#### STATE BOARD OF ELECTIONS

#### STATE OF ILLINOIS

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EXECUTIVE DIRECTOR Bernadette M. Matthews

November 29, 2023

Dear Members of the General Assembly,

Public Act 100-0464 (SB1933), established Automatic Voter Registration (AVR), and mandates that the Illinois State Board of Elections submit an annual public report to the General Assembly and the Governor detailing the progress made towards implementing AVR. In addition to a progress update, this report shall provide certain statistics regarding AVR applications, as well as the number of those who submitted an application through the State Board of Elections' Online Voter Application (OVA) website (see 10ILCS 5/1A-16.7(o)). Enclosed herewith, please find an update on the progress to implement AVR at each designated AVR agency and the requested statistics for the period of November 30, 2022 through November 28, 2023.

If you have any questions regarding this report, please do not hesitate to contact me at <u>dschultz@elections.il.gov</u> or 217.782.1568.

Sincerely,

Stustin Schultz

Dustin Schultz Senior Voter Registration Specialist

BOARD MEMBERS Casandra B. Watson, Chair Laura K. Donahue, Vice Chair Jennifer M. Ballard Croft Cristina D. Cray Tonya L. Genovese Catherine S. McCrory Rick S. Terven, Sr. Jack Vrett Public Act 100-0464, otherwise known as Automatic Voter Registration (AVR) was signed into law by Governor Bruce Rauner on August 28, 2017. This report will overview the progress of the State Board of Elections' (SBE) efforts to implement AVR, as well as offer a status update for each agency required to participate in AVR.

The SBE has developed and offers three different platforms, batch, webservice, and website transfer, for agencies to submit voter registration application information to the SBE. Each agency is provided technical specifications for a batch, webservice, and website transfer connection so the agency is able to consider their current technological abilities and statutory requirements when determining which platform to connect with the SBE for registration application submission. Batch and webservice processing require the agency to collect all relevant registration information, while a website transfer allows registration information to be transferred and pre-populated to the SBE online voter registration website for completion by the applicant.

In addition, the SBE has had to modify the statewide registration database, otherwise known as the Illinois Voter Registration System (IVRS) to accommodate applications submitted directly to the SBE from agencies. Prior to AVR, agencies such the Office of the Secretary of State (SOS) would submit voter registration applications directly from Driver Services facilities to one of 108 election authorities by a paper process through the United States Postal Service. This application process was an inefficient and time-consuming method of registration that required each election authority to data enter the voter registration application information into their local registration database. The implementation of AVR has created an electronic pathway whereby all registration applications originating from an agency are transmitted directly to the SBE, who then immediately distributes the registration application to the appropriate election authorities, the data distribution portion of IVRS also had to be modified. One small such example is if an agency application does not have an electronic signature, the IVRS database is automatically searched for an existing registration that may be on file for the applicant from which the signature for the applicant can be obtained.

The numerous updates to IVRS required the SBE to update policies and procedures for election authorities to process electronic agency applications. The updated procedures for the registration of agency applications has been very well received by election authorities as each election authority no longer has to handle paper, and in many cases, no data entry is required on the part of the election authority due to connectivity between their local registration system and IVRS.

AVR also places additional requirements on the SBE. Some examples are to propose Administrative Rules, submit annual reports, and create website content about AVR. This annual report

will be the sixth annual AVR report submitted since AVR was enacted into law. Although progress to implement AVR at each required agency is ongoing in some cases, the SBE continues to work with each agency to meet statutory requirements regarding AVR. Ongoing maintenance and enhancements continue constantly to improve the deployment of AVR by the SBE. The remainder of this report will overview implementation of AVR at each required agency followed by the statistics required by 10ILCS 5/1A-16.7(o) of the Election Code for a period of November 30, 2022 through November 28, 2023.

