

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB5816

by Rep. John D. Anthony

SYNOPSIS AS INTRODUCED:

New Act 5 ILCS 140/7

from Ch. 116, par. 207

Creates the Public Safety Officer Privacy Act. Prohibits a person, business, association, or government agency from publicly posting or displaying the personal information of a public safety officer 5 days after the receipt of an officer's written request to not post or display the personal information. Allows for injunctive or declaratory relief for violations. Prohibits a person, business, or association from soliciting, selling, or trading on the Internet a public safety officer's personal information with the intent to pose an imminent and serious threat to the health and safety of the public safety officer or the officer's immediate family. Amends the Freedom of Information Act. Excludes personal information of a public safety officer covered by the Public Safety Officer Privacy Act from being included as a public record under the Freedom of Information Act, and from inspection or copying under the Act.

LRB099 14827 MRW 44678 b

1 AN ACT concerning government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- Section 1. Short title. This Act may be cited as the Public Safety Officer Privacy Act.
- 6 Section 5. Purpose. The purpose of this Act is to improve 7 the safety and security of Illinois public safety officers to ensure they are able to uphold their duty to maintain public 8 9 safety without fear of personal reprisal from individuals affected by the decisions they make in the course of carrying 10 out their public function. This Act is not intended to restrain 11 a public safety officer from independently making public his or 12 13 her own personal information. Additionally, no government 14 agency, person, business, or association has any obligation under this Act to protect the privacy of a public safety 15 16 officer's personal information until the public safety officer 17 makes a written request that his or her personal information not be publicly posted. 18
- 19 Section 10. Definitions. As used in this Act:
- "Correctional officer" means a person who is employed by or works for a government agency penal institution.
- "Fire fighter" means any person appointed to a fire

department or fire protection district or employed by a government agency and sworn or commissioned to perform fire fighter duties or paramedic duties, including part-time fire fighters, auxiliary, reserve or voluntary fire fighters, and paid on-call fire fighters.

"Government agency" includes all agencies, authorities, boards, commissions, departments, institutions, offices, and any other bodies politic and corporate of the State created by the constitution or statute, whether in the executive, judicial, or legislative branch; all units and corporate outgrowths created by executive order of the Governor or any constitutional officer, by the Supreme Court, or by resolution of the General Assembly; or agencies, authorities, boards, commissions, departments, institutions, offices, and any other bodies politic and corporate of a unit of local government, or school district.

"Home address" includes a public safety officer's permanent residence and any secondary residences affirmatively identified by the public safety officer, but does not include a public safety officer's work address.

"Immediate family" includes a public safety officer's spouse, child, parent, or any blood relative of the public safety officer or the public safety officer's spouse who lives in the same residence.

"Peace officer" or "officer" means a person defined under Section 2-13 of the Criminal Code of 2012.

1 "Penal institution" means an institution defined under 2 Section 2-14 of the Criminal Code of 2012.

"Personal information" means a home address, home telephone number, mobile telephone number, pager number, personal email address, social security number, federal tax identification number, checking and savings account numbers, credit card numbers, marital status, and identity of children under the age of 18.

"Public safety officer" means a peace officer, fire fighter, or correctional officer.

"Publicly available content" means any written, printed, or electronic document or record that provides information or that serves as a document or record maintained, controlled, or in the possession of a government agency that may be obtained by any person or entity, from the Internet, from the government agency upon request either free of charge or for a fee, or in response to a request under the Freedom of Information Act.

"Publicly post" or "publicly display" means to communicate to another or otherwise make available to the general public.

"Written request" means written notice signed by a public safety officer or a representative of the public safety officer's employer requesting a government agency, person, business, or association to refrain from posting or displaying publicly available content that includes the public safety officer's personal information.

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Section 15. Publicly posting or displaying a public safety officer's personal information.

