#### 99TH GENERAL ASSEMBLY

#### State of Illinois

#### 2015 and 2016

#### HB5810

by Rep. Barbara Wheeler

#### SYNOPSIS AS INTRODUCED:

725 ILCS 5/110-5 725 ILCS 5/113-9 new from Ch. 38, par. 110-5

Amends the Code of Criminal Procedure of 1963. Provides for electronic surveillance risk assessment evaluation hearings which the State's Attorney may initiate after the defendant has been arraigned, or at any other stage in the criminal proceedings, after communication with and upon the request of the victim, if the person is charged with an attempt to commit first degree murder committed against an intimate partner, kidnapping, aggravated kidnaping, unlawful restraint, domestic battery, aggravated domestic battery, stalking, aggravated stalking, cyberstalking, harassment by telephone, or harassment through electronic communications. After the court grants a hearing, and considers various factors of the case, the court may order the defendant to undergo a risk assessment evaluation using a recognized, evidence-based instrument conducted by an Illinois Department of Human Services approved partner abuse intervention program provider, pretrial service, probation, or parole agency. Using this information and other factors of the case, the court will determine if the defendant shall be placed on electronic surveillance, and shall document appropriate findings in the record. The cost of the electronic surveillance and risk assessment shall be paid by, or on behalf, of the defendant, but under no circumstances shall be paid by the victim. Effective immediately.

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FISCAL NOTE ACT MAY APPLY

A BILL FOR

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AN ACT concerning criminal law.

# Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 5. The Code of Criminal Procedure of 1963 is
amended by changing Section 110-5 and by adding Section 113-9
as follows:

7 (725 ILCS 5/110-5) (from Ch. 38, par. 110-5)

8 Sec. 110-5. Determining the amount of bail and conditions9 of release.

In determining the amount of monetary bail or 10 (a) conditions of release, if any, which will reasonably assure the 11 appearance of a defendant as required or the safety of any 12 13 other person or the community and the likelihood of compliance 14 by the defendant with all the conditions of bail, the court shall, on the basis of available information, take into account 15 16 such matters as the nature and circumstances of the offense 17 charged, whether the evidence shows that as part of the offense there was a use of violence or threatened use of violence, 18 19 whether the offense involved corruption of public officials or 20 employees, whether there was physical harm or threats of 21 physical harm to any public official, public employee, judge, 22 prosecutor, juror or witness, senior citizen, child, or person with a disability, whether evidence shows that during the 23

1 offense or during the arrest the defendant possessed or used a 2 firearm, machine gun, explosive or metal piercing ammunition or 3 explosive bomb device or any military or paramilitary armament, whether the evidence shows that the offense committed was 4 5 related to or in furtherance of the criminal activities of an organized gang or was motivated by the defendant's membership 6 7 in or allegiance to an organized gang, the condition of the 8 victim, any written statement submitted by the victim or 9 proffer or representation by the State regarding the impact 10 which the alleged criminal conduct has had on the victim and 11 the victim's concern, if any, with further contact with the 12 defendant if released on bail, whether the offense was based on racial, religious, sexual orientation or ethnic hatred, the 13 14 likelihood of the filing of a greater charge, the likelihood of 15 conviction, the sentence applicable upon conviction, the 16 weight of the evidence against such defendant, whether there 17 exists motivation or ability to flee, whether there is any verification as to prior residence, education, or family ties 18 19 in the local jurisdiction, in another county, state or foreign country, the defendant's employment, financial resources, 20 character and mental condition, past conduct, prior use of 21 22 alias names or dates of birth, and length of residence in the 23 community, the consent of the defendant to periodic drug testing in accordance with Section 110-6.5, whether a foreign 24 25 national defendant is lawfully admitted in the United States of 26 America, whether the government of the foreign national

