98TH GENERAL ASSEMBLY

State of Illinois

2013 and 2014

HB5558

by Rep. Joe Sosnowski

SYNOPSIS AS INTRODUCED:

20 ILCS 2405/3

from Ch. 23, par. 3434

Amends the Disabled Persons Rehabilitation Act. In provisions concerning personal assistants contained in Public Acts 97-732 and 97-1019, provides that any person providing services as a personal assistant or an individual provider under the Department of Human Services' Home Services Program shall submit to a criminal history background check. Provides that the cost of the criminal history background check shall be paid by the personal assistant or individual provider. Provides that the Department shall adopt rules that: (i) are necessary to implement the provision; and (ii) indicate any condition or circumstance under which a personal assistant or an individual provider shall be denied employment as a result of the criminal history background check. Defines "individual provider" to mean a person providing services under the Home Services Program who is a registered nurse, licensed practical nurse, certified nurse assistant, occupational therapist, physical therapist, or speech therapist and has been privately hired by the customer. Adds similar requirements to provisions concerning home care and home health workers who function as personal care attendants, personal assistants, or individual maintenance home health workers contained in Public Act 97-1158.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

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AN ACT concerning State government.

2 Be it enacted by the People of the State of Illinois, 3 represented in the General Assembly:

Section 5. The Disabled Persons Rehabilitation Act is
amended by changing Section 3 as follows:

6 (20 ILCS 2405/3) (from Ch. 23, par. 3434)

7 (Text of Section from P.A. 97-732 and 97-1019)

8 Sec. 3. Powers and duties. The Department shall have the 9 powers and duties enumerated herein:

10 (a) To co-operate with the federal government in the 11 administration of the provisions of the federal Rehabilitation 12 Act of 1973, as amended, of the Workforce Investment Act of 13 1998, and of the federal Social Security Act to the extent and 14 in the manner provided in these Acts.

(b) To prescribe and supervise such courses of vocational 15 16 training and provide such other services as may be necessary 17 for the habilitation and rehabilitation of persons with one or more disabilities, including the administrative activities 18 19 under subsection (e) of this Section, and to co-operate with State and local school authorities and other recognized 20 21 in habilitation, rehabilitation agencies engaged and 22 comprehensive rehabilitation services; and to cooperate with the Department of Children and Family Services regarding the 23

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- care and education of children with one or more disabilities.
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(c) (Blank).

(d) To report in writing, to the Governor, annually on or 3 before the first day of December, and at such other times and 4 5 in such manner and upon such subjects as the Governor may require. The annual report shall contain (1) a statement of the 6 existing condition of comprehensive rehabilitation services, 7 habilitation and rehabilitation in the State; (2) a statement 8 9 of suggestions and recommendations with reference to the 10 development of comprehensive rehabilitation services, 11 habilitation and rehabilitation in the State; and (3) an 12 itemized statement of the amounts of money received from 13 federal, State and other sources, and of the objects and 14 purposes to which the respective items of these several amounts 15 have been devoted.

16 (e) (Blank).

17 (f) To establish a program of services to prevent the 18 unnecessary institutionalization of persons in need of long 19 term care and who meet the criteria for blindness or disability 20 as defined by the Social Security Act, thereby enabling them to 21 remain in their own homes. Such preventive services include any 22 or all of the following:

- 23 24
- (1) personal assistant services;
- (2) homemaker services;
- 25 (3) home-delivered meals;
- 26 (4) adult day care services;

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1	(5) respite care;
2	(6) home modification or assistive equipment;
3	(7) home health services;
4	(8) electronic home response;
5	(9) brain injury behavioral/cognitive services;
6	(10) brain injury habilitation;
7	(11) brain injury pre-vocational services; or

8 (12) brain injury supported employment.