- (a) Government agencies shall not publicly post or display publicly available content that includes a public safety officer's personal information, provided that the government agency has received a written request in accordance with Section 20 of this Act that it refrain from disclosing the public safety officer's personal information. After government agency has received a written request, that agency shall remove the public safety officer's personal information from publicly available content within 5 business days. After the government agency has removed the public safety officer's personal information from publicly available content, the agency shall not publicly post or display the information and the public safety officer's personal information shall be exempt from the Freedom of Information Act unless the government agency has received consent from the public safety officer to make the personal information available to the public.
- (b) All persons, businesses, and associations shall not publicly post or display on the Internet available content that includes a public safety officer's personal information, provided that the public safety officer has made a written request in accordance with Section 20 of this Act to the person, business, or association that it refrain from disclosing the personal information. After a person, business,

or association has received a written request from a public safety officer to protect the privacy of the officer's personal information, that person, business, or association shall have 5 business days to remove the personal information from the Internet. That person, business, or association shall also ensure that the public safety officer's personal information is not made available on any website or subsidiary website controlled by that person, business, or association, nor transferred to any other person, business, or association through any medium. Regardless of whether a written request has been made, no person, business, or association shall solicit, sell, or trade on the Internet a public safety officer's personal information with the intent to pose an imminent and serious threat to the health and safety of the public safety officer or the public safety officer's immediate family.

(c) A public safety officer whose personal information is made public as a result of a violation of this Act may bring an action seeking injunctive or declaratory relief in any court of competent jurisdiction.

Section 20. Procedure for completing a written request.

(a) No government agency, person, business, or association shall be found to have violated any provision of this Act if the public safety officer fails to submit a written request calling for the protection of the officer's personal information.

- 1 (b) A written request shall be valid if the public safety
 2 officer sends a written request directly to a government
 3 agency, person, business, or association.
 - (c) A representative from the public safety officer's employer may submit a written request on the public safety officer's behalf, provided that the public safety officer gives written consent to the representative and the representative agrees to furnish a copy of that consent when a written request is made. The representative shall submit the written request as provided in subsection (b) of this Section.
 - (d) A public safety officer's written request shall specify what personal information shall be maintained private. If a public safety officer wishes to identify a secondary residence as a home address, the designation shall be made in the written request. A public safety officer shall disclose the identity of the officer's immediate family and indicate that the personal information of these family members shall also be excluded to the extent that it could reasonably be expected to reveal the personal information of the public safety officer.
 - (e) A public safety officer's written request is valid until he or she provides the government agency, person, business, or association with written permission to release the private information. A public safety officer's written request expires upon death of the officer.

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- 1 changing Section 7 as follows:
- 2 (5 ILCS 140/7) (from Ch. 116, par. 207)
- 3 Sec. 7. Exemptions.
 - (1) When a request is made to inspect or copy a public record that contains information that is exempt from disclosure under this Section, but also contains information that is not exempt from disclosure, the public body may elect to redact the information that is exempt. The public body shall make the remaining information available for inspection and copying. Subject to this requirement, the following shall be exempt from inspection and copying:
 - (a) Information specifically prohibited from disclosure by federal or State law or rules and regulations implementing federal or State law.
 - (b) Private information, unless disclosure is required by another provision of this Act, a State or federal law or a court order.
 - (b-5) Files, documents, and other data or databases maintained by one or more law enforcement agencies and specifically designed to provide information to one or more law enforcement agencies regarding the physical or mental status of one or more individual subjects.
 - (c) Personal information contained within public records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless the

disclosure is consented to in writing by the individual subjects of the information. "Unwarranted invasion of personal privacy" means the disclosure of information that is highly personal or objectionable to a reasonable person and in which the subject's right to privacy outweighs any legitimate public interest in obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.

- (d) Records in the possession of any public body created in the course of administrative enforcement proceedings, and any law enforcement or correctional agency for law enforcement purposes, but only to the extent that disclosure would:
 - (i) interfere with pending or actually and reasonably contemplated law enforcement proceedings conducted by any law enforcement or correctional agency that is the recipient of the request;
 - (ii) interfere with active administrative enforcement proceedings conducted by the public body that is the recipient of the request;
 - (iii) create a substantial likelihood that a
 person will be deprived of a fair trial or an impartial
 hearing;
 - (iv) unavoidably disclose the identity of a confidential source, confidential information

furnished only by the confidential source, or persons who file complaints with or provide information to administrative, investigative, law enforcement, or penal agencies; except that the identities of witnesses to traffic accidents, traffic accident reports, and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;

- (v) disclose unique or specialized investigative techniques other than those generally used and known or disclose internal documents of correctional agencies related to detection, observation or investigation of incidents of crime or misconduct, and disclosure would result in demonstrable harm to the agency or public body that is the recipient of the request;
- (vi) endanger the life or physical safety of law enforcement personnel or any other person; or
- (vii) obstruct an ongoing criminal investigation by the agency that is the recipient of the request.
- (d-5) A law enforcement record created for law enforcement purposes and contained in a shared electronic record management system if the law enforcement agency that is the recipient of the request did not create the record, did not participate in or have a role in any of the events

which are the subject of the record, and only has access to the record through the shared electronic record management system.

