

99TH GENERAL ASSEMBLY State of Illinois 2015 and 2016 HB6233

Introduced 2/11/2016, by Rep. Ed Sullivan

SYNOPSIS AS INTRODUCED:

20 ILCS 505/5d 225 ILCS 10/4.2

from Ch. 23, par. 2214.2

Amends the Child Care Act of 1969. Removes language concerning which specific offenses under the Criminal Code of 1961 or the Criminal Code of 2012 bars licensure or employment in facilities regulated under the Act and foster family homes. Removes language concerning granting exceptions for those offenses. Provides that no new applicant and, on the date of licensure renewal, no current licensee may operate or receive a license from the Department to operate and no person may be employed by and no adult person may reside in a child care facility licensed by the Department, including a foster family home, if that person: (1) has been convicted of any felony offense within 5 years of application or employment, (2) has been convicted of a Class X felony, (3) has been convicted of any felony in which the victim was a child under the age of 18, (4) is currently on the Illinois State Police Sex Offender Registry, (5) is currently on the Murderer and Violent Offender Against Youth Database, or (6) was adjudicated not guilty for an offense by reason of insanity. Provides for procedures for the Director of the Department of Children and Family Services to waive certain offenses and factors for the Director to consider. Provides that denials of waiver may be appealed pursuant to the Illinois Administrative Procedure Act. Amends the Children and Family Services Act to make a related change.

LRB099 16688 SMS 41026 b

1 AN ACT concerning regulation.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

- 4 Section 5. The Children and Family Services Act is amended
- 5 by changing Section 5d as follows:
- 6 (20 ILCS 505/5d)
- 7 Sec. 5d. The Direct Child Welfare Service Employee License
- 8 Board.
- 9 (a) For purposes of this Section:
- 10 (1) "Board" means the Direct Child Welfare Service
- 11 Employee License Board.
- 12 (2) "Director" means the Director of Children and
- 13 Family Services.
- 14 (b) The Direct Child Welfare Service Employee License Board
- is created within the Department of Children and Family
- 16 Services and shall consist of 9 members appointed by the
- 17 Director. The Director shall annually designate a chairperson
- and vice-chairperson of the Board. The membership of the Board
- must be composed as follows: (i) 5 licensed professionals from
- the field of human services with a human services degree or
- 21 equivalent course work as required by rule of the Department
- 22 and who are in good standing within their profession, at least
- 23 2 of which must be employed in the private not-for-profit

sector and at least one of which in the public sector; (ii) 2
faculty members of an accredited university who have child
welfare experience and are in good standing within their
profession and (iii) 2 members of the general public who are
not licensed under this Act or a similar rule and will
represent consumer interests.

In making the first appointments, the Director shall appoint 3 members to serve for a term of one year, 3 members to serve for a term of 2 years, and 3 members to serve for a term of 3 years, or until their successors are appointed and qualified. Their successors shall be appointed to serve 3-year terms, or until their successors are appointed and qualified. Appointments to fill unexpired vacancies shall be made in the same manner as original appointments. No member may be reappointed if a reappointment would cause that member to serve on the Board for longer than 6 consecutive years. Board membership must have reasonable representation from different geographic areas of Illinois, and all members must be residents of this State.

The Director may terminate the appointment of any member for good cause, including but not limited to (i) unjustified absences from Board meetings or other failure to meet Board responsibilities, (ii) failure to recuse himself or herself when required by subsection (c) of this Section or Department rule, or (iii) failure to maintain the professional position required by Department rule. No member of the Board may have a

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pending or indicated report of child abuse or neglect or a pending complaint or criminal conviction of any of the offenses or conditions set forth in <u>subsection paragraph</u> (b) of Section 4.2 of the Child Care Act of 1969.

The members of the Board shall receive no compensation for the performance of their duties as members, but each member shall be reimbursed for his or her reasonable and necessary expenses incurred in attending the meetings of the Board.

