

98TH GENERAL ASSEMBLY State of Illinois 2013 and 2014 SB3176

Introduced 2/11/2014, by Sen. Donne E. Trotter

SYNOPSIS AS INTRODUCED:

See Index

Amends the Illinois Manufactured Housing and Mobile Home Safety Act. Changes the title of the Act to the Illinois Modular Dwelling and Mobile Structure Safety Act. Changes the definition of "manufactured home" and "mobile home". Provides that nothing in the Act prohibits a city, town, village, township, or county from adopting construction standards for mobile structures or modular dwellings under local ordinances, provided such ordinances incorporate the rules adopted under the Act and are approved by the Department of Public Health. Provides that the Department may impose an administrative penalty against any person who violates the Act or any rule adopted under the Act, or who violates any determination or order of the Department under the Act. Provides that the Department shall establish violations and penalties by rule, with each day's violation constituting a separate offense. Provides that the Department may inspect manufactured homes, require correction of violations, and perform other duties as stated in the federal Manufactured Home Procedural and Enforcement Regulations and the federal Manufactured Housing Construction and Safety Standards of 1974. Provides for civil and criminal penalties for violations of specified federal regulations. Provides that the Director of the Department of Public Health, after notice and opportunity for hearing to an applicant or seal holder, may deny, suspend, or revoke a seal, or assess civil penalties in conformance with the provisions of the Act, in any case in which he or she finds that there has been a substantial failure to comply with the provisions of the Act or the standards, rules, and regulations under the Act. Provides that all fees and penalties collected under the Act shall be deposited into the Facility Licensing Fund. Repeals a provision concerning the advisory council on mobile homes and manufactured housing. Effective immediately.

LRB098 20147 MGM 55463 b

1 AN ACT concerning safety.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Illinois Manufactured Housing and Mobile
- 5 Home Safety Act is amended by changing Sections 1, 2, 3, 4, 5,
- 6 6, 7, 9, 10, and 11 and by adding Sections 16 and 17 as follows:
- 7 (430 ILCS 115/1) (from Ch. 67 1/2, par. 501)
- 8 Sec. 1. This Act may be cited as the Illinois Modular
- 9 Dwelling Manufactured Housing and Mobile Structure Home Safety
- 10 Act.
- 11 (Source: P.A. 86-1475.)
- 12 (430 ILCS 115/2) (from Ch. 67 1/2, par. 502)
- 13 Sec. 2. Unless clearly indicated otherwise by the context,
- 14 the following words and terms when used in this Act, for the
- purpose of this Act, shall have the following meanings:
- 16 (a) "Manufactured home" or "mobile home" means a structure,
- transportable in one or more sections, which, in the traveling
- mode, is 8 body feet or more in width or 40 body feet or more in
- length, or which, when erected on site, is 320 or more square
- 20 feet, and which is built on a permanent chassis and designed to
- 21 be used as a dwelling with or without a permanent foundation
- 22 when connected to the required utilities, and includes the

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plumbing, heating, air-conditioning, and electrical systems contained in the structure. Calculations used to determine the number of square feet in a structure shall include the total of square feet for each transportable section comprising the completed structure and will be based on the structure's exterior dimensions measured at the largest horizontal projections when erected on-site. These dimensions include all expandable rooms, cabinets, and other projections containing interior space, but do not include bay windows. "Manufactured home" or "mobile home" does not include campers and recreational vehicles. "Mobile home" and "manufactured home" do not include modular dwellings or mobile structures. means a factory-assembled, completely integrated structure designed for permanent habitation, with a permanent chassis, and so constructed as to permit its transport, on wheels temporarily or permanently attached to its frame, and is a movable or portable unit that is (i) 8 body feet or more in width, (ii) 40 body feet or more in length, and (iii) 320 or more square feet, constructed to be towed on its own chassis (comprised of frame and wheels) from the place of its construction to the location, or subsequent locations, at which it is installed and set up according to the manufacturer's instructions and connected to utilities for year-round occupancy for use as a permanent habitation, and designed and situated so as to permit its occupancy as a dwelling place for one or more persons. The term shall include units containing parts that may be folded,

expected to provide additional cubic capacity, and that are designed to be joined into one integral unit capable of being separated again into the components for repeated towing. The term excludes campers and recreational vehicles. The terms "mobile home" and "manufactured home" do not include modular

homes or manufactured housing units.

