# STATE BOARD OF ELECTIONS

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November 30, 2022

The Honorable JB Pritzker Governor State of Illinois 207 State House Springfield, IL 62706

Public Act 100-0464 (SB1933), established Automatic Voter Registration (AVR), and mandates that the Illinois State Board of Elections submit an annual public report to the General Assembly and the Governor detailing the progress made towards implementing AVR. In addition to a progress update, this report shall provide certain statistics regarding AVR applications, as well as the number of those who submitted an application through the State Board of Elections' Online Voter Application (OVA) website (see 10ILCS 5/1A-16.7(o)). Enclosed herewith, please find an update on the progress to implement AVR at each designated AVR agency and the requested statistics for the period of November 30, 2021 through November 29, 2022.

If you have any questions regarding this report, please do not hesitate to contact me at <u>dschultz@elections.il.gov</u> or 217.782.1568.

Sincerely,

**Dustin Schultz** 

Election Specialist III/AVR Coordinator

Stustin Schultz

Public Act 100-0464, otherwise known as Automatic Voter Registration (AVR) was signed into law by Governor Bruce Rauner on August 28, 2017. This report will overview the progress of the State Board of Elections' (SBE) efforts to implement AVR, as well as offer a status update for each agency required to participate in AVR.

The SBE has developed and offers three different platforms, batch, webservice, and website transfer, for agencies to submit voter registration application information to the SBE. Each agency is provided technical specifications for a batch, webservice, and website transfer connection so the agency is able to consider their current technological abilities and statutory requirements when determining which platform to connect with the SBE for registration application submission. Batch and webservice processing require the agency to collect all relevant registration information, while a website transfer allows registration information to be transferred and pre-populated to the SBE online voter registration website for completion by the applicant.

In addition, the SBE has had to modify the statewide registration database, otherwise known as the Illinois Voter Registration System (IVRS) to accommodate applications submitted directly to the SBE from agencies. Prior to AVR, agencies such the Office of the Secretary of State (SOS) would submit voter registration applications directly from Driver Services facilities to one of 108 election authorities by a paper process through the United States Postal Service. This application process was an inefficient and time-consuming method of registration that required each election authority to data enter the voter registration application information into their local registration database. The implementation of AVR has created an electronic pathway whereby all registration applications originating from an agency are transmitted directly to the SBE, who then immediately distributes the registration application to the appropriate election authority electronically. In order for the SBE to serve as a conduit of application information to election authorities, the data distribution portion of IVRS also had to be modified. One small such example is if an agency application does not have an electronic signature, the IVRS database is automatically searched for an existing registration that may be on file for the applicant from which the signature for the applicant can be obtained.

The numerous updates to IVRS required the SBE to update policies and procedures for election authorities to process electronic agency applications. The updated procedures for the registration of agency applications has been very well received by election authorities as each election authority no longer has to handle paper, and in many cases, no data entry is required on the part of the election authority due to connectivity between their local registration system and IVRS.

AVR also places additional requirements on the SBE. Some examples are to propose Administrative Rules, submit annual reports, and create website content about AVR. This annual report will be the fifth annual AVR report submitted since AVR was enacted into law. Although progress to implement AVR at each required agency is ongoing in some cases, the SBE has met its AVR requirements and has fulfilled numerous audit requests pertaining to AVR implementation. Ongoing maintenance and enhancements continue constantly to improve the deployment of AVR by the SBE. On March 16, 2022 the Illinois Senate Appropriations Committee requested an update on the progress to implement AVR, which was supplied to the committee on March 17, 2022. That report contains AVR statistics from inception (July 1, 2018) through March 17, 2022. The remainder of this report will overview implementation of AVR at each required agency followed by the statistics required by 10ILCS 5/1A-16.7(o) of the Election Code for a period of November 30, 2021 through November 29, 2022.

