92_SB0531 LRB9207790LDcs

- 1 AN ACT in relation to transportation.
- 2 Be it enacted by the People of the State of Illinois,
- 3 represented in the General Assembly:
- 4 Section 5. The Illinois Vehicle Code is amended by
- 5 changing Sections 18c-1703, 18c-7401, and 18c-7402 as
- 6 follows:
- 7 (625 ILCS 5/18c-1703) (from Ch. 95 1/2, par. 18c-1703)
- 8 Sec. 18c-1703. Investigations and Arrests. (1)
- 9 Enforcement Officers and Investigators. Enforcement officers
- and investigators appointed by the Commission shall have, and
- 11 may exercise throughout the state, all the powers of police
- 12 officers when enforcing provisions of this Chapter, subject
- to the regulations and orders of the Commission.
- 14 (2) Investigations.
- 15 (a) General Provisions. The Commission, through its
- 16 employees, shall conduct such investigations as are necessary
- 17 for the enforcement of this Chapter.
- 18 (b) Examination, Audit and Production of Records.
- 19 Authorized employees of the Commission shall have the power
- 20 at any and all times to examine, audit, or demand production
- of all accounts, books, records, memoranda, and other papers
- 22 in the possession or control of a license or registration
- 23 holder, its employees or agents. In addition, every person
- 24 other than a license or registration holder and every
- officer, employee or agent of such person shall permit every
- 26 authorized employee of the Commission, upon administrative
- 27 subpoena issued by the Chairman or his designee or the
- 28 Attorney General, to inspect and copy any accounts, books,
- 29 records, memoranda, letters, checks, vouchers, telegrams,
- documents, or other papers in its possession or control which
- 31 the Commission deems necessary to the proper conduct of an

- 1 investigation to determine whether provisions of this
- 2 Chapter, Commission regulations or orders, have been
- 3 violated.
- 4 (c) Inspection of Equipment and Facilities. Authorized
- 5 employees of the Commission shall have the power at all times
- 6 to inspect the equipment, facilities, and other property of
- 7 the licensee in the possession or control of a carrier or
- 8 broker, its employees or agents.
- 9 (d) Special Investigations. The Commission may also
- 10 conduct special investigations as necessary for the
- 11 enforcement of this Chapter. Where such person is found by
- 12 the Commission to have violated this Chapter, and where the
- 13 Commission imposes a sanction for such violation under
- 14 Section 18c-1704 of this Chapter, the Commission may impose
- on such person an assessment of reasonable expenses incurred
- 16 by the Commission in the investigation and subsequent
- 17 proceeding. Such assessment shall not exceed a fee of \$100
- 18 per work day or \$50 per half work day, per employee, for the
- 19 payroll costs of the Commission staff, plus actual
- 20 transportation (in accordance with applicable state employee
- 21 travel expense reimbursement regulations) and all other
- 22 actual expenses incurred in the special investigation and
- 23 subsequent proceeding.
- 24 (3) Arrests and Citations. The Commission shall make
- 25 arrests and issue notices of civil violations where necessary
- 26 for the enforcement of this Chapter. No rail carrier employee
- 27 shall be arrested for violation of this Chapter, except that
- 28 <u>a rail carrier employee may be arrested and prosecuted for a</u>
- violation of subdivision (1)(e) of Section 18c-7402 where he
- 30 <u>or she is an officer or director of the rail carrier whose</u>
- 31 <u>managerial duties include the establishment, maintenance, or</u>
- 32 <u>supervision of the rail carrier's routes, traffic, or</u>
- 33 <u>timetables</u>, or <u>whose managerial duties include the</u>
- 34 <u>supervision of, oversight of, or responsibility for track or</u>