- (b) "Person" means any individual, group of individuals, association, trust, partnership, limited liability company, corporation, person doing business under an assumed name, county, municipality, the State of Illinois, or any political subdivision or department thereof, or any other entity appearance, partnership, corporation, or other legal entity.
- (c) "Manufacturer" means any person who manufactures mobile structures homes or modular dwellings manufactured housing at the place or places, either on or away from the building site, at which machinery, equipment, and other capital goods are assembled and operated for the purpose of making, fabricating, forming, or assembling mobile structures homes or modular dwellings manufactured housing.
 - (d) "Department" means the Department of Public Health.
- (e) "Director" means the Director of the Department of Public Health.
 - (f) (Blank). "Dealer" means any person, other than a manufacturer, as defined in this Act, who sells 3 or more mobile homes or manufactured housing units in any consecutive

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12-month period.

- (g) "Codes" means the safety codes for modular dwellings manufactured housing and mobile structures adopted homes promulgated by the Department and is synonymous with "rules". The Codes shall contain the standards and requirements for manufactured housing and mobile homes so that performance for the intended use is made the test of acceptability. The Code of Standards shall permit the use of new and used technology, techniques, methods and materials, for modular dwellings manufactured housing and mobile structures homes, consistent with recognized and accepted codes and standards developed by the International Code Council (ICC) or by the organizations that formed the ICC in 1994+ Building Officials and Code Administrators, the International Conference of Building Officials, the Southern Building Codes Congress International, the National Fire Protection Association, the International Association of Plumbing and Mechanical Officials, the American National Standards Institute, the Illinois State Plumbing Code, and the United States Department of Housing and Urban Development, hereinafter referred to as "HUD", applying to manufactured housing and mobile homes installed and set up according to the manufacturer's instructions. A copy of said safety codes, including said revisions thereof is on file with the Department.
 - (h) "Seal" means a device or insignia issued by the

- Department to be displayed on the exterior of the mobile

 <u>structure</u> home or the interior of a <u>modular dwelling</u>

 manufactured housing unit or modular home to evidence

 compliance with the applicable safety code.
 - means a building assembly or system of building sub-assemblies, designed for habitation as a dwelling for one or more persons, including the necessary electrical, plumbing, heating, ventilating and other service systems, which is of closed or open construction and which is made or assembled by a manufacturer, on or off the building site, for installation, or assembly and installation, on the building site, installed and set up according to the manufacturer's instructions on an approved foundation and support system. The construction of modular dwelling units located in Illinois is regulated by the Illinois Department of Public Health.
 - (j) "Closed construction" is any building, component, assembly or system manufactured in such a manner that all portions cannot readily be inspected at the installation site without disassembly, damage to, or destruction thereof.
 - (k) (Blank). "Open construction" is any building, component, assembly or system manufactured in such a manner that all portions can be readily inspected at the installation site without disassembly, damage to, or destruction thereof.
 - (1) "Approved foundation and support system" means, for a modular home or modular dwelling unit, a closed perimeter

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- formation consisting of materials such as concrete, mortared concrete block, or mortared brick, steel, or treated lumber extending into the ground below the frost line which shall include, but not necessarily be limited to, cellars, basements, or crawl spaces, and does include the use of piers supporting
 - (m) "Code compliance certificate" means the certificate provided by the manufacturer to the Department that warrants that the <u>modular dwelling</u> <u>manufactured housing</u> unit or mobile structure <u>home</u> complies with the applicable code.

the marriage wall of the home that extend below the frost line.