- (e) Records that relate to or affect the security of correctional institutions and detention facilities.
- (e-5) Records requested by persons committed to the Department of Corrections if those materials are available in the library of the correctional facility where the inmate is confined.
- (e-6) Records requested by persons committed to the Department of Corrections if those materials include records from staff members' personnel files, staff rosters, or other staffing assignment information.
- (e-7) Records requested by persons committed to the Department of Corrections if those materials are available through an administrative request to the Department of Corrections.
- (f) Preliminary drafts, notes, recommendations, memoranda and other records in which opinions are expressed, or policies or actions are formulated, except that a specific record or relevant portion of a record shall not be exempt when the record is publicly cited and identified by the head of the public body. The exemption provided in this paragraph (f) extends to all those records of officers and agencies of the General Assembly that pertain to the preparation of legislative documents.

(g) Trade secrets and commercial or financial information obtained from a person or business where the trade secrets or commercial or financial information are furnished under a claim that they are proprietary, privileged or confidential, and that disclosure of the trade secrets or commercial or financial information would cause competitive harm to the person or business, and only insofar as the claim directly applies to the records requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity fund. The exemption contained in this item does not apply to the aggregate financial performance information of a private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in this item does not apply to the identity of a privately held company within the investment portfolio of a private equity fund, unless the disclosure of the identity of a privately held company may cause competitive harm.

Nothing contained in this paragraph (g) shall be construed to prevent a person or business from consenting

1 to disclosure.

- (h) Proposals and bids for any contract, grant, or agreement, including information which if it were disclosed would frustrate procurement or give an advantage to any person proposing to enter into a contractor agreement with the body, until an award or final selection is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an award or final selection is made.
- (i) Valuable formulae, computer geographic systems, designs, drawings and research data obtained or produced by any public body when disclosure could reasonably be expected to produce private gain or public loss. The exemption for "computer geographic systems" provided in this paragraph (i) does not extend to requests made by news media as defined in Section 2 of this Act when the requested information is not otherwise exempt and the only purpose of the request is to access and disseminate information regarding the health, safety, welfare, or legal rights of the general public.
- (j) The following information pertaining to educational matters:
 - (i) test questions, scoring keys and other examination data used to administer an academic examination;
- (ii) information received by a primary or

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secondary school, college, or university under its procedures for the evaluation of faculty members by their academic peers;

- (iii) information concerning a school or university's adjudication of student disciplinary cases, but only to the extent that disclosure would unavoidably reveal the identity of the student; and
- (iv) course materials or research materials used by faculty members.
- (k) Architects' plans, engineers' technical submissions, and other construction related technical documents for projects not constructed or developed in whole or in part with public funds and the same for projects constructed or developed with public funds, including but not limited to power generating distribution stations and other transmission and distribution facilities, water treatment facilities, airport facilities, sport stadiums, convention centers, and all government owned, operated, or occupied buildings, but only to the extent that disclosure would compromise security.
- (1) Minutes of meetings of public bodies closed to the public as provided in the Open Meetings Act until the public body makes the minutes available to the public under Section 2.06 of the Open Meetings Act.
 - (m) Communications between a public body and an

attorney or auditor representing the public body that would not be subject to discovery in litigation, and materials prepared or compiled by or for a public body in anticipation of a criminal, civil or administrative proceeding upon the request of an attorney advising the public body, and materials prepared or compiled with respect to internal audits of public bodies.

- (n) Records relating to a public body's adjudication of employee grievances or disciplinary cases; however, this exemption shall not extend to the final outcome of cases in which discipline is imposed.
- (o) Administrative or technical information associated with automated data processing operations, including but not limited to software, operating protocols, computer program abstracts, file layouts, source listings, object modules, load modules, user guides, documentation pertaining to all logical and physical design of computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of materials exempt under this Section.
- (p) Records relating to collective negotiating matters between public bodies and their employees or representatives, except that any final contract or agreement shall be subject to inspection and copying.
 - (q) Test questions, scoring keys, and other

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examination data used to determine the qualifications of an applicant for a license or employment.