(c) The Board shall make recommendations to the Director regarding licensure rules. Board members must recuse themselves from sitting on any matter involving an employee of a child welfare agency at which the Board member is an employee contractual employee. The Board shall make а determination concerning revocation, suspension, reinstatement of an employee's direct child welfare service license after a hearing conducted under the Department's rules. Upon notification of the manner of the vote to all the members, votes on a final determination may be cast in person, by telephonic or electronic means, or by mail at the discretion of the chairperson. A simple majority of the members appointed and serving is required when Board members vote by mail or by telephonic or electronic means. A majority of the currently appointed and serving Board members constitutes a quorum. A majority of a quorum is required when a recommendation is voted on during a Board meeting. A vacancy in the membership of the Board shall not impair the right of a quorum to perform all the

- duties of the Board. Board members are not personally liable in
- 2 any action based upon a disciplinary proceeding or otherwise
- 3 for any action taken in good faith as a member of the Board.
- 4 (d) The Director may assign Department employees to provide
- 5 staffing services to the Board. The Department must promulgate
- 6 any rules necessary to implement and administer the
- 7 requirements of this Section.
- 8 (Source: P.A. 92-471, eff. 8-22-01; 92-651, eff. 7-11-02.)
- 9 Section 10. The Child Care Act of 1969 is amended by
- 10 changing Section 4.2 as follows:
- 11 (225 ILCS 10/4.2) (from Ch. 23, par. 2214.2)
- 12 Sec. 4.2. Criminal convictions or conditions barring
- 13 licensure; waiver.
- 14 (a) No applicant may receive a license from the Department
- and no person may be employed by a licensed child care facility
- 16 who refuses to authorize an investigation as required by
- 17 Section 4.1.
- 18 (b) No new applicant and, on the date of licensure renewal,
- 19 no current licensee may operate or receive a license from the
- 20 Department to operate and no person may be employed by and no
- 21 adult person may reside in a child care facility licensed by
- the Department, including a foster family home, if that person
- 23 has a criminal conviction or condition or a pending criminal
- 24 complaint that would result in a conviction as set forth in the

1	<pre>following:</pre>
2	(1) has been convicted of any felony offense within 5
3	years of application for license or employment;
4	(2) has been convicted of a Class X felony;
5	(3) has been convicted of any felony in which the
6	victim was a child under the age of 18;
7	(4) is currently on the Illinois State Police Sex
8	Offender Registry or listed on the National Sex Offender
9	Public Website and was an adult when named as a perpetrator
10	or has a conviction as an adult that would have been
11	subject to the Sex Offender Registration Act;
12	(5) is currently in the Murderer and Violent Offender
13	Against Youth Database as created in subsection (a) of
14	Section 85 of the Murderer and Violent Offender Against
15	Youth Registration Act; or
16	(6) was adjudicated not quilty of an offense by reason
17	of insanity.
18	(c) All other criminal convictions may be waived by the
19	Director or by his designee pursuant to this subsection (c).
20	All cases in which an applicant for licensure, a licensee,
21	an employee of a facility licensed by the Department, or an
22	adult person residing in a child care facility licensed by the
23	Department, including a foster family home, was convicted of
24	any misdemeanor, or any such case that is pending, must be
25	reviewed by the agency seeking to grant, renew, employ, or

issue the license. The review shall be in writing and based on

1	the	quidelines	delineated	in	subsection	(d)	of	this	Section.

All cases where an applicant for licensure, a licensee, an employee of a facility licensed by the Department, or an adult person residing in a child care facility licensed by the Department, including a foster family home, was convicted of a waivable felony must be reviewed by the Director of the Department or his designee. The review shall be in writing and based on the guidelines delineated in subsection (d).

All cases where an applicant for licensure, a licensee, an employee of a facility licensed by the Department, or an adult person residing in a child care facility licensed by the Department, including a foster family home, committed a sex offense as a minor and is on the Illinois State Police Sex Offender Registry.

The decision of the Director is final. Denials of waivers under this subsection (c) may be appealed pursuant to the Illinois Administrative Procedure Act.

