

## Rep. Brandon W. Phelps

## Filed: 4/15/2015

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## 09900HB3510ham002

LRB099 08691 JLK 34059 a

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                       AMENDMENT TO HOUSE BILL 3510
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          AMENDMENT NO. . Amend House Bill 3510, AS AMENDED, by
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      replacing everything after the enacting clause with the
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      following:
          "Section 5. The Illinois Health Facilities Planning Act is
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      amended by changing Section 12 as follows:
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          (20 ILCS 3960/12) (from Ch. 111 1/2, par. 1162)
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          (Section scheduled to be repealed on December 31, 2019)
          Sec. 12. Powers and duties of State Board. For purposes of
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      this Act, the State Board shall exercise the following powers
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      and duties:
          (1) Prescribe rules, regulations, standards, criteria,
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      procedures or reviews which may vary according to the purpose
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      for which a particular review is being conducted or the type of
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      project reviewed and which are required to carry out the
      provisions and purposes of this Act. Policies and procedures of
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- the State Board shall take into consideration the priorities and needs of medically underserved areas and other health care services identified through the comprehensive health planning
- 4 process, giving special consideration to the impact of projects
- 5 on access to safety net services.
  - (2) Adopt procedures for public notice and hearing on all proposed rules, regulations, standards, criteria, and plans required to carry out the provisions of this Act.
- 9 (3) (Blank).

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10 Develop criteria and standards for health care 11 facilities planning, conduct statewide inventories of health care facilities, maintain an updated inventory on the Board's 12 13 web site reflecting the most recent bed and service changes and 14 updated need determinations when new census data become 15 available or new need formulae are adopted, and develop health 16 care facility plans which shall be utilized in the review of applications for permit under this Act. Such health facility 17 plans shall be coordinated by the Board with pertinent State 18 19 Plans. Inventories pursuant to this Section of skilled or 20 intermediate care facilities licensed under the Nursing Home Care Act, skilled or intermediate care facilities licensed 21 under the ID/DD Community Care Act, facilities licensed under 22 23 the Specialized Mental Health Rehabilitation Act, or nursing 24 homes licensed under the Hospital Licensing Act shall be 25 conducted on an annual basis no later than July 1 of each year 26 and shall include among the information requested a list of all

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- 2 community at large and differentiate between active and
- 3 inactive beds.

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- In developing health care facility plans, the State Board shall consider, but shall not be limited to, the following:
- 6 (a) The size, composition and growth of the population 7 of the area to be served;
  - (b) The number of existing and planned facilities offering similar programs;
    - (c) The extent of utilization of existing facilities;
  - (d) The availability of facilities which may serve as alternatives or substitutes;
    - (e) The availability of personnel necessary to the operation of the facility;
    - (f) Multi-institutional planning and the establishment of multi-institutional systems where feasible;
    - (g) The financial and economic feasibility of proposed construction or modification; and
    - (h) In the case of health care facilities established by a religious body or denomination, the needs of the members of such religious body or denomination may be considered to be public need.

The health care facility plans which are developed and adopted in accordance with this Section shall form the basis for the plan of the State to deal most effectively with statewide health needs in regard to health care facilities.

- (5) Coordinate with the Center for Comprehensive Health Planning and other state agencies having responsibilities affecting health care facilities, including those of licensure and cost reporting. Beginning no later than January 1, 2013, the Department of Public Health shall produce a written annual report to the Governor and the General Assembly regarding the development of the Center for Comprehensive Health Planning. The Chairman of the State Board and the State Board Administrator shall also receive a copy of the annual report.
- (6) Solicit, accept, hold and administer on behalf of the State any grants or bequests of money, securities or property for use by the State Board or Center for Comprehensive Health Planning in the administration of this Act; and enter into contracts consistent with the appropriations for purposes enumerated in this Act.
- (7) The State Board shall prescribe procedures for review, standards, and criteria which shall be utilized to make periodic reviews and determinations of the appropriateness of any existing health services being rendered by health care facilities subject to the Act. The State Board shall consider recommendations of the Board in making its determinations.
- (8) Prescribe, in consultation with the Center for Comprehensive Health Planning, rules, regulations, standards, and criteria for the conduct of an expeditious review of applications for permits for projects of construction or modification of a health care facility, which projects are

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classified as emergency, substantive, or non-substantive in nature.