9 The Department shall establish eligibility standards for 10 such services taking into consideration the unique economic and 11 social needs of the population for whom they are to be 12 provided. Such eligibility standards may be based on the 13 recipient's ability to pay for services; provided, however, 14 that any portion of a person's income that is equal to or less than the "protected income" level shall not be considered by 15 16 the Department in determining eligibility. The "protected 17 income" level shall be determined by the Department, shall never be less than the federal poverty standard, and shall be 18 adjusted each year to reflect changes in the Consumer Price 19 20 Index For All Urban Consumers as determined by the United States Department of Labor. The standards must provide that a 21 22 person may not have more than \$10,000 in assets to be eligible 23 for the services, and the Department may increase or decrease the asset limitation by rule. The Department may not decrease 24 the asset level below \$10,000. 25

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The services shall be provided, as established by the

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Department by rule, to eligible persons to prevent unnecessary 1 2 or premature institutionalization, to the extent that the cost 3 of the services, together with the other personal maintenance expenses of the persons, are reasonably related to the 4 5 standards established for care in a group facility appropriate to their condition. These non-institutional services, pilot 6 7 projects or experimental facilities may be provided as part of 8 or in addition to those authorized by federal law or those 9 funded and administered by the Illinois Department on Aging. 10 The Department shall set rates and fees for services in a fair 11 and equitable manner. Services identical to those offered by 12 the Department on Aging shall be paid at the same rate.

Personal assistants shall be paid at a rate negotiated between the State and an exclusive representative of personal assistants under a collective bargaining agreement. In no case shall the Department pay personal assistants an hourly wage that is less than the federal minimum wage.

Solely for the purposes of coverage under the Illinois 18 Public Labor Relations Act (5 ILCS 315/), personal assistants 19 20 providing services under the Department's Home Services Program shall be considered to be public employees and the 21 22 State of Illinois shall be considered to be their employer as 23 of the effective date of this amendatory Act of the 93rd 24 General Assembly, but not before. The State shall engage in 25 collective bargaining with an exclusive representative of 26 personal assistants working under the Home Services Program

concerning their terms and conditions of employment that are 1 2 within the State's control. Nothing in this paragraph shall be understood to limit the right of the persons receiving services 3 4 defined in this Section to hire and fire personal assistants or 5 supervise them within the limitations set by the Home Services 6 Program. The State shall not be considered to be the employer 7 of personal assistants for any purposes not specifically provided in this amendatory Act of the 93rd General Assembly, 8 9 including but not limited to, purposes of vicarious liability 10 in tort and purposes of statutory retirement or health 11 insurance benefits. Personal assistants shall not be covered by 12 the State Employees Group Insurance Act of 1971 (5 ILCS 375/).

13 Any person providing services as a personal assistant or an individual provider under the Department's Home Services 14 Program shall submit to a criminal history background check. 15 16 The cost of the criminal history background check shall be paid 17 by the personal assistant or individual provider. The Department shall adopt rules that: (i) are necessary to 18 19 implement this provision; and (ii) indicate any condition or 20 circumstance under which a personal assistant or an individual 21 provider shall be denied employment as a result of the criminal 22 history background check. For purposes of this paragraph, "individual provider" means a person providing services under 23 the Home Services Program who is a registered nurse, licensed 24 25 practical nurse, certified nurse assistant, occupational 26 therapist, physical therapist, or speech therapist and has been

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1 privately hired by the customer.

2 The Department shall execute, relative to nursing home prescreening, as authorized by Section 4.03 of the Illinois Act 3 Aging, written inter-agency agreements with the 4 on the 5 Department on Aging and the Department of Healthcare and Family 6 Services, to effect the intake procedures and eligibility 7 criteria for those persons who may need long term care. On and after July 1, 1996, all nursing home prescreenings for 8 9 individuals 18 through 59 years of age shall be conducted by 10 the Department, or a designee of the Department.

11 The Department is authorized to establish a system of 12 recipient cost-sharing for services provided under this 13 Section. The cost-sharing shall be based upon the recipient's 14 ability to pay for services, but in no case shall the recipient's share exceed the actual cost of the services 15 16 provided. Protected income shall not be considered by the 17 Department in its determination of the recipient's ability to pay a share of the cost of services. The level of cost-sharing 18 19 shall be adjusted each year to reflect changes in the 20 "protected income" level. The Department shall deduct from the 21 recipient's share of the cost of services any money expended by 22 the recipient for disability-related expenses.