maintains an extradition treaty with the United States by which 1 2 the foreign government will extradite to the United States its 3 national for a trial for a crime allegedly committed in the United States, whether the defendant is currently subject to 4 5 deportation or exclusion under the immigration laws of the United States, whether the defendant, although a United States 6 7 citizen, is considered under the law of any foreign state a 8 national of that state for the purposes of extradition or 9 non-extradition to the United States, the amount of unrecovered 10 proceeds lost as a result of the alleged offense, the source of 11 bail funds tendered or sought to be tendered for bail, whether 12 from the totality of the court's consideration, the loss of funds posted or sought to be posted for bail will not deter the 13 14 defendant from flight, whether the evidence shows that the 15 defendant is engaged in significant possession, manufacture, 16 or delivery of a controlled substance or cannabis, either 17 individually or in consort with others, whether at the time of the offense charged he or she was on bond or pre-trial release 18 19 pending trial, probation, periodic imprisonment or conditional 20 discharge pursuant to this Code or the comparable Code of any other state or federal jurisdiction, whether the defendant is 21 22 on bond or pre-trial release pending the imposition or 23 execution of sentence or appeal of sentence for any offense 24 under the laws of Illinois or any other state or federal 25 jurisdiction, whether the defendant is under parole, aftercare 26 release, mandatory supervised release, or work release from the

Illinois Department of Corrections or Illinois Department of 1 2 Juvenile Justice or any penal institution or corrections 3 department of any state or federal jurisdiction, the defendant's record of convictions, whether the defendant has 4 5 been convicted of a misdemeanor or ordinance offense in Illinois or similar offense in other state or 6 federal jurisdiction within the 10 years preceding the current charge 7 or convicted of a felony in Illinois, whether the defendant was 8 9 convicted of an offense in another state federal or 10 jurisdiction that would be a felony if committed in Illinois 11 within the 20 years preceding the current charge or has been 12 convicted of such felony and released from the penitentiary 13 within 20 years preceding the current charge if a penitentiary 14 sentence was imposed in Illinois or other state or federal 15 jurisdiction, the defendant's records of juvenile adjudication 16 of delinquency in any jurisdiction, any record of appearance or 17 failure to appear by the defendant at court proceedings, whether there was flight to avoid arrest or prosecution, 18 19 whether the defendant escaped or attempted to escape to avoid 20 arrest, whether the defendant refused to identify himself or herself, or whether there was a refusal by the defendant to be 21 22 fingerprinted as required by law. Information used by the court 23 in its findings or stated in or offered in connection with this 24 Section may be by way of proffer based upon reliable 25 information offered by the State or defendant. All evidence shall be admissible if it is relevant and reliable regardless 26

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of whether it would be admissible under the rules of evidence 1 2 applicable at criminal trials. If the State presents evidence 3 that the offense committed by the defendant was related to or in furtherance of the criminal activities of an organized gang 4 5 or was motivated by the defendant's membership in or allegiance to an organized gang, and if the court determines that the 6 7 evidence may be substantiated, the court shall prohibit the 8 defendant from associating with other members of the organized 9 gang as a condition of bail or release. For the purposes of 10 this Section, "organized gang" has the meaning ascribed to it 11 in Section 10 of the Illinois Streetgang Terrorism Omnibus 12 Prevention Act.

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(b) The amount of bail shall be:

14 Sufficient to assure compliance with (1)the 15 conditions set forth in the bail bond, which shall include 16 the defendant's current address with а written 17 admonishment to the defendant that he or she must comply with the provisions of Section 110-12 regarding any change 18 in his or her address. The defendant's address shall at all 19 20 times remain a matter of public record with the clerk of the court. 21

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(2) Not oppressive.

23 (3) Considerate of the financial ability of the24 accused.

(4) When a person is charged with a drug related
 offense involving possession or delivery of cannabis or

possession or delivery of a controlled substance as defined 1 2 in the Cannabis Control Act, the Illinois Controlled 3 Substances Act, or the Methamphetamine Control and Community Protection Act, the full street value of the 4 5 drugs seized shall be considered. "Street value" shall be determined by the court on the basis of a proffer by the 6 7 State based upon reliable information of a law enforcement 8 official contained in a written report as to the amount 9 seized and such proffer may be used by the court as to the 10 current street value of the smallest unit of the drug 11 seized.

12 (b-5) Upon the filing of a written request demonstrating reasonable cause, the State's Attorney may request a source of 13 14 bail hearing either before or after the posting of any funds. 15 If the hearing is granted, before the posting of any bail, the 16 accused must file a written notice requesting that the court 17 conduct a source of bail hearing. The notice must be accompanied by justifying affidavits stating the legitimate 18 and lawful source of funds for bail. At the hearing, the court 19 20 shall inquire into any matters stated in any justifying affidavits, and may also inquire into matters appropriate to 21 22 the determination which shall include, but are not limited to, 23 the following:

(1) the background, character, reputation, and
 relationship to the accused of any surety; and

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(2) the source of any money or property deposited by

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1 2 any surety, and whether any such money or property constitutes the fruits of criminal or unlawful conduct; and

3 (3) the source of any money posted as cash bail, and
4 whether any such money constitutes the fruits of criminal
5 or unlawful conduct; and

6 (4) the background, character, reputation, and 7 relationship to the accused of the person posting cash 8 bail.