- (d) The Department shall adopt rules governing guidelines for granting a waiver, which shall include but is not limited to consideration of the following factors:
 - (1) The nature of the offense, including the age of the applicant for licensure, licensee, employee of a facility licensed by the Department, or adult person residing in a child care facility licensed by the Department, including a foster family home, when the offense was committed, the identity of and harm caused to the victim, and whether the

offense involved a minor;

- (2) The evidence of rehabilitation, including the length of time that has passed since the offense was committed; whether the individual completed any sentence of incarceration; the circumstances surrounding the commission of the offense; any circumstances that would demonstrate a low likelihood of recidivism; the number of offenses for which the individual was convicted; employment references; evidence of participation in therapy or services aimed at rehabilitation; academic transcripts; other information that speaks to the individual's character;
- (3) The relationship between the criminal offense and the license or employment sought, including capacity to care for children or have access to children; the specific duties and responsibilities related to the license or employment sought and the bearing, if any, the offense has on his or her fitness to perform these duties and responsibilities;
- (4) The disclosure of the conviction, including whether the applicant for licensure, licensee, employee of a facility licensed by the Department, or adult person residing in a child care facility licensed by the Department, including a foster family home, disclosed whether he or she had a criminal background and the circumstances of the conviction; and

_	(5) The existence of a supervisory of monitoring plan
2	that the Department has approved.
3	(e) If any felony criminal offense or complaint is pending,
4	the Director cannot issue a waiver until the complaint has been
5	resolved. (b) In addition to the other provisions of this
6	Section, no applicant may receive a license from the Department
7	and no person may be employed by a child care facility licensed
8	by the Department who has been declared a sexually dangerous
9	person under "An Act in relation to sexually dangerous persons,
10	and providing for their commitment, detention and
11	supervision", approved July 6, 1938, as amended, or convicted
12	of committing or attempting to commit any of the following
13	offenses stipulated under the Criminal Code of 1961 or the
14	Criminal Code of 2012:
15	(1) murder;
16	(1.1) solicitation of murder;
17	(1.2) solicitation of murder for hire;
18	(1.3) intentional homicide of an unborn child;
19	(1.4) voluntary manslaughter of an unborn child;
20	(1.5) involuntary manslaughter;
21	(1.6) reckless homicide;
22	(1.7) concealment of a homicidal death;
23	(1.8) involuntary manslaughter of an unborn child;
24	(1.9) reckless homicide of an unborn child;
25	(1.10) drug-induced homicide;
26	(2) a sex offense under Article 11, except offenses

Т	described in Sections +1-/, +1-8, +1-12, +1-13, +1-35,
2	11-40, and 11-45;
3	(3) kidnapping;
4	(3.1) aggravated unlawful restraint;
5	(3.2) forcible detention;
6	(3.3) harboring a runaway;
7	(3.4) aiding and abetting child abduction;
8	(4) aggravated kidnapping;
9	(5) child abduction;
10	(6) aggravated battery of a child as described in
11	Section 12-4.3 or subdivision (b) (1) of Section 12-3.05;
12	(7) criminal sexual assault;
13	(8) aggravated criminal sexual assault;
14	(8.1) predatory criminal sexual assault of a child;
15	(9) criminal sexual abuse;
16	(10) aggravated sexual abuse;
17	(11) heinous battery as described in Section 12 4.1 or
18	subdivision (a) (2) of Section 12 3.05;
19	(12) aggravated battery with a firearm as described in
20	Section 12-4.2 or subdivision (e)(1), (e)(2), (e)(3), or
21	(e) (4) of Section 12-3.05;
22	(13) tampering with food, drugs, or cosmetics;
23	(14) drug induced infliction of great bodily harm as
24	described in Section 12-4.7 or subdivision (g)(1) of
25	Section 12-3.05;
26	(15) hate crime;

1	(16) stalking;
2	(17) aggravated stalking;
3	(18) threatening public officials;
4	(19) home invasion;
5	(20) vehicular invasion;
6	(21) criminal transmission of HIV;
7	(22) criminal abuse or neglect of an elderly person or
8	person with a disability as described in Section 12 21 or
9	subsection (e) of Section 12 4.4a;
10	(23) child abandonment;
11	(24) endangering the life or health of a child;
12	(25) ritual mutilation;
13	(26) ritualized abuse of a child;
14	(27) an offense in any other jurisdiction the elements
15	of which are similar and bear a substantial relationship to
16	any of the foregoing offenses.
17	(b 1) In addition to the other provisions of this Section,
18	beginning January 1, 2004, no new applicant and, on the date of
19	licensure renewal, no current licensee may operate or receive a
20	license from the Department to operate, no person may be
21	employed by, and no adult person may reside in a child care
22	facility licensed by the Department who has been convicted of
23	committing or attempting to commit any of the following
24	offenses or an offense in any other jurisdiction the elements
25	of which are similar and bear a substantial relationship to any
26	of the following offenses:

