92\_HB4157sam001

## LRB9215282AGmbam04

AMENDMENT TO HOUSE BILL 4157 AMENDMENT NO. \_\_\_\_. Amend House Bill 4157 by replacing everything after the enacting clause with the following:

4 "Section 1. Short title. This Act may be cited as the
5 Illinois Investment and Development Authority Act.

б Section 5. Purpose. The purpose of this Act is to 7 create a State entity to support the creation and growth of community development financial institutions, which provide 8 9 access to capital for business development, capital 10 investments, and other financing to expand private sector 11 activities in economically disadvantaged communities and for 12 low income people, by providing grants, loans, and technical assistance to CDFIs. Assistance by this entity would (i) 13 14 provide technical assistance and expand financial services and capital access in economically disadvantaged communities, 15 16 (ii) provide support for the creation of new small businesses and new jobs in economically disadvantaged communities, (iii) 17 create opportunities for financial institutions to obtain 18 federal incentives for investments in a CDFI, (iv) increase 19 this State's share of the money distributed annually by the 20 21 federal Community Development Financial Institutions Fund, and (v) create a new partnership between the State, banks and 22

1 thrifts, and CDFIs.

2 Section 10. Definitions. In this Act:

3 "Authority" means the Illinois Investment and Development4 Authority.

5 "Community development financial institution" or "CDFI" 6 means an Illinois community development financial institution 7 certified in accordance with the federal Community 8 Development Banking and Financial Institutions Act of 1994 9 (Public Law 103-325) and accredited by the Authority under 10 Section 50 of this Act.

Section 15. Creation of Illinois Investment andDevelopment Authority; members.

There is created a political subdivision, body 13 (a) 14 politic and corporate, to be known as the Illinois Investment and Development Authority. The exercise by the Authority of 15 16 the powers conferred by law shall be an essential public 17 function. The governing powers of the Authority shall be vested in a body consisting of 13 members, including, as ex 18 19 officio members, the State Treasurer, the Director of Financial Institutions, the Commissioner of Banks and Real 20 21 Estate and the Director of Commerce and Community Affairs or their designees. The other 9 members of the Authority shall 22 23 be appointed by the Governor, with the advice and consent of the Senate, and shall be designated "public members". The 24 public members shall include representatives from banks and 25 private financial services industries, community 26 other 27 development finance experts, small business development 28 experts, and other community leaders. Not more than 6 members of the Authority may be of the same political party. 29 30 The Chairperson of the Authority shall be designated by the Governor from among its public members. 31

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(b) Six members of the Authority shall constitute a

-2-

1 quorum. However, when a quorum of members of the Authority is 2 physically present at the meeting site, other Authority members may participate in and act at any meeting through the 3 4 use of a conference telephone or other communications 5 equipment by means of which all persons participating in the 6 meeting can hear each other. Participation in such meeting 7 shall constitute attendance and presence in person at the 8 meeting of the person or persons so participating. All 9 official acts of the Authority shall require the approval of at least 5 members. 10

11 (c) Of the members initially appointed by the Governor pursuant to this Act, 3 shall serve until the third Monday in 12 2004, 3 shall serve until the third Monday in 13 January, January, 2005, and 3 shall serve until the third Monday in 14 2006 and all shall serve until their successors are 15 January, 16 appointed and qualified. All successors shall hold office for a term of 3 years commencing on the third Monday in 17 18 January of the year in which their term commences, except in an appointment to fill a vacancy. Each member 19 case of appointed under this Section who is confirmed by the Senate 20 21 shall hold office during the specified term and until his or 22 her successor is appointed and qualified. In case of vacancy 23 in the office when the Senate is not in session, the Governor may make a temporary appointment until the next meeting of 24 25 the Senate, when the Governor shall nominate such person to 26 fill the office, and any person so nominated who is confirmed by the Senate, shall hold his or her office during the 27 remainder of the term and until his or her successor is 28 29 appointed and qualified.

30 (d) Members of the Authority shall not be entitled to 31 compensation for their services as members, but shall be 32 entitled to reimbursement for all necessary expenses incurred 33 in connection with the performance of their duties as 34 members.

-3-

1 (e) The Governor may remove any public member of the 2 Authority in case of incompetency, neglect of duty, or 3 malfeasance in office, after service on the member of a copy 4 of the written charges against him or her and an opportunity 5 to be publicly heard in person or by counsel in his or her 6 own defense upon not less than 10 days notice.