9 Upon setting the hearing, the court shall examine, under 10 oath, any persons who may possess material information.

11 The State's Attorney has a right to attend the hearing, to 12 call witnesses and to examine any witness in the proceeding. The court shall, upon request of the State's Attorney, continue 13 14 the proceedings for a reasonable period to allow the State's 15 Attorney to investigate the matter raised in any testimony or 16 affidavit. If the hearing is granted after the accused has 17 posted bail, the court shall conduct a hearing consistent with this subsection (b-5). At the conclusion of the hearing, the 18 court must issue an order either approving of disapproving the 19 20 bail.

(c) When a person is charged with an offense punishable by fine only the amount of the bail shall not exceed double the amount of the maximum penalty.

(d) When a person has been convicted of an offense and only
a fine has been imposed the amount of the bail shall not exceed
double the amount of the fine.

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(e) The State may appeal any order granting bail or setting
 a given amount for bail.

(f) When a person is charged with a violation of an order 3 of protection under Section 12-3.4 or 12-30 of the Criminal 4 5 Code of 1961 or the Criminal Code of 2012 or when a person is 6 charged with domestic battery, aggravated domestic battery, 7 aggravated kidnaping, unlawful restraint, kidnapping, 8 aggravated unlawful restraint, stalking, aggravated stalking, cyberstalking, harassment by telephone, harassment through 9 10 electronic communications, or an attempt to commit first degree 11 murder committed against an intimate partner regardless 12 whether an order of protection has been issued against the 13 <del>person</del>,

14 (1) whether the alleged incident involved harassment 15 or abuse, as defined in the Illinois Domestic Violence Act 16 of 1986;

17 (2) whether the person has a history of domestic
18 violence, as defined in the Illinois Domestic Violence Act,
19 or a history of other criminal acts;

(3) based on the mental health of the person;

(4) whether the person has a history of violating the
orders of any court or governmental entity;

23 (5) whether the person has been, or is, potentially a
24 threat to any other person;

25 (6) whether the person has access to deadly weapons or26 a history of using deadly weapons;

1 2 (7) whether the person has a history of abusing alcohol or any controlled substance;

- (8) based on the severity of the alleged incident that
  is the basis of the alleged offense, including, but not
  limited to, the duration of the current incident, and
  whether the alleged incident involved the use of a weapon,
  physical injury, sexual assault, strangulation, abuse
  during the alleged victim's pregnancy, abuse of pets, or
  forcible entry to gain access to the alleged victim;
- 10 (9) whether a separation of the person from the alleged 11 victim or a termination of the relationship between the 12 person and the alleged victim has recently occurred or is 13 pending;
- (10) whether the person has exhibited obsessive or controlling behaviors toward the alleged victim, including, but not limited to, stalking, surveillance, or isolation of the alleged victim or victim's family member or members;
- 19 (11) whether the person has expressed suicidal or20 homicidal ideations;
- (12) based on any information contained in the complaint and any police reports, affidavits, or other documents accompanying the complaint,
- the court may, in its discretion, order the respondent to undergo a risk assessment evaluation using a recognized, evidence-based instrument conducted by an Illinois Department

of Human Services approved partner abuse intervention program 1 2 provider, pretrial service, probation, or parole agency. These 3 agencies shall have access to summaries of the defendant's criminal history, which shall not include victim interviews or 4 5 information, for the risk evaluation. Based on the information collected from the 12 points to be considered at a bail hearing 6 under this subsection (f), the results of any risk evaluation 7 8 conducted and the other circumstances of the violation, the 9 court may order that the person, as a condition of bail, be 10 placed under electronic surveillance as provided in Section 11 5-8A-7 of the Unified Code of Corrections. Upon making a 12 determination whether or not to order the respondent to undergo 13 a risk assessment evaluation or to be placed under electronic 14 surveillance and risk assessment, the court shall document in 15 the record the court's reasons for making those determinations. 16 The cost of the electronic surveillance and risk assessment shall be paid by, or on behalf, of the defendant. As used in 17 this subsection (f), "intimate partner" means a spouse 18 or 19 current or former partner in a cohabitation or dating 20 relationship.