- 1 other railroad-related construction, maintenance, or
- 2 <u>improvements</u>. No person operating a motor vehicle in
- 3 violation of the licensing or safety provisions of this
- 4 Chapter shall be permitted to transport property or
- 5 passengers beyond the point of arrest unless, in the opinion
- 6 of the officer making the arrest, it is necessary to
- 7 transport the property or passengers to another location to
- 8 insure their safety or to preserve or tend cargo carried in
- 9 the vehicle.
- 10 (Source: P.A. 85-553.)
- 11 (625 ILCS 5/18c-7401) (from Ch. 95 1/2, par. 18c-7401)
- 12 Sec. 18c-7401. Safety Requirements for Track,
- 13 Facilities, and Equipment.
- 14 (1) General Requirements. Each rail carrier shall,
- 15 consistent with rules, orders, and regulations of the Federal
- Railroad Administration, construct, maintain, and operate all
- of its equipment, track, and other property in this State in
- 18 such a manner as to pose no undue risk to its employees or
- 19 the person or property of any member of the public.
- 20 (2) Adoption of Federal Standards. The track safety
- 21 standards and accident/incident standards promulgated by the
- 22 Federal Railroad Administration shall be safety standards of
- 23 the Commission. The Commission may, in addition, adopt by
- 24 reference in its regulations other federal railroad safety
- 25 standards, whether contained in federal statutes or in
- 26 regulations adopted pursuant to such statutes.
- 27 (3) Railroad Crossings. No public road, highway, or
- 28 street shall hereafter be constructed across the track of any
- 29 rail carrier at grade, nor shall the track of any rail
- 30 carrier be constructed across a public road, highway or
- 31 street at grade, without having first secured the permission
- 32 of the Commission; provided, that this Section shall not
- 33 apply to the replacement of lawfully existing roads, highways

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1 and tracks. No public pedestrian bridge or subway shall 2 constructed across the track of any rail carrier without having first secured the permission of the Commission. 3 4 Commission shall have the right to refuse its permission or to grant it upon such terms and conditions as it may 5 6 prescribe. The Commission shall have power to determine and 7 prescribe the manner, including the particular point of 8 crossing, and the terms of installation, operation, 9 maintenance, use and protection of each such crossing.

The Commission shall also have power, after a hearing, to require major alteration of or to abolish any crossing, heretofore or hereafter established, when in its opinion, the public safety requires such alteration or abolition, and, except in cities, villages and incorporated towns 1,000,000 or more inhabitants, to vacate and close that part of the highway on such crossing altered or abolished and cause barricades to be erected across such highway in such manner as to prevent the use of such crossing as a highway, opinion of the Commission, the public in when, the convenience served by the crossing in question is not such as to justify the further retention thereof; or to require a separation of grades, at railroad-highway grade crossings; or to require a separation of grades at any proposed crossing where a proposed public highway may cross the tracks of any rail carrier or carriers; and to prescribe, after a hearing of the parties, the terms upon which such separations shall made and the proportion in which the expense of the alteration or abolition of such crossings or the separation such grades, having regard to the benefits, if any, accruing to the rail carrier or any party in interest, shall be divided between the rail carrier or carriers affected, or between such carrier or carriers and the State, county, municipality or other public authority in interest. However, a public hearing by the Commission to abolish a crossing 1 shall not be required when the public highway authority in

2 interest vacates the highway. In such instance the rail

3 carrier, following notification to the Commission and the

4 highway authority, shall remove any grade crossing warning

5 devices and the grade crossing surface.

6 The Commission shall also have power by its order to 7 reconstruction, require the minor alteration, minor 8 relocation or improvement of any crossing (including the 9 necessary highway approaches thereto) of any railroad across any highway or public road, pedestrian bridge, or pedestrian 10 11 subway, whether such crossing be at grade or by overhead 12 structure or by subway, whenever the Commission finds after a 13 hearing or without a hearing as otherwise provided in this paragraph that such reconstruction, alteration, relocation or 14 15 improvement is necessary to preserve or promote the safety or 16 convenience of the public or of the employees or passengers of such rail carrier or carriers. For the purpose of this 17 Section, a minor alteration shall include the installation of 18 19 any type of remote control track switch, technical or 20 operational improvement, or any other actions the Commission deems necessary to reduce the occupancy of crossings by 2.1 22 trains and increase public safety. By its original order or 23 supplemental orders in such case, the Commission may direct such reconstruction, alteration, relocation, or improvement 24 25 to be made in such manner and upon such terms and conditions 26 as may be reasonable and necessary and may apportion the cost 27 of such reconstruction, alteration, relocation or improvement and the subsequent maintenance thereof, having regard to the 28 29 if any, accruing to the railroad or any party in 30 interest, between the rail carrier or carriers and public utilities affected, or between such carrier or carriers and 31 32 public utilities and the State, county, municipality or other 33 public authority in interest. The cost to be so apportioned 34 shall include the cost of changes or alterations in the