## Secretary of State (SOS)

The Office of the Secretary of State (SOS) has played a key role in voter registration for many years due to requirements under the federal National Voter Registration Act (NVRA), however the AVR statute established several new requirements for the SOS. Most significantly are the directive to inform the applicant for services of their current voter registration status and the requirement to submit voter registration applications electronically to the SBE. As a result, voter registration has been completely incorporated into the Driver's Services process for the applicant. The SBE and SOS went to production with an electronic opt-in (whereby voters attest to eligibility) voter registration application process by the due date of July 2018. Opt-out registration (whereby applicants are automatically registered to vote unless they opt out) went into production in July 2019.

Over the past six years, the SBE and SOS have worked cooperatively to resolve any technical hurdles that have presented. In 2021, SOS has begun submitting applications to the SBE with an indication for those who have a language preference other than English. Additional language options include Hindi, Mandarin, Spanish, and Urdu. As well, SOS has implemented a front-end age check against an elections date file provided by the SBE. This has eliminated the need for the SBE to inform an applicant for voter registration that they fail to qualify to register to vote based on age. Pre-registration for 16 year olds will go into effect on January 1, 2024. In January 2022, SOS began submitting voter registration applications to the SBE that originated online through the SOS Safe Driver Renewal program and other online programs. As of this date, 2,884,352 new or updated voter registration applications have been electronically transmitted to the SBE from the SOS since inception. In addition, a data sharing agreement has been executed and jointly adopted rules have been submitted to the Joint Commission on Administrative Rules (JCAR), but have not been implemented due to litigation. Potential revisions to jointly adopted rules are currently under legal review. SOS has reported that between November 30, 2022 through November 28, 2023, 429,856 people have opted out of voter registration while obtaining a REAL ID.

#### **Department of Human Services (DHS)**

The Department of Human Services (DHS) is unique among the agencies required to connect for AVR because the statute specifically designated two divisions within DHS (Family and Community Services and Rehabilitation Services) as being required to connect. Although communication began with DHS early in the fall of 2017, progress on implementing AVR with DHS was stalled until early summer of 2019. Since that time, however, a data sharing agreement was executed with DHS. DHS-Rehabilitation Services went to production with an AVR compliant web service connection utilizing opt-in registration and DHS- Family and Community Services implemented a website transfer mechanism (whereby voter registration information is prepopulated into our online voter registration website) for their applicants utilizing their online process. As of this date, 10,713 new or updated voter registration applications have been electronically transmitted to the SBE from DHS since inception.

## **Department of Natural Resources (DNR)**

The SBE and the Department of Natural Resources (DNR) began discussing AVR soon after the initiation of AVR. DNR indicated the current agreement with their vendor for hunting and fishing license applications was near its end of life and as such they would not be able to initiate any required AVR changes within their current system. DNR would be looking to meet the AVR requirements through their new Enterprise Licensing System. DNR, in a good faith effort to comply with the spirit of AVR, was able to put into production a website transfer mechanism (whereby voter registration information is prepopulated into our online voter registration application website) for DNR's duck, goose, dove, upland game, and pheasant hunting license systems. In addition, DNR added functionality to their now former hunting and fishing license application to uniquely link applicants to the SBE online voter registration website.

The agreement for a statement of work on the new Enterprise system was delayed significantly and was eventually agreed upon in August 2019. The SBE worked with DNR, the Department of Innovation and Technology (DoIT), and DNR's Enterprise vendor to incorporate a fully AVR compliant web service with the Enterprise system. The DNR hunt/fish license application went into production with an AVR compliant web service in August 2021. The SBE and DNR have agreed on the principles for a data sharing agreement and DNR indicated a desire for DoIT to also be included as a party to the agreement. Said agreement is currently under review by DoIT. As of this date, 3,790 new or updated voter registration applications have been electronically transmitted to the SBE from DNR since inception.