- 11 (n) "Mobile structure" means a movable or portable unit, 12 which, when assembled, is 8 feet or more in width and is 32 body feet in length, constructed to be towed on its own chassis 13 14 (comprised of frame and wheels), and designed for occupancy with or without a permanent foundation. "Mobile structure" 15 16 includes units designed to be used for multi-family 17 residential, commercial, educational, or industrial purposes, excluding, however, recreational vehicles and single family 18 residences. "Manufactured housing", "manufactured housing 19 unit", "modular dwelling", and "modular home" shall not be 20 confused with "manufactured home" or "mobile home". 21
- 22 (Source: P.A. 96-1477, eff. 1-1-11.)
- 23 (430 ILCS 115/3) (from Ch. 67 1/2, par. 503)
- Sec. 3. (a) It is unlawful for any person to <u>manufacture</u>, rent, sell, or offer for sale for location within this State

any mobile home manufactured after July 1, 1974, or any manufactured housing unit manufactured after July 1, 1976, or any modular dwelling or mobile structure after the effective date of this amendatory Act of the 98th General Assembly, unless such mobile home, or manufactured housing unit, modular dwelling, or mobile structure complies with this Act and all rules adopted by the Department under this Act the applicable safety code and any revision thereof that may be adopted hereafter, by the Department as hereinafter provided.

(b) No person shall manufacture for shipment into this State any mobile home after July 1, 1974, or any manufactured housing unit after July 1, 1976, which does not comply with the applicable safety code.

14 (Source: P.A. 79-731.)

15 (430 ILCS 115/4) (from Ch. 67 1/2, par. 504)

16 Sec. 4.

(a) No person may rent, sell, or offer for sale to anyone within this State any mobile home manufactured after July 1, 1974, or any manufactured housing unit manufactured after July 1, 1976, or any modular dwelling or mobile structure after the effective date of this amendatory Act of the 98th General Assembly, unless it bears a seal issued by the Department and a certification by the manufacturer or dealer, that the mobile home, mobile structure, or manufactured housing unit, or modular dwelling complies with the applicable safety code.

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(b) Nothing in this Act prohibits a city, town, village, township, or county from adopting construction standards for mobile structures or modular dwellings under local ordinances, provided such ordinances incorporate the rules adopted under this Act and are approved by the Department. This Section is a limitation under subsection (i) of Section 6 of Article VII of the Illinois Constitution on the concurrent exercise by home rule units of powers and functions exercised by the State. The provisions of this Act shall not apply to any municipality which has adopted a mobile home or manufactured housing safety code, the provisions of which are equal to the codes promulgated by the Department. Any such code must be filed with the Department within 10 days after its adoption. Any unit of local government municipality is authorized to adopt by reference the safety codes as promulgated by the Department without setting forth the provisions in full, provided that at least (3) copies of such codes which are incorporated or adopted by reference are filed in the office of the municipal clerk at least (15) days prior to the adoption of the ordinance which incorporates such codes by reference and there kept available for public use, inspection and examination.

(Source: P.A. 79-731.)

- 23 (430 ILCS 115/5) (from Ch. 67 1/2, par. 505)
- 24 5. The Department shall issue seals 25 manufacturer or dealer upon application supported by affidavit

- 1 or such other evidence which the Department shall deem
- 2 necessary to satisfy itself that the seals shall be affixed
- 3 only to mobile <u>structures</u> homes or <u>modular dwelling</u>
- 4 manufactured housing units which comply with the applicable
- 5 safety code.
- 6 (Source: P.A. 79-731.)
- 7 (430 ILCS 115/6) (from Ch. 67 1/2, par. 506)
- 8 Sec. 6. Alteration of mobile structures or modular dwelling
- 9 units to which seals have been affixed.
- 10 (a) A unit of local government may regulate the location of
- 11 the modular dwellings and mobile structures and their
- foundation, and the installation of the on-site utilities.
- 13 (b) It is unlawful for any person to make any alteration of
- 14 any mobile <u>structure</u> home or <u>modular dwelling</u> manufactured
- 15 housing unit to which a seal has been affixed if such
- 16 alteration causes the mobile structure home or modular dwelling
- 17 manufactured housing unit to be in violation of the applicable
- 18 safety code.
- 19 (Source: P.A. 79-731.)
- 20 (430 ILCS 115/7) (from Ch. 67 1/2, par. 507)
- Sec. 7. If any other State has a safety code for mobile
- 22 structure homes or modular dwellings manufactured housing at
- least equal to the codes promulgated by the Department and the
- 24 Department determines that such safety standards are being