To the extent permitted under the federal Social Security Act, the Department, or the Department's authorized representative, may recover the amount of moneys expended for services provided to or in behalf of a person under this

Section by a claim against the person's estate or against the 1 2 estate of the person's surviving spouse, but no recovery may be had until after the death of the surviving spouse, if any, and 3 then only at such time when there is no surviving child who is 4 5 under age 21, blind, or permanently and totally disabled. This paragraph, however, shall not bar recovery, at the death of the 6 person, of moneys for services provided to the person or in 7 8 behalf of the person under this Section to which the person was 9 not entitled; provided that such recovery shall not be enforced 10 against any real estate while it is occupied as a homestead by 11 the surviving spouse or other dependent, if no claims by other 12 creditors have been filed against the estate, or, if such 13 claims have been filed, they remain dormant for failure of 14 prosecution or failure of the claimant to compel administration 15 of the estate for the purpose of payment. This paragraph shall 16 not bar recovery from the estate of a spouse, under Sections 17 1915 and 1924 of the Social Security Act and Section 5-4 of the Illinois Public Aid Code, who precedes a person receiving 18 services under this Section in death. All moneys for services 19 20 paid to or in behalf of the person under this Section shall be 21 claimed for recovery from the deceased spouse's estate. 22 "Homestead", as used in this paragraph, means the dwelling 23 house and contiguous real estate occupied by a surviving spouse or relative, as defined by the rules and regulations of the 24 25 Department of Healthcare and Family Services, regardless of the 26 value of the property.

1 The Department shall submit an annual report on programs 2 and services provided under this Section. The report shall be 3 filed with the Governor and the General Assembly on or before 4 March 30 each year.

5 The requirement for reporting to the General Assembly shall be satisfied by filing copies of the report with the Speaker, 6 Minority Leader the Clerk of 7 and the House the of 8 Representatives and the President, the Minority Leader and the 9 Secretary of the Senate and the Legislative Research Unit, as 10 required by Section 3.1 of the General Assembly Organization 11 Act, and filing additional copies with the State Government 12 Report Distribution Center for the General Assembly as required 13 under paragraph (t) of Section 7 of the State Library Act.

14 (g) To establish such subdivisions of the Department as 15 shall be desirable and assign to the various subdivisions the 16 responsibilities and duties placed upon the Department by law.

(h) To cooperate and enter into any necessary agreements with the Department of Employment Security for the provision of job placement and job referral services to clients of the Department, including job service registration of such clients with Illinois Employment Security offices and making job listings maintained by the Department of Employment Security available to such clients.

(i) To possess all powers reasonable and necessary for the
 exercise and administration of the powers, duties and
 responsibilities of the Department which are provided for by

1 law.

- 2 (j) (Blank).
- 3 (k) (Blank).

(1) To establish, operate and maintain a Statewide Housing 4 5 Clearinghouse of information on available, government 6 subsidized housing accessible to disabled persons and available privately owned housing accessible to disabled 7 persons. The information shall include but not be limited to 8 9 location, rental requirements, access features the and 10 proximity to public transportation of available housing. The 11 Clearinghouse shall consist of at least a computerized database 12 for the storage and retrieval of information and a separate or 13 shared toll free telephone number for use by those seeking 14 information from the Clearinghouse. Department offices and 15 personnel throughout the State shall also assist in the 16 operation of the Statewide Housing Clearinghouse. Cooperation 17 with local, State and federal housing managers shall be sought and extended in order to frequently and promptly update the 18 19 Clearinghouse's information.

(m) To assure that the names and case records of persons who received or are receiving services from the Department, including persons receiving vocational rehabilitation, home services, or other services, and those attending one of the Department's schools or other supervised facility shall be confidential and not be open to the general public. Those case records and reports or the information contained in those 1 records and reports shall be disclosed by the Director only to 2 proper law enforcement officials, individuals authorized by a 3 court, the General Assembly or any committee or commission of 4 the General Assembly, and other persons and for reasons as the 5 Director designates by rule. Disclosure by the Director may be 6 only in accordance with other applicable law.

7 (Source: P.A. 97-732, eff. 6-30-12; 97-1019, eff. 8-17-12; 8 revised 8-23-12.)

(Text of Section from P.A. 97-732 and 97-1158)

Sec. 3. Powers and duties. The Department shall have the powers and duties enumerated herein:

12 (a) To co-operate with the federal government in the 13 administration of the provisions of the federal Rehabilitation 14 Act of 1973, as amended, of the Workforce Investment Act of 15 1998, and of the federal Social Security Act to the extent and 16 in the manner provided in these Acts.