### **Secretary of State (SOS)**

The Office of the Secretary of State (SOS) has played a key role in voter registration for many years due to requirements under the federal National Voter Registration Act (NVRA), however the AVR statute established several new requirements for the SOS. Most significantly are the directive to inform the applicant for services of their current voter registration status and the requirement to submit voter registration applications electronically to the SBE. As a result, voter registration has been completely incorporated into the Driver's Services process for the applicant. The SBE and SOS went to production with an electronic opt-in (whereby voters attest to eligibility) voter registration application process by the due date of July 2018. Opt-out registration (whereby applicants are automatically registered to vote unless they opt out) went into production in July 2019. This delay was due to the fusion of opt-out registration with the implementation of REAL ID.

Over the past five years, the SBE and SOS have worked cooperatively to resolve any technical hurdles that have presented. In 2021, SOS has begun submitting applications to the SBE with an indication for those who have a language preference other than English. Additional language options include Hindi, Mandarin, Spanish, and Urdu. As well, SOS has implemented a front-end age check against an elections date file provided by the SBE. This has eliminated the need for the SBE to inform an applicant for voter registration that they fail to qualify to register to vote based on age. In January 2022, SOS began submitting voter registration applications to the SBE that originated online through the SOS Safe Driver Renewal program and other online programs. As of this date, 2,163,464 new or updated voter registration applications have been electronically transmitted to the SBE from the SOS since inception. In addition, a data sharing agreement has been executed and jointly adopted rules have been

submitted to the Joint Commission on Administrative Rules (JCAR), but have not been implemented due to litigation. Potential revisions to jointly adopted rules are currently under legal review. SOS has reported that between November 30, 2021 through November 29, 2022, 435,508 people have opted out of voter registration while obtaining a REAL ID.

#### **Department of Human Services (DHS)**

The Department of Human Services (DHS) is unique among the agencies required to connect for AVR because the statute specifically designated two divisions within DHS (Family and Community Services and Rehabilitation Services) as being required to connect. Although communication began with DHS early in the fall of 2017, progress on implementing AVR with DHS was stalled until early summer of 2019. Since that time, however, a data sharing agreement was executed with DHS. DHS-Rehabilitation Services went to production with an AVR compliant web service connection utilizing optin registration and DHS- Family and Community Services implemented a website transfer mechanism (whereby voter registration information is prepopulated into our online voter registration website) for their applicants utilizing their online process. As of this date, 6,858 new or updated voter registration applications have been electronically transmitted to the SBE from DHS since inception.

### **Department of Natural Resources (DNR)**

The SBE and the Department of Natural Resources (DNR) began discussing AVR soon after the initiation of AVR. DNR indicated the current agreement with their vendor for hunting and fishing license applications was near its end of life and as such they would not be able to initiate any required AVR changes within their current system. DNR would be looking to meet the AVR requirements through their new Enterprise Licensing System. DNR, in a good faith effort to comply with the spirit of AVR, was able to put into production a website transfer mechanism (whereby voter registration information is prepopulated into our online voter registration application website) for DNR's duck, goose, dove, upland game, and pheasant hunting license systems. In addition, DNR added functionality to their now former hunting and fishing license application to uniquely link applicants to the SBE online voter registration website.

The agreement for a statement of work on the new Enterprise system was delayed significantly and was eventually agreed upon in August 2019. The SBE worked with DNR, the Department of Innovation and Technology (DoIT), and DNR's Enterprise vendor to incorporate a fully AVR compliant web service with the Enterprise system. The DNR hunt/fish license application went into production with an AVR compliant web service in August 2021. The SBE and DNR have agreed on the principles

for a data sharing agreement and DNR indicated a desire for DoIT to also be included as a party to the agreement. Said agreement is currently under review by DoIT. As of this date, 3,442 new or updated voter registration applications have been electronically transmitted to the SBE from DNR since inception.

### **Illinois Department of Financial and Professional Regulation (IDFPR)**

The SBE and IDFPR have held several discussions regarding the implementation of AVR. IDFPR has a good understanding of the requirements of AVR, but find themselves in the same position as DNR, with an end of life licensing system, and are awaiting the implementation of a new licensing system. IDFPR has indicated a willingness to include the website transfer mechanism (whereby voter registration information is prepopulated into our online voter registration application website) with their current system and have been in discussions with their vendor to initiate the scope of work required. IDFPR has been provided a unique website link to display on their website which re-directs individuals to the SBE's online voter registration website to allow IDFPR to receive credit for the origination of the voter registration application.