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enforced by such other state, the Department shall place such other state upon a reciprocity list, which list shall be available to any interested person. Any mobile structure home or modular dwelling manufactured housing unit which bears the seal of any state which has been placed on the reciprocity list, or which bears a seal approved by such state as sufficient evidence of compliance, shall not be required to affix the seal of this state prescribed by Section 4 of this Act.

- 10 (Source: P.A. 79-731.)
- 11 (430 ILCS 115/9) (from Ch. 67 1/2, par. 509)
- 12 Sec. 9.
- 1.3 Department is hereby charged (a) 14 administration and enforcement of this Act. The Department is authorized to: (1) promulgate such reasonable regulations as 15 16 may be necessary to administer and enforce this Act, and (2) adopt any revisions of the Code as may be necessary to protect 17 18 the health and safety of the public against dangers inherent in the use of substandard construction and unsafe plumbing, 19 20 electrical and heating systems.

The Department may impose an administrative penalty
against any person who violates this Act or any rule adopted
under this Act, or who violates any determination or order of
the Department under this Act. The Department shall establish
violations and penalties by rule, with each day's violation

- constituting a separate offense. The maximum penalty shall be \$1,000 per day per violation.
 - The Attorney General may bring an action in the circuit court to enforce the collection of an administrative penalty imposed under this subsection (a).
 - All penalties collected under this subsection (a) shall be deposited into the Facility Licensing Fund. Subject to appropriation, moneys in the Fund shall be used for the enforcement of this Act.
 - (b) (Blank). At least 30 days before the adoption or promulgation of any regulations or any revisions of the Code, pursuant to the authority vested in the Department by the preceding Subsection (a) of this Section, the Department shall mail to all state dealers and manufacturers of mobile homes a notice which shall contain:
 - (1) A copy of the proposed regulations or revisions thereon, if any;
- - (3) The time and place that the Department will consider any objections, comments or suggestions pertaining to the proposed action described in the notice.
 - (c) (Blank). After giving the notice required by Subsection (b) of this Section, the Department shall provide a hearing for interested persons to express their views on the proposed action, either orally or in writing as may be prescribed by the

- (d) The Department is authorized to perform necessary inspection of manufacturing facilities and products to implement the provisions of this Act. The If the Department may require and approve appoints non-governmental inspectors or inspection agencies, provided the Department shall at all times exercise supervisory control over such inspectors or agencies to insure effective and uniform enforcement of the codes Code consistent with rules, regulations and interpretations promulgated by the Department.
- (e) The issuance of seals may be suspended or revoked from as to any manufacturer who is convicted under Section 10 of this Act of manufacturing products that do not conform to the codes or rules adopted under this Act. Issuance Gode and issuance of seals shall not be resumed until such manufacturer submits proof satisfactory to the Department that the conditions which caused the violation of the codes Gode have been remedied. Seals may be repossessed if a manufacturer is found by the Department to have affixed a seal in violation of the codes or rules adopted Gode.
- (f) No person may interfere with, obstruct or hinder an authorized representative of the Department in the performance of its duties under this Act.
- The Department may inspect manufactured homes, require correction of violations, and perform other duties as stated in Section 3282.302(b)(13) of the federal Manufactured Home