1 equipment of public utilities affected as well as the cost of 2 the relocation, diversion or establishment of any public highway, made necessary by such reconstruction, alteration, 3 4 relocation or improvement of said crossing. A hearing shall 5 not be required in those instances when the Commission enters 6 an order confirming a written stipulation in which the 7 Commission, the public highway authority or other public authority in interest, the rail carrier or carriers affected, 8 9 and in instances involving the use of the Grade Crossing Protection Fund, the Illinois Department of Transportation, 10 11 agree on the reconstruction, alteration, relocation, or 12 improvement and the subsequent maintenance thereof and the division of costs of such changes of any grade crossing 13 (including the necessary highway approaches thereto) of any 14 15 railroad across any highway, pedestrian bridge, or pedestrian 16 subway. 17

Every rail carrier operating in the State of shall construct and maintain every highway crossing over its tracks within the State so that the roadway at the flush with the rails as intersection shall be as superelevated curves will allow, and, unless otherwise ordered by the Commission, shall construct and maintain the approaches thereto at a grade of not more than 5% within right of way for a distance of not less the 6 feet on each side of the centerline of such tracks; provided, that the grades at the approaches may be maintained in excess of 5% only when authorized by the Commission.

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Every rail carrier operating within this State shall remove from its right of way at all railroad-highway grade crossings within the State, such brush, shrubbery, and trees as is reasonably practical for a distance of not less than 500 feet in either direction from each grade crossing. The Commission shall have power, upon its own motion, or upon complaint, and after having made proper investigation, to

1 require the installation of adequate and appropriate luminous 2 reflective warning signs, luminous flashing signals, crossing gates illuminated at night, or other protective devices in 3 4 order to promote and safeguard the health and safety of the 5 public. Luminous flashing signal or crossing gate devices 6 installed at grade crossings, which have been approved by the 7 Commission, shall be deemed adequate and appropriate. 8 Commission shall have authority to determine the number, 9 type, and location of such signs, signals, gates, or other protective devices which, however, shall conform as near as 10 11 may be with generally recognized national standards, and the 12 Commission shall have authority to prescribe the division of the cost of the installation and subsequent maintenance of 13 such signs, signals, gates, or other protective devices 14 15 between the rail carrier or carriers, the public highway 16 authority or other public authority in interest, and in instances involving the use of the Grade Crossing Protection 17 18 Fund, the Illinois Department of Transportation. 19

No railroad may change or modify the warning device system at a railroad-highway grade crossing, including warning systems interconnected with highway traffic control signals, without having first received the approval of Commission. The Commission shall have the further power, upon application, upon its own motion, or upon complaint and after having made proper investigation, to require the interconnection of grade crossing warning devices with traffic control signals at highway intersections located at or near railroad crossings within the distances described by the State Manual on Uniform Traffic Control Devices adopted pursuant to Section 11-301 of this Code. In addition, State and local authorities may not install, remove, modernize, or otherwise modify traffic control signals at a highway intersection that is interconnected or proposed to be interconnected with grade crossing warning devices when the

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1 change affects the number, type, or location of traffic 2 control devices on the track approach leg or legs of the intersection or the timing of the railroad 3 preemption 4 sequence of operation until the Commission has approved the 5 modernization, installation, removal, or modification. 6 Commission approval shall be limited to consideration of 7 issues directly affecting the public safety at 8 railroad-highway grade crossing. The electrical circuit 9 devices, alternate warning devices, and preemption sequences shall conform as nearly as possible, considering 10 11 particular characteristics of the crossing and intersection area, to the State manual adopted by the Illinois Department 12 of Transportation pursuant to Section 11-301 of this Code and 13 such federal standards as are made applicable by subsection 14 15 (2) of this Section. In order to carry out this authority, 16 the Commission shall have the authority to determine the number, type, and location of traffic control devices on 17 track approach leg or legs of the intersection and the timing 18 of the railroad preemption sequence of operation. 19 The Commission shall prescribe the division of costs 20 for 21 installation and maintenance of all devices required by this 22 paragraph between the railroad or railroads and the highway 23 authority in interest and in instances involving the use of the Grade Crossing Protection Fund or a State highway, the 24 25 Illinois Department of Transportation. Any person who unlawfully or maliciously removes, throws 26 27

Any person who unlawfully or maliciously removes, throws down, damages or defaces any sign, signal, gate or other protective device, located at or near any public grade crossing, shall be guilty of a petty offense and fined not less than \$50 nor more than \$200 for each offense. In addition to fines levied under the provisions of this Section a person adjudged guilty hereunder may also be directed to make restitution for the costs of repair or replacement, or both, necessitated by his misconduct.

