemakers can provide personal care 10 services that may or may not involve contact with clients, 11 including but not limited to:

- 12 (A) bathing;
- 13 (B) grooming;
- 14 (C) toileting;
- 15 (D) nail care;
- 16 (E) transferring;
- 17 (F) respiratory services;
- 18 (G) exercise; or
- 19

(H) positioning;

(6) ensuring that homemaker program vendors are not
restricted from hiring homemakers who are family members of
clients or recommended by clients; the Department may not,
by rule or policy, require homemakers who are family
members of clients or recommended by clients to accept
assignments in homes other than the client;

26 (7) ensuring that the State may access maximum federal

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1 matching funds by seeking approval for the Centers for Medicare and Medicaid Services for modifications to the 2 3 State's home and community based services waiver and additional waiver opportunities, including applying for 4 5 enrollment in the Balance Incentive Payment Program by May 1, 2013, in order to maximize federal matching funds; this 6 shall include, but not be limited to, modification that 7 8 reflects all changes in the Community Care Program services 9 and all increases in the services cost maximum;

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10 (8) ensuring that the determination of need tool 11 accurately reflects the service needs of individuals with 12 Alzheimer's disease and related dementia disorders;

13 (9) ensuring that services are authorized accurately 14 and consistently for the Community Care Program (CCP); the 15 Department shall implement a Service Authorization policy directive; the purpose shall be to ensure that eligibility 16 17 and services are authorized accurately and consistently in 18 the CCP program; the policy directive shall clarify service 19 authorization guidelines to Care Coordination Units and 20 Community Care Program providers no later than May 1, 2013;

21 (10) working in conjunction with Care Coordination 22 Units, the Department of Healthcare and Family Services, 23 the Department of Human Services, Community Care Program 24 providers, and other stakeholders to make improvements to 25 Medicaid claiming processes Medicaid the and the enrollment procedures or requirements 26 as needed,

1 including, but not limited to, specific policy changes or rules to improve the up-front enrollment of participants in 2 3 the Medicaid program and specific policy changes or rules 4 to insure more prompt submission of bills to the federal 5 government to secure maximum federal matching dollars as promptly as possible; the Department on Aging shall have at 6 least 3 meetings with stakeholders by January 1, 2014 in 7 8 order to address these improvements;

9 (11) requiring home care service providers to comply 10 with the rounding of hours worked provisions under the 11 federal Fair Labor Standards Act (FLSA) and as set forth in 12 29 CFR 785.48(b) by May 1, 2013;

(12) implementing any necessary policy changes or promulgating any rules, no later than January 1, 2014, to assist the Department of Healthcare and Family Services in moving as many participants as possible, consistent with federal regulations, into coordinated care plans if a care coordination plan that covers long term care is available in the recipient's area; and

20 (13) maintaining fiscal year 2014 rates at the same
21 level established on January 1, 2013.

22 By January 1, 2009 or as soon after the end of the Cash and 23 Counseling Demonstration Project as is practicable, the 24 Department may, based on its evaluation of the demonstration 25 project, promulgate rules concerning personal assistant services, to 26 include, but need not limited be to,

qualifications, employment screening, rights under fair labor standards, training, fiduciary agent, and supervision requirements. All applicants shall be subject to the provisions of the Health Care Worker Background Check Act.

5 The Department shall develop procedures to enhance 6 availability of services on evenings, weekends, and on an 7 emergency basis to meet the respite needs of caregivers. 8 Procedures shall be developed to permit the utilization of 9 services in successive blocks of 24 hours up to the monthly 10 maximum established by the Department. Workers providing these 11 services shall be appropriately trained.

Beginning on the effective date of this Amendatory Act of 12 13 1991, no person may perform chore/housekeeping and home care 14 aide services under a program authorized by this Section unless 15 that person has been issued a certificate of pre-service to do 16 so by his or her employing agency. Information gathered to effect such certification shall include (i) the person's name, 17 (ii) the date the person was hired by his or her current 18 employer, and (iii) the training, including dates and levels. 19 20 Persons engaged in the program authorized by this Section 21 before the effective date of this amendatory Act of 1991 shall 22 be issued a certificate of all pre- and in-service training 23 from his or her employer upon submitting the necessary 24 information. The employing agency shall be required to retain 25 records of all staff pre- and in-service training, and shall 26 provide such records to the Department upon request and upon

termination of the employer's contract with the Department. In addition, the employing agency is responsible for the issuance of certifications of in-service training completed to their employees.