- The records, documents, and information relating purchase negotiations estate until negotiations have been completed or otherwise terminated. With regard to a parcel involved in a pending or actually reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents and information relating to that parcel shall be exempt except as may be allowed under discovery rules adopted by the Illinois Supreme Court. The records, documents and information relating to a real estate sale shall be exempt until a sale is consummated.
- (s) Any and all proprietary information and records related to the operation of an intergovernmental risk management association or self-insurance pool or jointly self-administered health and accident cooperative or pool. self insurance Insurance or(including any intergovernmental risk management association or insurance pool) claims, loss or risk information, records, data, advice or communications.
- (t) Information contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible for the regulation or supervision of financial institutions or insurance companies, unless disclosure is

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otherwise required by State law.

- (u) Information that would disclose or might lead to the disclosure of secret or confidential information, codes, algorithms, programs, or private keys intended to be used to create electronic or digital signatures under the Electronic Commerce Security Act.
- (v) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a community's population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to the health or safety of the community, but only to the extent that disclosure could reasonably be expected to jeopardize the effectiveness of the measures or the safety of the personnel who implement them or the public. Information exempt under this item may as details pertaining to include such things mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.
 - (w) (Blank).
- (x) Maps and other records regarding the location or security of generation, transmission, distribution, storage, gathering, treatment, or switching facilities owned by a utility, by a power generator, or by the Illinois Power Agency.

- (y) Information contained in or related to proposals, bids, or negotiations related to electric power procurement under Section 1-75 of the Illinois Power Agency Act and Section 16-111.5 of the Public Utilities Act that is determined to be confidential and proprietary by the Illinois Power Agency or by the Illinois Commerce Commission.
 - (z) Information about students exempted from disclosure under Sections 10-20.38 or 34-18.29 of the School Code, and information about undergraduate students enrolled at an institution of higher education exempted from disclosure under Section 25 of the Illinois Credit Card Marketing Act of 2009.
- (aa) Information the disclosure of which is exempted under the Viatical Settlements Act of 2009.
- (bb) Records and information provided to a mortality review team and records maintained by a mortality review team appointed under the Department of Juvenile Justice Mortality Review Team Act.
- (cc) Information regarding interments, entombments, or inurnments of human remains that are submitted to the Cemetery Oversight Database under the Cemetery Care Act or the Cemetery Oversight Act, whichever is applicable.
- (dd) Correspondence and records (i) that may not be disclosed under Section 11-9 of the Public Aid Code or (ii) that pertain to appeals under Section 11-8 of the Public

1 Aid Code.

- (ee) The names, addresses, or other personal information of persons who are minors and are also participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations.
- (ff) The names, addresses, or other personal information of participants and registrants in programs of park districts, forest preserve districts, conservation districts, recreation agencies, and special recreation associations where such programs are targeted primarily to minors.
- (gg) Confidential information described in Section 1-100 of the Illinois Independent Tax Tribunal Act of 2012.
- (hh) The report submitted to the State Board of Education by the School Security and Standards Task Force under item (8) of subsection (d) of Section 2-3.160 of the School Code and any information contained in that report.
- (ii) Records requested by persons committed to or detained by the Department of Human Services under the Sexually Violent Persons Commitment Act or committed to the Department of Corrections under the Sexually Dangerous Persons Act if those materials: (i) are available in the library of the facility where the individual is confined; (ii) include records from staff members' personnel files,

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- staff rosters, or other staffing assignment information; 1 2 or (iii) are available through an administrative request to 3 the Department of Human Services or the Department of Corrections.
- 5 (jj) (ii) Confidential information described Section 5-535 of the Civil Administrative Code of Illinois. 6
- 7 (1.5) Any information exempt from disclosure under the 8 Judicial Privacy Act shall be redacted from public records 9 prior to disclosure under this Act.
- 10 (1.7) Any information exempt from disclosure under the 11 Public Safety Officer Privacy Act shall be redacted from public 12 records prior to disclosure under this Act.
 - (2) A public record that is not in the possession of a public body but is in the possession of a party with whom the agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body, for purposes of this Act.
- Section does not authorize withholding of 20 This information or limit the availability of records to the public, 21 22 except as stated in this Section or otherwise provided in this 23 Act.
- (Source: P.A. 98-463, eff. 8-16-13; 98-578, eff. 8-27-13; 24
- 25 98-695, eff. 7-3-14; 99-298, eff. 8-6-15; 99-346, eff. 1-1-16;
- revised 1-11-16.) 26