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1	It is the public policy of the State of Illinois to
2	enhance public safety by establishing safe grade crossings.
3	In order to implement this policy, the Illinois Commerce
4	Commission is directed to conduct public hearings and to
5	adopt specific criteria by July 1, 1994, that shall be
6	adhered to by the Illinois Commerce Commission in determining
7	if a grade crossing should be opened or abolished. The
8	following factors shall be considered by the Illinois
9	Commerce Commission in developing the specific criteria for
10	opening and abolishing grade crossings:
11	(a) timetable speed of passenger trains;

(b) distance to an alternate crossing;

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- 13 (c) accident history for the last 5 years;
- 14 (d) number of vehicular traffic and posted speed 15 limits;
- 16 (e) number of freight trains and their timetable
 17 speeds;
- 18 (f) the type of warning device present at the grade
 19 crossing;
 - (g) alignments of the roadway and railroad, and the angle of intersection of those alignments;
 - (h) use of the grade crossing by trucks carrying hazardous materials, vehicles carrying passengers for hire, and school buses; and
- 25 (i) use of the grade crossing by emergency vehicles.
- The Illinois Commerce Commission, upon petition to open or abolish a grade crossing, shall enter an order opening or abolishing the crossing if it meets the specific criteria adopted by the Commission.
- Except as otherwise provided in this subsection (3), in no instance shall a grade crossing be permanently closed without public hearing first being held and notice of such hearing being published in an area newspaper of local general

- 1 circulation.
- 2 (4) Freight Trains Radio Communications. The
- 3 Commission shall after hearing and order require that every
- 4 main line railroad freight train operating on main tracks
- 5 outside of yard limits within this State shall be equipped
- 6 with a radio communication system. The Commission after
- 7 notice and hearing may grant exemptions from the requirements
- 8 of this Section as to secondary and branch lines.
- 9 (5) Railroad Bridges and Trestles Walkway and
- 10 Handrail. In cases in which the Commission finds the same to
- 11 be practical and necessary for safety of railroad employees,
- 12 bridges and trestles, over and upon which railroad trains are
- 13 operated, shall include as a part thereof, a safe and
- 14 suitable walkway and handrail on one side only of such bridge
- or trestle, and such handrail shall be located at the outer
- 16 edge of the walkway and shall provide a clearance of not less
- 17 than 8 feet, 6 inches, from the center line of the nearest
- 18 track, measured at right angles thereto.
- 19 (6) Packages Containing Articles for First Aid to
- 20 Injured on Trains. All rail carriers shall provide a package
- 21 containing the articles prescribed by the Commission, on each
- train or engine, for first aid to persons who may be injured
- in the course of the operation of such trains.
- 24 (7) Abandoned Bridges, Crossings, and Other Rail Plant.
- 25 The Commission shall have authority, after notice and
- hearing, to order:
- 27 (a) The removal of any abandoned railroad tracks
- from roads, streets or other thoroughfares in this State;
- 29 and
- 30 (b) The removal of abandoned overhead railroad
- 31 structures crossing highways, waterways, or railroads.
- 32 The Commission may equitably apportion the cost of such
- 33 actions between the rail carrier or carriers, public
- 34 utilities, and the State, county, municipality, township,

- 1 road district, or other public authority in interest.
- 2 (8) Railroad-Highway Bridge Clearance. A vertical
- 3 clearance of not less than 23 feet above the top of rail
- 4 shall be provided for all new or reconstructed highway
- 5 bridges constructed over a railroad track. The Commission
- 6 may permit a lesser clearance if it determines that the 23
- 7 foot clearance standard cannot be justified based on
- 8 engineering, operational, and economic conditions.
- 9 (Source: P.A. 90-691, eff. 1-1-99; 91-725, eff. 6-2-00.)
- 10 (625 ILCS 5/18c-7402) (from Ch. 95 1/2, par. 18c-7402)
- 11 Sec. 18c-7402. Safety Requirements for Railroad
- 12 Operations.