7 Executive Director; other employees. Section 20. The members of the Authority shall appoint an Executive Director 8 to hold office at the pleasure of the members. The Executive 9 10 Director shall be the chief administrative and operational officer of the Authority, shall direct and supervise its 11 administrative affairs and general management and perform 12 such other duties as may be prescribed from time to time by 13 14 the members, and shall receive compensation fixed by the 15 Authority. The Executive Director or any committee of the members may carry out such responsibilities of the members as 16 17 the members by resolution may delegate. The Executive 18 Director shall attend all meetings of the Authority; however, no action of the Authority shall be invalid on account of the 19 20 absence of the Executive Director from a meeting. The 21 Authority may engage the services of such other agents and 22 employees, including legal and technical experts and other consultants, as it may deem advisable and may prescribe these 23 24 persons' duties and fix their compensation.

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## Section 25. Powers of Authority.

(a) The Authority possesses all the powers as a body
corporate necessary and convenient to accomplish the purposes
of this Act, including, without any intended limitation upon
the general powers hereby conferred, all of the following:

30 (1) To enter into loans, contracts, and agreements
31 in any matter connected with any of its corporate
32 purposes and to invest its funds.

-4-

-5-

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(2) To sue and be sued.

2 (3) To employ those agents, employees, and 3 independent contractors necessary to carry out its 4 purposes, and to fix their compensation, their benefits, 5 and the terms and conditions of their employment.

6 (4) To have and use a common seal and to alter the 7 seal at pleasure.

8 (5) To adopt all needful resolutions, by-laws, and
9 rules for the conduct of its business and affairs.

10 (6) To have and exercise all powers and be subject
11 to all duties usually incident to boards of directors of
12 corporations.

13 (7) To adopt such rules and regulations as are14 necessary to implement this Act.

15 (b) The Authority shall not have the power to levy taxes16 for any purpose whatsoever.

17 Section 30. Office. The Authority may maintain an 18 office or branch office anywhere in this State and may 19 utilize, without the payment of rent, any office facilities 20 that the State may conveniently make available to the 21 Authority.

22 Section 35. Secretary; treasurer; funds.

23 (a) The Authority shall appoint a secretary and treasurer, who may be a member or members of the Authority, 24 to hold office at the pleasure of the Authority. 25 Before entering upon the duties of the respective offices, 26 the take and subscribe to the 27 person or persons shall constitutional oath of office, and the treasurer shall 28 execute a bond with corporate sureties to be approved by the 29 30 Authority. The bond shall be payable to the Authority in whatever penal sum may be directed by the Authority, 31 conditioned upon the faithful performance of the duties of 32

1 the office and the payment of all money received by him or 2 her according to law and the orders of the Authority. The Authority may, at any time, require a new bond from the 3 4 treasurer in such penal sum as may then be determined by the 5 Authority. The obligation of the sureties shall not extend 6 to any loss sustained by the insolvency, failure, or closing 7 of any savings and loan association or national or state bank 8 wherein the treasurer has deposited funds if the bank or 9 savings and loan association has been approved by the Authority as a depository for these funds. The oaths of 10 office and the treasurer's bond shall be filed in the 11 principal office of the Authority. 12

All the Authority, including without 13 (b) funds of limitation (i) grants or loans from the federal government, 14 15 the State, or any agency or instrumentality of the State or 16 federal government, (ii) fees, service charges, interest, or other investment earnings on its funds, (iii) payments of 17 principal of and interest on loans of its funds, and (iv) 18 19 revenue from any other source, except funds the application of which is otherwise specifically 20 provided for bv 21 appropriation, resolution, grant agreement, lease agreement, 22 loan agreement, indenture, mortgage, trust agreement, or 23 other agreement, may be held by the Authority in its treasury and be generally available for expenditure by the Authority 24 25 for any of the purposes authorized by this Act.

In addition to investments authorized by Section (C) 2 26 of the Public Funds Investment Act, funds of the Authority 27 may be invested in (i) obligations issued by any state, unit 28 local government, or school district, which obligations 29 of 30 are rated at the time of purchase by a national rating service within the 2 highest rating classifications without 31 32 regard to any rating refinement or gradation by numerical or other modifier, or (ii) equity securities of an investment 33 company registered under the federal Investment Company Act 34

-6-

1 of 1940 whose sole assets, other than cash and other 2 temporary investments, are obligations that are eligible investments for the Authority, provided that not more than 3 4 20% of the assets of the investment company may consist of 5 unrated obligations of the type described in clause (i) of 6 this subsection (c) that the board of directors of the 7 investment company has determined to be of comparable quality 8 to rated obligations described in clause (i) of this 9 subsection (c).