### **Illinois Department of Employment Security (IDES)**

The SBE and IDES have held discussions regarding AVR implementation. The SBE has provided IDES with technical specifications and a sample data sharing agreement. IDES has requested to be the agency responsible for drafting the data sharing agreement, to which the SBE agreed. Progress towards implementing AVR with IDES has advanced throughout 2022. IDES intends to implement an AVR compliant web service or batch transmission and their technical team plans to begin testing and programming in the near future. IDES has been provided a unique website link to display on their website which re-directs individuals to the SBE's online voter registration website to allow IDFPR to receive credit for the origination of the voter registration application.

#### **Statistics**

The remainder of this annual report will provide certain statistics as required by 10ILCS 1A-16.7(o). Among the requirements are to provide the number of records transmitted to the SBE by agency, the number of new and updated voter registrations by agency, and the number of applications received through the online voter application (OVA) system. The number of persons who opted out of registration is also required to be reported. Since this information is collected by each agency, the number is reported

within the agency update. SOS is the only agency participating in opt-out registration at this time, so the number of individuals who opted out of registration is only reported for SOS.

# Secretary of State (SOS)

	SOS App's Received	SOS App's	Newly Registered	Updated SOS	SOS App's
Name	11/30/2021 - 11/29/2022	Registered	SOS Applications	Applications	Rejected
STATEWIDE COUNTS	756929	659082	253553	405529	56009
	3282	3055	1527	1528	
Alayandar County	162	104	53	51	192
Alexander County					3
Bond County	768	572	252	320	104
Boone County	2707	2584	1170	1414	110
Brown County	268	241	66	175	4
Bureau County	1761	1442	528	914	127
Calhoun County	247	111	57	54	109
Carroll County	948	575	295	280	355
Cass County	564	430	204	226	128
Champaign County	10751	8467	3586	4881	2264
Christian County	1769	1726	611	1115	42
Clark County	724	582	291	291	128
Clay County	693	637	235	402	43
Clinton County	1908	1561	561	1000	156
Coles County	2467	2362	898	1464	85
Cook County	143896	142321	47680	94641	591
Crawford County	1520	1206	458	748	86
Cumberland					
County	437	398	152	246	4
DeKalb County	7828	6028	2243	3785	1777
DeWitt County	732	546	179	367	151
Douglas County	729	576	240	336	122
DuPage County	61360	60698	18098	42600	632
Edgar County	786	724	292	432	62
<b>Edwards County</b>	284	264	117	147	1
Effingham County	1890	1855	641	1214	35
Fayette County	961	831	325	506	114
Ford County	950	841	306	535	92
Franklin County	1733	1637	676	961	55
Fulton County	1906	1848	572	1276	57
Gallatin County	176	160	70	90	3
Greene County	637	618	204	414	12
Grundy County	3540	3290	1108	2182	96
Hamilton County	294	251	104	147	8
Hancock County	761	712	379	333	33
Hardin County	138	114	53	61	20