- 1 <u>Procedural and Enforcement Regulations and the federal</u>
- 2 Manufactured Housing Construction and Safety Standards of 1974
- 3 (42 U.S.C. 5413). Manufactured home inspections and
- 4 investigations for adoption or enforcement of standards or
- 5 execution of other duties shall conform to federal regulations.
- 6 (Source: P.A. 78-929.)
- 7 (430 ILCS 115/10) (from Ch. 67 1/2, par. 510)
- 8 Sec. 10. (a) The seal shall remain the property of the
- 9 Department, and may not be placed upon a mobile structure home
- 10 or modular dwelling manufactured housing unit which is in
- 11 violation of this Act the applicable safety code. Compliance
- 12 with this Act the safety code is the responsibility of the $\frac{1}{2}$
- 13 manufacturer and neither the State nor the Department, shall be
- civilly or criminally liable for the issuance of any seal which
- is thereafter placed upon a nonconforming mobile structure home
- or modular dwelling manufactured housing unit.
- 17 (b) Any person who violates this Act, in regards to
- 18 violations relating to modular dwellings or mobile structures,
- 19 shall, upon conviction by a court, be guilty of a Class B
- 20 misdemeanor. Each day of violation constitutes a separate
- 21 offense. The State's Attorney of the county in which the
- violation occurred or the Attorney General shall bring such
- action in the name of the People of the State of Illinois. The
- 24 Court may enjoin the rent, sale, offer for sale, or manufacture
- of mobile structures homes or modular dwelling manufactured

housing manufactured in violation of this Act or of the applicable safety code promulgated thereunder until it has been corrected to comply with this Act or the minimum standards contained in the applicable codes safety code.

(c) Civil and criminal penalties for manufactured homes shall be as stated:

(1) Whoever violates any provision of Section 5409 of the federal National Manufactured Housing Construction and Safety Standards Act of 1974, or any regulation or final order issued thereunder, shall be liable to the Department in accordance with penalties and conditions as listed in Section 5410 of the title. Each violation of a provision of Section 5409 of the title, or any regulation or order issued thereunder shall constitute a separate violation with respect to each manufactured home, or with respect to each failure or refusal to allow or perform an act required thereby, except that the maximum civil penalty may not exceed \$1,000,000 for any related series of violations occurring within one year from the date of the first violation.

(2) An individual or a director, officer, or agent of a corporation who knowingly and willfully violates Section 5409 of the federal National Manufactured Housing Construction and Safety Standards Act of 1974 in a manner which threatens the health or safety of any purchaser shall be fined \$1,000 or imprisoned not more than one year, or

- 1 both.
- 2 (Source: P.A. 79-731.)
- 3 (430 ILCS 115/11) (from Ch. 67 1/2, par. 511)
- 4 Sec. 11. The Director, after notice and opportunity for
- 5 hearing to an applicant or seal holder, may deny, suspend, or
- revoke a seal, or assess civil penalties in conformance with 6
- 7 this Act, in any case in which he or she finds that there has
- 8 been a substantial failure to comply with the provisions of
- 9 this Act or the standards, rules, and regulations under this
- 10 Act.
- 11 Notice shall be provided by certified mail or by personal
- service setting forth the particular reasons for the proposed 12
- 13 action and fixing a date, not less than 15 days from the date
- of the mailing or service, within which time the applicant or 14
- 15 seal holder must request in writing a hearing. Failure to serve
- 16 upon the Department a request for hearing in writing within the
- time provided in the notice shall constitute a waiver of the 17
- 18 person's right to an administrative hearing.
- The hearing shall be conducted by the Director or by an 19
- individual designated in writing by the Director as an 20
- 21 administrative law judge to conduct the hearing. The Director
- or administrative law judge shall give written notice of the 22
- 23 time and place of the hearing, by certified mail or personal
- 24 service, to the applicant or seal holder, at least 10 days
- prior to the hearing. On the basis of the hearing, or upon 25

provided in this Act.

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default of the applicant or seal holder, the Director or 1 2 administrative law judge shall make a determination specifying 3 his or her findings and conclusions. A copy of the 4 determination shall be sent by certified mail or served personally upon the seal holder. The decision of the Director 5 or administrative law judge shall be final on issues of fact, 6 and final in all respects <u>unless judicial review is sought as</u> 7

The procedure governing hearings authorized by this Section shall be in accordance with rules adopted by the Department. A full and complete record shall be kept of all proceedings, including the notice of hearing, complaint, and all other documents in the nature of pleadings, written motions filed in the proceedings, and the report and orders of the Director and hearing officer.