(b) To prescribe and supervise such courses of vocational 17 18 training and provide such other services as may be necessary for the habilitation and rehabilitation of persons with one or 19 20 more disabilities, including the administrative activities 21 under subsection (e) of this Section, and to co-operate with 22 State and local school authorities and other recognized 23 agencies engaged in habilitation, rehabilitation and 24 comprehensive rehabilitation services; and to cooperate with 25 the Department of Children and Family Services regarding the

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- 1 care and education of children with one or more disabilities.
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(c) (Blank).

(d) To report in writing, to the Governor, annually on or 3 before the first day of December, and at such other times and 4 5 in such manner and upon such subjects as the Governor may require. The annual report shall contain (1) a statement of the 6 existing condition of comprehensive rehabilitation services, 7 habilitation and rehabilitation in the State; (2) a statement 8 9 of suggestions and recommendations with reference to the comprehensive rehabilitation 10 development of services, 11 habilitation and rehabilitation in the State; and (3) an 12 itemized statement of the amounts of money received from 13 federal, State and other sources, and of the objects and 14 purposes to which the respective items of these several amounts 15 have been devoted.

16 (e) (Blank).

17 To establish a program of services to prevent (f) unnecessary institutionalization of persons with Alzheimer's 18 disease and related disorders or persons in need of long term 19 care who are established as blind or disabled as defined by the 20 21 Social Security Act, thereby enabling them to remain in their 22 own homes or other living arrangements. Such preventive 23 services may include, but are not limited to, any or all of the 24 following:

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- (1) home health services;
- 26 (2) home nursing services;

1	(3) homemaker services;
2	(4) chore and housekeeping services;
3	(5) day care services;
4	(6) home-delivered meals;
5	(7) education in self-care;
6	(8) personal care services;
7	(9) adult day health services;
8	(10) habilitation services;
9	(11) respite care; or
10	(12) other nonmedical social services th

10 (12) other nonmedical social services that may enable11 the person to become self-supporting.

12 The Department shall establish eligibility standards for 13 such services taking into consideration the unique economic and social needs of the population for whom they are to be 14 provided. Such eligibility standards may be based on the 15 recipient's ability to pay for services; provided, however, 16 17 that any portion of a person's income that is equal to or less than the "protected income" level shall not be considered by 18 the Department in determining eligibility. The "protected 19 20 income" level shall be determined by the Department, shall never be less than the federal poverty standard, and shall be 21 22 adjusted each year to reflect changes in the Consumer Price 23 Index For All Urban Consumers as determined by the United 24 States Department of Labor. The standards must provide that a 25 person may have not more than \$10,000 in assets to be eligible 26 for the services, and the Department may increase the asset

limitation by rule. Additionally, in determining the amount and 1 2 services for which nature of а person may qualify, consideration shall not be given to the value of cash, property 3 or other assets held in the name of the person's spouse 4 5 pursuant to a written agreement dividing marital property into equal but separate shares or pursuant to a transfer of the 6 7 person's interest in a home to his spouse, provided that the 8 spouse's share of the marital property is not made available to 9 the person seeking such services.

10 The services shall be provided to eligible persons to 11 prevent unnecessary or premature institutionalization, to the 12 extent that the cost of the services, together with the other 13 personal maintenance expenses of the persons, are reasonably 14 related to the standards established for care in a group 15 facility appropriate to their condition. These 16 non-institutional services, pilot projects or experimental 17 facilities may be provided as part of or in addition to those authorized by federal law or those funded and administered by 18 19 the Illinois Department on Aging. The Department shall set 20 rates and fees for services in a fair and equitable manner. 21 Services identical to those offered by the Department on Aging 22 shall be paid at the same rate.

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Personal care attendants shall be paid:

(i) A \$5 per hour minimum rate beginning July 1, 1995.
(ii) A \$5.30 per hour minimum rate beginning July 1, 1997.

(iii) A \$5.40 per hour minimum rate beginning July 1,
 1998.