5 The Department is required to develop a system to ensure 6 that persons working as home care aides and personal assistants receive increases in their wages when the federal minimum wage 7 is increased by requiring vendors to certify that they are 8 9 meeting the federal minimum wage statute for home care aides 10 and personal assistants. An employer that cannot ensure that 11 the minimum wage increase is being given to home care aides and 12 personal assistants shall be denied any increase in 13 reimbursement costs. On July 1, 2014, rates shall be increased 14 to \$18.84 for the purpose of increasing, by at least \$1.00 per 15 hour, the wages paid by those vendors to their employees who provide homemaker services. The Department shall pay an 16 enhanced rate under the Community Care Program to those in-home 17 service provider agencies that offer health insurance coverage 18 19 as a benefit to their direct service worker employees 20 consistent with the mandates of Public Act 95-713. For State fiscal year 2015, the enhanced rate shall be \$1.77 per hour. 21

The Community Care Program Advisory Committee is created in the Department on Aging. The Director shall appoint individuals to serve in the Committee, who shall serve at their own expense. Members of the Committee must abide by all applicable ethics laws. The Committee shall advise the Department on 09800HB5380ham001 -13- LRB098 16527 KTG 56080 a

1 issues related to the Department's program of services to prevent unnecessary institutionalization. The Committee shall 2 meet on a bi-monthly basis and shall serve to identify and 3 4 advise the Department on present and potential issues affecting 5 the service delivery network, the program's clients, and the 6 Department and to recommend solution strategies. Persons appointed to the Committee shall be appointed on, but not 7 8 limited to, their own and their agency's experience with the 9 program, geographic representation, and willingness to serve. 10 The Director shall appoint members to the Committee to 11 represent provider, advocacy, policy research, and other constituencies committed to the delivery of high quality home 12 and community-based services to older adults. Representatives 13 14 shall be appointed to ensure representation from community care 15 providers including, but not limited to, adult day service 16 providers, homemaker providers, case coordination and case management units, emergency home response providers, statewide 17 18 trade or labor unions that represent home care aides and direct 19 care staff, area agencies on aging, adults over age 60, 20 membership organizations representing older adults, and other organizational entities, providers of care, or individuals 21 22 with demonstrated interest and expertise in the field of home 23 and community care as determined by the Director.

Nominations may be presented from any agency or State association with interest in the program. The Director, or his or her designee, shall serve as the permanent co-chair of the 09800HB5380ham001 -14- LRB098 16527 KTG 56080 a

1 advisory committee. One other co-chair shall be nominated and approved by the members of the committee on an annual basis. 2 3 Committee members' terms of appointment shall be for 4 years 4 with one-quarter of the appointees' terms expiring each year. A 5 member shall continue to serve until his or her replacement is 6 named. The Department shall fill vacancies that have a remaining term of over one year, and this replacement shall 7 8 occur through the annual replacement of expiring terms. The 9 Director shall designate Department staff to provide technical 10 assistance and staff support to the committee. Department 11 representation shall not constitute membership of the 12 committee. All Committee papers, issues, recommendations, 13 reports, and meeting memoranda are advisory only. The Director, 14 or his or her designee, shall make a written report, as 15 requested by the Committee, regarding issues before the 16 Committee.

The Department on Aging and the Department of Human Services shall cooperate in the development and submission of an annual report on programs and services provided under this Section. Such joint report shall be filed with the Governor and the General Assembly on or before September 30 each year.

The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, the Minority Leader and the Clerk of the House of Representatives and the President, the Minority Leader and the Secretary of the Senate and the Legislative Research Unit, as required by Section 3.1 of the General Assembly Organization
 Act and filing such additional copies with the State Government
 Report Distribution Center for the General Assembly as is
 required under paragraph (t) of Section 7 of the State Library
 Act.