The Department, at its expense, shall provide a court reporter to take testimony. Technical error in the proceedings before the Department or hearing officer or their failure to observe the technical rules of evidence shall not be grounds for the reversal of any administrative decision unless it appears to the Court that the error or failure materially affects the rights of any party and results in substantial injustice to any party.

The Department or administrative law judge, or any parties in an investigation or hearing before the Department, may compel the attendance of witnesses and the production of books,

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papers, records, or memoranda.

The Department shall not be required to certify any record to the Court or file any answer in Court or otherwise appear in any Court in a judicial review proceeding, unless there is filed in the Court with the complaint, a receipt from the Department acknowledging payment of the costs of furnishing and certifying the record. The cost shall be paid by the party requesting a copy of the record. Failure on the part of the person requesting a copy of the record to pay the cost shall be grounds for dismissal of the action. The Department, at its expense, shall provide a stenographer to take down the testimony and preserve a record of all proceedings at the hearing of any ease involving refusal issue or renew, or the suspension or revocation of a seal. The notice of hearing, complaint and all other documents in the nature of pleadings and written motions filed in the proceedings, the transcript of testimony, the report and orders of the Department shall be the record of such proceedings. The Department shall furnish a transcript of such record to any person or persons interested in such hearing upon payment therefor of 75 cents per page for each original transcript and 25 cents per page for each carbon copy thereof ordered with the original; provided, that the charge for any part of transcript ordered and paid for previous to the writing of the original record thereof shall be 25 cents per page.

In any case involving the refusal to issue or renew or the

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suspension or revocation of a seal, a copy of the Department's report shall be served upon the respondent, either personally or by registered or certified mail as provided in this Act, for the service of the notice of hearing. Within 20 days after such service, the respondent may present to the Department a motion in writing for a rehearing, which written motion shall specify the particular grounds therefor. If no motion for rehearing is filed, then upon the expiration of the time specified filing such a motion, or if a motion for rehearing is denied, then upon such denial, the Director may enter an order in accordance with recommendations of the report. If the respondent orders and pays for a transcript of the record within the time for filing a motion for rehearing, the 20 day period within which such a motion may be filed shall commence upon the delivery of the transcript to the respondent.

Any circuit court may upon application of the Director of or the applicant or licensee against whom proceedings under this section of this Act are pending, enter an order requiring the attendance of witnesses and their testimony, and the production of documents, papers, files, books and records in connection with any hearing in any proceedings for contempt.

(Source: P.A. 78-929.)

23 (430 ILCS 115/16 new)

> Sec. 16. Illinois Administrative Procedure Act. provisions of the Illinois Administrative Procedure Act are

- 1 hereby expressly adopted and shall apply to all administrative
- 2 rules and procedures of the Department of Public Health under
- 3 this Act. The Department of Public Health is authorized to use
- 4 peremptory rulemaking under Section 5-50 of the Illinois
- 5 Administrative Procedure Act. The Department will make any rule
- 6 adopted hereunder available electronically to the public and
- 7 shall not be required to furnish copies in any other format.
- 8 (430 ILCS 115/17 new)
- 9 Sec. 17. Facility Licensing Fund. All fees and penalties
- 10 collected under this Act shall be deposited into the Facility
- 11 Licensing Fund. Subject to appropriation, all money deposited
- 12 into the Facility Licensing Fund under this Act shall be
- 13 available to the Department for administration of this Act.
- 14 (430 ILCS 115/15 rep.)
- 15 Section 10. The Illinois Manufactured Housing and Mobile
- 16 Home Safety Act is amended by repealing Section 15.
- 17 Section 99. Effective date. This Act takes effect upon
- 18 becoming law.

15 430 ILCS 115/15 rep.

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