Solely for the purposes of coverage under the Illinois 3 Public Labor Relations Act (5 ILCS 315/), personal care 4 5 attendants and personal assistants providing services under the Department's Home Services Program shall be considered to 6 7 be public employees, and the State of Illinois shall be 8 considered to be their employer as of the effective date of 9 this amendatory Act of the 93rd General Assembly, but not 10 before. Solely for the purposes of coverage under the Illinois 11 Public Labor Relations Act, home care and home health workers 12 who function as personal care attendants, personal assistants, 13 and individual maintenance home health workers and who also 14 provide services under the Department's Home Services Program 15 shall be considered to be public employees, no matter whether 16 the State provides such services through direct 17 fee-for-service arrangements, with the assistance of a managed care organization or other intermediary, or otherwise, and the 18 19 State of Illinois shall be considered to be the employer of 20 those persons as of the effective date of this amendatory Act of the 97th General Assembly, but not before except as 21 22 otherwise provided under this subsection (f). The State shall with 23 engage in collective bargaining an exclusive 24 representative of home care and home health workers who 25 function as personal care attendants, personal assistants, and 26 individual maintenance home health workers working under the

Home Services Program concerning their terms and conditions of 1 2 employment that are within the State's control. Nothing in this paragraph shall be understood to limit the right of the persons 3 receiving services defined in this Section to hire and fire 4 5 home care and home health workers who function as personal care attendants, personal assistants, and individual maintenance 6 home health workers working under the Home Services Program or 7 8 to supervise them within the limitations set by the Home 9 Services Program. The State shall not be considered to be the 10 employer of home care and home health workers who function as 11 personal care attendants, personal assistants, and individual 12 maintenance home health workers working under the Home Services 13 Program for any purposes not specifically provided in Public Act 93-204 or this amendatory Act of the 97th General Assembly, 14 15 including but not limited to, purposes of vicarious liability 16 in tort and purposes of statutory retirement or health 17 insurance benefits. Home care and home health workers who function as personal care attendants, personal assistants, and 18 individual maintenance home health workers and who also provide 19 20 services under the Department's Home Services Program shall not 21 be covered by the State Employees Group Insurance Act of 1971 22 (5 ILCS 375/).

Any home care and home health workers who function as personal care attendants, personal assistants, or individual maintenance home health workers and who also provide services under the Department's Home Services Program shall submit to a

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criminal history background check. The cost of the criminal 1 history background check shall be paid by the personal 2 3 assistant or individual provider. The Department shall adopt rules that: (i) are necessary to implement this provision; and 4 5 (ii) indicate any condition or circumstance under which a home care and home health worker who functions as a personal care 6 attendant, personal assistant, or individual maintenance home 7 health worker shall be denied employment as a result of the 8 9 criminal history background check.

10 The Department shall execute, relative to the nursing home 11 prescreening project, as authorized by Section 4.03 of the 12 Illinois Act on the Aging, written inter-agency agreements with the Department on Aging and the Department of Public Aid (now 13 Department of Healthcare and Family Services), to effect the 14 15 following: (i) intake procedures and common eligibility 16 criteria for those persons who are receiving non-institutional 17 services; and (ii) the establishment and development of non-institutional services in areas of the State where they are 18 not currently available or are undeveloped. On and after July 19 20 1, 1996, all nursing home prescreenings for individuals 18 21 through 59 years of age shall be conducted by the Department.

The Department is authorized to establish a system of recipient cost-sharing for services provided under this Section. The cost-sharing shall be based upon the recipient's ability to pay for services, but in no case shall the recipient's share exceed the actual cost of the services provided. Protected income shall not be considered by the Department in its determination of the recipient's ability to pay a share of the cost of services. The level of cost-sharing shall be adjusted each year to reflect changes in the "protected income" level. The Department shall deduct from the recipient's share of the cost of services any money expended by the recipient for disability-related expenses.