Name	SOS App's Received 11/30/2021 - 11/29/2022	SOS App's Registered	Newly Registered SOS Applications	Updated SOS Applications	SOS App's Rejected
Henderson County	279	258	124	134	21
Henry County	3021	2709	963	1746	20
Iroquois County	1778	1691	563	1128	87
Jackson County	3007	2811	1245	1566	69
Jasper County	469	443	171	272	25
Jefferson County	1752	1560	629	931	68
Jersey County	1026	980	407	573	24
JoDaviess County	1558	1157	557	600	395
Johnson County	439	352	165	187	87
Kane County	31648	29367	10692	18675	1267
Kankakee County	6273	5839	2256	3583	376
Kendall County	10898	9557	3298	6259	915
Knox County	1167	1091	364	727	8
Lake County	42433	36129	13777	22352	1579
LaSalle County	6933	6093	2176	3917	160
Lawrence County	637	625	277	348	11
Lee County	1921	1492	629	863	355
Livingston County	1860	1728	780	948	53
Logan County	1357	1155	454	701	139
Macon County	5964	4790	1822	2968	512
Macoupin County	2503	2334	872	1462	29
Madison County	15763	13440	6298	7142	626
Marion County	1861	1566	659	907	253
Marshall County	618	515	246	269	88
Mason County	823	660	255	405	163
Massac County	701	629	349	280	6
McDonough					
County	1205	1183	493	690	22
McHenry County	21426	20203	6506	13697	348
McLean County	4697	4009	1541	2468	127
Menard County	704	652	243	409	24
Mercer County	946	788	344	444	62
Monroe County	2077	2007	824	1183	66
Montgomery					
County	1194	1050	466	584	27
Morgan County	1687	1322	482	840	305
Moultrie County	627	465	189	276	161
Ogle County	3119	2822	1196	1626	90
Peoria County	8977	8741	3316	5425	103
Perry County	935	869	310	559	4
Piatt County	947	640	237	403	204
Pike County	603	517	217	300	73
Pope County	108	96	49	47	0
Pulaski County	180	119	56	63	42

Name	SOS App's Received 11/30/2021 - 11/29/2022	SOS App's Registered	Newly Registered SOS Applications	Updated SOS Applications	SOS App's Rejected
Putnam County	281	243	88	155	3
Randolph County	1294	1129	482	647	44
Richland County	771	645	306	339	40
Rock Island County	9714	8668	3711	4957	145
Saline County	886	741	331	410	119
Sangamon County	13134	11609	4124	7485	157
Schuyler County	276	247	116	131	21
Scott County	181	137	52	85	19
Shelby County	977	957	361	596	19
Stark County	273	203	109	94	70
St. Clair County	14715	11832	5419	6413	1035
Stephenson	<u> </u>		0.20	0.20	
County	3211	2926	1170	1756	203
Tazewell County	6996	5776	2168	3608	21
Union County	860	807	347	460	17
Vermilion County	1477	1446	556	890	31
Wabash County	467	324	169	155	126
Warren County	727	639	262	377	74
Washington					
County	582	530	204	326	52
Wayne County	699	580	223	357	118
White County	702	583	257	326	119
Whiteside County	3297	3162	1241	1921	106
Will County	48016	40246	14728	25518	2490
Williamson County	3868	3384	1405	1979	109
Winnebago					
County	8356	7402	3477	3925	316
Woodford County	1807	1470	623	847	153
City of		4.500	1700		.=-
Bloomington	5043	4586	1766	2820	373
City of Chicago	161011	114133	54042	60091	32525
City of Danville	873	775	354	421	96
City of East St Louis	712	703	390	313	1
City of Galesburg	1385	1165	544	621	202
,					
City of Rockford	8640	8202	3799	4403	410

Department of Human Services (DHS) Family and Community Services (FCS) and Rehabilitation Services (RS)

Name	DHS-FCS App's Received 11/30/2021 - 11/29/2022	DHS-FCS App's Registered	Newly Registered DHS-FCS Applications	Updated DHS- FCS Applications	DHS-FCS App's Rejected
STATEWIDE					
COUNTS	3137	2268	653	1615	399

Name	DHS-RS App's Received 11/30/2021 - 11/29/2022	DHS-RS App's Registered	Newly Registered DHS-RS Applications	Updated DHS- RS Applications	DHS-RS App's Rejected
STATEWIDE					
COUNTS	455	352	352	0	62

# Department of Natural Resources (DNR)

Name	DNR App's Received 11/30/2021 - 11/29/2022	DNR App's Registered	Newly Registered DNR Applications	Updated DNR Applications	DNR App's Rejected
STATEWIDE					
COUNTS	1570	1325	911	414	161

# Illinois Department of Financial and Professional Regulation (IDFPR)

Name	IDFPR App's Received 11/30/2021 - 11/29/2022	IDFPR App's Registered	Newly Registered IDFPR Applications	Updated IDFPR Applications	IDFPR App's Rejected
STATEWIDE					
COUNTS	27	23	6	17	2