#### **Illinois Department of Financial and Professional Regulation (IDFPR)**

The SBE and IDFPR have held several discussions regarding the implementation of AVR. IDFPR has a good understanding of the requirements of AVR, but find themselves in the same position as DNR, with an end of life licensing system, and are awaiting the implementation of a new licensing system. IDFPR has indicated a willingness to include the website transfer mechanism (whereby voter registration information is prepopulated into our online voter registration application website) with their current system and have been in discussions with their vendor to initiate the scope of work required. IDFPR has been provided a unique website link to display on their website which re-directs individuals to the SBE's online voter registration website to allow IDFPR to receive credit for the origination of the voter registration application.

## **Illinois Department of Employment Security (IDES)**

The SBE and IDES have also held several discussions regarding AVR implementation. The SBE has provided IDES with technical specifications and a sample data sharing agreement. IDES has requested to be the agency responsible for drafting the data sharing agreement, to which the SBE agreed. IDES intends to implement an AVR compliant web service or batch transmission and their technical team plans to begin testing and programming in the near future. IDES has been provided a unique website link to display on their website which re-directs individuals to the SBE's online voter registration website to allow IDFPR to receive credit for the origination of the voter registration application.

### **Statistics**

The remainder of this annual report will provide certain statistics as required by 10ILCS 1A-16.7(o). Among the requirements are to provide the number of records transmitted to the SBE by agency, the number of new and updated voter registrations by agency, and the number of applications received through the online voter application (OVA) system. The number of persons who opted out of registration is also required to be reported. Since this information is collected by each agency, the number is reported within the agency update. SOS is the only agency participating in opt-out registration at this time, so the number of individuals who opted out of registration is only reported for SOS.

Name	SOS App's Received 11/30/2022 - 11/28/2023	SOS App's Registered	Newly Registered SOS Applications	Updated Registered SOS Applications	SOS App's Rejected
STATEWIDE		Registered			hejetteu
COUNTS	721438	649876	262192	387684	62397
Adams County	3532	3422	1701	1721	110
Alexander County	155	133	79	54	22
Bond County	742	627	253	374	87
Boone County	2760	2564	1288	1276	195
Brown County	310	297	68	229	10
Bureau County	1834	1737	675	1062	93
Calhoun County	311	295	109	186	5
Carroll County	945	667	336	331	278
Cass County	571	430	193	237	141
Champaign County	11076	8467	3658	4809	2606
Christian County	1588	1526	525	1001	62
Clark County	669	511	260	251	158
Clay County	589	539	202	337	50
Clinton County	1976	1857	632	1225	119
Coles County	2555	2520	1034	1486	35
Cook County	131454	130501	47607	82894	609
Crawford County	1334	820	344	476	276
Cumberland County	440	436	160	276	4
DeKalb County	7207	6558	2439	4119	649
DeWitt County	768	587	221	366	181
Douglas County	611	445	172	273	165
DuPage County	55781	55547	18988	36559	226
Edgar County	764	693	313	380	68
Edwards County	271	224	102	122	46
Effingham County	1678	1521	509	1012	33
Fayette County	943	604	250	354	117
Ford County	1110	886	282	604	220
Franklin County	1749	1366	538	828	214
Fulton County	1935	1901	534	1367	34
Gallatin County	172	139	59	80	2
Greene County	582	566	216	350	15
Grundy County	3560	3519	1295	2224	8
Hamilton County	330	295	98	197	13
Hancock County	690	665	352	313	10
Hardin County	122	117	62	55	5
Henderson County	312	300	122	178	12
Henry County	2938	2868	1105	1763	67
Iroquois County	1942	1743	524	1219	191
Jackson County	3003	2918	1303	1615	82