8 The Department, or the Department's authorized 9 representative, shall recover the amount of moneys expended for 10 services provided to or in behalf of a person under this 11 Section by a claim against the person's estate or against the 12 estate of the person's surviving spouse, but no recovery may be 13 had until after the death of the surviving spouse, if any, and 14 then only at such time when there is no surviving child who is 15 under age 21, blind, or permanently and totally disabled. This 16 paragraph, however, shall not bar recovery, at the death of the 17 person, of moneys for services provided to the person or in behalf of the person under this Section to which the person was 18 19 not entitled; provided that such recovery shall not be enforced 20 against any real estate while it is occupied as a homestead by the surviving spouse or other dependent, if no claims by other 21 22 creditors have been filed against the estate, or, if such 23 claims have been filed, they remain dormant for failure of prosecution or failure of the claimant to compel administration 24 25 of the estate for the purpose of payment. This paragraph shall 26 not bar recovery from the estate of a spouse, under Sections

1915 and 1924 of the Social Security Act and Section 5-4 of the 1 2 Illinois Public Aid Code, who precedes a person receiving services under this Section in death. All moneys for services 3 paid to or in behalf of the person under this Section shall be 4 5 claimed for recovery from the deceased spouse's estate. 6 "Homestead", as used in this paragraph, means the dwelling 7 house and contiguous real estate occupied by a surviving spouse 8 or relative, as defined by the rules and regulations of the 9 Department of Healthcare and Family Services, regardless of the 10 value of the property.

11 The Department and the Department on Aging shall cooperate 12 in the development and submission of an annual report on 13 programs and services provided under this Section. Such joint 14 report shall be filed with the Governor and the General 15 Assembly on or before March 30 each year.

16 The requirement for reporting to the General Assembly shall 17 be satisfied by filing copies of the report with the Speaker, and Minority Leader the Clerk of the 18 the House of 19 Representatives and the President, the Minority Leader and the 20 Secretary of the Senate and the Legislative Research Unit, as required by Section 3.1 of the General Assembly Organization 21 22 Act, and filing additional copies with the State Government 23 Report Distribution Center for the General Assembly as required under paragraph (t) of Section 7 of the State Library Act. 24

(g) To establish such subdivisions of the Department asshall be desirable and assign to the various subdivisions the

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responsibilities and duties placed upon the Department by law.

(h) To cooperate and enter into any necessary agreements
with the Department of Employment Security for the provision of
job placement and job referral services to clients of the
Department, including job service registration of such clients
with Illinois Employment Security offices and making job
listings maintained by the Department of Employment Security
available to such clients.

9 (i) To possess all powers reasonable and necessary for the 10 exercise and administration of the powers, duties and 11 responsibilities of the Department which are provided for by 12 law.

(j) To establish a procedure whereby new providers of personal care attendant services shall submit vouchers to the State for payment two times during their first month of employment and one time per month thereafter. In no case shall the Department pay personal care attendants an hourly wage that is less than the federal minimum wage.

19 (k) To provide adequate notice to providers of chore and 20 housekeeping services informing them that they are entitled to 21 an interest payment on bills which are not promptly paid 22 pursuant to Section 3 of the State Prompt Payment Act.

23 (1) To establish, operate and maintain a Statewide Housing 24 Clearinghouse of information on available, government 25 subsidized housing accessible to disabled persons and 26 available privately owned housing accessible to disabled

persons. The information shall include but not be limited to 1 2 the location, rental requirements, access features and 3 proximity to public transportation of available housing. The Clearinghouse shall consist of at least a computerized database 4 5 for the storage and retrieval of information and a separate or 6 shared toll free telephone number for use by those seeking 7 information from the Clearinghouse. Department offices and 8 personnel throughout the State shall also assist in the 9 operation of the Statewide Housing Clearinghouse. Cooperation 10 with local, State and federal housing managers shall be sought 11 and extended in order to frequently and promptly update the 12 Clearinghouse's information.

13 (m) To assure that the names and case records of persons who received or are receiving services from the Department, 14 15 including persons receiving vocational rehabilitation, home 16 services, or other services, and those attending one of the 17 Department's schools or other supervised facility shall be confidential and not be open to the general public. Those case 18 records and reports or the information contained in those 19 20 records and reports shall be disclosed by the Director only to proper law enforcement officials, individuals authorized by a 21 22 court, the General Assembly or any committee or commission of 23 the General Assembly, and other persons and for reasons as the Director designates by rule. Disclosure by the Director may be 24 25 only in accordance with other applicable law.

26 (Source: P.A. 97-732, eff. 6-30-12; 97-1158, eff. 1-29-13;

1 revised 2-21-13.)