## Illinois Department of Employment Security (IDES)

Name	IDES App's Received 11/30/2021 - 11/29/2022	IDES App's Registered	Newly Registered IDES Applications	Updated IDES Applications	IDES App's Rejected
STATEWIDE					
COUNTS	161	129	64	65	14

Name	Total OVA's Received 11/29/2021 - 11/30/2022	Total OVA's Registered	Total OVA's Rejected
STATEWIDE COUNTS	131069	110428	9674
Adams County	361	302	20
Alexander County	24	15	1
Bond County	52	40	6
Boone County	470	420	50
Brown County	35	25	1
Bureau County	217	188	16
Calhoun County	34	17	17
Carroll County	108	89	9
Cass County	68	58	10
Champaign County	3283	2721	560
Christian County	191	168	23
Clark County	100	80	20
Clay County	65	58	3
Clinton County	297	214	12
Coles County	339	295	44
Cook County	25983	21650	361
Crawford County	86	60	4
Cumberland County	58	51	0
DeKalb County	1149	958	189
DeWitt County	118	107	11
Douglas County	120	101	9
DuPage County	10217	9260	29
Edgar County	84	71	13
Edwards County	27	25	0
Effingham County	179	162	17
Fayette County	90	69	10
Ford County	102	79	7
Franklin County	227	200	8
Fulton County	218	179	39
Gallatin County	37	32	5
Greene County	82	65	5
Grundy County	566	500	10
Hamilton County	102	76	24
Hancock County	94	84	1
Hardin County	11	11	0
Henderson County	48	40	8
Henry County	388	320	11
Iroquois County	192	170	22
Jackson County	486	435	17
Jasper County	57	48	1
Jefferson County	250	209	11
Jersey County	195	172	3

Name	Total OVA's Received 11/29/2021 - 11/30/2022	Total OVA's Registered	Total OVA's Rejected
JoDaviess County	184	151	33
Johnson County	31	27	4
Kane County	4515	3995	510
Kankakee County	822	683	58
Kendall County	1360	1188	161
Knox County	129	113	1
Lake County	6624	5879	9
LaSalle County	733	643	8
Lawrence County	81	67	1
Lee County	233	182	17
Livingston County	297	248	9
Logan County	223	178	28
Macon County	707	593	96
Macoupin County	345	294	41
Madison County	2585	2231	312
Marion County	179	148	16
Marshall County	64	53	11
Mason County	63	46	17
Massac County	89	81	0
McDonough County	195	178	10
McHenry County	2959	2601	330
McLean County	1341	1195	86
Menard County	104	91	3
Mercer County	119	96	15
Monroe County	251	223	28
Montgomery County	195	117	76
Morgan County	180	140	18
Moultrie County	121	101	20
Ogle County	407	357	45
Peoria County	1715	1508	21
Perry County	103	89	1
Piatt County	175	151	19
Pike County	64	43	20
Pope County	15	11	0
Pulaski County	26	18	3
Putnam County	34	32	0
Randolph County	160	125	7
Richland County	58	52	6
Rock Island County	828	719	16
Saline County	98	83	14
Sangamon County	1843	1555	251
Schuyler County	49	41	2
Scott County	25	19	2
Shelby County	153	137	5

	Total OVA's Received		
Name	11/29/2021 - 11/30/2022	Total OVA's Registered	Total OVA's Rejected
Stark County	33	27	6
St. Clair County	1719	1487	213
Stephenson County	356	316	35
Tazewell County	1127	952	8
Union County	143	123	3
Vermilion County	310	268	42
Wabash County	37	24	12
Warren County	75	62	5
Washington County	75	66	5
Wayne County	64	52	12
White County	56	51	4
Whiteside County	463	399	63
Will County	6203	5487	617
Williamson County	587	503	76
Winnebago County	1209	1048	30
Woodford County	394	345	10
City of Bloomington	931	827	15
City of Chicago	38680	30975	4408
City of Danville	133	105	13
City of East St Louis	38	31	3
City of Galesburg	138	122	8
City of Rockford	1006	852	149