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Name	SOS App's Received 11/30/2022 - 11/28/2023	SOS App's Registered	Newly Registered SOS Applications	Updated Registered SOS Applications	SOS App's Rejected
Jasper County	378	331	114	217	7
Jefferson County	2079	2037	680	1357	41
Jersey County	1038	1014	435	579	19
JoDaviess County	1366	945	462	483	400
Johnson County	452	346	154	192	102
Kane County	29139	28110	11572	16538	1029
Kankakee County	6291	5736	1997	3739	333
Kendall County	9540	8721	3293	5428	818
Knox County	1231	1209	398	811	22
Lake County	36641	35312	14538	20774	1314
LaSalle County	7493	7237	2422	4815	188
Lawrence County	646	637	275	362	9
Lee County	1925	1447	635	812	478
Livingston County	2054	1847	858	989	114
Logan County	1290	1118	422	696	50
Macon County	6316	5232	1893	3339	1082
Macoupin County	2759	2208	791	1417	361
Madison County	16043	15784	6861	8923	254
Marion County	1908	1630	684	946	277
Marshall County	726	592	263	329	132
Mason County	902	574	252	322	328
Massac County	675	636	337	299	12
McDonough County	1202	1081	507	574	23
McHenry County	19084	18981	7083	11898	81
McLean County	4391	4273	1617	2656	116
Menard County	677	625	206	419	50
Mercer County	783	634	249	385	50
Monroe County	2207	2096	933	1163	95
Montgomery County	1077	1057	445	612	20
Morgan County	1722	1523	575	948	131
Moultrie County	681	486	192	294	195
Ogle County	3225	3115	1292	1823	110
Peoria County	8426	8282	3464	4818	143
Perry County	1017	997	327	670	7
Piatt County	1053	735	294	441	318
Pike County	685	616	284	332	69
Pope County	154	140	75	65	4
Pulaski County	168	19	10	9	16
Putnam County	306	292	121	171	10
Randolph County	1222	1159	461	698	51
Richland County	756	697	270	427	24

Name	SOS App's Received 11/30/2022 - 11/28/2023	SOS App's Registered	Newly Registered SOS Applications	Updated Registered SOS Applications	SOS App's Rejected
Rock Island County	11474	11229	4602	6627	135
Saline County	756	587	290	297	76
Sangamon County	13555	13204	4197	9007	351
Schuyler County	247	224	89	135	18
Scott County	220	154	60	94	45
Shelby County	1101	1039	384	655	62
Stark County	270	180	72	108	89
St. Clair County	14121	12880	5858	7022	1210
Stephenson County	3324	3199	1335	1864	117
Tazewell County	7203	6828	2761	4067	56
Union County	841	783	294	489	42
Vermilion County	1846	1801	643	1158	39
Wabash County	594	416	212	204	149
Warren County	766	290	116	174	10
Washington County	660	620	234	386	33
Wayne County	698	636	242	394	60
White County	739	662	315	347	55
Whiteside County	3421	3348	1333	2015	70
Will County	44635	37638	14523	23115	2054
Williamson County	3806	3732	1453	2279	74
Winnebago County	7791	7491	3422	4069	294
Woodford County	1808	1590	694	896	218
City of Bloomington	4773	4399	1738	2661	374
City of Chicago	155444	115088	55708	59380	40013
City of Danville	1187	1110	507	603	63
City of East St Louis	650	623	308	315	12
City of Galesburg	1460	1222	539	683	237
City of Rockford	9011	8581	3914	4667	340

Department of Human Services (DHS) Family and Community Services (FCS) and Rehabilitation Services (RS)

Name	DHS-FCS App's Received 11/30/2022 - 11/28/2023	DHS-FCS App's Registered	Newly Registered DHS-FCS Applications	Updated Registered DHS-FCS Applications	DHS-FCS App's Rejected
STATEWIDE					
COUNTS	3488	2588	898	1690	433

Name	DHS-RS App's Received 11/30/2022 - 11/28/2023	DHS-RS App's Registered	Newly Registered DHS-RS Applications	Updated Registered DHS-RS Applications	DHS-RS App's Rejected
STATEWIDE					
COUNTS	359	293	293	0	49

# Department of Natural Resources (DNR)

Name	DNR App's Received 11/30/2022 - 11/28/2023	DNR App's Registered	Newly Registered DNR Applications	Updated Registered DNR Applications	DNR App's Rejected
STATEWIDE					
COUNTS	342	272	191	81	48