Six months after June 30, 2009 (the effective date of Public Act 96-31), substantive projects shall include no more than the following:

- (a) Projects to construct (1) a new or replacement facility located on a new site or (2) a replacement facility located on the same site as the original facility and the cost of the replacement facility exceeds the capital expenditure minimum, which shall be reviewed by the Board within 120 days;
- (b) Projects proposing a (1) new service within an existing healthcare facility or (2) discontinuation of a service within an existing healthcare facility, which shall be reviewed by the Board within 60 days; or
- (c) Projects proposing a change in the bed capacity of a health care facility by an increase in the total number of beds or by a redistribution of beds among various categories of service or by a relocation of beds from one physical facility or site to another by more than 20 beds or more than 10% of total bed capacity, as defined by the State Board, whichever is less, over a 2-year period.

The Chairman may approve applications for exemption that meet the criteria set forth in rules or refer them to the full Board. The Chairman may approve any unopposed application that meets all of the review criteria or refer them to the full

1 Board.

Such rules shall not abridge the right of the Center for Comprehensive Health Planning to make recommendations on the classification and approval of projects, nor shall such rules prevent the conduct of a public hearing upon the timely request of an interested party. Such reviews shall not exceed 60 days from the date the application is declared to be complete.

- (9) Prescribe rules, regulations, standards, and criteria pertaining to the granting of permits for construction and modifications which are emergent in nature and must be undertaken immediately to prevent or correct structural deficiencies or hazardous conditions that may harm or injure persons using the facility, as defined in the rules and regulations of the State Board. This procedure is exempt from public hearing requirements of this Act.
- (10) Prescribe rules, regulations, standards and criteria for the conduct of an expeditious review, not exceeding 60 days, of applications for permits for projects to construct or modify health care facilities which are needed for the care and treatment of persons who have acquired immunodeficiency syndrome (AIDS) or related conditions.
- (11) Issue written decisions upon request of the applicant or an adversely affected party to the Board. Requests for a written decision shall be made within 15 days after the Board meeting in which a final decision has been made. A "final decision" for purposes of this Act is the decision to approve

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or deny an application, or take other actions permitted under this Act, at the time and date of the meeting that such action is scheduled by the Board. State Board members shall provide their rationale when voting on an item before the State Board at a State Board meeting in order to comply with subsection (b) of Section 3-108 of the Administrative Review Law of the Code of Civil Procedure. The transcript of the State Board meeting shall be incorporated into the Board's final decision. The staff of the Board shall prepare a written copy of the final decision and the Board shall approve a final copy for inclusion in the formal record. The Board shall consider, for approval, the written draft of the final decision no later than the next scheduled Board meeting. The written decision shall identify the applicable criteria and factors listed in this Act and the Board's regulations that were taken into consideration by the Board when coming to a final decision. If the Board denies or fails to approve an application for permit or exemption, the include in the final Board shall decision a detailed explanation as to why the application was denied and identify what specific criteria or standards the applicant did not fulfill.

- (12) Require at least one of its members to participate in any public hearing, after the appointment of a majority of the members to the Board.
- 25 (13) Provide a mechanism for the public to comment on, and 26 request changes to, draft rules and standards.

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- (14) Implement public information campaigns to regularly inform the general public about the opportunity for public hearings and public hearing procedures.
- 4 (15) Establish a separate set of rules and guidelines for 5 long-term care that recognizes that nursing homes are a 6 different business line and service model from other regulated facilities. An open and transparent process shall be developed 7 that considers the following: how skilled nursing fits in the 8 9 continuum of care with other care providers, modernization of 10 nursing homes, establishment of private rooms, more 11 development of alternative services, and current trends in long-term care services. The Chairman of the Board shall 12 13 appoint a permanent Health Services Review Board Long-term Care 14 Facility Advisory Subcommittee that shall develop 15 recommend to the Board the rules to be established by the Board 16 under this paragraph (15). The Subcommittee shall also provide continuous review and commentary on policies and procedures 17 18 relative to long-term care and the review of related projects. 19 The Subcommittee shall make recommendations to the Board no 20 later than January 1, 2016 and every January thereafter pursuant to the Subcommittee's responsibility for the 21 continuous review and commentary on policies and procedures 22 relative to long-term care. In consultation with other experts 23 24 from the health field of long-term care, the Board and the 25 Subcommittee shall study new approaches to the current bed need 26 formula and Health Service Area boundaries to encourage