21 (Source: P.A. 98-558, eff. 1-1-14; 98-1012, eff. 1-1-15; 22 99-143, eff. 7-27-15.)

23 (725 ILCS 5/113-9 new)
24 Sec. 113-9. Electronic surveillance risk assessment

25 <u>evaluations</u>.

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1	(a) The State's Attorney may initiate a risk assessment
2	evaluation hearing:
3	(1) once the defendant has been arraigned under this
4	Article, or at any stage in the criminal proceedings
5	thereafter;
6	(2) after communication with and upon the request of
7	the victim; and
8	(3) when a person is charged with an attempt to commit
9	first degree murder committed against an intimate partner,
10	kidnapping, aggravated kidnaping, unlawful restraint,
11	domestic battery, aggravated domestic battery, stalking,
12	aggravated stalking, cyberstalking, harassment by
13	telephone, harassment through electronic communications,
14	as defined in Sections 8-4, 10-1, 10-2, 10-3, 12-3.2,
15	12-3.3, 12-7.3, 12-7.4, 12-7.5, 26.5-2, or 26.5-3 of the
16	Criminal Code of 1961 or the Criminal Code of 2012. As used
17	in this subsection, "intimate partner" means a spouse or a
18	current or former partner in a cohabitation or dating
19	relationship.
20	(b) The court may grant the hearing, and inquire into any
21	matters appropriate which shall include:
22	(1) whether the alleged incident involved harassment
23	or abuse, as defined in the Illinois Domestic Violence Act
24	<u>of 1986;</u>
25	(2) whether the person has a history of domestic
26	violence, as defined in the Illinois Domestic Violence Act

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1	of 1986, or a history of other criminal acts;
2	(3) the mental health of the person;
3	(4) whether the person has a history of violating the
4	orders of any court or governmental entity;
5	(5) whether the person has been, or is, potentially a
6	threat to any other person;
7	(6) whether the person has access to deadly weapons or
8	a history of using deadly weapons;
9	(7) whether the person has a history of abusing alcohol
10	or any controlled substance;
11	(8) based on the severity of the alleged incident that
12	is the basis of the alleged offense, including, but not
13	limited to, the duration of the current incident, whether
14	the alleged incident involved the use of a weapon, physical
15	injury, sexual assault, strangulation, abuse during the
16	alleged victim's pregnancy, abuse of pets, or forcible
17	entry to gain access to the alleged victim;
18	(9) whether a separation of the person from the alleged
19	victim or a termination of the relationship between the
20	person and the alleged victim has recently occurred or is
21	pending;
22	(10) whether the person has exhibited obsessive or
23	controlling behaviors toward the alleged victim,
24	including, but not limited to, stalking, surveillance, or
25	isolation of the alleged victim or victim's family member
26	or members;

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1	(11) whether the person has expressed suicidal or
2	homicidal ideations;
3	(12) whether the person has the financial means to pay
4	for the cost of electronic surveillance and a risk
5	assessment evaluation;
6	(13) any information contained in the complaint and any
7	police reports, affidavits, or other documents
8	accompanying the complaint.
9	(c) After considering these factors, the court may, in its
10	discretion, order the defendant to undergo a risk assessment
11	evaluation using a recognized, evidence-based instrument
12	conducted by an Illinois Department of Human Services approved
13	partner abuse intervention program provider, pretrial service,
14	probation, or parole agency. These agencies shall have access
15	to summaries of the defendant's criminal history, which shall
16	not include victim interviews or information for the risk
17	assessment evaluation. Based on the information collected, the
18	results of any risk assessment evaluation conducted, and the
19	other circumstances of the violation, the court may order that
20	the person be placed under electronic surveillance under
21	Section 5-8A-7 of the Unified Code of Corrections. Upon making
22	a determination whether or not to order the defendant to
23	undergo a risk assessment evaluation or to be placed under
24	electronic surveillance, the court shall document in the record
25	the court's reasons for making those determinations. The cost
26	of electronic surveillance and risk assessment evaluation

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## shall be paid by, or on behalf, of the defendant, but under no circumstances shall be paid, in all or in part, by the victim.

3 Section 99. Effective date. This Act takes effect upon4 becoming law.