1	(I) BODILY HARM
2	(1) Felony aggravated assault.
3	(2) Vehicular endangerment.
4	(3) Felony domestic battery.
5	(4) Aggravated battery.
6	(5) Heinous battery.
7	(6) Aggravated battery with a firearm.
8	(7) Aggravated battery of an unborn child.
9	(8) Aggravated battery of a senior citizen.
10	(9) Intimidation.
11	(10) Compelling organization membership of persons.
12	(11) Abuse and criminal neglect of a long term care
13	facility resident.
14	(12) Felony violation of an order of protection.
15	(II) OFFENSES AFFECTING PUBLIC HEALTH, SAFETY, AND DECENCY
16	(1) Felony unlawful use of weapons.
17	(2) Aggravated discharge of a firearm.
18	(3) Reckless discharge of a firearm.
19	(4) Unlawful use of metal piercing bullets.
20	(5) Unlawful sale or delivery of firearms on the
21	premises of any school.
22	(6) Disarming a police officer.

1	(7) Obstructing justice.
2	(8) Concealing or aiding a fugitive.
3	(9) Armed violence.
4	(10) Felony contributing to the criminal delinquency
5	of a juvenile.
6	(III) DRUG OFFENSES
7	(1) Possession of more than 30 grams of cannabis.
8	(2) Manufacture of more than 10 grams of cannabis.
9	(3) Cannabis trafficking.
10	(4) Delivery of cannabis on school grounds.
11	(5) Unauthorized production of more than 5 cannabis
12	sativa plants.
13	(6) Calculated criminal cannabis conspiracy.
14	(7) Unauthorized manufacture or delivery of controlled
15	substances.
16	(8) Controlled substance trafficking.
17	(9) Manufacture, distribution, or advertisement of
18	look-alike substances.
19	(10) Calculated criminal drug conspiracy.
20	(11) Street gang criminal drug conspiracy.
21	(12) Permitting unlawful use of a building.
22	(13) Delivery of controlled, counterfeit, or
23	look-alike substances to persons under age 18, or at truck
24	stops, rest stops, or safety rest areas, or on school

1	property.
2	(14) Using, engaging, or employing persons under 18 to
3	deliver controlled, counterfeit, or look-alike substances.
4	(15) Delivery of controlled substances.
5	(16) Sale or delivery of drug paraphernalia.
6	(17) Felony possession, sale, or exchange of
7	instruments adapted for use of a controlled substance,
8	methamphetamine, or cannabis by subcutaneous injection.
9	(18) Felony possession of a controlled substance.
10	(19) Any violation of the Methamphetamine Control and
11	Community Protection Act.
12	(b-1.5) In addition to any other provision of this Section,
13	for applicants with access to confidential financial
14	information or who submit documentation to support billing, no
15	applicant whose initial application was considered after the
16	effective date of this amendatory Act of the 97th General
17	Assembly may receive a license from the Department or a child
18	care facility licensed by the Department who has been convicted
19	of committing or attempting to commit any of the following
20	felony offenses:
21	(1) financial institution fraud under Section 17-10.6
22	of the Criminal Code of 1961 or the Criminal Code of 2012;
23	(2) identity theft under Section 16-30 of the Criminal
24	Code of 1961 or the Criminal Code of 2012;
25	(3) financial exploitation of an elderly person or a
26	person with a disability under Section 17 56 of the