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flexibility and innovation in design models reflective of the

changing long-term care marketplace and consumer preferences and submit its recommendations to the Chairman of the Board no later than January 1, 2017. The Subcommittee shall evaluate, and make recommendations to the State Board regarding, the buying, selling, and exchange of beds between long-term care facilities within a specified geographic area or drive time. The Board shall file the proposed related administrative rules for the separate rules and guidelines for long-term care required by this paragraph (15) by no later than September 30, 2011. The Subcommittee shall be provided a reasonable and timely opportunity to review and comment on any review, revision, or updating of the criteria, standards, procedures, and rules used to evaluate project applications as provided under Section 12.3 of this Act. The Chairman of the Board shall appoint voting members of the Subcommittee, who shall serve for a period of 3 years, with one-third of the terms expiring each January, to be determined by lot. Appointees shall include, but not be limited to, recommendations from each of the 3 statewide long-term care associations, with an equal number to be appointed from each. Compliance with this provision shall be through the appointment and reappointment process. All appointees serving as of April 1, 2015 shall serve to the end of their term as determined by lot or until the appointee voluntarily resigns, whichever is

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- One representative from the Department of Public Health, the Department of Healthcare and Family Services, the Department on Aging, and the Department of Human Services may each serve as an ex-officio non-voting member of the Subcommittee. The Chairman of the Board shall select a Subcommittee Chair, who shall serve for a period of 3 years.
  - (16) Prescribe and provide forms pertaining to the State Board Staff Report. A State Board Staff Report shall pertain to applications that include, but are not limited to, applications for permit or exemption, applications for permit renewal, applications for extension of the obligation period, applications requesting a declaratory ruling, or applications under the Health Care Worker Self-Referral Self Referral Act. State Board Staff Reports shall compare applications to the relevant review criteria under the Board's rules.
  - (17) <del>(16)</del> Establish a separate set of rules and quidelines for facilities licensed under the Specialized Mental Health 2013. An Rehabilitation Act of application for the re-establishment of а facility in connection with the relocation of the facility shall not be granted unless the applicant has a contractual relationship with at least one hospital to provide emergency and inpatient mental health services required by facility consumers, and at least one community mental health agency to provide oversight assistance to facility consumers while living in the facility, and appropriate services, including case management, to assist

1 them to prepare for discharge and reside stably in the 2 community thereafter. No new facilities licensed under the 3 Specialized Mental Health Rehabilitation Act of 2013 shall be 4 established after June 16, 2014 (the effective date of Public 5 Act 98-651) this amendatory Act of the 98th General Assembly 6 except in connection with the relocation of an existing facility to a new location. An application for a new location 7 shall not be approved unless there are adequate community 8 9 services accessible to the consumers within a reasonable 10 distance, or by use of public transportation, so as to 11 facilitate the goal of achieving maximum individual self-care and independence. At no time shall the total number of 12 13 authorized beds under this Act in facilities licensed under the Specialized Mental Health Rehabilitation Act of 2013 exceed the 14 15 number of authorized beds on June 16, 2014 (the effective date 16 of Public Act 98-651) this amendatory Act of the 98th General 17 Assembly. (Source: P.A. 97-38, eff. 6-28-11; 97-227, eff. 1-1-12; 97-813, 18 eff. 7-13-12; 97-1045, eff. 8-21-13; 97-1115, eff. 8-27-12;

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- 20 98-414, eff. 1-1-14; 98-463, eff. 8-16-13; 98-651, eff.
- 6-16-14; 98-1086, eff. 8-26-14; revised 10-1-14.) 21
- 22 Section 99. Effective date. This Act takes effect upon
- 23 becoming law.".