Moneys appropriated by the General Assembly to the 10 (d) 11 Authority shall be held in the State treasury unless the Act making the appropriation specifically states that the moneys 12 are appropriated to the Authority's treasury. Such funds 13 as are authorized to be held in the Authority's treasury, 14 15 deposited in any bank or savings and loan association, and 16 placed in the name of the Authority shall be withdrawn or paid out only by check or draft upon the bank or savings 17 and 18 loan association, signed by the treasurer and countersigned 19 by the Chairperson of the Authority. The Authority may designate any of its members or any officer or employee of 20 21 the Authority to affix the signature of the Chairperson and may designate another to affix the signature of the treasurer 22 23 to any check or draft for payment of salaries or wages and for payment of any other obligations of not more than \$2,500. 24 25 In case any person whose signature appears upon any check or draft, issued pursuant to this Act, ceases to hold his or her 26 office before the delivery of the check or draft to the 27 the signature nevertheless shall be 28 payee, valid and 29 sufficient for all purposes with the same effect as if the 30 person had remained in office until delivery of the check or A bank or savings and loan association may not 31 draft. 32 receive public funds as permitted by this Section unless it has complied with the requirements established pursuant to 33 Section 6 of the Public Funds Investment Act. 34

-7-

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Section 40. Conflict of interest.

2 (a) No member, officer, agent, or employee of the Authority shall, in his or her own name or in the name of a 3 4 nominee, be an officer or director or hold an ownership 5 interest of more than 10% in any person, association, trust, corporation, partnership, or other entity that is, in its own 6 7 name or in the name of a nominee, a party to a contract or 8 agreement upon which the member, officer, agent, or employee 9 may be called upon to act or vote. The prohibition of this subsection (a) does not apply, however, to prohibit contracts 10 11 or agreements between the Authority and entities qualified under Section 501 of the Internal Revenue Code of 1986 due to 12 a member of the Authority serving as an officer or director 13 of that entity. 14

With respect to any direct or indirect interest, 15 (b) 16 other than an interest prohibited in subsection (a) of this Section, in a contract or agreement upon which the member, 17 officer, agent, or employee may be called upon to act or 18 19 vote, a member, officer, agent, or employee of the Authority shall disclose the interest to the secretary of the Authority 20 21 before the taking of final action by the Authority concerning 22 the contract or agreement and shall so disclose the nature 23 and extent of the interest and his or her acquisition of it. and those disclosures shall be publicly acknowledged by the 24 25 Authority and entered upon the minutes of the Authority. Τf a member, officer, agent, or employee of the Authority holds 26 such an interest, then he or she shall refrain (i) from any 27 further official involvement in regard to the contract or 28 29 agreement, (ii) from voting on any matter pertaining to the 30 contract or agreement, and (iii) from communicating with members of the Authority or its officers, agents, and 31 32 employees concerning the contract or agreement. Notwithstanding any other provision of law, any contract or 33 agreement entered into in conformity with this subsection (b) 34

-8-

1 shall not be void or invalid by reason of the interest 2 described in this subsection (b), nor shall any person so 3 disclosing the interest and refraining from further official 4 involvement as provided in this subsection (b) be guilty of 5 an offense, be removed from office, or be subject to any 6 other penalty on account of that interest.

7 (c) Any contract or agreement made in violation of
8 subsection (a) or (b) of this Section shall be null and void,
9 but shall not give rise to any action against the Authority.

10 Section 45. Audit; fiscal year; report. The accounts and books of the Authority, including its receipts, 11 disbursements, contracts, and other matters relating to its 12 finances, operation, and affairs shall be examined and 13 audited at least once within each 2-year period by a firm of 14 15 certified public accountants, who shall certify its audit to the State Comptroller. The fiscal year for the Authority 16 17 shall commence on July 1. As soon after the end of each fiscal year as may be expedient, the Authority shall cause to 18 be prepared and printed a complete report and financial 19 20 statement of its operations and of its assets and 21 liabilities. A reasonably sufficient number of copies of this report shall be printed for distribution to persons 22 interested, upon request, and a copy of the report shall be 23 24 filed with the Governor, the Secretary of State, the State Comptroller, the Secretary of the Senate, and the Clerk of 25 the House of Representatives. 26

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Section 50. Accreditation.