1	Criminal Code of 1961 or the Criminal Code of 2012;
2	(4) computer tampering under Section 17-51 of the
3	Criminal Code of 1961 or the Criminal Code of 2012;
4	(5) aggravated computer tampering under Section 17-52
5	of the Criminal Code of 1961 or the Criminal Code of 2012;
6	(6) computer fraud under Section 17 50 of the Criminal
7	Code of 1961 or the Criminal Code of 2012;
8	(7) deceptive practices under Section 17 1 of the
9	Criminal Code of 1961 or the Criminal Code of 2012;
10	(8) forgery under Section 17 3 of the Criminal Code of
11	1961 or the Criminal Code of 2012;
12	(9) State benefits fraud under Section 17-6 of the
13	Criminal Code of 1961 or the Criminal Code of 2012;
14	(10) mail fraud and wire fraud under Section 17-24 of
15	the Criminal Code of 1961 or the Criminal Code of 2012;
16	(11) theft under paragraphs (1.1) through (11) of
17	subsection (b) of Section 16 1 of the Criminal Code of 1961
18	or the Criminal Code of 2012.
19	(b 2) Notwithstanding subsection (b 1), the Department may
20	make an exception and, for child care facilities other than
21	foster family homes, issue a new child care facility license to
22	or renew the existing child care facility license of an
23	applicant, a person employed by a child care facility, or an
24	applicant who has an adult residing in a home child care
25	facility who was convicted of an offense described in
26	subsection (b 1), provided that all of the following

requirements are met:

(1) The relevant criminal offense occurred more than 5 years prior to the date of application or renewal, except for drug offenses. The relevant drug offense must have occurred more than 10 years prior to the date of application or renewal, unless the applicant passed a drug test, arranged and paid for by the child care facility, no less than 5 years after the offense.

- (2) The Department must conduct a background check and assess all convictions and recommendations of the child care facility to determine if hiring or licensing the applicant is in accordance with Department administrative rules and procedures.
- (3) The applicant meets all other requirements and qualifications to be licensed as the pertinent type of child care facility under this Act and the Department's administrative rules.
- (c) In addition to the other provisions of this Section, no applicant may receive a license from the Department to operate a foster family home, and no adult person may reside in a foster family home licensed by the Department, who has been convicted of committing or attempting to commit any of the following offenses stipulated under the Criminal Code of 1961, the Criminal Code of 2012, the Cannabis Control Act, the Methamphetamine Control and Community Protection Act, and the Illinois Controlled Substances Act:

1	(I) OFFENSES DIRECTED AGAINST THE PERSON
2	(A) KIDNAPPING AND RELATED OFFENSES
3	(1) Unlawful restraint.
4	(B) BODILY HARM
5	(2) Felony aggravated assault.
6	(3) Vehicular endangerment.
7	(4) Felony domestic battery.
8	(5) Aggravated battery.
9	(6) Heinous battery.
10	(7) Aggravated battery with a firearm.
11	(8) Aggravated battery of an unborn child.
12	(9) Aggravated battery of a senior citizen.
13	(10) Intimidation.
14	(11) Compelling organization membership of persons.
15	(12) Abuse and criminal neglect of a long term care
16	facility resident.
17	(13) Felony violation of an order of protection.
18	(II) OFFENSES DIRECTED AGAINST PROPERTY
19	(14) Felony theft.
20	(15) Robbery.
21	(16) Armed robberv.

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1	(17) Aggravated robbery.
2	(18) Vehicular hijacking.
3	(19) Aggravated vehicular hijacking.
4	(20) Burglary.
5	(21) Possession of burglary tools.
6	(22) Residential burglary.
7	(23) Criminal fortification of a residence or
8	building.
9	(24) Arson.
10	(25) Aggravated arson.
11	(26) Possession of explosive or explosive incendiary
12	devices.
13	(III) OFFENSES AFFECTING PUBLIC HEALTH, SAFETY, AND DECENCY
14	(27) Felony unlawful use of weapons.
15	(28) Aggravated discharge of a firearm.
16	(29) Reckless discharge of a firearm.
17	(30) Unlawful use of metal piercing bullets.
18	(31) Unlawful sale or delivery of firearms on the
19	premises of any school.
20	(32) Disarming a police officer.
21	(33) Obstructing justice.
22	(34) Concealing or aiding a fugitive.
23	(35) Armed violence.
24	(36) Felony contributing to the criminal delinquency