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- 13 (1) Obstruction of Crossings.
- 14 (a) Obstruction of Emergency Vehicles. 15 railroad shall be operated in such a manner as to minimize obstruction of emergency vehicles at crossings. 16 17 Where such obstruction occurs and the train crew is aware 18 of the obstruction, the train crew shall immediately take any action, consistent with safe operating procedure, 19 20 necessary to remove the obstruction. In the Chicago and 21 St. Louis switching districts, every railroad dispatcher 22 or other person responsible for the movement of railroad equipment in a specific area who receives notification 23 24 that railroad equipment is obstructing the movement of an emergency vehicle at any crossing within such area shall 25 immediately notify the train crew through use of existing 26 27 communication facilities. Upon notification, the train crew shall take immediate action in accordance with this 28 paragraph. 29
 - (b) Obstruction of Highway at Grade Crossing Prohibited. It is unlawful for a rail carrier to permit any train, railroad car or engine to obstruct public travel at a railroad-highway grade crossing for a period

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in excess of 10 minutes, except where such train or railroad car is continuously moving or cannot be moved by reason of circumstances over which the rail carrier has no reasonable control.

In a county with a population of greater than 1,000,000, as determined by the most recent federal census, during the hours of 7:00 a.m. through 9:00 a.m. and 4:00 p.m. through 6:00 p.m. it is unlawful for a rail carrier to permit any single train or railroad car to obstruct public travel at a railroad-highway grade crossing in excess of a total of 10 minutes during a 30 minute period, except where the train or railroad car cannot be moved by reason or circumstances over which the rail carrier has no reasonable control. Under circumstances will a moving train be stopped for the purposes of issuing a citation related to this Section. However, no employee acting under the rules or orders of the rail carrier or its supervisory personnel may be prosecuted for a violation of this subsection (b).

(c) Punishment for Obstruction of Grade Crossing. Any rail carrier violating paragraph (b) of this subsection shall be guilty of a petty offense and fined not less than \$200 nor more than \$500 if the duration of the obstruction is in excess of 10 minutes but no longer than 15 minutes. If the duration of the obstruction exceeds 15 minutes the violation shall be a business offense and the following fines shall be imposed: if the duration of the obstruction is in excess of 15 minutes but no longer than 20 minutes, the fine shall be \$500; if the duration of the obstruction is in excess of 20 minutes but no longer than 25 minutes, the fine shall be \$700; if the duration of the obstruction is in excess of 25 minutes, but no longer than 30 minutes, the fine shall be \$900; if the duration of the obstruction is in excess

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of 30 minutes but no longer than 35 minutes, the fine shall be \$1,000; if the duration of the obstruction is in excess of 35 minutes, the fine shall be \$1,000 plus an additional \$500 for each 5 minutes of obstruction in excess of 25 minutes of obstruction.

(d) Chronic obstruction of a grade crossing. Within the Chicago switching district, the Commission may, after investigation, make a determination that a railroad has engaged in chronic obstruction of a grade crossing. The Commission shall investigate allegations that a railroad's trains repeatedly and with great rate of recurrence obstruct a grade crossing by frequently stopping and causing disruption of vehicular traffic and endangering the lives and safety of the citizens of this State by interfering with the operation of ambulances and fire department vehicles. If, after reasonable notice and a hearing at which the railroad is entitled to be represented by counsel, present evidence, and otherwise be heard, the Commission finds probable cause to believe that, within a 2 week period, the railroad's trains have stopped traffic at a described crossing for 20 minutes or longer on 3 or more occasions, the Commission shall refer the matter to the State's Attorney of the county in which the obstruction has occurred, together with any transcript, documents, and other physical evidence presented at a the hearing, for prosecution for the chronic obstruction of a grade crossing within the Chicago switching district or any other indicated offense.