(a) A CDFI must be accredited by the Authority in order
to receive assistance from the Authority, unless otherwise
specified in this Act. The Authority may revoke accreditation
from a CDFI that no longer meets the Authority's
accreditation criteria. Accreditation of a CDFI under this

-9-

Act does not, in and of itself, qualify the CDFI to
 participate in a financing program administered by the
 Authority.

4 (b) Authority criteria for accreditation must include 5 certification under the federal Community Development Banking 6 and Financial Institutions Act of 1994 (Public Law 103-325) 7 and any other criteria that the Authority deems appropriate.

8 (c) The Authority shall accredit CDFIs in a manner to 9 ensure the use of CDFIs in all geographic regions of this 10 State to the greatest extent possible.

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Section 55. Authority's responsibilities.

12 (a) The Authority shall provide technical assistance to CDFIs to (i) expand the financial services the CDFI sector 13 14 offers, such as micro-business lending, facilities financing, 15 low income housing financing, mortgage lending, and personal financial services for low income persons, (ii) encourage the 16 17 establishment of CDFIs, and (iii) provide technical assistance and training to CDFIs' borrowers. 18

19 (b) The Authority may make grants and low-rate loans to 20 CDFIs so that CDFIs may fill a credit gap by engaging in 21 below market rate financing in economically disadvantaged 22 communities and to low income people. As part of a grant or loan agreement, a CDFI may request and the Authority may 23 24 consent to having the grant or loan proceeds paid directly to 25 a CDFI's creditor. As part of a loan agreement, the Authority may require additional security from the CDFI, 26 including without limitation a pledge of a certain percentage 27 28 of the CDFI's assets or future earnings.

29 Section 60. Authority grants. Notwithstanding the 30 provisions of subsection (b) of Section 50, the Authority may 31 issue grants to CDFIs or to nonprofit organizations that are 32 attempting to obtain federal certification or Authority

1 accreditation as a CDFI. The Authority may issue, in а 2 manner consistent with subsection (c) of Section 50 of this Act, grants for the purpose of developing or enhancing the 3 4 ability of the CDFI or nonprofit organization to be 5 accredited as a CDFI under Section 50 of this Act and to 6 receive loans from the Authority under Section 65 of this 7 Act. The Authority may also issue grants or loans to 8 nonprofit organizations that have entered into a written 9 contract with a CDFI or a nonprofit organization receiving grants from the Authority to obtain federal certification or 10 11 Authority accreditation as a CDFI.

In areas of this State where no CDFI exists and no 12 nonprofit organization is working to obtain certification or 13 accreditation as a CDFI, the Authority may issue grants to a 14 15 nonprofit organization deemed by the Authority to be 16 performing activities consistent with the goals of the federal Community Development Banking and 17 Financial Institutions Act of 1994 (Public Law 103-325). The 18 grants 19 shall be used by the nonprofit organization to provide technical assistance, training, or other support to small 20 21 businesses or other for-profit or not-for-profit 22 organizations.

Section 65. Authority loans. The Authority may make 23 24 loans to CDFIs, from moneys appropriated for this purpose, on such terms and conditions as the Authority may determine. 25 Loans to CDFIs may be made by the Authority as the 26 sole 27 in cooperation with participating investors lender or 28 pursuant to agreements entered into in accordance with this 29 Act. Loan repayments shall be used by the Authority to make new loans to CDFIs. 30

31 Section 70. Community development loans.

32 (a) CDFIs that receive loans from the Authority under

-11-

Section 65 of this Act shall make and use community
 development loans pursuant to guidelines established by the
 Authority. The guidelines shall include criteria for the
 approval of a portfolio of loans submitted by CDFIs.

5 (b) In connection with community development loans under 6 this Section, the recipient of a loan must provide 7 certification to the Authority that the recipient does not 8 have any outstanding debts in the form of delinquent real 9 estate taxes or utility bills that are more than one year 10 outstanding.

11 Section 75. Report to General Assembly. Within 90 days after the end of each fiscal year, the Authority shall 12 prepare a report for that fiscal year and file it with the 13 General Assembly as provided in Section 3.1 of the General 14 15 Assembly Organization Act. The report shall include the amount of funds appropriated to the Authority that were 16 17 deposited by the Authority in special accounts in banks or 18 trust companies, the amount of disbursements made from the special accounts, the number, name, and location of CDFIs 19 accredited by the Authority, and the number and amount of 20 grants to CDFIs or nonprofit organizations.". 21

-12-