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3	(37) Possession of more than 30 grams of cannabis.
4	(38) Manufacture of more than 10 grams of cannabis.
5	(39) Cannabis trafficking.
6	(40) Delivery of cannabis on school grounds.
7	(41) Unauthorized production of more than 5 cannabis
8	sativa plants.
9	(42) Calculated criminal cannabis conspiracy.
10	(43) Unauthorized manufacture or delivery of
11	controlled substances.
12	(44) Controlled substance trafficking.
13	(45) Manufacture, distribution, or advertisement of
14	look alike substances.
15	(46) Calculated criminal drug conspiracy.
16	(46.5) Streetgang criminal drug conspiracy.
17	(47) Permitting unlawful use of a building.
18	(48) Delivery of controlled, counterfeit, or
19	look-alike substances to persons under age 18, or at truck
20	stops, rest stops, or safety rest areas, or on school
21	property.
22	(49) Using, engaging, or employing persons under 18 to
23	deliver controlled, counterfeit, or look-alike substances.

1	(51) Sale or delivery of drug paraphernalia.
2	(52) Felony possession, sale, or exchange of
3	instruments adapted for use of a controlled substance,
4	methamphetamine, or cannabis by subcutaneous injection.
5	(53) Any violation of the Methamphetamine Control and
6	Community Protection Act.
7	(d) Notwithstanding subsection (c), the Department may
8	make an exception and issue a new foster family home license or
9	may renew an existing foster family home license of an
10	applicant who was convicted of an offense described in
11	subsection (c), provided all of the following requirements are
12	met:
13	(1) The relevant criminal offense or offenses occurred
14	more than 10 years prior to the date of application or
15	renewal.
16	(2) The applicant had previously disclosed the
17	conviction or convictions to the Department for purposes of
18	a background check.
19	(3) After the disclosure, the Department either placed
20	a child in the home or the foster family home license was
21	issued.
22	(4) During the background check, the Department had
23	assessed and waived the conviction in compliance with the
24	existing statutes and rules in effect at the time of the
25	hire or licensure.
26	(5) The applicant meets all other requirements and

1	qualifications to be licensed as a foster family home under
2	this Act and the Department's administrative rules.
3	(6) The applicant has a history of providing a safe,
4	stable home environment and appears able to continue to
5	provide a safe, stable home environment.
6	(e) In evaluating the exception pursuant to subsections
7	(b 2) and (d), the Department must carefully review any
8	relevant documents to determine whether the applicant, despite
9	the disqualifying convictions, poses a substantial risk to
10	State resources or clients. In making such a determination, the
11	following guidelines shall be used:
12	(1) the age of the applicant when the offense was
13	committed;
14	(2) the circumstances surrounding the offense;
	(2) the circumstances surrounding the offense; (3) the length of time since the conviction;
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14 15	(3) the length of time since the conviction;
14 15 16	(3) the length of time since the conviction; (4) the specific duties and responsibilities
14 15 16 17	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and
14 15 16 17	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and the bearing, if any, that the applicant's conviction
14 15 16 17 18	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and the bearing, if any, that the applicant's conviction history may have on his or her fitness to perform these
14 15 16 17 18 19	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and the bearing, if any, that the applicant's conviction history may have on his or her fitness to perform these duties and responsibilities;
14 15 16 17 18 19 20 21	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and the bearing, if any, that the applicant's conviction history may have on his or her fitness to perform these duties and responsibilities; (5) the applicant's employment references;
14 15 16 17 18 19 20 21 22	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and the bearing, if any, that the applicant's conviction history may have on his or her fitness to perform these duties and responsibilities; (5) the applicant's employment references; (6) the applicant's character references and any
14 15 16 17 18 19 20 21 22 23	(3) the length of time since the conviction; (4) the specific duties and responsibilities necessarily related to the license being applied for and the bearing, if any, that the applicant's conviction history may have on his or her fitness to perform these duties and responsibilities; (5) the applicant's employment references; (6) the applicant's character references and any certificates of achievement;

Certificate of Good Conduct; and

- 2 (9) anything else that speaks to the applicant's
- 3 character.
- 4 (Source: P.A. 99-143, eff. 7-27-15.)