6 Those persons previously found eligible for receiving non-institutional services whose services were discontinued 7 under the Emergency Budget Act of Fiscal Year 1992, and who do 8 9 not meet the eligibility standards in effect on or after July 10 1, 1992, shall remain ineligible on and after July 1, 1992. 11 Those persons previously not required to cost-share and who were required to cost-share effective March 1, 1992, shall 12 13 continue to meet cost-share requirements on and after July 1, 1992. Beginning July 1, 1992, all clients will be required to 14 15 meet eligibility, cost-share, and other requirements and will 16 have services discontinued or altered when they fail to meet 17 these requirements.

For the purposes of this Section, "flexible senior services" refers to services that require one-time or periodic expenditures including, but not limited to, respite care, home modification, assistive technology, housing assistance, and transportation.

The Department shall implement an electronic service verification based on global positioning systems or other cost-effective technology for the Community Care Program no later than January 1, 2014. 09800HB5380ham001 -16- LRB098 16527 KTG 56080 a

1 The shall require, condition Department as a of 2 eligibility, enrollment in the medical assistance program 3 under Article V of the Illinois Public Aid Code (i) beginning 4 August 1, 2013, if the Auditor General has reported that the 5 Department has failed to comply with the reporting requirements 6 of Section 2-27 of the Illinois State Auditing Act; or (ii) beginning June 1, 2014, if the Auditor General has reported 7 8 that the Department has not undertaken the required actions 9 listed in the report required by subsection (a) of Section 2-27 10 of the Illinois State Auditing Act.

11 The Department shall delay Community Care Program services applicant is determined eligible for 12 until an medical 13 assistance under Article V of the Illinois Public Aid Code (i) 14 beginning August 1, 2013, if the Auditor General has reported 15 that the Department has failed to comply with the reporting 16 requirements of Section 2-27 of the Illinois State Auditing Act; or (ii) beginning June 1, 2014, if the Auditor General has 17 18 reported that the Department has not undertaken the required actions listed in the report required by subsection (a) of 19 20 Section 2-27 of the Illinois State Auditing Act.

21 Department shall implement co-payments for the The 22 Community Care Program at the federally allowable maximum level (i) beginning August 1, 2013, if the Auditor General has 23 24 reported that the Department has failed to comply with the 25 reporting requirements of Section 2-27 of the Illinois State Auditing Act; or (ii) beginning June 1, 2014, if the Auditor 26

General has reported that the Department has not undertaken the required actions listed in the report required by subsection (a) of Section 2-27 of the Illinois State Auditing Act.

The Department shall provide a bi-monthly report on the progress of the Community Care Program reforms set forth in this amendatory Act of the 98th General Assembly to the Governor, the Speaker of the House of Representatives, the Minority Leader of the House of Representatives, the President of the Senate, and the Minority Leader of the Senate.

10 The Department shall conduct a quarterly review of Care 11 Coordination Unit performance and adherence to service guidelines. The quarterly review shall be reported to the 12 13 Speaker of the House of Representatives, the Minority Leader of the House of Representatives, the President of the Senate, and 14 15 the Minority Leader of the Senate. The Department shall collect 16 and report longitudinal data on the performance of each care coordination unit. Nothing in this paragraph shall be construed 17 18 require the Department to identify specific to care coordination units. 19

20 In regard to community care providers, failure to comply with Department on Aging policies shall be cause 21 for 22 disciplinary action, including, but not limited to, 23 disqualification from serving Community Care Program clients. 24 Each provider, upon submission of any bill or invoice to the 25 Department for payment for services rendered, shall include a notarized statement, under penalty of perjury pursuant to 26

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Section 1-109 of the Code of Civil Procedure, that the provider
 has complied with all Department policies.

3 (Source: P.A. 97-333, eff. 8-12-11; 98-8, eff. 5-3-13.)

4 Section 99. Effective date. This Act takes effect upon 5 becoming law.".