(e) Chronic obstruction of a grade crossing within the Chicago switching district. A person commits the offense of chronic obstruction of a grade crossing within the Chicago switching district if the person is a railroad officer or director whose managerial duties

1	include the establishment, maintenance, or supervision of
2	the railroad's routes, traffic, or timetables; or the
3	person is a railroad officer or director whose managerial
4	duties include the supervision of, oversight of, or
5	responsibility for track or other railroad-related
6	construction, maintenance, or improvements at the site of
7	an obstructed grade crossing and:
8	(i) a train or combination of trains subject to
9	that person's supervision, scheduling, direction, or
10	oversight has stopped traffic within the Chicago
11	switching district at the same railroad crossing for
12	20 minutes or longer on 3 or more occasions within a
13	2 week period; or
14	(ii) a train or combination of trains has
15	stopped traffic within the Chicago switching
16	district at the same railroad crossing for 20
17	minutes or longer on 3 or more occasions within a 2
18	week period due to track or other railroad
19	construction, maintenance, or improvements subject
20	to that person's supervision, responsibility, or
21	oversight.
22	The railroad or railroad corporation employing that
23	person is also liable for violations of this Section.
24	A railroad or rail carrier which operates trains or
25	constructs, maintains, or improves track within the
26	Chicago switching district shall be deemed to have given
27	consent to prosecution under this Section of itself and
28	on behalf of officers and directors subject to the
29	provisions of this Section. The officers and directors of
30	that railroad shall also be deemed to have given consent
31	to their prosecution under this Section.

Chronic obstruction of a grade crossing within the

Chicago switching district is a Class C misdemeanor for

the first offense. For a second or subsequent offense at

the same location the penalty is a Class B misdemeanor
and the fine shall be triple the fine amount of the first

offense.

(2) Other Operational Requirements.

- shall cause a bell, and a whistle or horn to be placed and kept on each locomotive, and shall cause the same to be rung or sounded by the engineer or fireman, at the distance of a least 1,320 feet, from the place where the railroad crosses or intersects any public highway, and shall be kept ringing or sounding until the highway is reached; provided that at crossings where the Commission shall by order direct, only after a hearing has been held to determine the public is reasonably and sufficiently protected, the rail carrier may be excused from giving warning provided by this paragraph.
- (b) Speed Limits. Each rail carrier shall operate its trains in compliance with speed limits set by the Commission. The Commission may set train speed limits only where such limits are necessitated by extraordinary circumstances effecting the public safety, and shall maintain such train speed limits in effect only for such time as the extraordinary circumstances prevail.

The Commission and the Department of Transportation shall conduct a study of the relation between train speeds and railroad-highway grade crossing safety. The Commission shall report the findings of the study to the General Assembly no later than January 5, 1997.

(c) Special Speed Limit; Pilot Project. The Commission and the Board of the Commuter Rail Division of the Regional Transportation Authority shall conduct a pilot project in the Village of Fox River Grove, the site of the fatal school bus accident at a railroad crossing on October 25, 1995, in order to improve railroad

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crossing safety. For this project, the Commission is directed to set the maximum train speed limit for Regional Transportation Authority trains at 50 miles per hour at intersections on that portion of the intrastate rail line located in the Village of Fox River Grove. the Regional Transportation Authority deliberately fails to comply with this maximum speed limit, then any entity, governmental or otherwise, that provides capital or operational funds the Regional Transportation to Authority shall appropriately reduce or eliminate that funding. The Commission shall report to the Governor and the General Assembly on the results of this pilot project in January 1999, January 2000, and January 2001. The Commission shall also submit a final report on the pilot project to the Governor and the General Assembly in January 2001. The provisions of this subsection (c), other than this sentence, are inoperative after February 1, 2001.

- (3) Report and Investigation of Rail Accidents.
- (a) Reports. Every rail carrier shall report to the Commission, by the speediest means possible, whether telephone, telegraph, or otherwise, every accident involving its equipment, track, or other property which resulted in loss of life to any person. In addition, such carriers shall file a written report with the Commission. Reports submitted under this paragraph shall be strictly confidential, shall be specifically prohibited from disclosure, and shall not be admissible in any administrative or judicial proceeding relating to the accidents reported.
- (b) Investigations. The Commission may investigate all railroad accidents reported to it or of which it acquires knowledge independent of reports made by rail carriers, and shall have the power, consistent with

- 1 standards and procedures established under the Federal
- 2 Railroad Safety Act, as amended, to enter such temporary
- orders as will minimize the risk of future accidents
- 4 pending notice, hearing, and final action by the
- 5 Commission.
- 6 (Source: P.A. 90-187, eff. 1-1-98; 91-675, eff. 6-1-00.)
- 7 Section 99. Effective date. This Act takes effect upon
- 8 becoming law.