## Illinois Department of Employment Security (IDES)

Name	IDES App's Received 11/30/2022 - 11/28/2023	IDES App's Registered	Newly Registered IDES Applications	Updated Registered IDES Applications	IDES App's Rejected
STATEWIDE					
COUNTS	208	143	80	63	28

Name	OVA's Received 11/30/2022 - 11/28/2023	OVA's Registered	OVA's Rejected
STATEWIDE COUNTS	47095	39070	3730
Adams County	171	146	10
Alexander County	9	8	1
Bond County	21	16	3
Boone County	171	142	19
Brown County	12	10	0
Bureau County	64	52	12
Calhoun County	11	10	1
Carroll County	46	36	5
Cass County	15	11	4
Champaign County	925	766	159
Christian County	167	135	32
Clark County	30	26	4
Clay County	21	20	1
Clinton County	102	83	5
Coles County	99	84	15
Cook County	9048	7203	134
Crawford County	24	13	3
Cumberland County	11	11	0
DeKalb County	294	266	27
DeWitt County	29	21	7
Douglas County	47	37	4
DuPage County	3042	2773	7
Edgar County	33	28	1
Edwards County	19	15	3
Effingham County	62	47	7
Fayette County	25	16	1
Ford County	54	38	7
Franklin County	70	52	9
Fulton County	62	51	11
Gallatin County	12	8	3
Greene County	26	22	0
Grundy County	169	142	3
Hamilton County	19	14	2
Hancock County	27	26	0
Hardin County	8	6	2
Henderson County	20	19	1
Henry County	125	109	1
Iroquois County	75	66	6
Jackson County	149	120	16
Jasper County	21	13	0
Jefferson County	69	55	2
Jersey County	70	63	3
JoDaviess County	42	34	4
Johnson County	17	15	0
Kane County	1345	1189	156
Kankakee County	250	213	13

State Board of Elections Online Voter Applications (OVA)

Name	OVA's Received 11/30/2022 - 11/28/2023	<b>OVA's Registered</b>	<b>OVA's Rejected</b>
Kendall County	503	442	61
Knox County	39	31	8
Lake County	2360	2174	9
LaSalle County	245	218	3
Lawrence County	17	12	0
Lee County	55	50	4
Livingston County	91	84	1
Logan County	91	73	1
Macon County	249	178	70
Macoupin County	108	74	16
Madison County	809	703	99
Marion County	57	44	4
Marshall County	25	16	8
Mason County	26	23	3
Massac County	27	24	0
McDonough County	69	46	2
McHenry County	811	737	73
McLean County	343	305	36
, Menard County	25	20	1
, Mercer County	24	17	2
Monroe County	108	96	8
Montgomery County	56	32	24
Morgan County	48	40	4
Moultrie County	24	19	5
Ogle County	125	102	23
Peoria County	514	451	61
Perry County	38	36	2
Piatt County	42	33	9
Pike County	26	22	1
Pope County	8	7	0
Pulaski County	7	1	0
Putnam County	8	6	2
Randolph County	46	39	1
Richland County	27	20	1
Rock Island County	213	189	5
Saline County	54	30	13
Sangamon County	712	623	89
Schuyler County	7	5	1
Scott County	5	3	2
Shelby County	24	22	2
Stark County	7	7	0
St. Clair County	649	557	84
Stephenson County	98	85	12
Tazewell County	371	292	8
Union County	61	22	13
Vermilion County	98	81	17
Wabash County	12	9	2
Wasdin County Warren County	24	2	0

Name	OVA's Received 11/30/2022 - 11/28/2023	<b>OVA's Registered</b>	<b>OVA's Rejected</b>
Washington County	21	20	0
Wayne County	21	15	5
White County	26	22	2
Whiteside County	135	119	16
Will County	2076	1845	192
Williamson County	181	153	27
Winnebago County	389	330	22
Woodford County	123	105	12
City of Bloomington	268	240	28
City of Chicago	16829	13471	1905
City of Danville	64	51	3
City of East St Louis	12	10	2
City of Galesburg	54	39	8
City of Rockford	381	318	14